



OREGON DEPARTMENT OF **EMERGENCY MANAGEMENT**

ODEM Introduction and Overview

Testimony to the

Senate Committee on

Veterans, Emergency Management, Federal and World Affairs

January 24, 2023



Vision | Mission | Values

VISION

An established, equitable culture of preparedness that empowers Oregonians to thrive in times of crisis.

MISSION

The Oregon Department of Emergency Management leads collaborative statewide efforts, inclusive of all partners and the communities we serve, to ensure the capability to get help in an emergency and to protect, mitigate, prepare for, respond to, and recover from emergencies and disasters regardless of cause.

CORE VALUES

ADVOCACY

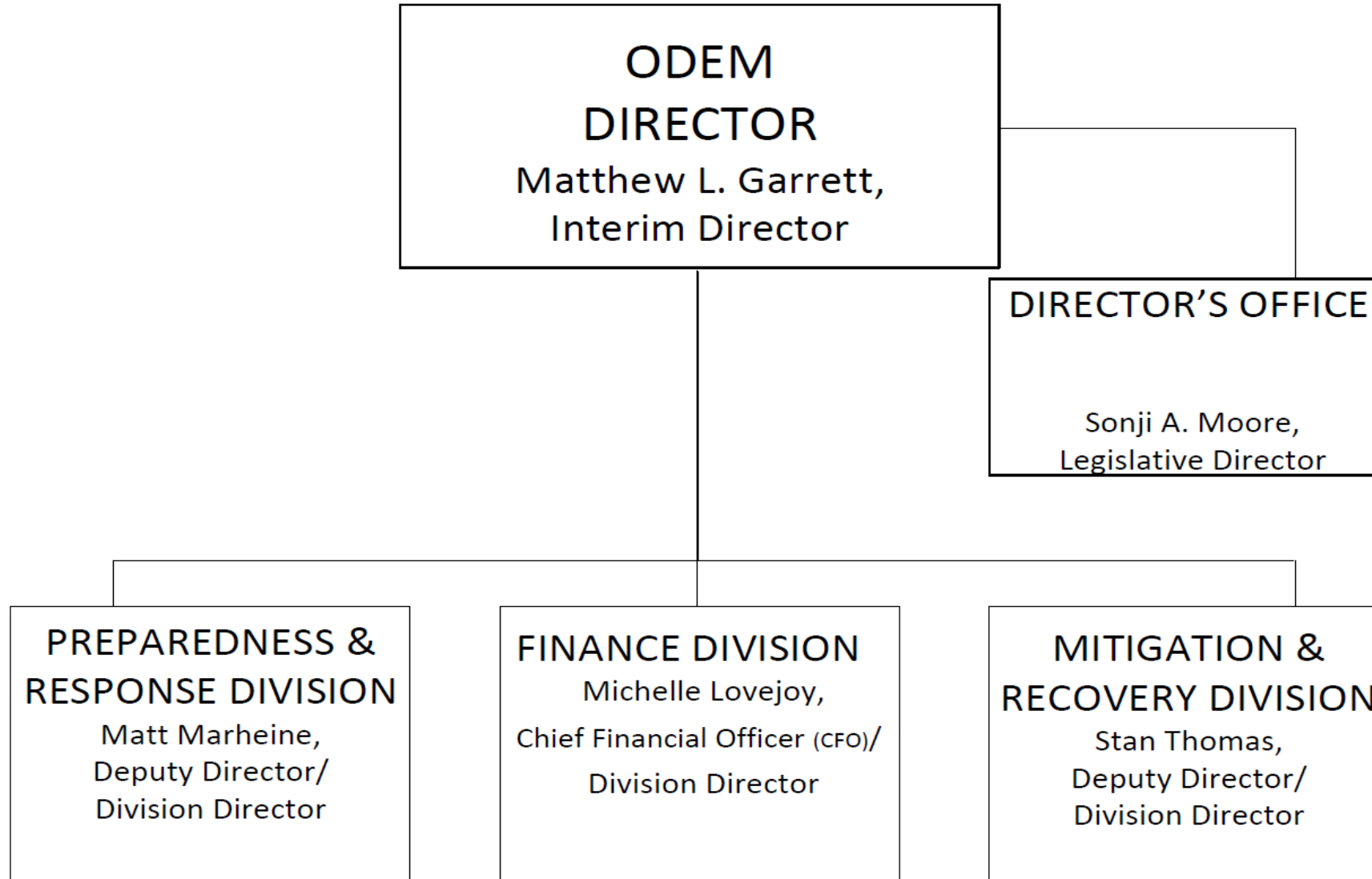
COLLABORATION

INNOVATION

LEADERSHIP



Overview of Current ODEM Structure





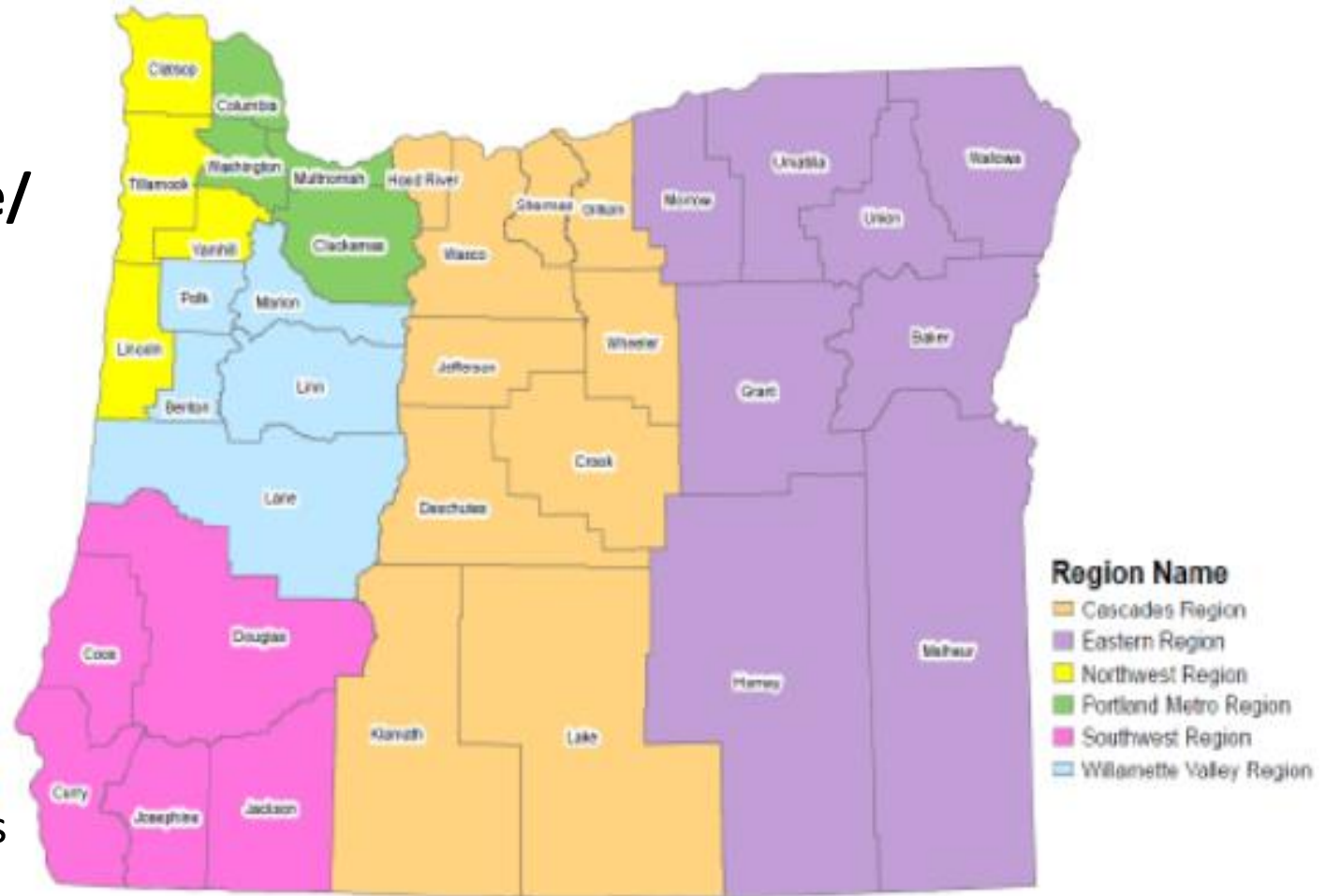
Regional Coordination Program

2 Divisions: Preparedness and Response/ Mitigation and Recovery

- Staff: 5 Coordinators, 1 Manager for each Division

Direct liaisons for 36 counties

- Program successes:
 - Incident response and EOC support
 - Engagement in mitigation plans and funding opportunities
 - Support for all hazard recovery efforts
 - Training and exercise





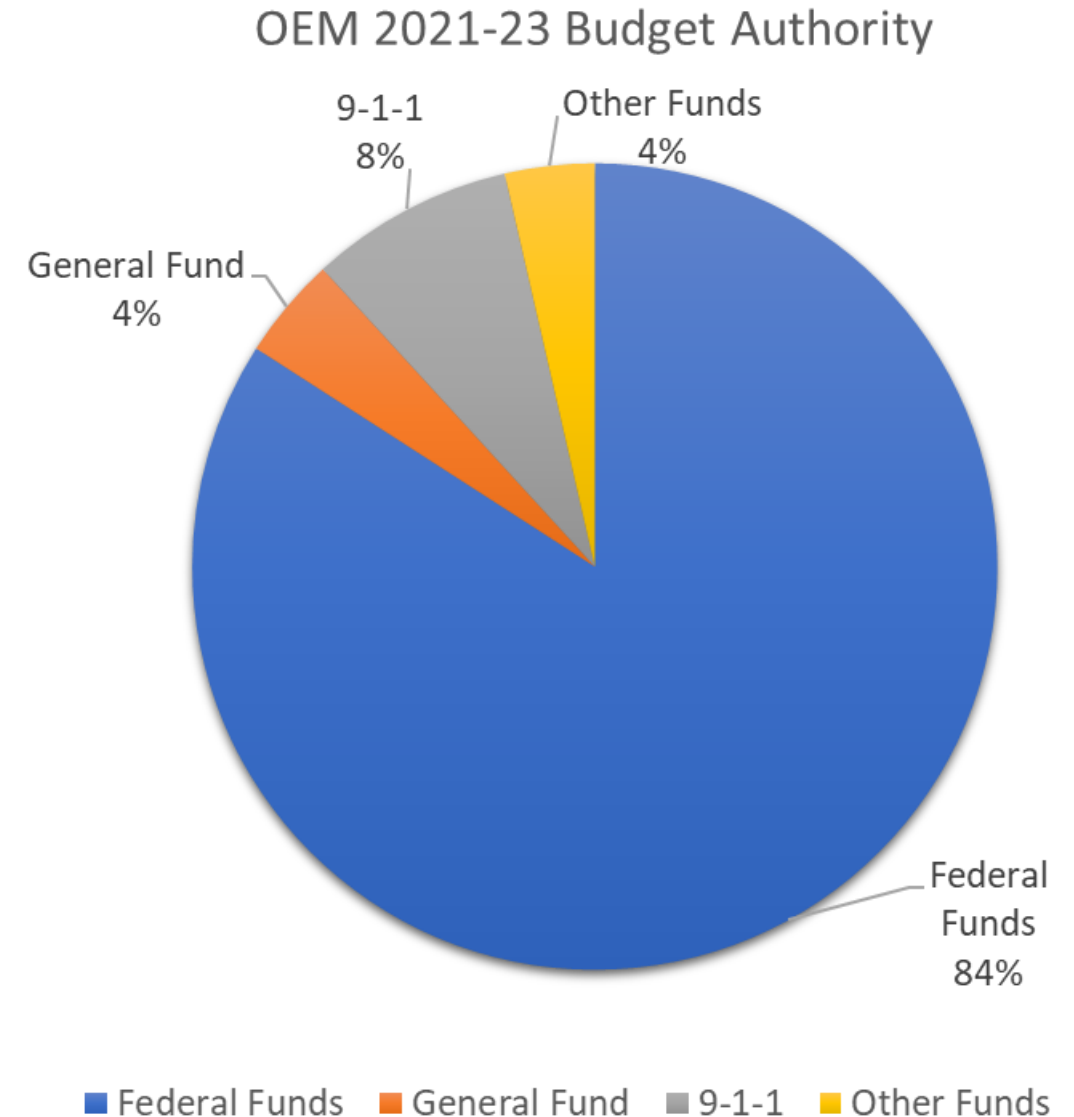
Updated ODEM 2021-2023 Budget Authority

December 2022 (Emergency Board)

- **General Fund**
 - \$34.5 million*
- **9-1-1**
 - \$68.3 million
- **Other Funds**
 - \$30.2 million^
- **Federal Grants**
 - \$702.2 million
 - Limitation Amount

* Includes 1-Time \$20M General Fund Limitation for Hazard Mitigation Grant Program Match, Emergency Board

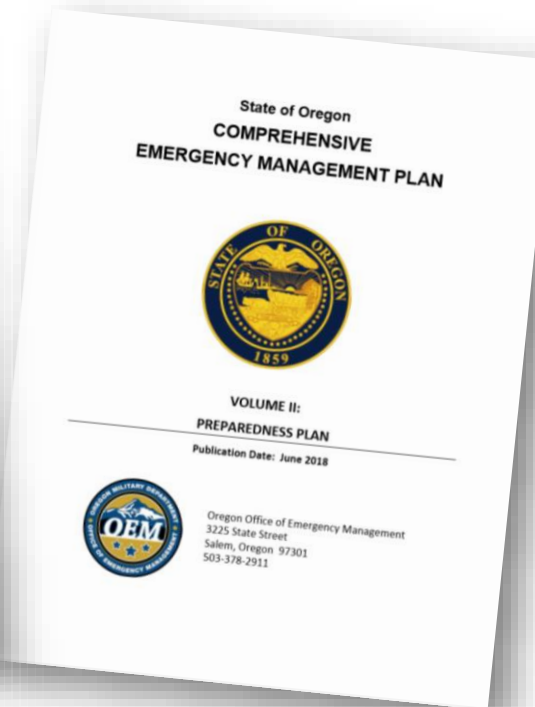
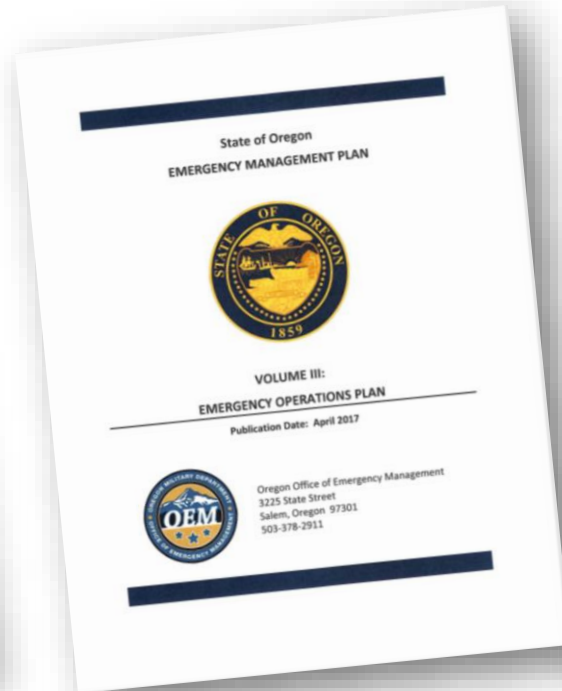
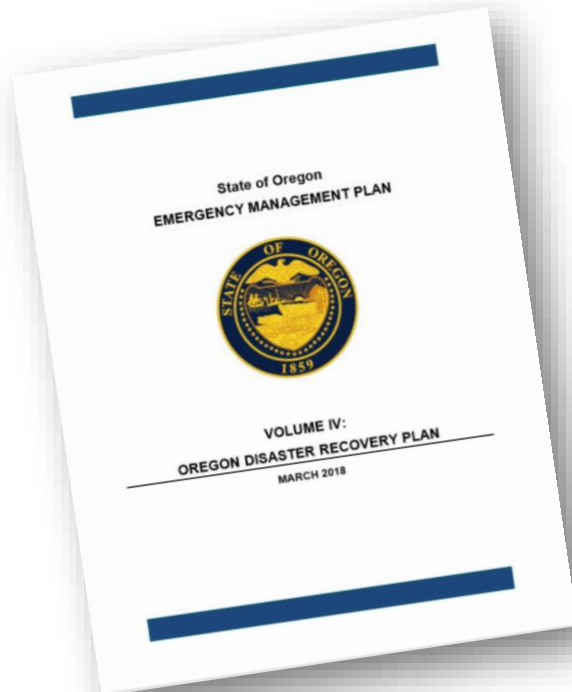
^ Includes 1-Time \$20M Other Fund Limitation for the Hazard Mitigation Disaster Loan & Grant Account, Emergency Board and SPIRE (not 1-time)





