

ANALYSIS

Department of Justice Crime Victims and Survivor Services - Funding and Outcomes

Analyst: John Borden

Request: Acknowledge receipt of the report.

Analysis: The budget report for SB 5514 (2021), the Department of Justice's primary budget measure, included the following budget note:

The overall level of state and federal funding for domestic violence and sexual assault increased significantly in recent biennia. The Department of Justice is directed to report to the Joint Committee on Ways and Means during the Legislative Session in 2023 on how services to victims of domestic violence and sexual assault have been funded from the 2013-15 to the 2019-21 biennia. The report should include how funding decisions were determined and distributed, how governance, oversight, compliance, and auditing were conducted, and how performance standards were established, reported and outcomes measured.

Background

Oregon has a complex funding mix for providing services to victims of domestic violence and sexual assault, which includes General Fund, Criminal Fines Account, Other Funds (Department of Human Services marriage license fee), Federal Funds, local funding, and, beginning with the 2019-21 biennium, and extending into the 2021-23 biennium, one-time federal Coronavirus Relief Funding. Funding is primarily distributed to approximately 49 domestic/sexual assault service non-profit providers, 36 district attorney prosecutor-based victim programs, 20 child abuse assessment centers, the nine federally recognized Tribal Nations, and for a variety of other purposes, including: Attorney General Sexual Assault Taskforce, human trafficking, culturally specific awards, legal service providers, appellate advocacy, and bias crimes.

Analysis

The Department of Justice - Crime Victim and Survivor Services Division (CVSSD) report satisfies the requirement of the budget note. Moreover, the report does a very good job of detailing each of the various revenue streams supporting victims of crime. The report could have been strengthened by providing equally specific information on the associated outcomes achieved by the various investments and by providing a statewide perspective on how funding levels compare to the overall demand for services. In the final analysis, the legislature not only wants to know that moneys are being appropriately and timely spent, but that outcomes are being achieved for victims of crime.

Legislative Fiscal Office Recommendation: The Legislative Fiscal Office recommends acknowledging receipt of the report.

Department of Justice Gibson

Request: Report on the Crime Victims and Survivor Services funding and outcomes by the Department of Justice.

Recommendation: Acknowledge receipt of the report.

Discussion: In response to the following budget note, the Department of Justice (DOJ), Crime Victims and Survivor Services Division (CVSSD) submitted a report on how the services to victims of domestic violence and sexual assault have been historically funded and the associated outcomes.

House Bill 5014 (2021) Budget Note:

The overall level of state and federal funding for domestic violence and sexual assault increased significantly in recent biennia. The Department of Justice is directed to report to the Joint Committee on Ways and Means during the Legislative Session in 2023 on how services to victims of domestic violence and sexual assault have been funded from the 2013-15 to the 2019-21 biennia. The report should include how funding decisions were determined and distributed, how governance, oversight, compliance, and auditing were conducted, and how performance standards were established, reported and outcomes measured.

CVSSD delivers grant funding to direct service providers of crime victims throughout the state; pays out compensation claims to victims of crime; and collects restitution and judgments on behalf of crime victims and the state of Oregon. CVSSD also provides direct advocacy services to victims of crime, as mandated by the Oregon Constitution and Oregon Revised Statutes.

The division submitted a comprehensive report detailing the following, by revenue source:

1. Financial details, including funding source, award amounts, and funding restrictions;
2. Allocation methods for distributing funding to grantee organizations (e.g. non-profits);
3. Oversight and performance measurements for grantee organizations; and
4. Qualitative and quantitative performance standards associated with the funding.

ELLEN F. ROSENBLUM
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March 2, 2023

Senator Elizabeth Steiner, Co-Chair
Representative Tawna Sanchez, Co-Chair
Joint Committee on Ways and Means
900 Court Street NE
H-178 State Capitol
Salem, OR 97301

Nature of the Request

The Department of Justice – Crime Victim and Survivor Services Division (CVSSD) requests that the committee acknowledge receipt of this revised report on how services to victims of domestic violence and sexual assault have been funded from the 2013-15 to the 2019-21biennia.

Agency Action

See the attached documents: Report to the Legislature 2013-2020 Final; Appendix A – CVSSD funding by biennium 2013-2021; Appendix B – Punitive Damage Awards/Recoveries; and Appendix C – Subrogation and Restitution Funding.

Action Requested

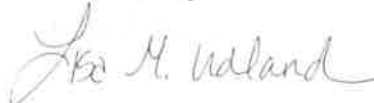
The Department of Justice – Crime Victim and Survivor Services Division (CVSSD) requests that the committee acknowledge receipt of this revised report on how services to victims of domestic violence and sexual assault have been funded from the 2013-15 to the 2019-21biennia.

Senator Elizabeth Steiner, Co-Chair
Representative Tawna Sanchez, Co-Chair
March 2, 2023
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Legislation Affected

None.

Sincerely,

A handwritten signature in cursive script that reads "Lisa M. Udland".

LISA M. UDLAND
Deputy Attorney General

cc: Shannon Sivell, Director of the Crime Victim and Survivor Services Division
William O'Donnell, DOJ Chief Financial Officer
Jennifer Friesen, DOJ Senior Budget Analyst
Melanie Ryburn, DOJ Budget Analyst
John Borden, Principal Legislative Analyst, LFO
Wendy S. Gibson, Policy and Budget Analyst, BAM

Introduction

The Oregon Department of Justice, Crime Victim and Survivor Services Division (CVSSD) supports a broad array of programs and services that focus on helping victims of crime, survivors of domestic and sexual violence, and children who have experienced abuse. CVSSD administers state and federal funding programs to develop, strengthen and enhance victim services for the purpose of restoring and rebuilding the lives of people who have been impacted by crime. Recipients of CVSSD funds include city or county district attorney's victim assistance programs, law enforcement, prosecution, child abuse centers, court appointed special advocates (CASA) programs, federally recognized Tribal Nations, and non-profit organizations that provide advocacy for survivors of domestic and sexual violence.

This report describes state and federal fund programs that CVSSD administered between 2013 and 2021. Descriptions include how funding decisions were determined, how funds were distributed, and how performance standards were established, reported, and measured for each fund. State and federal fund programs included in this report are:

- Funds from the U.S. Department of Justice
 - Victims of Crime Act (VOCA) from the Office for Victims of Crime (OVC)
 - General Assistance
 - Special Projects
 - Anti-terrorism Emergency Assistance Program (AEAP) from OVC
 - Violence Against Women Act (VAWA) STOP Program from the Office on Violence Against Women (OVW)
 - VAWA Sexual Assault Services Program (SASP) from OVW
 - John R. Justice Student Loan Repayment Program (JRJ) from the Bureau of Justice Assistance (BJA)
- Funds from the U.S. Department of Health and Human Services
 - Children's Justice Act (CJA) from the Office of the Administration for Children and Families
 - Pregnancy Assistance Fund (PAF) from the Office of the Assistant Secretary of Health, Office of Population Affairs (OASH, OPA)
- Funds from the U.S. Department of the Treasury
 - Coronavirus Aid, Relief, and Economic Security Act (CARES)
- Federal and State Funds Distributed through the Joint Non-Competitive Formula
- Oregon Domestic and Sexual Violence Services (ODSVS) Fund
- Oregon Child Abuse Multidisciplinary Intervention (CAMI) Account
- Oregon Survivor Housing Fund
- Oregon Punitive Damages

Appendix A also offers a comprehensive picture of the funding that CVSSD administered each biennium from 2013 to 2021.

Federal Funds from the U.S. Department of Justice, Office for Victims of Crime (OVC)

OVC is the primary source of federal funds that CVSSD administers. Funding from OVC comes through the Victims of Crime Act (VOCA), Children’s Justice Act (CJA), Anti-terrorism Emergency Assistance Program (AEAP). Figure 1 shows the federal award numbers, periods, and amounts of funds CVSSD received from OVC.

Figure 1: OVC Awards to CVSSD

Name	Award #	Start	End	Total Award	Administrative	Sub-awards
VOCA General Assistance	2010-VA-GX-0090	10/1/2009	9/30/2013	\$ 5,230,591.00	\$ 261,529.00	\$ 4,969,062.00
	2011-VA-GX-0034	10/1/2010	9/30/2014	\$ 5,409,881.00	\$ 270,494.05	\$ 5,139,386.95
	2012-VA-GX-0048	10/1/2011	9/30/2015	\$ 4,823,968.00	\$ 241,198.00	\$ 4,582,770.00
	2013-VA-GX-0031	10/1/2012	9/30/2016	\$ 5,381,918.00	\$ 269,096.00	\$ 5,112,822.00
	2014-VA-GX-0064	10/1/2013	9/30/2017	\$ 5,762,542.00	\$ 288,127.06	\$ 5,474,414.94
	2015-VA-GX-0013	10/1/2014	9/30/2018	\$ 24,260,854.00	\$ 1,213,042.00	\$ 23,047,812.00
	2016-VA-GX-0018	10/1/2015	9/30/2019	\$ 27,651,313.00	\$ 1,382,566.00	\$ 26,268,747.00
	2017-VA-GX-0007	10/1/2016	9/30/2020	\$ 23,281,899.00	\$ 1,164,095.00	\$ 22,117,804.00
	2018-V2-GX-0033	10/1/2017	9/30/2022	\$ 42,009,045.00	\$ 2,100,452.00	\$ 39,908,593.00
	2019-V2-GX-0015	10/1/2018	9/30/2023	\$ 28,699,463.00	\$ 1,434,973.00	\$ 27,264,490.00
	2020-V2-GX-0007	10/1/2019	9/30/2023	\$ 21,358,596.00	\$ 1,067,930.00	\$ 20,290,666.00
	15POVC-21-GG-00593-ASSI	10/1/2020	9/30/2024	\$ 13,413,897.00	\$ 670,695.00	\$ 12,743,202.00
15POVC-22-GG-00794-ASSI	10/1/2021	9/30/2025	\$ 18,314,009.00	\$ 915,700.00	\$ 17,398,309.00	
AEAP	2017-RF-GX-0002	10/1/2015	6/1/2019	\$ 1,202,740.00	\$22,729.58	\$ 1,014,756.96
VOCA Training	2015-VF-GX-0027	10/1/2014	9/30/2018	\$ 323,629.00	\$23,879.20	\$ 284,165.87
	2018-V3-GX-0030	10/1/2018	9/30/2022	\$ 475,189.00	\$ 36,570.00	\$ 438,619.00

