

Legislative Fiscal Office

Oregon State Capitol
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503-986-1828



Joint Committee on Ways and Means

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To: Members of the Ways and Means Transportation and Economic Development Subcommittee

From: Ben Ruef, Legislative Fiscal Office

Date: June 14, 2021

Subject: SB 5504 - Oregon Department of Aviation Work Session Recommendations

Department of Aviation - Agency Totals

	2017-19 Actual	2019-21 Legislatively Approved	2021-23 Current Service Level	2021-23 LFO Recommended
Other Funds	12,429,592	20,221,517	18,078,054	16,635,073
Federal Funds	7,081,965	11,321,139	6,419,132	6,419,132
Total Funds	19,511,557	31,542,656	24,497,186	23,054,205
Positions	15	16	15	13
FTE	14.59	15.49	14.59	12.59

The Legislative Fiscal Office recommends a 2021-23 total funds budget of \$23,054,205 and 13 positions (12.59 FTE) for the Oregon Department of Aviation. The recommended budget is a 27% decrease from the legislatively approved budget for the 2019-20 biennium and a 6% decrease from current service level. The decrease from the legislatively approved budget is from the elimination of federally funded capital construction projects due to funding uncertainties driven by the impacts of the pandemic; and the January 2022 sunset of the two-cent aviation fuel tax increase established in 2015 which funds the Aviation System Action Program. The decrease from current service level is due to recommended packages 070 and 090 both of which make reductions responding to lower aviation fuels tax revenue stemming from the pandemic shutdown.

Package 070 reduces \$721,214 in Professional Services from the Department's Pavement Maintenance Program. Package 090 eliminates two Administrative Specialist positions (2.00 FTE) and \$337,465 in Services & Supplies and Capital Outlay from the Department's Operations budget.

Adjustments to Current Service Level

See attached "Work Session Presentation Report."

Note: Statewide adjustments are not included in these recommendations. Any needed adjustments will be made in an omnibus bill at the end of session.

Accept LFO Recommendation:

OR

Change LFO Recommendation:

Performance Measures

See attached “Legislatively Proposed 2021-23 Key Performance Measures.”

Accept LFO Recommendation:

OR

Change LFO Recommendation:

Final Subcommittee Action

LFO recommends a budget of \$16,635,073 Other Funds, \$6,419,132 Federal Funds and 13 positions (12.59 FTE).

Carriers

Full Committee: _____

House Floor: _____

Senate Floor: _____

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	20,035,792	11,312,356	-	-	31,348,148	16	15.49
2019-21 Ebds, SS & Admin Act	-	-	185,725	8,783	-	-	194,508	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	20,221,517	11,321,139	-	-	31,542,656	16	15.49
2019-21 Leg Approved Budget (Base)	-	-	20,035,792	11,312,356	-	-	31,348,148	16	15.49
Summary of Base Adjustments	-	-	(2,593,662)	(5,214,871)	-	-	(7,808,533)	(1)	(0.90)
2021-23 Base Budget	-	-	17,442,130	6,097,485	-	-	23,539,615	15	14.59
010: Non-PICS Pers Svc/Vacancy Factor	-	-	(52,080)	(132)	-	-	(52,212)	-	-
030: Inflation & Price List Adjustments	-	-	688,004	321,779	-	-	1,009,783	-	-
2021-23 Current Service Level	-	-	18,078,054	6,419,132	-	-	24,497,186	15	14.59
070: Revenue Reductions/Shortfall	-	-	(753,154)	-	-	-	(753,154)	-	-
Adjusted 2021-23 Current Service Level	-	-	17,324,900	6,419,132	-	-	23,744,032	15	14.59
Total LFO Recommended Packages	-	-	(689,827)	-	-	-	(689,827)	(2)	(2.00)
2021-23 Legislative Actions	-	-	16,635,073	6,419,132	-	-	23,054,205	13	12.59
Net change from 2019-21 Leg Approved Budget	-	-	(3,586,444)	(4,902,007)	-	-	(8,488,451)	(3)	(2.90)
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(17.7%)	(43.3%)	0.0%	0.0%	(26.9%)	(18.8%)	(18.7%)
Net change from 2021-23 Adj Current Service Level	-	-	(689,827)	-	-	-	(689,827)	(2)	(2.00)
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	(4.0%)	0.0%	0.0%	0.0%	(2.9%)	(13.3%)	(13.7%)

