

Legislative Fiscal Office

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Joint Committee on Ways and Means

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To: House Committee on Housing and Homelessness
From: Legislative Fiscal Office
Date: February 21, 2023
Subject: HB 5019 - Relating to state financial administration

The -2 amendment to HB 5019 replaces the measure and appropriates \$127.9 million to the Housing and Community Services Department (\$126.3 million) and Department of Emergency Management (\$1.6 million) in total for the 2021-23 and 2023-25 biennia to support the state's response to the homelessness emergency declared in Executive Order 23-02. An additional \$27.4 million is appropriated to the Housing and Community Services Department to address homelessness in communities within the Balance of State Continuum of Care.

A total of \$24.9 million is also provided to the Housing and Community Services Department (\$5 million) and Department of Human Services (\$19.9 million) to expand programs and services for youth experiencing homelessness.

General Fund in the Housing and Community Services Department's 2021-23 approved budget not expected to be expended by the end of the biennium is reduced by \$30.6 million and repurposed for the state's homelessness emergency. The measure has an emergency clause and is effective on passage.

The following table summarizes, by section and agency, the budgetary provisions of -2 amendment.

Section/Agency	Description	Amount
§1-2 Housing and Community Services Department	Provides \$7.4 million in the 2021-23 biennium and \$26.2 million in the 2023-25 biennium for the Oregon Eviction Diversion and Prevention and Eviction Prevention Rapid Response programs. Funding is anticipated to support the prevention of homelessness for 8,750 households statewide.	\$33,600,000 General Fund

Section/Agency	Description	Amount
§3 Housing and Community Services Department	Supports development and design of a statewide, long-term rent assistance program for individuals who are rehoused with state investments included in the measure. Program development is anticipated to be completed by the end of the 2021-23 biennium.	\$200,000 General Fund
§4-5 Housing and Community Services Department	Provides \$20.9 million in the 2021-23 biennium and \$64.3 million in the 2023-25 biennium to support local plans submitted to the Department to address homelessness in emergency areas through shelter capacity and connections to shelter, rapid rehousing initiatives, capacity support for culturally responsive organizations, and sanitation services. Funding is anticipated to create 600 new shelter beds across emergency areas, as well as rehouse 1,200 individuals experiencing unsheltered homelessness.	\$85,200,000 General Fund
§6 Housing and Community Services Department	Pass-through funding to the nine federally recognized Indian tribes in Oregon in the 2023-25 biennium to support tribal members experiencing homelessness.	\$5,000,000 General Fund
§7-8 Housing and Community Services Department	Provides \$1.1 million in both the 2021-23 and 2023-25 biennia for administration of homelessness prevention programs and local plans addressing unsheltered homelessness in emergency areas. Supports 13 positions (2.33 FTE) for the remainder of the 2021-23 biennium and 20 positions (19.00 FTE) for the first six months of the 2023-25 biennium.	\$2,271,127 General Fund
§9-10 Department of Emergency Management	Provides \$923,925 in the 2021-23 biennium and \$722,631 in the 2023-25 biennium for the coordination of efforts to address homelessness in emergency areas as part of the activation of the State of Oregon Emergency Operations Plan. Supports funding for nine existing positions (0.99 FTE) and establishment of six new positions (1.50 FTE) for the remainder of the 2021-23 biennium and six positions (3.00 FTE) for the first six months of the 2023-25 biennium.	\$1,646,556 General Fund

Section/Agency	Description	Amount
§11 Housing and Community Services Department	Provides \$26.1 million in the 2023-25 biennium to address homelessness through shelter capacity and connections to shelter, rapid rehousing initiatives, capacity support for culturally responsive organizations, and sanitation services in communities within the OR-505 - Oregon Balance of State Continuum of Care. Funding is anticipated to create 100 new shelter beds, as well as rehouse 450 individuals experiencing unsheltered homelessness.	\$26,135,000 General Fund
§12 Housing and Community Services Department	Provides \$1.25 million in the 2023-25 biennium for administration of support provided to address homelessness in communities within the OR-505 - Oregon Balance of State Continuum of Care. Supports contracted coordination and accountability services.	\$1,250,000 General Fund
§13 Housing and Community Services Department	Provides \$5 million in the 2023-25 biennium for deposit into the Emergency Housing Account to provide services and assistance to school-aged children, and their families, who are homeless or at risk of becoming homeless.	\$5,000,000 General Fund
§14 Department of Human Services	Provides \$12.5 million in the 2023-25 biennium for grants to support services and outreach to youth experiencing homelessness.	\$12,500,000 General Fund
§15 Department of Human Services	Provides \$6.25 million in the 2023-25 biennium for grants to support host home projects for youth experiencing homelessness.	\$6,250,000 General Fund
§16 Department of Human Services	Provides \$1.2 million in the 2023-25 biennium for administration of programs and services for youth experiencing homelessness. Supports five positions (5.00 FTE) for the 2023-25 biennium.	\$1,171,469 General Fund
§17 Housing and Community Services Department	Reduces General Fund appropriated to compensate landlords for 100% missed rental payments for applications submitted for rent owed between April 1, 2020 and June 30, 2021. This program, known as the Landlord Compensation Fund, was repealed on January 2, 2023 (HB 4401, 2020 third special session and SB 278, 2021). Of the \$30 million appropriated for the program in HB 5006 (2021), \$16.6 million remains unspent.	(\$16,623,741) General Fund