Comprehensive Emergency Management Plan

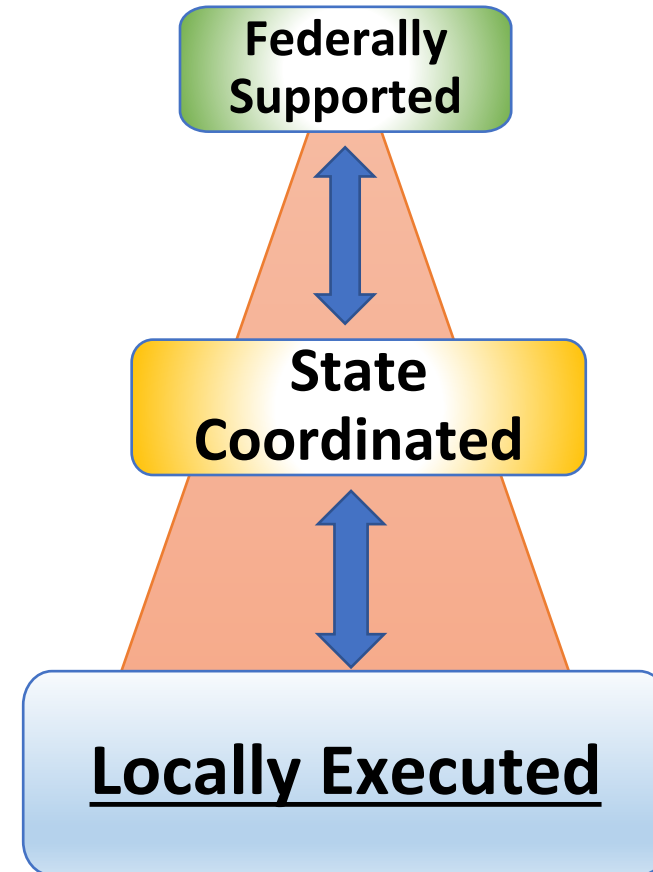
- Oregon Natural Hazard Mitigation Plan – Vol. 1
- Preparedness Plan – Vol. 2
- Emergency Operations Plan – Vol. 3
- Oregon Disaster Recovery Plan – Vol. 4





Disasters Begin and End Locally

- **Under-resourced local jurisdictions** need tools and assets to better support their communities through recovery.
- **State coordination** is designed to assist – *not replace* - local recovery efforts.
- **Recovery operations** must include direct resources to communities.
- **Response operations** take days to weeks; **recovery operations** take months to years.





Laws, Rules and Structures

- **Oregon Revised Statutes (ORS)**
 - **ORS 401 and authorities**
 - 401.032 places responsibility at the local level
 - **ORS 402 State Mutual Aid**
 - **ORS 403 Communications/9-1-1**
 - **ORS 404 Search and Rescue**
- **Local Emergency Management**
 - Counties must, cities may
 - Different structures and capacity statewide
- **Tribal**
 - Government-to-Government relationship
 - Relationships with counties, state and federal agencies

- **Oregon Administrative Rules (OAR)**
 - **OAR 104**
 - Program rules and implementation guidance





Advisory Councils and Commissions

OEM Statutory Required Councils & Commissions

- Oregon Homeland Security Council
- Oregon Emergency Preparedness Advisory Council
- Oregon Local Government Emergency Management Advisory Council
- Oregon Seismic Safety Policy Advisory Commission