VOCA General Assistance

CVSSD receives VOCA Formula Grant funds annually through the U.S. Department of Justice, OVC for the purpose of extending and enhancing services to victims of crime. VOCA Formula Grant funds are then distributed by CVSSD through competitive and non-competitive processes. Recipients include non-profit organizations, federally recognized Tribal Nations, a victim services division or program of a non-profit organization or tribal government, city prosecutor offices, county District Attorney victims’ assistance programs, and city law enforcement. When distributing the funds, OVC requires that CVSSD set-aside funds to distribute under certain categories: Domestic & Family Violence (10%), Sexual Assault (10%), Child Abuse (10%), and Underserved (10%). CVSSD meets these set asides through its allocation formula, and non-competitive funding opportunities, and focused competitive funding opportunities.

VOCA General Assistance funds are distributed **non-competitively** in conjunction with state monies through two separate formulas, one specifically for domestic and sexual violence

advocacy services and another for general victim services. VOCA non-competitive funding for domestic and sexual violence advocacy services is described later in this report as information about the Joint Non-Competitive Formula. Briefly, the Joint Non-Competitive Formula calculates allocations that go to county service areas using a base amount plus other factors.

VOCA non-competitive funding for general victim services follows a similar formula structure (base amount + per capita by county). Subrecipients of VOCA funds include those mentioned above, and further include child abuse centers, and non-profit organizations providing general victim services.

Other non-competitive distribution methods have been used to award significant increases in federal VOCA funds. This includes:

- 2016 – “One-time” awards were made to current subrecipients of VOCA general assistance funds for the purpose of expanding emergency services, making technology improvements, and increasing training and professional development.
- 2017 - CVSSD supplemented awards made to city prosecutor and county district attorney victim assistance programs (also current subrecipients) as one time “expansion” funding. These funds were meant to expand victim services in juvenile justice systems and community corrections, and to expand restitution collection on behalf of victims.
- 2018 - Current subrecipients were eligible for non-competitive funds to expand “support services and training”. This included funds earmarked for emergency services, legal services, and mental health services, and professional development. CVSSD also released other non-competitive funds to the nine federally recognized Tribal Nations in Oregon to expand and improve services to victims of domestic and sexual violence, sex trafficking and stalking. This included group and individual mental health counseling, legal services, transitional housing assistance, support to children, youth and young adults, cultural and traditional healing practices, and broader capacity-building efforts.
- 2019 - CVSSD increased the base amount each subrecipient would receive (from \$40,000 to \$80,000) to better achieve funding equity in the long term.
- April 2020 - CVSSD awarded \$10,000+ in VOCA funding to existing subrecipients to help them with expenses related to their COVID-19 response.

VOCA General Assistance funds are also distributed **competitively** when there are sufficient funds awarded to CVSSD by OVC for a particular year. Applicants for competitive funds apply in one or more of the established VOCA categories: Domestic Violence, Sexual Assault, Child Abuse, Underserved, and/or General Victim Assistance. CVSSD staff reviews competitive applications first to ensure minimum requirements are met. Applications with missing required elements may result in disqualification. Applications that pass the minimum qualifications

review are then reviewed by external teams assigned to each of the VOCA categories. Teams include CVSSD Advisory Committee members and subject matter experts in the field. Reviewers rank the applications based on their individual scores, strengths, and whether the applicant met the criteria set forth in the request for applications. The ranking process captures the reviewers' assessments regarding the quality of the application and their discretionary feedback.

CVSSD staff presents reviewers' scores and recommendations to the CVSSD Advisory Committee. Final determinations are moved forward as formal recommendations to the Oregon Attorney General for approval.

Competitive funding opportunities with VOCA between 2013 and 2020 include:

- 2016 – CVSSD released a competitive application with a three-year award period for general victim assistance projects in the federally designated categories for VOCA. Eligible applicants for these competitive funds are the same as those named above under the VOCA Non-Competitive Fund description.
- 2018 - CVSSD released a competitive application to promote “funding initiatives” in one of four categories: campus outreach and advocacy projects, community-based advocacy and health care partnerships, Court Appointed Special Advocates (CASA), and Human Trafficking Task Forces.
- 2019 – CVSSD released another competitive application with a three-year award period for general victim assistance projects in the federally designated categories for VOCA. Eligible applicants for these competitive funds are the same as those named above under the VOCA Non-Competitive Fund description.

CVSSD also used VOCA funds for special projects that are awarded on a two-year basis for:

- Pediatric Sexual Assault Nurse Examiner (SANE) training. Funds were awarded to the Oregon Sexual Assault Task Force for this purpose.
- A domestic violence response team. Funds were awarded to the Salem Police Department for this purpose.
- An appellate advocacy and post-conviction program. Funds were awarded to the Oregon Department of Justice for this purpose.
- A hate crimes response program. Funds were awarded to the Oregon Department of Justice for this purpose.

VOCA performance standards are based on the criteria set forth in the request for applications for VOCA Non-Competitive and Competitive Funds. The VOCA Federal Guidelines state that services are defined as efforts to:

- Respond to the emotional and physical needs of crime victims,
- Assist primary & secondary victims of crime to stabilize their lives after victimization,

- Assist victims to understand and participate in the criminal justice system, and
- Provide victims of crime with a measure of safety and security.

Performance measures are reported to CVSSD every six months over the course of an award period. Recipients submit qualitative progress reports to CVSSD via its EGrants system. These progress reports ask open-ended questions that give respondents an opportunity to describe their performance using VOCA funds.

Subrecipients of VOCA funds are also required by OVC to report quarterly statistical data about demographics, types of victimization, and the types of direct services that were provided. This data is submitted through the Office for Justice Programs Performance Measurement Platform. CVSSD submits an annual Performance Report to OVC describing what and how services were delivered, coordination efforts, services to federal victims of crime, services to new and underserved populations, and gaps in services.

VOCA Training

CVSSD received grants from OVC in 2015 and 2018 to provide training and technical assistance to VOCA Victim Assistance service providers and others who work with victims of crime. CVSSD worked with existing statewide training and technical assistance providers to ensure that core training was continuously available to VOCA subrecipients. Performance standards for the VOCA training grants were set by OVC and reported by CVSSD semi-annually.

Anti-terrorism Emergency Assistance Program (AEAP)

OVC supports victims of mass violence anti-terrorism through its Antiterrorism Emergency Assistance Program (AEAP). AEAP is authorized by 42 U.S.C. §§10601(d)(5) and 10603b(b). The program is designed to help jurisdictions that are overwhelmed after a terrorist incident. Funding for this program comes from the Antiterrorism Emergency Reserve (the Emergency Reserve). AEAP is a mechanism by which the Director of OVC may award supplemental crime victim compensation and assistance to respond to an act of terrorism or mass criminal violence. The criminal act must be of sufficient magnitude that it overwhelms the affected jurisdiction or program's ability to respond to the event. AEAP funds can assist with:

- crisis response in the initial aftermath of an event,
- helping victims adapt, restore their equilibrium, and deal with the consequences of the event, and
- facilitating victim participation in the judicial process.

AEAP is also designed to support state crime victim compensation administrative agencies in the reimbursement of victims for out-of-pocket expenses. OVC has training and technical assistance funds available to states to identify resources, assess needs, coordinate services to victims, and develop strategies for responding to an event.

CVSSD applied for AEAP funds following a mass casualty event at Umpqua Community College in October 2015. CVSSD received the funds from OVC in January 2017 and was later granted an extension of the one-year award period. AEAP subrecipients included Umpqua Community College, Douglas County Commissioners, Douglas County District Attorney’s office, Douglas County Fire District, Responders First, City of Roseburg, ADAPT, Archtrave Health, Battered Persons’ Advocacy, Community Health Alliance, Greater Douglas United Way, and the Oregon Health Authority.

CVSSD tracked AEAP performance measures for the number of victims served, number of collaborative partnerships established, number of new policies & practices evaluated and or adopted, and percent of victims that reported satisfaction with services provided.

Federal Funds from the U.S. Department of Justice, Office on Violence Against Women (OVW)

Funding from OVW comes to CVSSD through the Violence Against Women Act (VAWA) STOP Formula Grant Program and the Sexual Assault Services Program (SASP). Figure 2 shows the federal award numbers, periods, and amounts of funds CVSSD received from OVW.