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	5,078,638	1,985,764	-	-	7,064,402	15	13.99
2019-21 Ebds, SS & Admin Act	-	-	173,367	8,783	-	-	182,150	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	5,252,005	1,994,547	-	-	7,246,552	15	13.99
2019-21 Leg Approved Budget (Base)	-	-	5,078,638	1,985,764	-	-	7,064,402	15	13.99
Summary of Base Adjustments	-	-	130,168	(3,871)	-	-	126,297	(1)	(0.90)
2021-23 Base Budget	-	-	5,208,806	1,981,893	-	-	7,190,699	14	13.09
010: Non-PICS Pers Svc/Vacancy Factor	-	-	(52,861)	(132)	-	-	(52,993)	-	-
030: Inflation & Price List Adjustments	-	-	130,178	100,515	-	-	230,693	-	-
2021-23 Current Service Level	-	-	5,286,123	2,082,276	-	-	7,368,399	14	13.09
Adjusted 2021-23 Current Service Level	-	-	5,286,123	2,082,276	-	-	7,368,399	14	13.09
Total LFO Recommended Packages	-	-	(689,827)	-	-	-	(689,827)	(2)	(2.00)
2021-23 Legislative Actions	-	-	4,596,296	2,082,276	-	-	6,678,572	12	11.09
Net change from 2019-21 Leg Approved Budget	-	-	(655,709)	87,729	-	-	(567,980)	(3)	(2.90)
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(12.5%)	4.4%	0.0%	0.0%	(7.8%)	(20.0%)	(20.7%)
Net change from 2021-23 Adj Current Service Level	-	-	(689,827)	-	-	-	(689,827)	(2)	(2.00)
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	(13.1%)	0.0%	0.0%	0.0%	(9.4%)	(14.3%)	(15.3%)

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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Package 090 Analyst Adjustments

Package Description This package eliminates two Administrative Specialist positions (2.00 FTE) and the Capital Outlay budget for this program. It also reduces Office Expenses, Telecommunications, Data Processing, Publicity and Publications, Fuels and Utilities, and Agency Program Related Services and Supplies. It eliminates expenditures for all travel, Professional Services, Employee Recruitment, Due and Subscriptions, Other Services and Supplies, and Expendable Property.

LFO Recommendation The Legislative Fiscal Office recommends approval.

LFO Recommended	-	-	(678,541)	-	-	-	(678,541)	(2)	(2.00)
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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Package 099 Microsoft 365 Consolidation

Package Description Microsoft 365 Consolidation: Microsoft 365 is being consolidated within the Office of the State Information Officer at the E5 level of service. This cost is built into the State Government Service Charge for every agency as a cost increase for the 21-23 biennium. This package makes a corresponding reduction to the agency base budget in an amount equivalent to what agencies should be paying in the current 2019-21 biennium for Microsoft 365 at the E3 level of service.

LFO Recommendation The Legislative Fiscal Office recommends approval.

