HB 2927 A STAFF MEASURE SUMMARY

House Committee On Veterans and Emergency Management

Action Date:	04/13/21
Action:	Do pass with amendments and be referred to Ways and Means by prior reference.
	(Printed A-Eng.)
Vote:	6-0-0-0
Yeas:	6 - Evans, Grayber, Lewis, Meek, Wallan, Wright
Fiscal:	Fiscal impact issued
Revenue:	Revenue impact issued
Prepared By:	Cassie Passon, Counsel
Meeting Dates:	2/11, 2/25, 3/4, 3/18, 4/13

WHAT THE MEASURE DOES:

Renames Office of Emergency Management to Oregon Department of Emergency Management (ODEM) and establishes Department as independent state agency. Transfers all unexpended balances for Office of Emergency Management within Oregon Military Department to ODEM. Requires ODEM to coordinate emergency management functions and training related to emergency response on a regional basis. Requires ODEM to develop and carry out emergency preparedness statewide exercises. Transfers Oregon Emergency Response System from Department of State Police to ODEM. Renames Office of State Fire Marshal to Department of State Fire Marshal (DSFM) and establishes Department as independent state agency. Transfers all unexpended balances for Office of State Fire Marshal within Department of State Police to Department of State Fire Marshal. Relocates Oregon Homeland Security Council (HSC) within Office of Governor. Adds mission of HSC. Modifies duties of HSC and adds members to HSC. Allows HSC to meet as needed to carry out the mission of council. Establishes Emergency Preparedness Advisory Council within Office of Governor. Outlines mission, duties, and membership of Emergency Preparedness Advisory Council. Sunsets Emergency Preparedness Advisory Council on January 2, 2030. Establishes Local Government Emergency Management Advisory Council within ODEM. Outlines membership and duties of Local Government Emergency Management Advisory Council. Sunsets Local Government Emergency Management Advisory Council on January 2, 2030. Establishes Task Force on Implementation (task force) and specifies task force consists of members of Governor's Fire Service Policy Council. Requires task force to make recommendations to Legislative Assembly by February 1, 2022, on whether Office of State Fire Marshal (office) should be made an independent state agency or which state agency should house office. Requires Office of State Fire Marshal to become independent state agency by July 1, 2023. Requires transfer of Oregon Emergency Response System from Department of State Police to ODEM to take place by July 1, 2025. Specifies rest of measure becomes operative by July 1, 2022. Declares emergency, effective on passage.

ISSUES DISCUSSED:

- Need to think globally about supply chains
- Funding streams impacted by competing for resources
- Support package of measures
- All hazards approach to emergency management
- Need for organizational structure to be clearly defined
- Converting Emergency Coordination Center in to a 24/7 operation
- Began working on reorganization in 2017
- Clarifies formal and informal roles; chain of command; each agency's role
- Emergency Preparedness Advisory Council given equal status with Oregon Homeland Security Council
- Need for a time line to ensure implementation
- Plan to review implementation one year after full implementation is completed

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- Amendment needed to fix two drafting errors to match previously agreed upon fixes
- Sheriffs will retain traditional search and rescue roles
- Conflagration matters to remain with the State Fire Marshal in coordination with the Department of Emergency Management
- 2020 displaying the need for reorganization
- Opportunity to enhance 9-1-1 data gathering
- Enhance emergency communications
- Modernizing Office of Emergency Management and Office of State Fire Marshal
- Emergency Management work group
- After Action Report's areas for improvement in line with plan laid out in bill

EFFECT OF AMENDMENT:

Replaces the measure.

BACKGROUND:

The Office of Emergency Management (OEM) is housed within the Oregon Military Department and manages a statewide system that coordinates emergency services and disaster communications. OEM also coordinates Oregon's 9-1-1 program, awards grants for emergency response equipment to local governments, and oversees search and rescue efforts led by county sheriffs. The Director of OEM is the liaison between the Governor's Disaster Cabinet and the State's Emergency Coordination Center which serves as a central communications hub when there is a multijurisdictional response to an emergency.

The Office of State Fire Marshal (OSFM) is housed within the Oregon Department of State Police. The State Fire Marshal was established in 1917, and its current mission is to protect Oregonians and their property, as well as the environment from both hazardous materials and fires.

The Oregon Homeland Security Council is part of the Office of Emergency Management. The council consists of two members from the Senate appointed by the President of the Senate, two members from the House of Representatives appointed by the Speaker of the House of Representatives, the Governor, the Adjutant General, the Superintendent of State Police, the Director of Office of Emergency Management, and a representative of the Department of Justice appointed by the Attorney General. The purpose of the Council is to be briefed on security matters and to advise state agencies with responsibility for security matters on the future direction of the office's planning, preparedness, response and recovery activities.

House Bill 2927 A renames the Office of Emergency Management and Office of State Fire Marshal, and establishes each as an independent state agency. The measure also creates the Emergency Preparedness Advisory Council and the Local Government Emergency Management Advisory Council.