Figure 2 – OVW awards to CVSSD

Name	Award Number	Start Date	End Date	Total Award	Administrative	Sub-awards
STOP	2011-WF-AX-0022	7/1/2011	6/30/2014	\$ 1,856,220.00	\$ 185,622.00	\$ 1,670,598.00
	2012-WF-AX-0026	7/1/2012	6/30/2015	\$ 1,816,445.00	\$ 181,644.50	\$ 1,634,800.50
	2013-WF-AX-0041	7/1/2013	6/30/2016	\$ 1,736,401.00	\$ 173,640.10	\$ 1,562,760.90
	2014-WF-AX-0035	7/1/2014	6/30/2017	\$ 1,930,327.00	\$ 193,032.70	\$ 1,737,294.30
	2015-WF-AX-0001	7/1/2015	6/30/2018	\$ 1,892,122.00	\$ 189,212.20	\$ 1,702,909.80
	2016-WF-AX-0012	7/1/2016	6/30/2019	\$ 2,061,398.00	\$ 206,139.80	\$ 1,855,258.20
	2017-WF-AX-0020	7/1/2017	6/30/2021	\$ 2,058,151.00	\$ 205,815.10	\$ 1,852,335.90
	2018-WF-AX-0053	7/1/2018	6/30/2021	\$ 2,109,447.00	\$ 210,944.70	\$ 1,898,502.30
	2019-WF-AX-0048	7/1/2019	6/30/2022	\$ 2,121,210.00	\$ 212,121.00	\$ 1,909,089.00
	2020-WF-AX-0051	7/1/2020	6/30/2023	\$ 2,112,875.00	\$ 211,287.50	\$ 1,901,587.50
	15JOVW-21-GG-00560-STOP	7/1/2021	6/30/2023	\$ 2,118,238.00	\$ 211,823.80	\$ 1,906,414.20
	15JOVW-22-GG-00446-STOP	7/1/2022	6/30/2024	\$ 1,949,897.00	\$ 194,989.70	\$ 1,754,907.30
SASP	2011-KF-AX-0027	8/1/2011	7/31/2013	\$ 176,564.00	\$ 8,828.20	\$ 167,735.80
	2012-KF-AX-0043	8/1/2012	7/31/2014	\$ 268,062.00	\$ 13,403.10	\$ 254,658.90
	2013-KF-AX-0023	8/1/2013	7/31/2015	\$ 274,685.00	\$ 13,734.25	\$ 260,950.75
	2014-KF-AX-0023	8/1/2014	7/31/2016	\$ 309,083.00	\$ 15,454.15	\$ 293,628.85
	2015-KF-AX-0020	8/1/2015	7/31/2017	\$ 341,815.00	\$ 17,090.75	\$ 324,724.25
	2016-KF-AX-0025	8/1/2016	7/31/2018	\$ 399,213.00	\$ 19,960.65	\$ 379,252.35

2017-KF-AX-0027	8/1/2017	7/31/2019	\$ 399,881.00	\$ 19,994.05	\$ 379,886.95
2018-KF-AX-0017	8/1/2018	7/31/2021	\$ 400,148.00	\$ 20,007.40	\$ 380,140.60
2019-KF-AX-0053	8/1/2019	7/31/2022	\$ 429,236.00	\$ 21,461.80	\$ 407,774.20
2020-KF-AX-0005	8/1/2020	1/31/2023	\$ 435,177.00	\$ 21,758.85	\$ 413,418.15
15JOVW-21-GG-00492-SASP	8/1/2021	7/31/2023	\$ 479,997.00	\$ 23,999.85	\$ 455,997.15
15JOVW-22-GG-00380-SASP	8/1/2022	7/31/2024	\$ 618,357.00	\$ 30,917.85	\$ 587,439.15

STOP Violence Against Women Formula Grant Program

CVSSD receives STOP Formula Grant funds annually through the U.S. Department of Justice, OVW for the purpose of developing capacity to reduce domestic violence, dating violence, sexual assault, and stalking by strengthening services to victims and holding offenders accountable. The STOP Formula Grant provides Services for victims, Training for the criminal justice system, Offender accountability, and Police and Prosecution. STOP Formula Grant funds are then distributed by CVSSD through competitive and non-competitive processes. Recipients include non-profit organizations, federally recognized Tribal Nations, courts, county District Attorney victims’ assistance programs, and law enforcement. When distributing the funds, OVW requires that CVSSD allocate funds under certain categories: Law Enforcement (25%); Prosecution (25%), Courts (5%), Victim Services (30% of which 10% is designated for culturally specific community-based organizations), and Discretionary (15%). Across all the designated categories, 20% of STOP Formula Grant funds must support sexual assault services and projects. CVSSD meets these commitments through its allocation formula, non-competitive funding opportunities, and focused competitive funding opportunities.

The Victim Services allocation and a high percentage of the Discretionary allocation is used to support non-profit domestic and sexual violence advocacy organizations and Tribal Nations victim service programs. These funds are included with the Joint Non-Competitive Formula and application process described later in this report. The STOP Formula Grant funding that is a part of this joint formula supports 31 nonprofit and tribal victim service programs. STOP Formula Grant awards have fluctuated since 2013, with an annual total of \$703,243 to \$859,090 earmarked to support programs under the victim service allocation category. As funds fluctuate, the portion of other funds in the Joint Formula may increase to balance against other STOP Formula Grant fund reductions.

Other non-competitively funded projects are for training of statewide law enforcement and prosecution across the state, and funding for the Oregon Judicial Department (OJD). OJD supports 27 judicial districts around the state and provides VAWA Staff Counsel in the State Court Administrators’ Office that serves all trial courts. Remaining STOP Formula Grant funds

are released through competitive applications for three-year awards to law enforcement, prosecution, and courts.

All STOP Formula Grant funded projects must comply with federal statutory purpose areas, federal STOP Program requirements and reauthorization mandates. This is complemented by state funding priorities, goals and objectives as listed in the STOP VAWA Implementation Plan for Oregon. CVSSD releases a new implementation plan for Oregon every four years. A multi-disciplinary group of stakeholders provides ongoing consultation for statewide implementation planning purposes.

Grant awards to subrecipients in a competitive application process are based on merit. CVSSD follows a similar review process as described for competitive application opportunities under VOCA.

Subrecipients are required to submit progress reports that include quantitative data about services and other performance measures. Reports are submitted every six months over the course of the award period through CVSSD's EGrants system. These progress reports ask open-ended questions that give respondents an opportunity to describe their performance using the grant funds. STOP VAWA competitive grant subrecipients must submit progress reports describing attainment of goals and objectives as reflected by project outputs and outcomes. All STOP VAWA subrecipients must also complete an annual federal VAWA Subgrantee Performance (Muskie) report for the previous January – December award year. The federal subgrantee reports are submitted to the Muskie Institute by March 30 of each year.

Sexual Assault Services Formula Grant Program

The SASP Formula Grant is dedicated to the provision of direct intervention and related assistance for victims of sexual assault. CVSSD uses these funds to support rape crisis centers and other nonprofit, nongovernmental organizations or tribal programs that provide services, direct intervention, and related assistance to victims of sexual assault. Funds provided through SASP are designed to supplement other funding sources directed at addressing sexual assault.

Priorities for the SASP Formula Grant are informed by the SASP Subcommittee of the CVSSD Advisory Committee and follow the funding priorities set forth in Oregon's STOP VAWA Program Implementation Plan. Grant awards to subrecipients in a competitive application process are based on merit. CVSSD follows a similar review process as described for competitive application opportunities under VOCA.

In March 2017, CVSSD distributed an *Underserved Populations Service Needs and Barriers for Sexual Assault Services* survey to members and representatives of underserved communities throughout Oregon who experience and/or provide services to survivors of sexual violence. The survey responses updated and reaffirmed CVSSD's understanding of the service gaps in areas such as crisis

intervention, hospital response, and medical advocacy. Since the 2017 survey, applicants are required to address one or more of the service gaps identified in the survey conducted by CVSSD.

Subrecipients agree to meet certain performance standards as outlined in the application for the SASP Formula Grant fund. Subrecipients of SASP awards must demonstrate how they are:

- Providing intervention, advocacy, and accompaniment support services and related assistance to adult, youth, and child victims of sexual assault,
- Serving family and household members of sexual assault victims, and those whom the victimization collaterally affected,
- Providing services to meet the needs of victims from underserved, marginalized and/or oppressed populations and/or Tribal Nations,
- Improving and enhancing culturally specific services and increasing cultural competency in the delivery of victim services, and
- Facilitating consultation and planning among and between non-profit, governmental-based, and tribal victim service providers and law enforcement, prosecution, and courts.

Subrecipients report on performance measures each quarter of the award period. Progress reports submitted through CVSSD’s EGrants system include both qualitative and quantitative data. All STOP VAWA subrecipients must also complete an annual federal VAWA Subgrantee Performance (Muskie) report for the previous January – December award year. The federal subgrantee reports are submitted to the Muskie Institute by March 30 of each year.

Federal Funds from the U.S. Department of Justice, Bureau of Justice Assistance (BJA)

Funding from BJA comes to CVSSD through John R. Justice Student Repayment Loan Program (JRJ). Figure 3 shows the federal award numbers, periods, and amounts of funds CVSSD received from BJA.