LFO Recommended	-	-	(11,286)	-	-	-	(11,286)	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	-	-	-	-	-	-	-
2019-21 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	-	-	-	-	-	-	-
Net change from 2019-21 Leg Approved Budget	-	-	-	-	-	-	-	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	457,288	4,115,592	-	-	4,572,880	-	-
2019-21 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	457,288	4,115,592	-	-	4,572,880	-	-
2019-21 Leg Approved Budget (Base)	-	-	457,288	4,115,592	-	-	4,572,880	-	-
Summary of Base Adjustments	-	-	-	-	-	-	-	-	-
2021-23 Base Budget	-	-	457,288	4,115,592	-	-	4,572,880	-	-
030: Inflation & Price List Adjustments	-	-	21,436	221,264	-	-	242,700	-	-
2021-23 Current Service Level	-	-	478,724	4,336,856	-	-	4,815,580	-	-
070: Revenue Reductions/Shortfall	-	-	(31,940)	-	-	-	(31,940)	-	-
Adjusted 2021-23 Current Service Level	-	-	446,784	4,336,856	-	-	4,783,640	-	-
Total LFO Recommended Packages	-	-	-	-	-	-	-	-	-
2021-23 Legislative Actions	-	-	446,784	4,336,856	-	-	4,783,640	-	-
Net change from 2019-21 Leg Approved Budget	-	-	(10,504)	221,264	-	-	210,760	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(2.3%)	5.4%	0.0%	0.0%	4.6%	0.0%	0.0%
Net change from 2021-23 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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Package 070 Revenue Shortfalls

Package Description This package reduces Professional Services due to pandemic impacts of fuel tax revenue.

LFO Recommendation The Legislative Fiscal Office recommends approval.

LFO Recommended	-	-	(31,940)	-	-	-	(31,940)	-	-
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Pavement Maintenance

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	2,288,530	-	-	-	2,288,530	-	0.50
2019-21 Ebds, SS & Admin Act	-	-	6,102	-	-	-	6,102	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	2,294,632	-	-	-	2,294,632	-	0.50
2019-21 Leg Approved Budget (Base)	-	-	2,288,530	-	-	-	2,288,530	-	0.50
Summary of Base Adjustments	-	-	15,994	-	-	-	15,994	-	-
2021-23 Base Budget	-	-	2,304,524	-	-	-	2,304,524	-	0.50
010: Non-PICS Pers Svc/Vacancy Factor	-	-	866	-	-	-	866	-	-
030: Inflation & Price List Adjustments	-	-	121,652	-	-	-	121,652	-	-
2021-23 Current Service Level	-	-	2,427,042	-	-	-	2,427,042	-	0.50
070: Revenue Reductions/Shortfall	-	-	(721,214)	-	-	-	(721,214)	-	-
Adjusted 2021-23 Current Service Level	-	-	1,705,828	-	-	-	1,705,828	-	0.50
Total LFO Recommended Packages	-	-	-	-	-	-	-	-	-
2021-23 Legislative Actions	-	-	1,705,828	-	-	-	1,705,828	-	0.50
Net change from 2019-21 Leg Approved Budget	-	-	(588,804)	-	-	-	(588,804)	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(25.7%)	0.0%	0.0%	0.0%	(25.7%)	0.0%	0.0%
Net change from 2021-23 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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Package 070 Revenue Shortfalls

Package Description This package reduces Professional Services due to pandemic impacts of fuel tax revenue.

LFO Recommendation The Legislative Fiscal Office recommends approval.

