

## Legislative Fiscal Office

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## Joint Committee on Ways and Means

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**To:** Human Services Subcommittee

**From:** Gregory Jolivette, Legislative Fiscal Office

**Date:** June 17, 2021

**Subject:** SB 5529 – Oregon Department of Human Services - Self Sufficiency  
Work Session Recommendations

### Oregon Department of Human Services – Self Sufficiency

	2017-19 Actual	2019-21 Legislatively Approved	2021-23 Current Service Level	2021-23 LFO Recommended
General Fund	398,721,267	455,167,000	480,302,803	497,566,764
Other Funds	113,016,775	163,843,837	119,814,326	119,309,422
Federal Funds	427,370,784	611,201,501	594,949,933	545,854,286
Federal Funds NL	1,855,270,592	2,889,345,331	1,939,345,331	2,975,868,127
<b>Total Funds</b>	<b>2,794,379,418</b>	<b>4,119,557,669</b>	<b>3,134,412,393</b>	<b>4,138,598,599</b>
Positions	2,512	2,611	2,621	2,739
FTE	2,506.39	2,520.10	2,617.30	2,735.89

Attached is the 2021-23 Legislative Fiscal Office recommended budget for the Self Sufficiency program. The LFO recommended total funds budget is 0.5% above the 2019-21 legislatively approved budget and 32.0% above current service level (CSL). The General Fund budget is 9.3% above 2019-21.

### Adjustments to Current Service Level

See attached “Work Session” spreadsheet.

The 2021-23 LFO recommended budget includes the following adjustments to the Self Sufficiency current service level budget:

**Package 070 - Revenue Shortfalls.** This package removes empty Federal Funds expenditure limitation.

**Package 087 - August 2020 Special Session.** This package decreases General Fund by \$3.6 million, increases Other Funds expenditure limitation by \$0.3 million, increases Federal Funds expenditure limitation by \$1.7 million and removes 29 positions (28.05 FTE) due to budgetary actions authorized during the 2020 Second Special Session. The actions include

transferring 29 permanent positions in the Oregon Health Plan Processing unit from Self-Sufficiency to the Oregon Health Authority, Spring 2020 caseload adjustments related to Temporary Assistance for Needy Families (TANF), funding transferred from the Bureau of Labor and Industries and the Oregon Department of Transportation for apprenticeship childcare and an increase in Federal Funds expenditure limitation related to trade mitigation.

**Package 095 - GB Fall Reshoot.** This package adjusts the budget to reflect changes in the Federal Medical Assistance Percentage (FMAP) and Supplemental Nutrition Assistance Program (SNAP) pandemic benefits. It also makes a technical adjustment in postage and handling, and transfers one position (1.00 FTE) from Child Welfare to Self Sufficiency for work related to integrated eligibility. Together these adjustments decrease General Fund by \$0.5 million, decrease Other Funds by \$0.2 million, decrease Federal Funds by \$9.4 million, increase Nonlimited Federal Funds by \$1 billion, and add one permanent position (1.00 FTE).

**Package 130 - Survivor Investment Partnership** This package provides \$10.0 million General Fund and three positions (3.00 FTE) to create the Survivor Investment Partnership program. The intent of the program is to provide domestic violence and sexual assault services to survivors through contracts (\$9.3 million) with culturally specific organizations and Tribes.

**Package 206 - Integrated Eligibility.** This package provides \$1.1 million total funds and four positions (4.00 FTE) to support Virtual Eligibility Center operations during the transition from the Integrated Eligibility system development project to the ongoing integrated Oregon Eligibility (ONE) system. It is a component of an agency wide package.

**Package 801 - LFO Analyst Adjustments.** This package adjusts the Self Sufficiency budget to reflect the Spring 2021 caseload forecast and related workload model changes, as well as the extension through Q3 of the one-time 6.2% enhanced FMAP related to the COVID-19 public health emergency, and postage. Also included in this package are the following:

- Refugee Extended Case Management - Provides \$4.3 million General Fund for refugee extended case management and employment support services to individuals granted an immigration status that has been approved for services by the federal Office of Refugee Resettlement. The LFO recommendation includes a budget note (below) to provide guidance on legislative expectations.
- 211 info Service Expansion - Provides \$3.0 million General Fund on a one-time basis to continue the expansion of 211 service approved by the Legislature in response to the statewide increase in calls during the COVID-19 pandemic. This funding provides for expanded hours, and the establishment of local coordinators who live and work in communities statewide in order to build trust in rural and underserved communities. ODHS is expected to report to the Human Services Subcommittee during the 2023 legislative session on 211 info services provided in 2021-23 to inform budget decisions for the 2023-25 biennium.

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

The LFO recommends the Subcommittee approve a 2021-23 ODHS Self Sufficiency budget of:

\$497,566,764	General Fund
\$119,309,422	Other Funds
\$545,854,286	Federal Funds
\$2,975,868,127	Federal Funds Non-Limited
2,739	Positions
2,735.89	FTE

### **Performance Measures**

All agency performance measures will be presented for approval as part of the final action on the ODHS budget.