Name	Award Number	Start Date	End Date	Total Award	Administrative	Sub-awards
John R. Justice Student Loan Repayment Program (JRJ)	2013-RJ-BX-0027	10/1/2013	9/30/2015	\$ 58,275.00	\$ 5,827.50	\$ 52,447.50
	2014-RJ-BX-0021	10/1/2014	9/30/2016	\$ 32,534.00	\$ 3,253.40	\$ 29,280.60
	2015-RJ-BX-0041	10/1/2015	12/31/2016	\$ 33,401.00	\$ 3,340.10	\$ 30,060.90
	2016-RJ-BX-0012	10/1/2016	12/30/2017	\$ 37,078.00	\$ 3,707.80	\$ 33,370.20
	2017-RJ-BX-0031	10/1/2017	12/30/2018	\$ 38,599.00	\$ 3,859.90	\$ 34,739.10
	2018-RJ-BX-0036	10/1/2018	11/30/2021	\$ 38,874.00	\$ 3,887.40	\$ 34,986.60
	2019-RJ-BX-0029	10/1/2019	9/30/2023	\$ 38,560.00	\$ 3,856.00	\$ 34,704.00
	2020-RJ-BX-0011	10/1/2020	9/30/2023	\$ 38,867.00	\$ 3,886.70	\$ 34,980.30

15PBJA-21-GG-00127-JRJX	10/1/2021	9/30/2023	\$ 39,327.00	\$ 3,932.70	\$ 35,394.30
15PBJA-22-GG-01228-JRJX	10/1/2022	9/30/2024	\$ 84,475.00	\$ 8,447.50	\$ 76,027.50

John R. Justice Student Loan Repayment Program (JRJ)

CVSSD became the designated state administering agency for the John R. Justice Student Loan Repayment Program (JRJ) in 2013. Due to factors related to the Federal Government’s declared COVID emergency, JRJ payments were put on hold in 2020. CVSSD currently holds federal JRJ obligations for 2019, 2020, 2021, and 2022 funds. With the Biden Administration’s stated intention to end the COVID emergency in May 2023, CVSSD expects to re-initiate the JRJ program in 2023.

Between 2013 and 2021 federal JRJ awards to Oregon were small and static, staying under \$40,000 per year. As the passthrough agency, CVSSD subawards JRJ funds to eligible public service attorneys in Oregon. Historically, federal JRJ regulations required the State Administering Agency to divide JRJ awards equally between primary categories: half for public defense, half for prosecution, and then apportion those dollars accordingly. CVSSD’s experience between 2013 and 2016 was that there were many more applicants/subrecipients from prosecution than defense, and with the required equal split between categories, less money was going to individual prosecutors than public defenders. To mitigate this imbalance in award amounts among awardees, CVSSD petitioned the BJA and was approved equal-split waivers in 2016 and 2017 thereby allowing CVSSD to allocate equal amounts to all awardees. Effective with the 2018 funding year, federal rules changed to allow equal distribution among awardees, and CVSSD’s waiver was no longer necessary.

CVSSD now splits JRJ evenly among all awardees, less a small percentage for administration of the federal award.

JRJ performance measures are established by BJA. CVSSD agrees to BJA’s requirements during the application and award acceptance process. During the award period, CVSSD is required to enter JRJ performance data into the federal performance management tracking system on a quarterly basis.

JRJ performance measures include:

- # of new public service attorneys awarded JRJ funds (# entering program)
- # of continuing public service attorneys awarded JRJ funds (# continuing program)
- # of public service attorneys completed JRJ award service agreement (# exiting program)
- # of public service attorneys not completed JRJ service agreement (# exiting program)
- Distribution amounts of JRJ funds

Federal Funds from the U.S. Department of Health and Human Services

The U.S. Department of Health and Human Services (HHS) awards funds to CVSSD through its Office of the Administration for Children and Families and the Office of the Assistant Secretary of Health, Office of Population Affairs. Figure 4 shows the federal award numbers, periods, and amounts of funds CVSSD received from HHS.

Figure 4 – U.S. Department of Health and Human Services Funds to CVSSD

Name	Award Number	Start Date	End Date	Total Award	Administrative	Sub-awards
CJA	G-1802ORCJA1	10/1/2017	9/30/2021	\$ 215,676.00	\$ 9,129.85	\$ 206,546.15
	G-1902ORCJA1	10/1/2018	9/30/2022	\$ 216,657.00	\$ 10,832.85	\$ 205,824.15
	2002ORCJA1	10/1/2019	9/30/2023	\$ 217,349.00	\$ 10,867.45	\$ 206,481.55
	2102ORCJA1	10/1/2020	9/30/2024	\$ 216,891.00	\$ 10,844.55	\$ 206,046.45
	2202ORCJA1	10/1/2021	9/30/2025	\$ 216,329.00	\$ 10,816.45	\$ 205,512.55
Pregnancy Assistance Fund	SP1AH000019-01-00	8/1/2013	7/31/2014	\$ 1,000,382.00	\$ 142,722.00	\$ 857,660.00
	SP1AH000019-02-00	8/1/2014	7/31/2015	\$ 1,169,898.07	\$ 117,705.07	\$ 1,052,193.00
	SP1AH000019-03-00	8/1/2015	7/31/2016	\$ 1,000,382.00	\$ 101,545.00	\$ 898,837.00
	SP1AH000019-04-00	8/1/2016	7/31/2017	\$ 977,973.13	\$ 101,866.00	\$ 876,107.13

Children’s Justice Act (CJA)

Children’s Bureau, Office of the Administration for Children and Families

Funding from CJA comes to CVSSD through the Children’s Bureau of the Office of the Administration for Children and Families. CJA provides grants to States to improve the investigation, prosecution, and judicial handling of cases of child abuse and neglect, particularly child sexual abuse and exploitation, in a manner that limits additional trauma to the child victim. OVC administers CJA funding which comes from the federal Crime Victims Fund. CVSSD has been responsible for implementing the requirements of the CJA grant program to reform state processes for responding to child abuse and neglect since 2018.

Funding decisions are made by CVSSD with input from the CJA Task Force. Decisions are based on the needs identified in the three-year assessment and report submitted to and approved by OVC. Grants may be awarded on a competitive or noncompetitive basis. Noncompetitive subrecipients develop proposals which include goals, objective, projected outputs and outcomes in collaboration with the CVSSD and the CJA Task Force. Subrecipients report quarterly on the identified outputs and outcomes consistent with the identified needs and the applicant’s project areas. While competitive grants can be developed as needed, CVSSD has dedicated its CJA funds primarily to projects proposed and executed by Oregon Child Abuse Solutions.

Pregnancy Assistance Fund (PAF)

Office of the Assistant Secretary of Health, Office of Population Affairs (OPA)

Funding from OPA comes to CVSSD through the 2010 Patient Protection and Affordable Care Act, Pregnancy Assistance Fund. CVSSD competed for and was selected to receive funds from OPA for the Pregnancy Assistance Fund Program to support expectant and parenting teens, women, and families experiencing intimate partner violence (IPV) and sexual assault. CVSSD established a competitive funding opportunity for non-profit organizations seeking to expand IPV and sexual assault advocacy services to this population. The self-titled Safer Futures project offered IPV advocacy and support on-site in Child Welfare offices, public health departments, and local healthcare clinics.

CVSSD awarded funds and maintained seven projects across Oregon with monies from the PAF Program. Three focused on serving women within Oregon's child welfare system, while four focused on serving women within Oregon's healthcare system. Each project worked to make an impact at the participant, program, provider, and policy level. This was done by implementing three main strategies: 1) intervention, accompaniment, and supportive services provided by an on-site advocate; 2) case consultation, provider training, and technical assistance; and 3) capacity building efforts designed to sustain the project beyond grant funding.

Project participants were offered services such as referrals to community resources, safety planning, legal and court advocacy, assistance with housing and employment, transportation, and/or obtaining health insurance and care, and relationship safety assessment and education. The project expanded services to include doula services, therapeutic yoga classes, and support groups. Safer Futures project sites also implemented trainings for providers on relationship safety assessment and identification and appropriate responses to IPV (e.g., best practices for referrals).

CVSSD partnered with the Oregon Coalition Against Domestic and Sexual Violence to identify options for sustainable funding for advocacy services in Oregon beyond federal funding. OCADSV commissioned a report examining state reimbursement models for community-based services. This included potential options for securing Medicaid reimbursement as well as strategies for strengthening data collection and analysis to demonstrate the impact of advocacy services on women's health.

CVSSD also collaborated with Portland State University, Regional Research Institute (PSU RRI) and Child Welfare Partnership (PSU CWP) to evaluate the impact of the project through its services to participants, partnerships, and trainings. PSU RRI and PSU CWP worked with CVSSD and the seven project sites to conduct focus groups and surveys of participants and system partners to tell a story of the impact of the project. OPA also required CVSSD to measure performance using qualitative and quantitative reporting methods. Data was collected about the number of eligible participants enrolled in the project, number of those expectant and parenting, participant demographics, number of service referrals made and received, number of trainings, and number of informal and formal partnerships. PAF subrecipients (i.e., Safer Futures project sites) reported to CVSSD every quarter, and CVSSD submitted reports every six

months to the OPA federal project officer. CVSSD renewed its commitment to continue the project for another year by submitting a continuation application for funds.