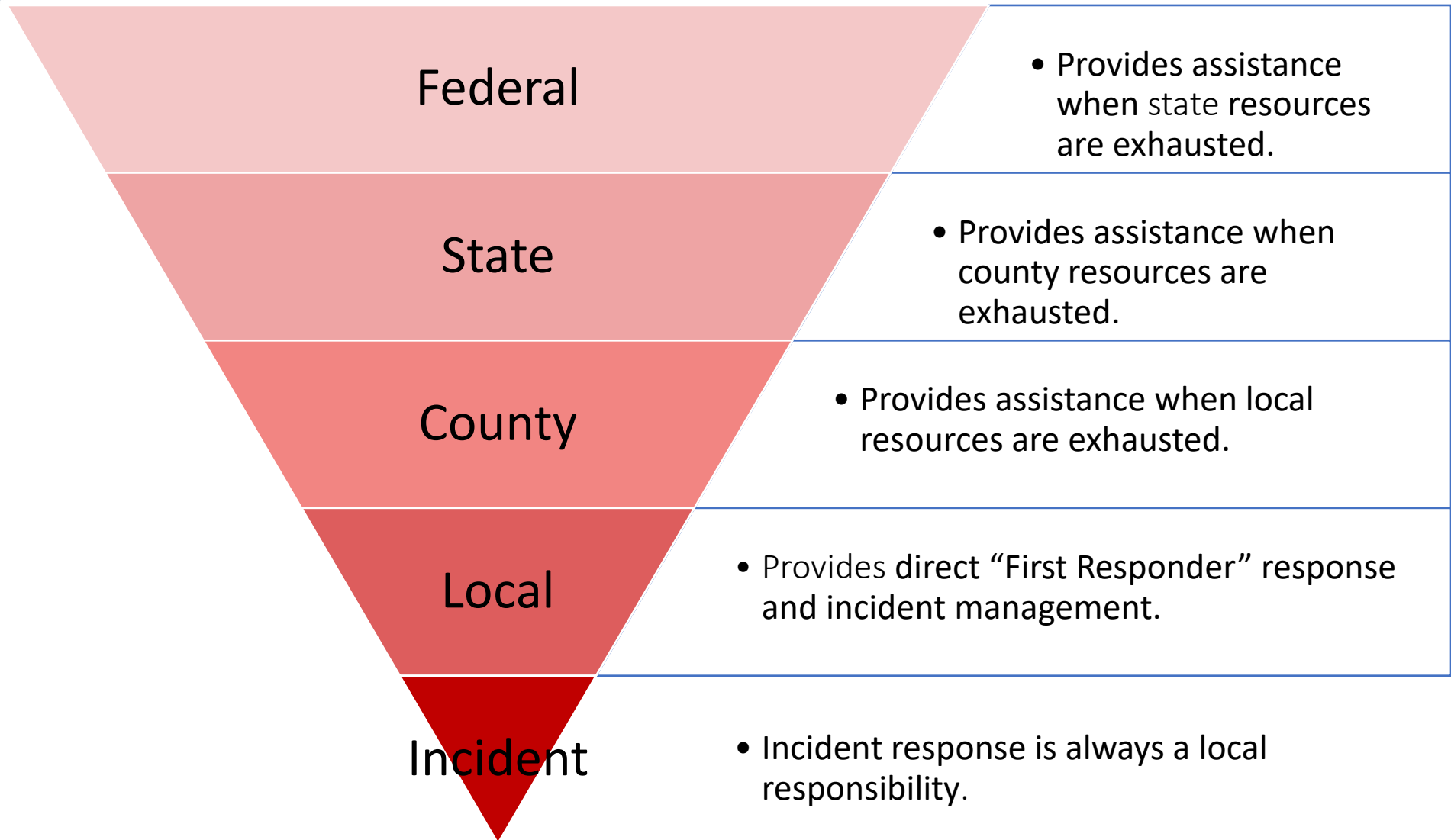
Executive Order 16-07

- Governor's Disaster Cabinet (GDC)
- Economic Recovery Council (ERC)



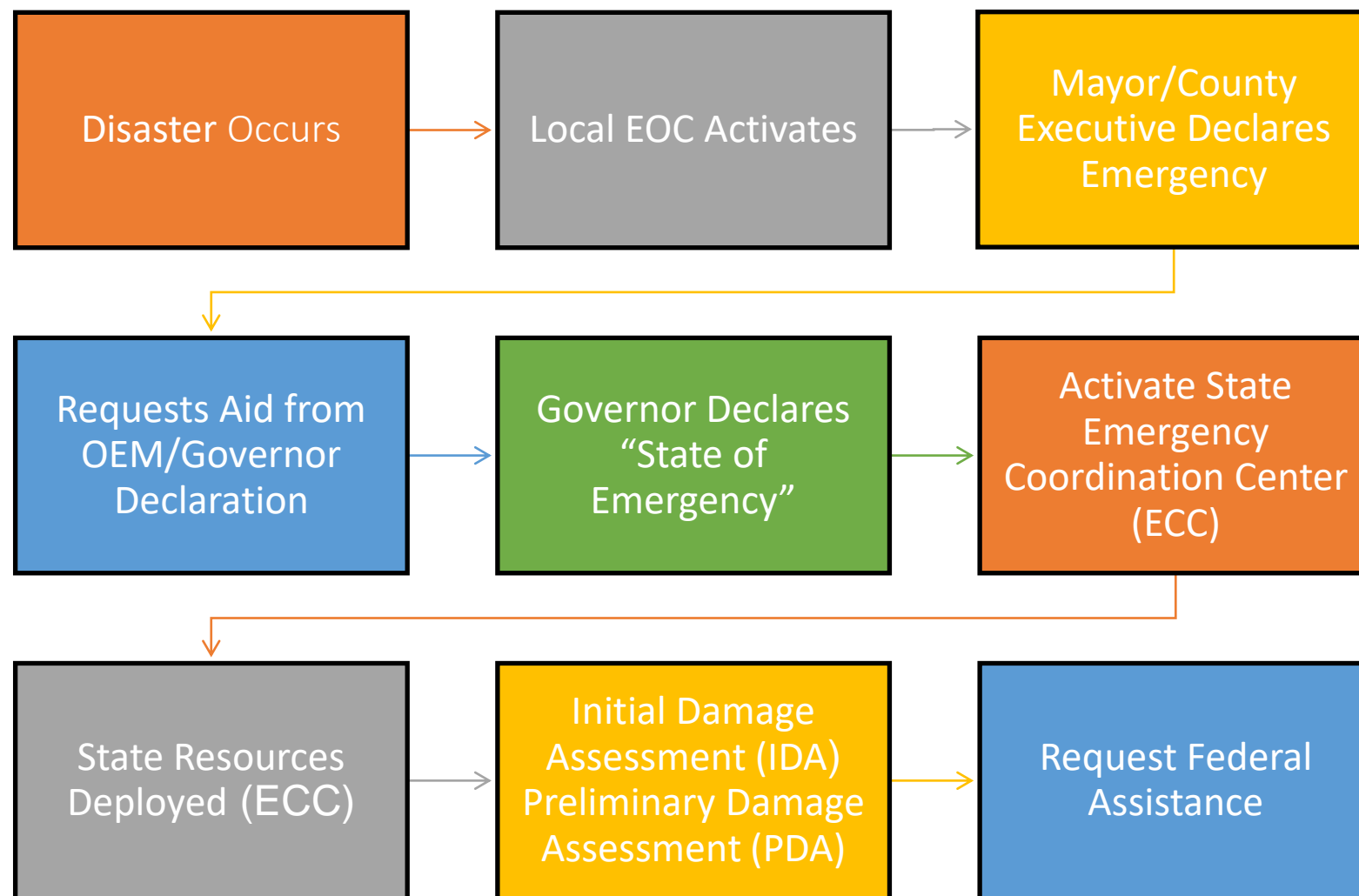


Ladder of Assistance





Disaster Declarations





Disaster Declarations

- **Divert agency funds** appropriated for other purposes.
- **Authorize** activation of plans and agreements.
- **Provide** certain legal protections and waivers.
- **Inform** the public.
- **Do not** provide additional funding.





Transition: *Response to Recovery*

Response Phase Emergency Support Functions (ESF)		Recovery Phase State Recovery Functions (SRF)	
ESF 1:	Transportation	SRF 1:	Community Planning and Capacity Building
ESF 2:	Communications		
ESF 3:	Public Works		
ESF 4:	Firefighting	SRF 2:	Economic Recovery
ESF 5:	Information and Planning		
ESF 6:	Mass Care		
ESF 7:	Resource Support	SRF 3:	Health Services
ESF 8:	Health and Medical		
ESF 9:	Search and Rescue	SRF 4:	Social Services
ESF 10:	Hazardous Materials		
ESF 11:	Agriculture, Animals, and Natural Resources		
ESF 12:	Energy	SRF 5:	Disaster Housing
ESF 13:	Law Enforcement		
ESF 14:	Business and Industry	SRF 6:	Infrastructure Systems
ESF 15:	Public Information		
ESF 16:	Volunteers and Donations		
ESF 17:	Cyber and Critical Infrastructure Security	SRF 7:	Natural and Cultural Resources
ESF 18:	Military Support		



Preparedness and Response Division



Preparedness Section

- Planning, Training, Exercise
- Preparedness grants

Response Section

- State emergency coordination
 - OPS Center/RAPTOR
 - Agency-assigned ESF state Search & Rescue
- Emergency communications
- Catastrophic and response planning

State 9-1-1 Program Section

- Distribution and management of 9-1-1 tax for 43 PSAP centers
 - \$80 million annually in 9-1-1 tax collection
- ORS, Administrative Rule & Program Policy
- Program support (call delivery, GIS, call taking equipment)
- “Legacy” and “Next Generation” 9-1-1

IT & Logistics Section

- Department technology services and asset management

Preparedness and Response Regional Coordinators

- 6 Preparedness and Response regionally distributed staff





Preparedness Division Grants

State

- **State Preparedness and Incident Response Equipment (SPIRE) Grant**

- Round 1: \$5 million approved in the 2017-2019 biennium through bond sale
- Round 2: \$10 million approved in the 2021-2023 biennium through bond sale
- Eligibility: Local governments

Federal

- **Emergency Management Performance Grant (EMPG)**
 - FY2022: \$6.1 million (requires 50% match)
 - Eligibility: Emergency management at county, tribal and city level
- **Homeland Security Grant Programs**
 - UASI \$3.8 million (no match)
 - SHSP \$4.8 million (no match)
 - Non-Profit \$1.8 million (no match)
 - Eligibility: Public safety gov organizations
- **National Earthquake Hazard Reduction Program**
 - FY2022: \$129K (25% match)
 - Eligibility: States with high or very high risk of earthquakes
- **National Tsunami Hazard Mitigation Program**
 - FY2022: \$48K
 - Eligibility: State, county, tribal and city level



Mitigation and Recovery Services Division (MARS)

- **Oregon Disaster Recovery Planning**
- **Recovery Coordination/Operations Center**
- **Public Assistance**
- **Individual Assistance**
- **Voluntary Agency Liaison/Non-Governmental Organization (NGO) Coordination**
- **State Hazard Mitigation Program**
- **Regional Mitigation/Recovery Program**





Mitigation and Recovery Division Grant Programs

- **Disaster Recovery Grants**
- **Hazard Mitigation Grants**
 - Post-Disaster
 - Non-Disaster
 - Flood Mitigation Assistance
 - Congressional Delegated Spending
- **Building Resilient Infrastructure and Communities (BRIC)**
- **State Grant Programs**





Looking Ahead

Ongoing efforts and outcomes for all Oregonians:

- **24/7 watch and warning capabilities**
- **State-funded disaster recovery programs**
- **Improved Emergency Coordination Center facility**
- **ESF and SRF Maturity Models/State Capacity**
- **Equitable culture of preparedness statewide**
- **Investments to leverage federal mitigation grant funds**
- **Dedicated resources to assist with federal grant compliance**
- **Emergency management modernization**



Questions and Discussion



Matthew L. Garrett, Interim Director

Matt Marheine, Deputy Director,
Preparedness & Response Division Director

Stan Thomas, Deputy Director,
Mitigation & Recovery Division Director



Matt.L.Garrett@oem.oregon.gov

Matt.Marheine@oem.oregon.gov

Stan.Thomas@oem.oregon.gov



<https://www.oregon.gov/oem>

Thank you!