### **Budget Notes**

#### **#1 Budget Note: Refugee Extended Case Management and Employment Support Services**

The Oregon Department Human Services is directed to use the \$4.3 million General Fund appropriated in SB 5529 for refugee extended case management, employment support services, and for the provision of services listed in ORS 411.139 (2), to individuals granted an immigration status that has been approved for services by the federal Office of Refugee Resettlement. Services are to be provided through grant awards to entities defined in ORS 411.139, agencies that receive funding through a cooperative agreement with the United States Department of State, Bureau of Population, Refugees and Migration to provide reception and placement case management support to refugees in remote places and to an employment service provider that is an established culturally responsive organization and provides employment and workforce development services.

### **Recommended Changes**

The Self Sufficiency budget is part of SB 5529, which is the budget bill for the entire Oregon Department of Human Services. The recommended amendments to SB 5529 will be presented after work sessions are completed on all parts of the budget.

**OREGON DEPARTMENT OF HUMAN SERVICES: SELF SUFFICIENCY  
SB 5529 WORK SESSION**

	GENERAL	LOTTERY	OTHER	FEDERAL	NL OTHER	NL FEDERAL	TOTAL FUNDS	POS	FTE	Comments
<b>2019-21 Legislatively Approved Budget (As of June 2021)</b>	455,167,000	-	163,843,837	611,201,501	-	2,889,345,331	4,119,557,669	2,611	2,520.10	
<b>2021-23 Current Service Level</b>	480,302,803	-	119,814,326	594,949,933	-	1,939,345,331	3,134,412,393	2,621	2,617.30	
<b>2021-23 Governor's Budget</b>	480,502,270	-	119,875,381	578,836,844	-	2,975,868,127	4,155,082,622	2,600	2,596.89	
<b>2021-23 LFO RECOMMENDED BUDGET</b>	497,566,764	-	119,309,422	545,854,286	-	2,975,868,127	4,138,598,599	2,739	2,735.89	

**2021-23 LFO RECOMMENDED BUDGET ADJUSTMENTS DETAIL**

<b>2021-23 Current Service Level Estimate</b>	480,302,803	-	119,814,326	594,949,933	-	1,939,345,331	3,134,412,393	2,621	2,617.30	
<b>LFO Recommendations for Existing Packages</b>										
Pkg 070: Revenue Shortfall	-	-	-	(4,134,268)	-	-	(4,134,268)	-	-	
Pkg 087: August Special Session Rollup	(3,593,577)	-	261,262	1,670,063	-	-	(1,662,252)	(29)	(28.05)	
Pkg 095: GB Fall Reshoot	(520,903)	-	(167,101)	(9,364,257)	-	1,036,522,796	1,026,470,535	1	1.00	
Pkg 130: Survivor Investment Partnership	10,000,000	-	-	-	-	-	10,000,000	3	2.64	Dom violence and sexual assault services contracts
Pkg 206: Integrated Eligibility	458,832	-	-	688,252	-	-	1,147,084	4	4.00	Support for Virtual Eligibility Center during transition
<b>Other Recommended Adjustments</b>										
Pkg 801: LFO Analyst Adjustments										
Spring TANF Caseload Changes	(13,578,891)	-	(646,518)	(47,286,504)	-	-	(61,511,913)	-	-	Spring 2021 Reshoot
Workload Model	17,474,906	-	-	8,223,201	-	-	25,698,107	139	139.00	Spring 2021 Reshoot
FMAP	41,268	-	-	(41,268)	-	-	-	-	-	Spring 2021 Reshoot
Enhanced FMAP	(831,350)	-	-	831,350	-	-	-	-	-	Spring 2021 Reshoot
Postage	513,676	-	47,453	317,784	-	-	878,913	-	-	Spring 2021 Reshoot
Refugee Extended Case Management	4,300,000	-	-	-	-	-	4,300,000	-	-	Budget Note
211 Service Expansion	3,000,000	-	-	-	-	-	3,000,000	-	-	Report back in 2023
	-	-	-	-	-	-	-	-	-	
<b>Total adjustments LFO Rec from CSL</b>	<b>17,263,961</b>	<b>-</b>	<b>(504,904)</b>	<b>(49,095,647)</b>	<b>-</b>	<b>1,036,522,796</b>	<b>1,004,186,206</b>	<b>118</b>	<b>118.59</b>	
<b>TOTAL 2019-21 LFO Recommended Budget</b>	<b>497,566,764</b>	<b>-</b>	<b>119,309,422</b>	<b>545,854,286</b>	<b>-</b>	<b>2,975,868,127</b>	<b>4,138,598,599</b>	<b>2,739</b>	<b>2,735.89</b>	
<b>\$ Change from 2019-21 Approved</b>										
	42,399,764	-	(44,534,415)	(65,347,215)	-	86,522,796	19,040,930	128	215.79	
<b>% Change from 2019-21 Approved</b>										
	9.32%	-	-27.18%	-10.69%	-	2.99%	0.46%	4.90%	8.56%	
<b>\$ Change from 2021-23 CSL Estimate</b>										
	17,263,961	-	(504,904)	(49,095,647)	-	1,036,522,796	1,004,186,206	118	118.59	
<b>% Change from 2021-23 CSL Estimate</b>										
	3.59%	-	-0.42%	-8.25%	-	53.45%	32.04%	4.50%	4.53%	
<b>\$ Change from 2021-23 Governor's Budget</b>										
	17,064,494	-	(565,959)	(32,982,558)	-	-	(16,484,023)	139	139.00	
<b>% Change from 2021-23 Governor's Budget</b>										
	3.55%	-	-0.47%	-5.70%	-	0.00%	-0.40%	5.35%	5.35%	