Federal Funds from the U.S. Department of Treasury

CVSSD received Coronavirus Aid, Relief, and Economic Security (CARES) Act funds from the U.S. Department of the Treasury in 2020 in response to the COVID-19 pandemic. These funds were identified by CVSSD as COVID Emergency Housing and Coronavirus Relief Funds. Both were distributed non-competitively to nonprofit organizations and Tribal Nations victim services programs that provide domestic violence and sexual assault advocacy services. Only those currently receiving Joint Non-Competitive Funds from CVSSD were eligible to receive COVID Emergency Housing and Coronavirus Relief Funds.

In April 2020 the Oregon E-board approved distribution of \$2 million in general fund monies under the title of COVID Emergency Housing. The Oregon Legislature later approved changing the source of the distribution from the state general fund to federal CARES Act the state had received from the U.S. Department of the Treasury. This change occurred in August 2020 following the second special session of the year. CVSSD modeled the funding distribution method for these monies after the Joint Non-Competitive Formula which is described later in this report. Each eligible subrecipient was awarded a base of \$10,000 after which awards varied in size depending on additional population factors.

In June 2020 the E-board approved distribution of \$4 million through the CARES Act. These funds, titled the Coronavirus Relief Funds, were distributed using the same method as the COVID Emergency Housing (later CARES Act) funds.

In September 2020 the E-board distributed an additional \$1 million that CVSSD again made available to existing CARES Act subrecipients. CVSSD reached out to subrecipients that were currently receiving CARES Act funds to inquire who had capacity to spend additional funds by the December 31, 2021 deadline. CVSSD proportionately distributed the increases to those who indicated they had capacity to spend the funds.

CARES Act funds were intended to cover the emergency expenses of nonprofit organizations and Tribal Nations victims services programs in serving victims and survivors of domestic and sexual violence during the COVID-19 pandemic. The Oregon Legislature required that subrecipients report on the number of individuals and families that received services as well as the type and cost of assistance provided. Performance standards were communicated to subrecipients in a document titled, "Reporting Requirements and Allowable Costs for 2020 Coronavirus Relief funds".

Federal and State Funds Distributed Through CVSSD's Joint Non-Competitive Formula

In 2006, CVSSD in partnership with the Oregon Department of Human Services (ODHS) established a joint formula to effectively distribute non-competitive federal and state grant funds to non-profit domestic violence and sexual assault (DVSA) advocacy organizations throughout the state. The Joint Formula was recommended after completion of an 'Equity Allocation Study' which focused on geographic equity and attempted to reconcile the needs of rural and urban DVSA programs. The Formula was designed to provide funding for three FTE staff to meet the critical response needs of each county or service area. Even at its inception, the Formula recognized that this was a floor for funding and far from adequate to appropriately serve the needs of survivors of domestic and sexual violence. In 2007 when the formula was first implemented it was estimated that \$16.28 million would be required to meet this basic level of service.

The Formula established a base amount for each service area regardless of population, with the remaining funds being distributed by population (base plus population) for each service area. The formula established an initial benchmark of \$16.28 million.

The current "base plus population" formula relies on four elements that together determine the allocation of funds to each service area after a base amount is applied. These elements are:

- Oregon's population of adult women, ages 18-65
- Prevalence rates of domestic violence and sexual assault for adult women
- Cost of 1 FTE advocate
- Advocate to survivor service ratio

A service area is a county or Tribal Nation. All subrecipients are scheduled to receive a base amount of \$120,000 except for the three smallest population counties (Sherman, Wheeler, Gilliam) which receive a \$20,000 base amount.

As the Joint Formula has been implemented, the following priorities and adjustments have been adopted:

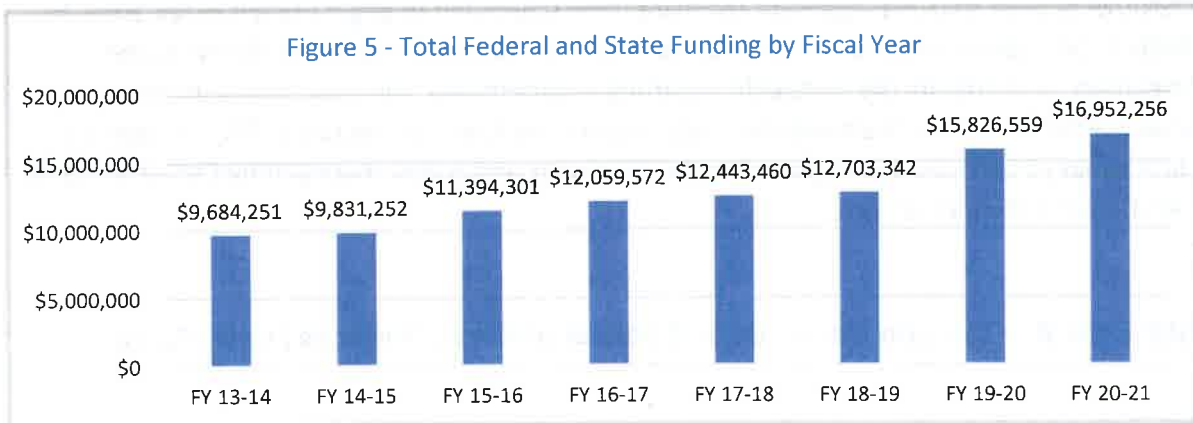
1. **Hold steady and protect from loss.** As funds are available, counties and Tribal Nations receive at least the same total of combined funds as they did in the prior grant period. As the seven funds that feed into the Joint Formula fluctuate, individual fund losses are balanced against other fund gains, largely protecting organizations and Tribal Nations from any net loss. As one fund increases and another decreases, subrecipients may still experience overall gains as the formula progresses towards the benchmark.

2. **Distribution of funds to counties with more than one or no service providers.** The joint formula schedules the allocation of funds to a particular county or service area. If multiple providers offer services in the county, then CVSSD negotiates and prioritizes the distribution of formula funds to those providers based on the populations they predominantly serve. Funding for three frontier counties of Gilliam, Sherman, and Wheeler is given to an organization in Wasco County that provides services in that area.
3. **Balance the formula and promote equity.** CVSSD has adjusted the formula over its lifespan. This included a “bump” to base amounts for counties farthest away from the formula funding benchmark for the area. CVSSD also added a “differential” for culturally specific organizations to honor their work serving Oregon’s populations impacted by inequity.

Each biennium, forty-nine (49) non-profit organizations and nine (9) federally recognized Tribal Nations are eligible to receive joint funding from CVSSD. This includes federal and state funds that support services to victims and survivors of domestic and sexual violence in every county across Oregon. Two key values inform implementation of the formula for the state, 1) meaningful access to services to survivors of domestic and sexual violence, and 2) a stable system of services to the extent possible. These funds are released through a non-competitive request for applications every two years. Monies from CVSSD that are included in this funding opportunity are:

- Oregon Domestic and Sexual Violence Services (ODSVS – ORS 147.450)
- Victims of Crime Act (VOCA)
- Violence Against Women Act (VAWA) STOP Formula Grant

From 2013 to 2021, funding through the joint formula grew incrementally from \$9,684,251 to \$16,952,256 (see Figure 5). By FY 2021, CVSSD in partnership with ODHS had nearly met its full commitment to these non-profit organizations under the original design of the joint formula. ODSVS funding constituted between 30% to 40% of the joint formula funding for each biennium (as described later in this report).



Eligible subrecipients of the joint non-competitive funding are non-profit organizations, federally recognized Tribal Nations, and/or a victim services division or program of a non-profit organization or tribal government. These subrecipients' primary purpose must be to serve victims and survivors of domestic and sexual violence. Performance standards are based on the criteria set forth in the request for applications for the joint non-competitive funds. Subrecipients must provide certain services such as advocacy, safety planning, information and referral, peer support and 24-hour crisis line response. Additional standards are outlined as "common requirements" that direct subrecipients about meaningful access to services, training expectations, confidentiality and advocate-victim privilege, partnerships, and community engagement. These performance standards were initially developed by a joint advisory committee with ODHS. Currently CVSSD consults with its own advisory committees and subcommittees about updates to the performance standards.

Performance measures are reported semi-annually (four times) over the course of an award period/biennium. Subrecipients submit qualitative progress reports to CVSSD via its EGrants system. These progress reports ask open-ended questions that give respondents an opportunity to describe their performance. CVSSD asks questions about:

- Access to services (e.g., Are services survivor centered and culturally responsive? Are services reaching populations impacted by inequity?)
- Partnerships and community engagement
- Organizational practices for advocacy, crisis lines and emergency shelter
- Methods for collecting statistical data

Progress reports also capture quantitative data for overall domestic and sexual violence services. From 2007 to 2020, quantitative data was only collected by ODHS using the "Striving to Meet the Need" report for the calendar year. This report captured data about all services provided by subrecipients of the joint non-competitive funding and was shared with CVSSD. In 2019, ODHS temporarily paused collection of data for the "Striving to Meet the Need" report to introduce a new data management software called 'OSNIUM'. Organizations who chose to use OSNIUM as their data management software were scheduled to begin using it in fall 2019. In 2020, CVSSD collaborated with ODHS to redesign the "Striving to Meet the Need" report to streamline and simplify the statewide reporting requirements. The new "Domestic and Sexual Violence Services (DSV) Statewide Services" report was launched on July 1, 2021 to capture data about all services. This report uses the fiscal year and is now managed by CVSSD and built into CVSSD's EGrants system.