Section/Agency	Description	Amount
§18 Housing and Community Services Department	<p>Reduces General Fund appropriated for foreclosure assistance (\$1.5 million), permanent supportive housing rental assistance (\$11.5 million), and shelter supports and services (\$1 million). Rental assistance for permanent supportive housing units is not needed in the current biennium because development delays have resulted in units not being ready for occupancy according to original schedules. Providers of shelter services and foreclosure avoidance services are not anticipated to utilize all funding originally appropriated for these services.</p>	(\$14,000,000) General Fund

Requested by JOINT COMMITTEE ON WAYS AND MEANS

**PROPOSED AMENDMENTS TO
HOUSE BILL 5019**

1 Delete lines 4 through 15 of the printed bill and insert:

2 **“SECTION 1. In addition to and not in lieu of any other appropri-**
3 **ation, there is appropriated to the Housing and Community Services**
4 **Department, for the biennium ending June 30, 2023, out of the General**
5 **Fund, the amount of \$7,386,826 for homelessness prevention services**
6 **delivered through the Oregon Eviction Diversion and Prevention and**
7 **Eviction Prevention Rapid Response programs.**

8 **“SECTION 2. In addition to and not in lieu of any other appropri-**
9 **ation, there is appropriated to the Housing and Community Services**
10 **Department, for the biennium beginning July 1, 2023, out of the Gen-**
11 **eral Fund, the amount of \$26,213,174 for homelessness prevention ser-**
12 **vices delivered through the Oregon Eviction Diversion and Prevention**
13 **and Eviction Prevention Rapid Response programs.**

14 **“SECTION 3. In addition to and not in lieu of any other appropri-**
15 **ation, there is appropriated to the Housing and Community Services**
16 **Department, for the biennium ending June 30, 2023, out of the General**
17 **Fund, the amount of \$200,000 for the development and design of a**
18 **statewide, long-term rent assistance program for individuals who are**
19 **rehoused with state investments made by sections 4 and 5 of this 2023**
20 **Act.**

21 **“SECTION 4. In addition to and not in lieu of any other appropri-**

1 ation, there is appropriated to the Housing and Community Services
2 Department, for the biennium ending June 30, 2023, out of the General
3 Fund, the amount of \$20,900,000 to increase shelter capacity and con-
4 nections to shelter, support rapid rehousing initiatives, provide ca-
5 pacity support for culturally responsive organizations and provide
6 sanitation services for communities in designated homelessness emer-
7 gency areas, based on local plans submitted to the department.

8 **“SECTION 5.** In addition to and not in lieu of any other appropri-
9 ation, there is appropriated to the Housing and Community Services
10 Department, for the biennium beginning July 1, 2023, out of the Gen-
11 eral Fund, the amount of \$64,300,000 to increase shelter capacity and
12 connections to shelter, support rapid rehousing initiatives, provide
13 capacity support for culturally responsive organizations and provide
14 sanitation services for communities in designated homelessness emer-
15 gency areas, based on local plans submitted to the department.

16 **“SECTION 6.** In addition to and not in lieu of any other appropri-
17 ation, there is appropriated to the Housing and Community Services
18 Department, for the biennium beginning July 1, 2023, out of the Gen-
19 eral Fund, the amount of \$5,000,000 to provide support to members of
20 federally recognized Indian tribes in Oregon experiencing
21 homelessness.

22 **“SECTION 7.** In addition to and not in lieu of any other appropri-
23 ation, there is appropriated to the Housing and Community Services
24 Department, for the biennium ending June 30, 2023, out of the General
25 Fund, the amount of \$1,125,824 for the administration of homelessness
26 prevention programs and local plans addressing unsheltered
27 homelessness in designated homelessness emergency areas.

