SB 8-3 (LC 2164) 4/6/21 (RLM/ps)

Requested by Senator COURTNEY

PROPOSED AMENDMENTS TO SENATE BILL 8

1 On page 1 of the printed bill, line 2, after "197.830," insert "197.850,".

2 Delete lines 5 through 29.

3 On page 2, delete lines 1 through 38 and insert:

4 "SECTION 1. (1) As used in this section, 'affordable housing' means
 5 residential property:

6 **"(a) In which:**

"(A) Each unit on the property is made available to own or rent to
families with incomes of 80 percent or less of the area median income
as determined by the Oregon Housing Stability Council based on information from the United States Department of Housing and Urban
Development; or

"(B) The average of all units on the property is made available to
 families with incomes of 60 percent or less of the area median income;
 and

"(b) Whose affordability is enforceable, including as described in
 ORS 456.270 to 456.295, for a duration of no less than 40 years.

"(2) A local government shall allow affordable housing, and may
 not require a zone change or conditional use permit for affordable
 housing on property if:

20 "(a) The housing is owned by:

²¹ "(A) A public body, as defined in ORS 174.109; or

1 "(B) A nonprofit corporation that is organized as a religious corpo-2 ration; or

3 **"(b)** The property is zoned:

4 "(A) For commercial uses;

5 "(B) To allow religious assembly; or

6 "(C) As public lands.

7 **"(3) Subsection (2) of this section:**

8 "(a) Does not apply to the development of housing not within an
9 urban growth boundary.

"(b) Does not trigger any requirement that a local government
 consider or update an analysis as required by a statewide planning goal
 relating to economic development.

"(c) Does not apply on lands where the local government determines
that:

"(A) The development on the property cannot be adequately served
by water, sewer, storm water drainage or streets, or will not be adequately served at the time that development on the lot is complete;

18 "(B) The property contains a slope of 25 percent or greater;

19 "(C) The property is within a 100-year floodplain; or

20 "(D) The development of the property is constrained by land use 21 regulations based on statewide land use planning goals relating to:

22 "(i) Natural disasters and hazards; or

"(ii) Natural resources, including air, water, land or natural areas,
but not including open spaces or historic resources.

"(4) A local government shall approve an application at an authorized density level and authorized height level, as defined in ORS 227.175
(4), for the development of affordable housing, at the greater of:

28 "(a) Any local density bonus for affordable housing; or

"(b) Without consideration of any local density bonus for affordable
 housing:

"(A) For property with existing maximum density of 16 or fewer
units per acre, 200 percent of the existing density and 12 additional
feet;

"(B) For property with existing maximum density of 17 or more
units per acre and 45 or fewer units per acre, 150 percent of the existing density and 24 additional feet; or

"(C) For property with existing maximum density of 46 or more
units per acre, 125 percent of the existing density and 36 additional
feet.

"(5)(a) Subsection (4) of this section does not apply to housing al lowed under subsection (2) of this section in areas that are not zoned
 for residential uses.

13 "(b) A local government may reduce the density or height of the 14 density bonus allowed under subsection (4) of this section as necessary 15 to address a health, safety or habitability issue, including fire safety, 16 or to comply with a protective measure adopted pursuant to a state-17 wide land use planning goal. Notwithstanding ORS 197.350, the local 18 government must adopt findings supported by substantial evidence 19 demonstrating the necessity of this reduction.

"<u>SECTION 1a.</u> Section 1 of this 2021 Act is added to and made a part
 of ORS 197.286 to 197.314.

"SECTION 2. (1) The Land Use Board of Appeals shall award attorney fees to an applicant whose application is only for the development of affordable housing, as defined in section 1 of this 2021 Act, or publicly supported housing, as defined in ORS 456.250, if the board affirms a quasi-judicial land use decision approving the application or reverses a quasi-judicial land use decision denying the application.

"(2) A party who was awarded attorney fees under this section or
ORS 197.850 shall repay the fees plus any interest from the time of the
judgment if the property upon which the fees are based is developed

1 for a use other than affordable housing.

2 "(3) As used in this section:

3 "(a) 'Applicant' includes:

4 "(A) An applicant with a funding reservation agreement with a 5 public funder for the purpose of developing publicly supported housing;

6 "(B) A housing authority, as defined in ORS 456.005;

7 "(C) A qualified housing sponsor, as defined in ORS 456.548;

8 "(D) A religious nonprofit corporation;

9 "(E) A public benefit nonprofit corporation whose primary purpose
10 is the development of affordable housing; and

"(F) A local government that approved the application of an appli cant described in this paragraph.

"(b) 'Attorney fees' includes prelitigation legal expenses, including
 preparing the application and supporting the application in local land
 use hearings or proceedings.

"SECTION 2a. Section 2 of this 2021 Act is added to and made a part
 of ORS 197.830 to 197.845.".