State Funds – Oregon Domestic and Sexual Violence Services Fund (ODSVS)

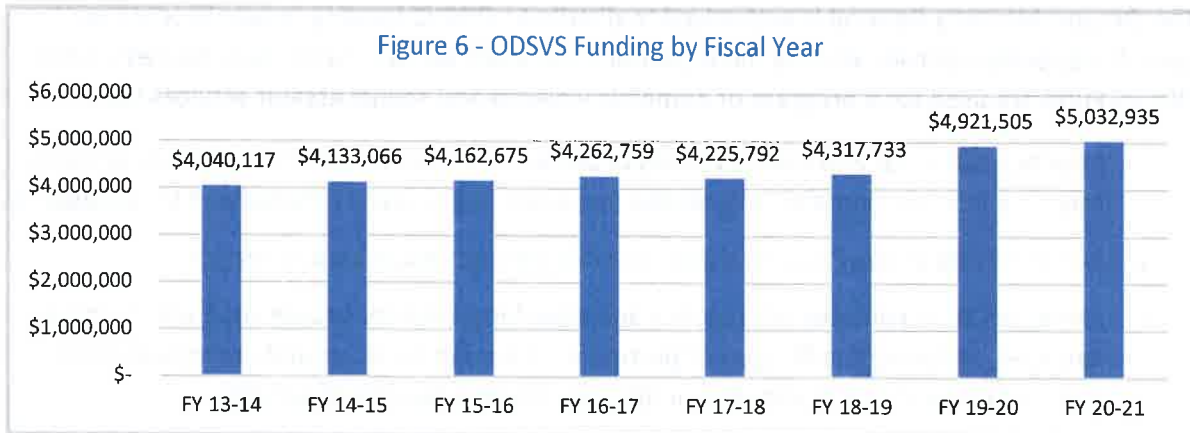
The Oregon Attorney General is authorized to distribute ODSVS funding as grants contingent upon funds being appropriated by the legislature and available for distribution. Moneys in the ODSVS Fund are used for a program of domestic violence and sexual assault services that:

- Provides safety for and assists victims of domestic violence and sexual assault, promotes effective intervention and reduces the incidence of domestic violence and sexual assault
- Advocates for victims and for domestic violence and sexual assault services
- Promotes and facilitates interagency and interdepartmental cooperation among state agencies, including the Oregon Department of Human Services, and among different levels of government in this state in the delivery and funding of services
- Encourages and supports services, programs, and curricula to educate and inform students in grades 7 through 12 about teen dating violence and domestic violence, to provide assistance to victims of teen dating violence and domestic violence, and to prevent and reduce the incidence of teen dating violence and domestic violence.

ORS 147.459 identifies six objectives and priorities for allocation of the ODSVS Fund:

- Balance funding for intervention, infrastructure, and prevention services
- Prioritize services
- Utilize local community plans reflecting local program service needs
- Establish programs and services for victims of both domestic violence and sexual assault
- Establish programs that are culturally specific
- Ensure that there is a coordinated community response to domestic violence and sexual assault and, to the extent practicable, ensure that domestic violence and sexual assault services are coordinated with other community services.

Figure 6 shows ODSVS funding that CVSSD received and awarded by fiscal year. ODSVS funds are allocated through the joint non-competitive formula and awarded non-competitively to non-profit organizations and Tribal Nations victim services programs that provide advocacy services to victims and survivors of domestic violence, sexual assault, stalking and dating violence. The major portion of ODSVS funds is allocated for the provision of domestic violence services, including prevention and legal services. ODSVS funds are also 'set aside' for the provision of sexual assault and culturally specific services. ODSVS strives to make funds more flexible by not requiring submission of a grant budget during the application process. Only ODSVS 'set aside' allocations require submission of a grant budget. This is done for applicants to demonstrate their intention of safeguarding and directing funds for sexual assault and culturally specific services. ODSVS funds are paid prospectively, or in advance of services and activities.



State Funds – Survivor Housing Funds

The Oregon State Legislature authorized CVSSD to distribute \$3 million in state General Funds to assist survivors of domestic violence and sexual assault with housing needs. These Survivor Housing Funds (SHF) were offered to all non-profit organizations and Tribal Nations currently eligible to receive funding through the joint formula. SHF helped survivors maintain and access safe permanent housing. Recipients used SHF to hire staff, provide housing and offer financial support to survivors to increase housing stability. CVSSD awarded SHF for the period of December 1, 2019 to December 31, 2021.

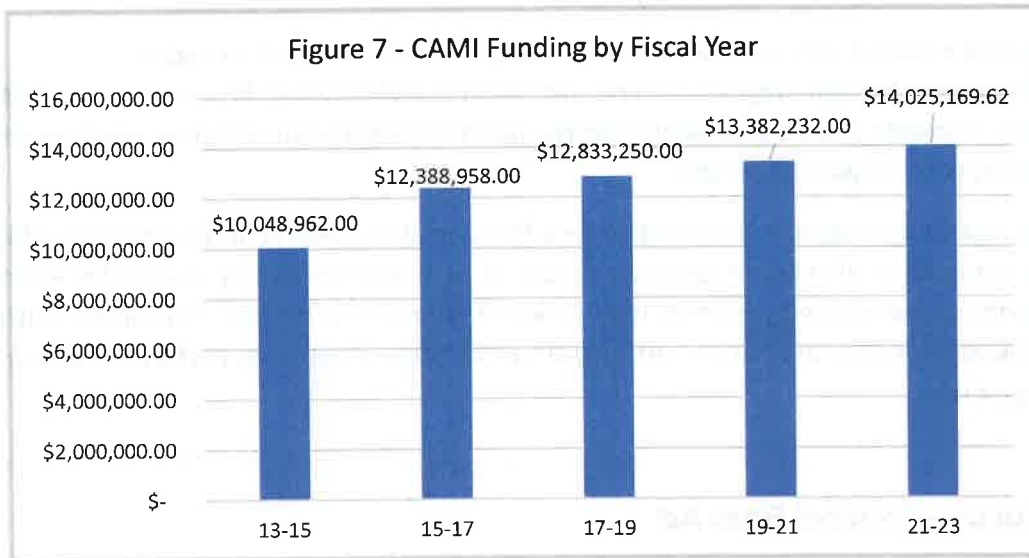
Performance for SHF is measured by tracking data about the types of financial assistance survivors received and surveys about the impact of that assistance on their lives. Data was collected about the:

- # of survivors were assisted by staff funded by SHF
- # of survivors were provided assistance with rent, deposits, and utilities to maintain housing
- # of survivors were provided assistance with rent, deposits, and utilities to obtain new housing
- # of survivors were provided housing by the organization
- # of survivors were provided other assistance to maintain housing
- # of survivors were provided other assistance to obtain new housing
- % of survivors had safe housing after 6 months of assistance
- % of survivors had safe housing after 3 months of assistance

State Funds – Child Abuse Multidisciplinary Intervention Account (CAMI)

The Child Abuse Multidisciplinary Intervention (CAMI) Program allocates moneys from the CAMI Account to county child abuse multidisciplinary teams (MDT). The CAMI program awards

one grant per county. Funds are allocated by a formula like that used by CVSSD for distribution of funds to district attorney victim’s assistance programs (a variation on the “base plus” joint non-competitive formula). Since 2019 the formula for CAMI has been a base amount plus an additional amount determined by the county’s population under 18. The CVSSD seeks to “hold steady” funding those who receive awards under the CAMI program. The CAMI Program is informed and supported by the Advisory Council on Child Abuse Assessment. Figure 7 shows CAMI funding by fiscal year and Figure 8 shows what portion of those funds comes from Oregon’s general fund and Oregon’s Criminal Fines Account.



Biennium	General Fund	Criminal Fines Account	Total CAMI Funding
13-15	\$ 1,252,152.00	\$ 8,796,810.00	\$ 10,048,962.00
15-17	\$ 1,289,716.00	\$ 11,099,242.00	\$ 12,388,958.00
17-19	\$ 1,337,435.00	\$ 11,495,815.00	\$ 12,833,250.00
19-21	\$ 1,388,258.00	\$ 11,993,974.00	\$ 13,382,232.00
21-23	\$ 1,447,954.00	\$ 12,577,215.62	\$ 14,025,169.62

The CAMI Program also provides funding to regional children’s advocacy centers (RCAC). RCACs provide coordination and support training and technical assistance for county child abuse multidisciplinary teams and children’s advocacy centers. Grant funds are awarded through an open, competitive grant process. Eligible applicants are children’s advocacy centers and, beginning in 2019, the statewide membership organization of children’s advocacy centers.

Awards are made following a review of the applications. Basic eligibility is reviewed by CVSSD staff, then eligible applications are forwarded to the members of the CAMI Advisory Council for consideration of funding. Allocations to regional children’s advocacy centers are based on the counties in the applicants’ proposed service region. Each RCAC receives a funding amount

determined by the population under 18 and the geographical area of the counties in the region. All awards are made on a two-year grant cycle.

Performance standards are based on the criteria set forth in the request for applications for the CAMI MDT and RCAC grants. Recipients of the MDT grant must ensure a coordinated county response to child abuse intervention including classifying, assessing, and reviewing cases under investigation; provide adequate training of MDT members and prioritize funding to a children's advocacy center. Recipients of the RCAC grant must provide training and technical assistance to MDTs and CACs within their service region.

Performance measures are reported semi-annually over the course of an award period/biennium through progress reports submitted to CVSSD via its EGrants system. CAMI MDT fund recipients submit qualitative reports describing significant activities, barriers, and training during the reporting period.

Progress reports also capture quantitative data for child abuse intervention. For MDTs, this includes the number of children served and types of services provided by county. For RCACs, this includes complex case assistance, peer review, training, referral and information, outreach and for the statewide coordination and support, a narrative of activities performed during the reporting period.

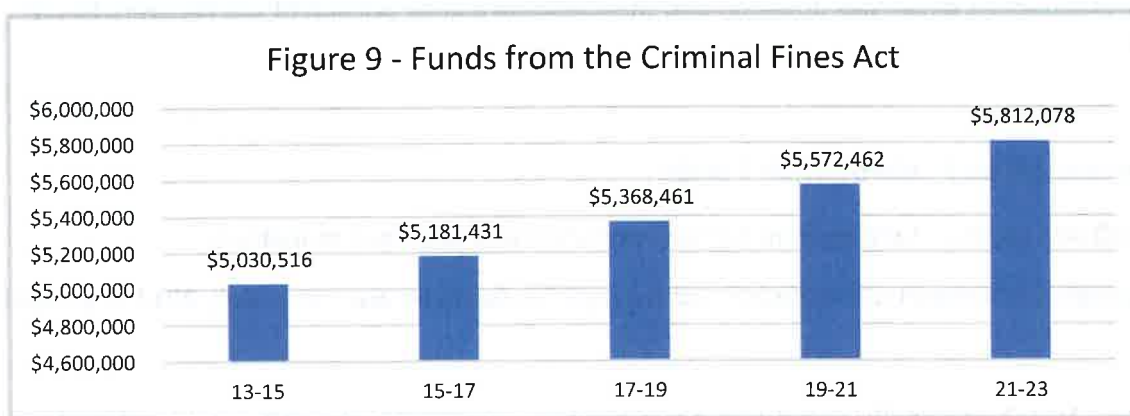
State Funds – Criminal Fines Act

CVSSD receives funds from Oregon's Criminal Fines Act under ORS 147.227 for prosecution-based victim assistance programs (VAP). These VAP provide comprehensive services to victims of all types of crimes with priority to given to serious crimes against persons. VAPs must also collaborate with other government agencies and community-based organizations. VAPs are expected to:

- Inform victims, as soon as practicable, of their rights under Oregon law
- Advocate for victims of serious person crimes as they move through the criminal justice system and advocate, when requested, for all other victims of crime
- Involve victims, when practicable or legally required, in the decision-making process in the criminal justice system
- Ensure that victims are informed, upon request, of the status of the criminal case involving the victim
- Assist victims in preparing and submitting crime victims' compensation program claims to the Department of Justice under ORS 147.005 to 147.367
- Assist victims in preparing and submitting restitution documentation for purposes of obtaining a restitution order
- Prepare victims for court hearings by informing them of the procedures involved

- Assist victims with the logistics related to court appearances when practicable and requested
- Accompany victims to court hearings when practicable and requested
- Encourage and facilitate victims’ testimony
- Inform victims of the processes to request the return of property held as evidence.

All thirty-six Oregon counties and three Oregon cities are allocated Criminal Fines Act funds to support victim services. Funds are allocated using a non-competitive formula (a variation on the “base plus” joint non-competitive formula). Allocations are determined by a set base amount and additional funds dependent on the population of the county/city. In prior years the crime rate for the county/city was also taken into consideration. Because the crime rate data was unreliable, CVSSD removed that from consideration when determining allocations. Figure 9 shows the funds available through CFA since 2013.



Performance standards are based on the criteria set forth in the request for applications for the CFA Non-Competitive funds. Performance measures are now reported semi-annually over the course of an award period/biennium. Recipients submit qualitative progress reports to CVSSD via its EGrants system. These progress reports ask open-ended questions that give respondents an opportunity to describe their performance using CFA funds. CFA recipients are also required to report statistical data. Data reported includes number of individuals served, types of victimization(s), and services provided for all victim services and for those funded through the CFA funding.

State Funds – Punitive Damages

CVSSD awards \$500,000 each biennium in punitive damages and general funds to the Attorney General’s Sexual Assault Task Force to support their work on behalf of sexual assault survivors

across Oregon. The Task Force provides statewide training and technical assistance, facilitates cross-discipline collaboration, and cultivates victim-centered approaches to sexual assault primary prevention, victim advocacy, medical forensic care, criminal prosecution and sex offender management and treatment.

Appendix B is a report of all punitive damages funds received by CVSSD since 2013.

Pursuant to ORS 31.735 the State of Oregon receives 70% of any verdict entered granting an award of punitive damages – 60% of the award to be deposited in an account for benefit of CVSSD and 10% deposited to the State Court Facilities and Security Account. Prior to 2011, the state received 60% of all amounts awarded upon entry of a punitive damages verdict, all of which went to CVSSD. Receipt of punitive damages award funds is hard to predict, as it is entirely based on litigation filed by non-state parties, which is entirely out of the control of CVSSD or DOJ. Since the change to ORS 31.735 in 2011, the amount of punitive damages received by the state has been trending down, at least in part due to the disincentive plaintiff's face in mounting expensive litigation and then sending a large portion of the recovery to the state.

Restitution and Subrogation Funds

CVSSD also receives funding from certain restitution and subrogation matters.

Appendix C is a report of restitution and subrogation funds received from July 2013 to present.

How CVSSD generally conducts governance, oversight, compliance, and auditing

CVSSD monitors subrecipient awards for compliance with applicable federal and state guidelines and to determine if subrecipients are providing services outlined in their applications and grant agreements. CVSSD accomplishes monitoring activities through a variety of methods, including risk assessments, financial and progress reports (which includes qualitative and quantitative data), financial and administrative desk reviews, documentation and verification of expenses, in person site visits, and technical assistance. CVSSD fund coordinators are primarily responsible for conducting these monitoring activities for those subrecipients assigned to them. Additionally, CVSSD has a two-person compliance team that specializes in providing technical assistance and support to subrecipients who are identified as high risk or non-compliant with the terms and conditions of their grant award(s). To read more about CVSSD's policy on grant monitoring visit <https://www.doj.state.or.us/crime-victims/for-grantees/grant-guidance-documents/>.

Appendix A - State and Federal Funds Administered by ODOJ CVSSD Per Biennium 2013-2021

Biennium	Fund	Non-Profit Organizations				Special Projects		Public, City, County, State Entities			Tribal Nations	Grand Total
		Domestic & Sexual Violence Advocacy Programs	Child Abuse Centers	Court Appointed Special Advocates	Other Types of Victim Services Providers	Human Trafficking	Statewide Technical Assistance	Colleges/ Universities	County/ City	State		
13-15	PAF	\$ 1,260,353.51	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,260,353.51
	SASP	\$ 634,690.35	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 634,690.35
	VAWA	\$ 1,708,036.42	\$ -	\$ -	\$ -	\$ -	\$ 65,282.12	\$ -	\$ 925,033.98	\$ 227,971.18	\$ 70,903.19	\$ 2,997,226.89
	VOCA	\$ 4,196,739.28	\$ 1,196,091.61	\$ -	\$ 530,530.34	\$ -	\$ -	\$ 129,318.09	\$ 3,396,460.05	\$ -	\$ -	\$ 9,449,139.37
	CAMI	\$ -	\$ 5,340,441.45	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,755,852.52	\$ -	\$ -	\$ 10,096,293.97
	CFA	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,945,031.54	\$ -	\$ -	\$ 4,945,031.54
	ODSVS	\$ 7,845,179.00	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 130,000.00
Total	\$ 15,644,998.56	\$ 6,536,533.06	\$ -	\$ 530,530.34	\$ -	\$ 65,282.12	\$ 129,318.09	\$ 14,022,378.09	\$ 227,971.18	\$ 200,903.19	\$ 37,357,914.63	
15-17	AEAP	\$ 16,688.78	\$ -	\$ -	\$ 34,135.91	\$ -	\$ -	\$ -	\$ 48,224.42	\$ -	\$ -	\$ 99,049.11
	PAF	\$ 1,515,833.76	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,515,833.76
	SASP	\$ 541,056.82	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 541,056.82
	VAWA	\$ 1,832,285.75	\$ -	\$ -	\$ -	\$ -	\$ 86,212.94	\$ -	\$ 1,089,015.32	\$ 171,384.66	\$ 108,956.10	\$ 3,287,854.77
	VOCA	\$ 8,954,025.50	\$ 3,166,978.92	\$ 75,000.00	\$ 1,087,686.84	\$ -	\$ -	\$ 185,781.34	\$ 6,696,324.52	\$ -	\$ 14,574.78	\$ 20,180,371.90
	VOCA T	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 39,628.02	\$ -	\$ -	\$ -	\$ -	\$ 39,628.02
	CAMI	\$ -	\$ 5,989,820.20	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,545,471.58	\$ -	\$ -	\$ 11,535,291.78
	CFA	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,208,994.09	\$ -	\$ -	\$ 5,208,994.09
	ODSVS	\$ 8,112,908.26	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,249.91	\$ 8,213,158.17
	Total	\$ 20,972,798.87	\$ 9,156,799.12	\$ 75,000.00	\$ 1,121,822.75	\$ -	\$ 125,840.96	\$ 185,781.34	\$ 18,588,029.93	\$ 171,384.66	\$ 223,780.79	\$ 50,621,238.42
17-19	AEAP	\$ 64,208.81	\$ -	\$ -	\$ 214,537.46	\$ -	\$ -	\$ 137,685.30	\$ 303,433.25	\$ 195,843.03	\$ -	\$ 915,707.85
	PAF	\$ 128,674.70	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 128,674.70
	SASP	\$ 541,773.17	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 541,773.17
	VAWA	\$ 1,664,995.43	\$ -	\$ -	\$ -	\$ -	\$ 146,233.31	\$ -	\$ 1,142,061.80	\$ 147,837.49	\$ 95,598.96	\$ 3,196,726.99
	VOCA	\$ 13,402,830.22	\$ 4,155,285.31	\$ 1,457,346.89	\$ 2,597,589.59	\$ 494,578.60	\$ 212,097.61	\$ 751,778.63	\$ 9,929,155.04	\$ 115,866.78	\$ 420,836.75	\$ 33,537,365.42
	VOCA T	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 244,317.98	\$ -	\$ -	\$ -	\$ -	\$ 244,317.98
	CACF	\$ -	\$ 500,000.00	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000.00
	CAMI	\$ -	\$ 6,113,606.73	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,865,094.96	\$ -	\$ -	\$ 11,978,701.69
	CFA	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,900,056.20	\$ -	\$ -	\$ 4,900,056.20
	ODSVS*	\$ 8,248,449.56	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 109,956.41	\$ 8,358,405.97
Total	\$ 24,050,931.89	\$ 10,768,892.04	\$ 1,457,346.89	\$ 2,812,127.05	\$ 494,578.60	\$ 602,648.90	\$ 889,463.93	\$ 22,139,801.25	\$ 459,547.30	\$ 626,392.12	\$ 64,301,729.97	
19-21	CIA	\$ -	\$ 159,794.20	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 159,794.20
	SASP	\$ 696,385.05	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 696,385.05
	VAWA	\$ 1,265,783.33	\$ -	\$ -	\$ -	\$ -	\$ 143,791.99	\$ -	\$ 1,493,099.95	\$ 134,105.75	\$ 220,502.72	\$ 3,257,283.74
	VOCA	\$ 18,676,508.69	\$ 6,435,496.47	\$ 3,480,511.91	\$ 2,425,029.90	\$ 1,308,168.66	\$ 451,079.94	\$ 2,148,913.78	\$ 14,744,706.99	\$ 317,669.22	\$ 1,451,543.44	\$ 51,439,629.00
	VOCA T	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 223,192.79	\$ -	\$ -	\$ -	\$ -	\$ 223,192.79
	Cares Act	\$ 6,685,422.34	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,685,422.34
	CACF	\$ -	\$ 1,000,000.00	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,000,000.00
	CAMI	\$ -	\$ 6,398,524.33	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 6,146,528.08	\$ -	\$ -	\$ 12,545,052.41
	CFA	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,790,751.44	\$ -	\$ -	\$ 5,790,751.44
	ODSVS	\$ 9,226,632.56	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 525,404.56	\$ 9,752,037.12
SHF	\$ 2,971,866.00	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 28,134.00	\$ 3,000,000.00	
Total	\$ 39,522,597.97	\$ 13,993,815.00	\$ 3,480,511.91	\$ 2,425,029.90	\$ 1,308,168.66	\$ 818,064.72	\$ 2,148,913.78	\$ 28,175,086.46	\$ 451,774.97	\$ 2,225,584.72	\$ 94,548,548.09	

**Department of Justice
CVSSD - Punitive Damage Awards/Recoveries
Fiscal Year 2013-14 to February 28, 2023**

Appendix B

Effective Date	Cur No	Doc Pca	Agy Obj	Invoice No	Sfms	Trans Amt	Invoice Desc	Proc Date	Appn Year	
10/17/13	CR035518	91302	0503	CW7845302		359,031.94	STAWN V FARMERS - PUNITIVE DAMAGES	10/17/13	2015	
03/04/14	CR036541	91302	0503	DP19821		30,000.00	PUNITIVE DAMAGES	03/04/14	2015	Koller vs Schmaing
05/30/14	CR037243	91302	0503	DP20039		32,533.49	PUNITIVE DAMAGES CV08090475	05/30/14	2015	Minihan v Stiglich
06/25/14	CR037464	91302	0503	DP20090		68,699.88	PUNITIVE DAMAGES	06/25/14	2015	Singh v Kuenzi
										Moaning v H & M Hennes & Mauritz Management BV
										1203-02794
08/19/14	CR037920	91302	0503	DP20202		6,000.00	PUNITIVE DAMAGES	08/19/14	2015	
10/08/14	CR038325	91302	0503	DP20322		1,806.29	PUNITIVE DAMAGE	10/08/14	2015	Hanf v. Campbell 13CV0759
02/23/15	CR039286	91302	0503	DP20797		15,000.00	PUNITIVE DMG-SINGH V KUENZI	02/24/15	2015	
12/21/15	CR041463	91302	0503	CR2584092		15,000.00	XCB0679-15, CURRY V HOOVER, 12/18/15	12/21/15	2017	
06/09/16	CR042711	91302	0503	CW3710642	11,477,864.91		SCHWARZ V PHILIP MORRIS-PUNITIVE DAMAGE	06/09/16	2017	
01/12/17	CR044142	91302	0503	DP22379		42,600.00	PUNITIVE DAMAGE-SILBERNAGEL	01/12/17	2017	
01/23/17	CR044199	91302	0503	DP22393		6,000.00	PUNITIVE DAMAGE-ALISON LLC V GUY	01/23/17	2017	
02/07/17	CR044309	91302	0503	DP22418		98,400.00	PUNITIVE DMG-PERTSON V DIRECT COAST TO C	02/07/17	2017	
06/07/17	CR045202	91302	0503	DP22924		4,834.30	PUNITIVE DAMAGE-PETTICORD V GREENLEAF	06/07/17	2017	
06/30/17	CR045395	91302	0503	DP22965		45,000.00	PUNITIVE DMG-BOSCH V LEAKE XCB0498-17	06/30/17	2017	
08/23/17	CR045826	91302	0503	DP23023		3,000.00	PUNITIVE DMG-DORLAND V STANLEY	08/23/17	2019	
09/25/17	CR046104	91302	0503	DP23112		6,600.00	PUNITIVE DMG-DORLAND V STANLEY	09/25/17	2019	
10/12/17	CR046253	91302	0503	DP23141		450,000.00	PUNI DMG-BOLY V LEGACY GOOD SAMARITAN	10/12/17	2019	
07/19/19	CR050768	91302	0503	DP25012		3,000.00	PUNI DMG-PENA V DIETER 17CV55069-CVSSD	07/19/19	2021	
08/02/19	BT055792	91302	0503			22,065.76	XCB0400-16, CT TO CVSSD	08/02/19	2021	
12/06/19	CR051833	91302	0503	DP25240		41,700.00	PUNITIVE DAMAGE-HURLBURT V KRAMER-CVSSI	12/06/19	2021	
05/04/20	CR052758	91302	0503	DP25430		628,571.43	PUNI DMG-ALLISON V HORIZON TRANSPORT	05/04/20	2021	
05/04/20	CR052758	91302	0503	DP25430	1,000,000.00		PUNI DMG-ALLISON V HORIZON TRANSPORT	05/04/20	2021	
05/06/20	CR052776	91302	0503	DP25432		48,196.20	JUDGMENT-MUKESH PATEL V OM CLACKAMAS	05/06/20	2021	
08/31/20	CR053428	91302	0503	DP25507		37,581.68	PUNI DMG-WAVE FORM V BEDROCK 17CV47141	08/31/20	2021	
12/22/20	CR053990	91302	0503	DP25881		35,997.19	JUDGMENT-YANG V BROOKFIELD 18CV51536	12/22/20	2021	
02/14/22	CR056586	91302	0503	CW730575		492,857.14	XCB0355-17, AMERITITLE, 02/14/22	2/15/2022	2023	
02/15/22	CR056688	91302	0503	DP26152		600.00	JUDGMENT-LANTER V CUNIFF 20CV27653	3/2/2022	2023	
02/15/22	CR056827	91302	0503	DP26170		4,285.71	JUDGMENT-DOJ V GASCON #21-31362-PCM13	3/25/2022	2023	
10/21/22	CR058041	91302	0503	DP27097		1,546,181.86	PUNI DMG-MOUTAL V EXEL 3:17-CV-014440HZ	10/21/2022	2023	
						16,523,407.78				

Department of Justice
Schedule of Subrogation and Restitution Funding
Fiscal Year 2014 thru 2/28/2023

Appendix C

07/01/2013 - 6/30/2015 Biennium:

Subrogation	\$	299,814.96
Restitution	\$	1,045,381.73

07/01/2015 - 6/30/2017 Biennium:

Subrogation	\$	283,135.90
Restitution	\$	976,789.45

07/01/2017 - 6/30/2019 Biennium:

Subrogation	\$	266,917.27
Restitution	\$	1,057,670.62

07/01/2019 - 6/30/2021 Biennium:

Subrogation	\$	237,656.10
Restitution	\$	1,219,793.32

07/01/2021 - 2/28/2023 Biennium:

Subrogation	\$	260,777.54
Restitution	\$	1,106,468.55