28 **“SECTION 8.** In addition to and not in lieu of any other appropri-
29 ation, there is appropriated to the Housing and Community Services
30 Department, for the biennium beginning July 1, 2023, out of the Gen-

1 eral Fund, the amount of \$1,145,303 for the administration of
2 homelessness prevention programs and local plans addressing unshel-
3 tered homelessness in designated homelessness emergency areas.

4 **“SECTION 9.** In addition to and not in lieu of any other appropri-
5 ation, there is appropriated to the Oregon Department of Emergency
6 Management, for the biennium ending June 30, 2023, out of the Gen-
7 eral Fund, the amount of \$923,925 for the coordination of efforts to
8 address homelessness in designated homelessness emergency areas as
9 part of the activation of the State of Oregon Emergency Operations
10 Plan.

11 **“SECTION 10.** In addition to and not in lieu of any other appropri-
12 ation, there is appropriated to the Oregon Department of Emergency
13 Management, for the biennium beginning July 1, 2023, out of the
14 General Fund, the amount of \$722,631 for the coordination of efforts
15 to address homelessness in designated homelessness emergency areas
16 as part of the activation of the State of Oregon Emergency Operations
17 Plan.

18 **“SECTION 11.** In addition to and not in lieu of any other appropri-
19 ation, there is appropriated to the Housing and Community Services
20 Department, for the biennium beginning July 1, 2023, out of the Gen-
21 eral Fund, the amount of \$26,135,000 to increase shelter capacity and
22 connections to shelter, support rapid rehousing initiatives, provide
23 capacity support for culturally responsive organizations and provide
24 sanitation services for communities within the OR-505 - Oregon Bal-
25 ance of State Continuum of Care.

26 **“SECTION 12.** In addition to and not in lieu of any other appropri-
27 ation, there is appropriated to the Housing and Community Services
28 Department, for the biennium beginning July 1, 2023, out of the Gen-
29 eral Fund, the amount of \$1,250,000 for the administration of support
30 provided to address homelessness in communities within the OR-505 -

1 Oregon Balance of State Continuum of Care.

2 **SECTION 13.** In addition to and not in lieu of any other appropri-
3 ation, there is appropriated to the Housing and Community Services
4 Department, for the biennium beginning July 1, 2023, out of the Gen-
5 eral Fund, the amount of \$5,000,000 for deposit into the Emergency
6 Housing Account created under ORS 458.620, for the purpose of pro-
7 viding services and assistance to school-aged children enrolled in
8 kindergarten through grade 12 who are homeless or at risk of becom-
9 ing homeless, or their families.

10 **SECTION 14.** In addition to and not in lieu of any other appropri-
11 ation, there is appropriated to the Department of Human Services, for
12 the biennium beginning July 1, 2023, out of the General Fund, the
13 amount of \$12,500,000 for the purpose of awarding grants to increase
14 access by youth experiencing homelessness to shelter facilities, out-
15 reach, culturally specific services and mental health or substance
16 abuse services and to strengthen partnerships with host home pro-
17 grams and other transitional housing options.

18 **SECTION 15.** In addition to and not in lieu of any other appropri-
19 ation, there is appropriated to the Department of Human Services, for
20 the biennium beginning July 1, 2023, out of the General Fund, the
21 amount of \$6,250,000 for the purpose of providing two-year grants to
22 organizations operating host home projects to establish, continue or
23 expand operation of host home projects for youth experiencing
24 homelessness.

25 **SECTION 16.** In addition to and not in lieu of any other appropri-
26 ation, there is appropriated to the Department of Human Services, for
27 the biennium beginning July 1, 2023, out of the General Fund, the
28 amount of \$1,171,469, for the administration of programs and services
29 for youth experiencing homelessness.

30 **SECTION 17.** Notwithstanding any other provision of law, the

1 **General Fund appropriation made to the Housing and Community**
2 **Services Department by section 229, chapter 669, Oregon Laws 2021, for**
3 **the biennium ending June 30, 2023, for distributions to compensate**
4 **landlords for unpaid rent payments pursuant to sections 12 and 13,**
5 **chapter 420, Oregon Laws 2021, is decreased by \$16,623,741.**

6 **“SECTION 18. Notwithstanding any other provision of law, the**
7 **General Fund appropriation made to the Housing and Community**
8 **Services Department by section 1, chapter 556, Oregon Laws 2021, for**
9 **the biennium ending June 30, 2023, is decreased by \$14,000,000.**

10 **“SECTION 19. This 2023 Act being necessary for the immediate**
11 **preservation of the public peace, health and safety, an emergency is**
12 **declared to exist, and this 2023 Act takes effect on its passage.”.**

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