18 On page 5, line 23, delete "(4)".

19 On page 6, after line 5, insert:

²⁰ "SECTION 3a. ORS 197.850 is amended to read:

"197.850. (1) Any party to a proceeding before the Land Use Board of
Appeals under ORS 197.830 to 197.845 may seek judicial review of a final
order issued in those proceedings.

"(2) Notwithstanding the provisions of ORS 183.480 to 183.540, judicial review of orders issued under ORS 197.830 to 197.845 is solely as provided in this section.

"(3)(a) Jurisdiction for judicial review of proceedings under ORS 197.830 to 197.845 is conferred upon the Court of Appeals. Proceedings for judicial review are instituted by filing a petition in the Court of Appeals. The petition must be filed within 21 days following the date the board delivered or 1 mailed the order upon which the petition is based.

"(b) Filing of the petition, as set forth in paragraph (a) of this subsection,
and service of a petition on all persons identified in the petition as adverse
parties of record in the board proceeding is jurisdictional and may not be
waived or extended.

6 "(4) The petition must state the nature of the order the petitioner desires 7 reviewed. Copies of the petition must be served by first class, registered or 8 certified mail on the board and all other parties of record in the board pro-9 ceeding.

"(5) Within seven days after service of the petition, the board shall 10 transmit to the court the original or a certified copy of the entire record of 11 the proceeding under review, but, by stipulation of all parties to the review 12 proceeding, the record may be shortened. The court may tax a party that 13 unreasonably refuses to stipulate to limit the record for the additional costs. 14 The court may require or permit subsequent corrections or additions to the 15record when deemed desirable. Except as specifically provided in this sub-16 section, the court may not tax the cost of the record to the petitioner or any 17 intervening party. However, the court may tax such costs and the cost of 18 transcription of record to a party filing a frivolous petition for judicial re-19 view. 20

"(6) Petitions and briefs must be filed within time periods and in a manner established by the Court of Appeals by rule.

"(7)(a) The court shall hear oral argument within 49 days of the date of
transmittal of the record.

²⁵ "(b) The court may hear oral argument more than 49 days from the date ²⁶ of transmittal of the record provided the court determines that the ends of ²⁷ justice served by holding oral argument on a later day outweigh the best ²⁸ interests of the public and the parties. The court may not hold oral argument ²⁹ more than 49 days from the date of transmittal of the record because of ³⁰ general congestion of the court calendar or lack of diligent preparation or 1 attention to the case by any member of the court or any party.

"(c) The court shall set forth in writing a determination to hear oral argument more than 49 days from the date the record is transmitted, together with the reasons for its determination, and shall provide a copy to the parties. The court shall schedule oral argument as soon as practicable thereafter.

"(d) In making a determination under paragraph (b) of this subsection, the
court shall consider:

9 "(A) Whether the case is so unusual or complex, due to the number of 10 parties or the existence of novel questions of law, that 49 days is an unrea-11 sonable amount of time for the parties to brief the case and for the court to 12 prepare for oral argument; and

"(B) Whether the failure to hold oral argument at a later date likely
would result in a miscarriage of justice.

"(8) Judicial review of an order issued under ORS 197.830 to 197.845 must
be confined to the record. The court may not substitute its judgment for that
of the board as to any issue of fact.

"(9) The court may affirm, reverse or remand the order. The court shall
reverse or remand the order only if it finds:

"(a) The order to be unlawful in substance or procedure, but error in
procedure is not cause for reversal or remand unless the court finds that
substantial rights of the petitioner were prejudiced thereby;

23 "(b) The order to be unconstitutional; or

"(c) The order is not supported by substantial evidence in the whole record as to facts found by the board under ORS 197.835 (2).

"(10) The Court of Appeals shall issue a final order on the petition for
 judicial review with the greatest possible expediency.

"(11) If the order of the board is remanded by the Court of Appeals or the
Supreme Court, the board shall respond to the court's appellate judgment
within 30 days.

"(12) A party must file with the board an undertaking with one or more sureties insuring that the party will pay all costs, disbursements and attorney fees awarded against the party by the Court of Appeals if:

4 "(a) The party appealed a decision of the board to the Court of Appeals;
5 and

"(b) In making the decision being appealed to the Court of Appeals, the
board awarded attorney fees and expenses against that party under ORS
197.830 (15)(b) or (c).

9 "(13) Upon entry of its final order, the court shall award attorney fees 10 and expenses to a party who:

"(a) Prevails on a claim that an approval condition imposed by a local
government on an application for a permit pursuant to ORS 215.416 or
227.175 is unconstitutional under section 18, Article I, Oregon Constitution,
or the Fifth Amendment to the United States Constitution; or

"(b) Is entitled to attorney fees under [ORS 197.830 (15)(c)] section 2 of
 this 2021 Act.

"(14) The undertaking required in subsection (12) of this section must be filed with the board and served on the opposing parties within 10 days after the date the petition was filed with the Court of Appeals.".

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