LFO Recommended	-	-	(721,214)	-	-	-	(721,214)	-	-
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	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	166,975	-	-	-	166,975	1	1.00
2019-21 Ebds, SS & Admin Act	-	-	6,256	-	-	-	6,256	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	173,231	-	-	-	173,231	1	1.00
2019-21 Leg Approved Budget (Base)	-	-	166,975	-	-	-	166,975	1	1.00
Summary of Base Adjustments	-	-	(824)	-	-	-	(824)	-	-
2021-23 Base Budget	-	-	166,151	-	-	-	166,151	1	1.00
010: Non-PICS Pers Svc/Vacancy Factor	-	-	(85)	-	-	-	(85)	-	-
030: Inflation & Price List Adjustments	-	-	640	-	-	-	640	-	-
2021-23 Current Service Level	-	-	166,706	-	-	-	166,706	1	1.00
Adjusted 2021-23 Current Service Level	-	-	166,706	-	-	-	166,706	1	1.00
Total LFO Recommended Packages	-	-	-	-	-	-	-	-	-
2021-23 Legislative Actions	-	-	166,706	-	-	-	166,706	1	1.00
Net change from 2019-21 Leg Approved Budget	-	-	(6,525)	-	-	-	(6,525)	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(3.8%)	0.0%	0.0%	0.0%	(3.8%)	0.0%	0.0%
Net change from 2021-23 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	9,305,361	-	-	-	9,305,361	-	-
2019-21 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	9,305,361	-	-	-	9,305,361	-	-
2019-21 Leg Approved Budget (Base)	-	-	9,305,361	-	-	-	9,305,361	-	-
Summary of Base Adjustments	-	-	-	-	-	-	-	-	-
2021-23 Base Budget	-	-	9,305,361	-	-	-	9,305,361	-	-
030: Inflation & Price List Adjustments	-	-	414,098	-	-	-	414,098	-	-
2021-23 Current Service Level	-	-	9,719,459	-	-	-	9,719,459	-	-
Adjusted 2021-23 Current Service Level	-	-	9,719,459	-	-	-	9,719,459	-	-
Total LFO Recommended Packages	-	-	-	-	-	-	-	-	-
2021-23 Legislative Actions	-	-	9,719,459	-	-	-	9,719,459	-	-
Net change from 2019-21 Leg Approved Budget	-	-	414,098	-	-	-	414,098	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	4.5%	0.0%	0.0%	0.0%	4.5%	0.0%	0.0%
Net change from 2021-23 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2019-21 Agy. Leg. Adopted	-	-	2,739,000	5,211,000	-	-	7,950,000	-	-
2019-21 Ebds, SS & Admin Act	-	-	-	-	-	-	-	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2019-21 Leg Approved Budget	-	-	2,739,000	5,211,000	-	-	7,950,000	-	-
2019-21 Leg Approved Budget (Base)	-	-	2,739,000	5,211,000	-	-	7,950,000	-	-
Summary of Base Adjustments	-	-	(2,739,000)	(5,211,000)	-	-	(7,950,000)	-	-
2021-23 Base Budget	-	-	-	-	-	-	-	-	-
2021-23 Current Service Level	-	-	-	-	-	-	-	-	-
Adjusted 2021-23 Current Service Level	-	-	-	-	-	-	-	-	-
Total LFO Recommended Packages	-	-	-	-	-	-	-	-	-
2021-23 Legislative Actions	-	-	-	-	-	-	-	-	-
Net change from 2019-21 Leg Approved Budget	-	-	(2,739,000)	(5,211,000)	-	-	(7,950,000)	-	-
Percent change from 2019-21 Leg Approved Budget	0.0%	0.0%	(100.0%)	(100.0%)	0.0%	0.0%	(100.0%)	0.0%	0.0%
Net change from 2021-23 Adj Current Service Level	-	-	-	-	-	-	-	-	-
Percent change from 2021-23 Adj Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Legislatively Proposed 2021 - 2023 Key Performance Measures

Published: 3/25/2021 4:09:30 PM

Agency: Aviation, Department of

Mission Statement:

To provide infrastructure, financial resources, and expertise to ensure a safe and efficient air transportation system.

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2022	Target 2023
1. Percent of runways in good or better condition.		Approved	94%	100%	100%
2. Percent of runways meeting or exceeding approach surface standards.		Approved	62%	94%	94%
3. Number of public use airport inspections conducted.		Approved	124	140	140
4. Percentage of total Federal Funds obligated or spent.		Approved	100%	100%	100%
5. Customer Service - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent" overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Helpfulness	Approved	87%	91%	91%
	Availability of Information		79%	91%	91%
	Accuracy		77%	91%	91%
	Overall		73%	91%	91%
	Timeliness		72%	91%	91%
	Expertise		85%	91%	91%
6. Percent of aircraft registered		Approved	91%	90%	90%
7. Percent of total best practices met by the board.		Approved	90%	100%	100%

LFO Recommendation:

The Legislative Fiscal Office recommends approval of key performance measures and targets as presented.

SubCommittee Action: