#### Oregon Judicial Department Supplemental Information Joint Committee on Public Safety HB 5012

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# **OREGON JUDICIAL BRANCH**

# Strategic Campaign 2020-2021

# **Commitment 1**

We will join with community partners to improve services and outcomes for people who are underserved, vulnerable, or marginalized; and we will develop effective, supportive, and creative solutions to respond to their legal needs.

#### Initiatives

- **1.1** We will participate in statewide efforts to examine how to best meet the needs of Oregonians with **mental and behavioral health challenges** and develop best practices for courts to use in cases where those challenges must be addressed.
- **1.2** We will continue to examine the impacts of **fines and fees**, develop best practices for their imposition, and take affirmative steps to ensure that they do not create unnecessary barriers or disproportionate outcomes.
- **1.3** We will seek funding to launch a **conservatorship pilot project** to audit court-ordered conservatorships and ensure that the assets of people who are unable to manage their financial affairs are protected from waste or fraud.
- **1.4** We will launch a **juvenile delinquency** improvement program.
- **1.5** We will continue efforts to expand **problem-solving courts**, such as veteran, family, and mental health treatment courts.
- **1.6** We will work with stakeholders to ensure that Oregon has an effective and consistent statewide **pretrial release** system.

# **Commitment 2**

We will improve access to justice by eliminating barriers; continuing to simplify and streamline our processes and forms; enhancing service options; leveraging technology; improving interpreter services; and advocating for resources to keep courts open, safe, and secure.

#### Initiatives:

- 2.1 We will launch and participate in collaborative initiatives to better serve **selfrepresented litigants** throughout the state.
- **2.2** We will explore the use of **technology** to improve our communications with, and services for, all court users, including those with challenges due to limited time, location, or capacity.
  - **2.3** We will launch initiatives to improve OJD's ability to recruit, retain, and engage **interpreters**, and increase multi-language services across the state.
    - **2.4** We will examine, assess, and advocate for **adequate resources** to keep courts open, safe, secure, and responsive to the needs of Oregonians.



# **OREGON JUDICIAL BRANCH Strategic Campaign 2020-2021**

## **Commitment 3**

We will enhance the public's trust and confidence in Oregon's state government, including the judicial branch, by listening and responding to the needs of those we serve; holding ourselves to high standards; and communicating the role of our courts in providing justice for all.

#### Initiatives:

- **3.1.** We will launch community **outreach and engagement** initiatives in all judicial districts, with the goal of listening and responding to the needs of those who rely on our courts.
- **3.2.** We will expand **transparency and public education** by communicating the work of our courts.
- 3.3. We will develop data-driven performance measures and analyze our effectiveness.
- **3.4.** We will assist the **Office of Public Defense Services** in its efforts to monitor attorney caseloads and performance.
- **3.5.** We will pursue the resources necessary to ensure that our judicial branch is on **sound financial footing** for the next generation of Oregonians.

## **Commitment 4**

We will create a workplace and courthouse culture that is supportive, inclusive, welcoming, and affirming; that embraces diversity; and where all people can thrive and are treated with respect and dignity.

#### Initiatives:

- **4.1.** We will provide judges and staff with ongoing education and training in the areas of **diversity, equity, and inclusion**.
- **4.2.** We will offer OJD-led education and training to all **court security personnel** in the areas of diversity, equity and inclusion.
- **4.3.** We will launch initiatives to enhance workplace **collaboration**, peer-to-peer engagement, and wellness among staff and judges.
- **4.4.** We will begin to develop a **statewide core curriculum** for OJD staff and judges that includes education and training on the role of courts in our democracy, the mission of OJD, and how to provide procedural justice, increase civility, and best serve those who use our courts.

For more information, contact Nancy J. Cozine, State Court Administrator (<u>nancy.cozine@ojd.state.or.us</u>) or Erin M. Pettigrew, Access to Justice Counsel (<u>erin.m.pettigrew@ojd.state.or.us</u>); or call 503-986-5500.

To read the full Strategic Campaign go to: <u>https://www.courts.oregon.gov/about/Pages/reports-measures.aspx</u>

This document was developed under grant number SJI-19-T-010 from the State Justice Institute. The points of view expressed are those of the Oregon Judicial Department and do not necessarily represent the official position or policies of the State Justice Institute.



# oregon Judicial Branch Strategic Campaign 2020–2021







Martha L. Walters, Chief Justice Oregon Supreme Court

On behalf of Oregon's judicial branch, it is my pleasure to introduce our strategic campaign for 2020-2021. This campaign recognizes our constitutional obligation to provide justice for all Oregonians, makes four commitments to advance that cause, and sets out nineteen initiatives that we will undertake over the next two years. I hope that you will study the elements of this campaign with interest and enthusiasm and determine how best to contribute your time and talents.

This campaign is the work of the Oregon Judicial Department's (OJD's) Strategic Planning Steering Committee, with assistance from the National Center for State Courts and the State Justice Institute. The Steering

Committee reviewed OJD's past strategic plans and convened 12 focus groups to obtain the insights and experiences of the diverse individuals who make up our justice system. The first groups included presiding judges, trial court administrators, and division heads from the Office of the State Court Administrator (OSCA). Later focus groups included community leaders, legal advocates, bar leaders, law enforcement, governmental partners, and court staff. We also solicited the advice of legislators and conducted an OJD-wide survey that provided insight about how well we measure on national indicators of highly effective courts.

We compiled what we learned and presented the results at a two-day summit, where 40 volunteer participants from across OJD—including judges, trial court administrators, and central staff—identified the most pressing concerns and made recommendations to address them. The Steering Committee then adopted this plan for a focused two-year campaign. I am thankful to all those who participated in this effort, and I hope that this campaign is a faithful reflection of our justice community's aspirations.

As you will see when you review this campaign, we face many challenges in our constant effort to provide justice for all Oregonians. It is my hope that, by undertaking specific commitments and initiatives, we can better address those challenges, increase public trust and confidence in our courts, and improve our services for all.

To that end, the Oregon Judicial Department makes these four commitments to the people of Oregon:

We will join with community partners to improve services and outcomes for people who are underserved, vulnerable, or marginalized; and we will develop effective, supportive, and creative solutions to respond to their legal needs.

We will improve access to justice by eliminating barriers; continuing to simplify and streamline our processes and forms; enhancing service options; leveraging technology; improving interpreter services; and advocating for resources to keep courts open, safe, and secure.

We will enhance the public's trust and confidence in Oregon's state government, including the judicial branch, by listening and responding to the needs of those we serve; holding ourselves to high standards; and communicating the role of our courts in providing justice for all.

We will create a workplace and courthouse culture that is supportive, inclusive, welcoming, and affirming; that embraces diversity; and where all people can thrive and are treated with respect and dignity.

On the following pages, we describe those commitments in greater detail and set out the initiatives that we plan to undertake in the coming two years.

To our readers, we thank you for your interest, and we invite your involvement and inquiries. To those of you who already have contributed to this campaign, we thank you for sharing your experiences and your ideas. To be successful in this campaign we will need your continued, concerted commitment.

To all who join us in carrying out our goals, we thank you for sharing our mission of providing fair and accessible justice services that protect the rights of individuals, preserve community welfare, and inspire public confidence. It is you who ensure that we achieve that mission, and we are committed to working together for the benefit of all Oregonians.

Martha L. Walters, Chief Justice

# **Commitment 1**

We will join with community partners to improve services and outcomes for people who are underserved, vulnerable, or marginalized; and we will develop effective, supportive, and creative solutions to respond to their legal needs.

# **Commitment 1** — Initiatives

1.1 We will participate in statewide efforts to examine how to best meet the needs of Oregonians with **mental and behavioral health challenges** and develop best practices for courts to use in cases where those challenges must be addressed.



Oregon's court system reflects the growing, statewide need for unique and appropriately tailored services for those who have mental or behavioral health challenges. The Chief Justice has created a Behavioral Health Advisory Committee (BHAC) to develop policies and procedures to effectively, efficiently, and humanely serve individuals with such challenges. In doing so, the BHAC will work closely with the courts, governmental partners, and other mental and behavioral health committees and stakeholders.

1.2 We will continue to examine the impacts of **fines and fees**, develop best practices for their imposition, and take affirmative steps to ensure that they do not create unnecessary barriers or disproportionate outcomes.

Fines are imposed as a way to hold people accountable for their actions and fees are imposed to require that people contribute financially to administrative costs. Despite those legitimate purposes, when people do not have the ability to pay fines and fees, those obligations can hinder them from taking positive steps to improve their lives and fulfill other important responsibilities. OJD will pursue legislation to enable people to successfully satisfy judgments for fines and fees, and will continue to work closely with judges, staff, and stakeholders to improve court practices in the imposition and collection of fines and fees.



1.3 We will seek funding to launch a **conservatorship pilot project** to audit court-ordered conservatorships and ensure that the assets of people who are unable to manage their financial affairs are protected from waste or fraud.

A conservator is a person appointed by the court to protect the interests of another person who is not capable of making independent decisions. A conservator is responsible for managing the

person's finances and property, and must maintain and deliver financial records to the court. OJD oversees conservators and the records that they file. OJD will seek funding for a pilot project to audit conservatorship records in selected courts to ensure that conservators have not engaged in fraud or abuse. In designing the pilot project, OJD will work closely with Oregon's Office of the Public Guardian, local communities, social services providers, law enforcement, advocates, and stakeholders.



#### 1.4 We will launch a **juvenile delinquency** improvement program.

Oregon law related to juvenile delinquency is changing significantly, and the field of developmental psychology reveals the need for specialized responses for those who are not yet adults. OJD will research and plan for a statewide juvenile delinquency improvement program to ensure that Oregon's judges, court staff, and stakeholders are well-positioned to manage these

changes. We will model this program after the interagency and interdisciplinary work of Oregon's Juvenile Dependency Court Improvement Program and plan to create trainings, best practices, communication models, and policies that will continue to serve Oregon's youth, victims of delinquent conduct, and all their families.



1.5 We will continue efforts to expand **problem-solving** courts, such as veteran, family, and mental health treatment courts.

Oregon's problem-solving courts are delivering results throughout the state. These evidence-based courts offer meaningful alternatives to a court's historically limited role after a conviction in a criminal case or a disposition in a civil case.

Oregon's problem-solving courts provide continuous court involvement and oversight that is focused on rehabilitation, treatment, and restorative justice solutions. While problem-solving courts require an increase in judicial involvement and the time required to resolve a case, they have been found to lower recidivism, improve participation in treatment services, reduce the use of foster care, and garner longterm savings for both state and local budgets. OJD will continue to advocate and develop support for these programs, and their ongoing success.

# 1.6 We will work with stakeholders to ensure that Oregon has an effective and consistent statewide **pretrial release** system.

Oregon's Public Safety Task Force (PSTF) has been studying security release, and its statutory scheme, and has identified several problems with using money as a tool to secure release. Most significantly, it decreases access and fairness in the court system. Those who are unable to pay for release are routinely sentenced to longer periods of incarceration, resulting in loss of family and livelihood. Additionally, public safety outcomes are better when release decisions are based on an assessment of community risk and the likelihood of returning to court. Use of a pretrial risk tool and improved pretrial practices can produce other benefits including reduced jail crowding, fewer failures to appear, improved public safety outcomes, and significant savings. Oregon courts must be ready to join in efforts to ensure that Oregon pretrial release is informed by data, updated to reflect best practices, and applied consistently throughout the state.

# **Commitment 2**

We will improve access to justice by eliminating barriers; continuing to simplify and streamline our processes and forms; enhancing service options; leveraging technology; improving interpreter services; and advocating for resources to keep courts open, safe, and secure.

# **Commitment 2** — Initiatives



2.1 We will launch and participate in collaborative initiatives to better serve **self-represented litigants** throughout the state.

When Oregonians seek legal services, access and affordability present significant challenges across the state. In many cases, even moderate-income families struggle to find affordable representation. Consequently, in more than 80% of cases involving the dissolution of marriages, custody of children, domestic violence protective orders, and housing, at least one party is not represented by a lawyer.

These cases, and others in which parties lack representation, often have significant impacts on Oregonians and their families.

OJD is committed to making it easier for self-represented litigants to obtain legal services, access court services, understand court procedures, and advocate effectively for themselves. To deliver on that commitment, OJD will collaborate with justice system partners to improve online access, statewide forms, facilitation services, and educational resources.



2.2 We will explore the use of **technology** to improve our communications with, and services for, all court users, including those with challenges due to limited time, location, or capacity.

New technology enables courts to expand communication and engagement in innovative ways. Smart phones and internet-based services provide opportunities to connect with those who have limitations due to work, family, health, transportation, poverty, language, or other challenges. OJD will investigate, and as appropriate, begin to implement creative technology solutions, including expanded eFiling materials, video options, text reminders, and online dispute resolution (ODR) programs.



2.3 We will launch initiatives to improve OJD's ability to recruit, retain, and engage **interpreters**, and increase multi-language services across the state.

Oregon Courts are nationally recognized for providing interpreters in more than 100 languages for in-person, telephonic, and video-based language support across our state, but customer service feedback indicates that more assistance is needed. OJD will develop new resources to recruit language-

diverse court staff to directly serve the public in the languages used in our communities. OJD will strengthen efforts to support diverse and capable candidates for court interpreter certification, launching skill building pilot programs for interpreters and bilingual court employees who demonstrate promise but need more training to achieve certification. We will also seek opportunities for more translation of commonly used documents and forms, and will increase efforts to engage interpreters as critical stakeholders in the justice system.



#### 2.4 We will examine, assess, and advocate for **adequate resources** to keep courts open, safe, secure, and responsive to the needs of Oregonians.

Access to justice includes being able to safely attend court proceedings and having access to court staff and services at convenient hours. Due to lasting budget cuts from the 2008-09 recession, too many courts are not able to remain open throughout normal business hours. Moreover, many also lack secure premises or security staff at a time when protection from harassment and violence is needed more than ever before.

OJD will build the foundation necessary to keep courts open, safe, secure, and responsive. To reach

that goal, OJD will examine and assess resource gaps and will continue to work with county and state officials to ensure that there is broad recognition and support for court security.

# **Commitment 3**

We will enhance the public's trust and confidence in Oregon's state government, including the judicial branch, by listening and responding to the needs of those we serve; holding ourselves to high standards; and communicating the role of our courts in providing justice for all.

# **Commitment 3** — Initiatives

3.1 We will launch community **outreach and engagement** initiatives in all judicial districts, with the goal of listening and responding to the needs of those who rely on our courts.

Oregon courts are a critical part of the welfare of communities, and we serve those communities better when we listen and collaborate. OJD will provide tools and options for each judicial district to conduct outreach, so that we can determine whether our courts are meeting community needs and address the interests of the public and our justice system partners. Tools and options may include written, telephone, or text surveys; listening sessions; and the creation of community advisory groups.





#### 3.2 We will expand **transparency and public education** by communicating the work of our courts.

The Chief Justice has established a statewide communications committee that will provide information and devise tools that judicial districts can use to inform the public about the services that our courts provide, initiatives that our courts are undertaking, and the role that our courts play in our democracy. The Communications Committee will make that information and those tools available to each judicial district, and each will develop and implement a plan to regularly inform the public about the work of our courts.

# 3.3 We will develop data-driven **performance measures** and analyze our effectiveness.

Measuring and evaluating court work improves the administration of justice. OJD will continue to develop reliable data sets by documenting data entry protocols and providing training to staff to ensure that consistent data entry practices are

utilized across the state. OJD will develop expectations for judicial performance and set standards of efficiency and procedural fairness. To enable judges and staff to meet those expectations and standards, we will provide training and measure improvement.

# The Sixth Amendment of the U.S. Constitution

"In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation: to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence."



### 3.4 We will assist the **Office of Public Defense Services** in its efforts to monitor attorney caseloads and performance.

OJD will support Oregon's Office of Public Defense Services (OPDS) in its mission to provide qualified individuals with quality legal representation by assisting OPDS in its efforts to adopt an effective financial case management system and improve both data collection and caseload analysis.

#### 3.5 We will pursue the resources necessary to ensure that our judicial branch is on **sound financial footing** for the next generation of Oregonians.

OJD has benefitted greatly from recent legislative funding increases. Despite those improvements, our judicial budget remains below what is needed to effectively deliver timely court services. Judicial compensation also remains below what is needed to attract and retain qualified and experienced judges.

OJD will continue to work with stakeholders to encourage investment in our state justice system and obtain the funding necessary to provide timely and complete justice for all Oregonians. Those efforts are critical to our democracy, our system of government, and the protection of generations that will follow us.

# Commitment 4

We will create a workplace and courthouse culture that is supportive, inclusive, welcoming, and affirming; that embraces diversity; and where all people can thrive and are treated with respect and dignity.

# **Commitment 4** — Initiatives



4.1 We will provide judges and staff with ongoing education and training in the areas of **diversity**, equity, and inclusion.

Diversity, equity, and inclusion in our courts begins with judges and staff. OJD will launch new training and education programs related to diversity, equity, inclusion, and cultural competency. We will provide trainings on how to engage in difficult conversations, develop leaders who demonstrate and model inclusive and equitable behaviors, and increase workforce diversity through recruitment, outreach, career development, and promotion.

We also will develop tools to improve outreach and engagement with diverse communities, so that we can better understand intersecting challenges to the fair and equitable administration of justice for all Oregonians.



4.2 We will offer OJD-led education and training to all **court security personnel** in the areas of diversity, equity, and inclusion.

Since the creation of the OJD Marshal's Office, the judicial branch has developed and provided training for security personnel who work in our courthouses in partnership with the Oregon State Sheriffs' Association (OSSA) and Oregon's Department of Public Safety Standards and Training (DPSST).

To ensure that our courts are accessible, welcoming, and inclusive, security officers must be prepared to appropriately respond to the unique needs and perspectives of our court users. OJD will collaborate with law enforcement and private security contractors to provide supplemental training to court security personnel that is focused on inclusivity and providing responsive services to the diverse users of our courts. This training will give security personnel additional tools necessary to appropriately and competently serve all who come to the courthouse.



4.3 We will launch initiatives to enhance workplace **collaboration**, peer-topeer engagement, and wellness among staff and judges.

Oregon courts serve individuals across broad geographic locations, and each judicial district operates with significant independence. The geographic separation has made it difficult for peers to collaborate across the state. OJD will bring judges and staff together in new, creative ways to share skills and knowledge, and engage in collaborative problem-solving, through means such as expanded use of electronic communication tools, statewide training, education, and committee work.

OJD also will invest in tools to improve staff and judicial wellness and make those tools available to those who volunteer in the courts. We will consider tools that address vicarious trauma, mindfulness, and stress management.

4.4 We will begin to develop a **statewide core curriculum** for OJD staff and judges that includes education and training on the role of courts in our democracy, the mission of OJD, and how to provide procedural justice, increase civility, and best serve those who use our courts.

OJD must provide training to staff and judges on the technical aspects of each court's functions, but it is essential to the public's trust and confidence in government that staff and judges fulfill our mission, provide procedural fairness, and serve all community members in a way that is respectful and welcoming. OJD will begin to develop a statewide core curriculum for staff and judges focused on enhancing those efforts.

# **Acknowledgements**

Chief Justice Martha L. Walters and State Court Administrator Nancy J. Cozine wish to express their sincere appreciation for the funding support from the State Justice Institute and the expertise provided by the National Center for State Courts. Additionally, they are eternally grateful for the valuable, thoughtful, and informative input gathered from those who facilitated and participated in focus groups, judges and staff who completed the High-Performance Court Inventory, and to the Steering Committee and Summit Leadership participants (listed below), who contributed many hours and significant thought to this project.

Hon. Wells B. Ashby, Deschutes County Circuit Court Bryant Baehr, Enterprise Technology Services Division Hon. Roxanne Bailin, Retired, Colorado (NCSC) Hon. Benjamin Bloom, Jackson County Circuit Court Amy Bonkosky, Crook & Jefferson County Circuit Courts Hon. Paula Brownhill, Senior Judge Hon. Suzanne Chanti, Lane County Circuit Court Hon. Raymond Crutchley, Deschutes County Circuit Court Tammy Dover, Yamhill County Circuit Court Hon. Cynthia Easterday, Yamhill County Circuit Court Hon. Andrew R. Erwin, Washington County Circuit Court David Factor, Office of General Counsel Cheryl Fowler, Executive Services Division Hon. Tim Gerking, Jackson County Circuit Court Hon. Jenefer S. Grant, Columbia County Circuit Court Gordy Griller, National Center for State Courts (NCSC) Jeff Hall, Deschutes County Circuit Court Hon. Norm Hill, Polk County Circuit Court Hon. Annette Hillman, Crook & Jefferson County Circuit Courts

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This document was developed under grant number SJI-19-T-010 from the State Justice Institute. The points of view expressed are those of the Oregon Judicial Department and do not necessarily represent the official position or policies of the State Justice Institute.

For more information on OJD's Strategic Campaign 2020-2021

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The OJD Strategic Campaign 2020-2021 is also available online:

https://www.courts.oregon.gov/about/Pages/reports-measures.aspx

Notes...

### **Oregon Judicial Department**

Office of the State Court Administrator 1163 State Street Salem, Oregon 97301-2563 503-986-5500 courts.oregon.gov





# **Courts Can: Ensure Equitable Outcomes**

# **Key Points**

Promote diversity, equity, and inclusion and build confidence in Oregon's justice system through:

- Critical judge and staff leadership and education, coordination with justice system partners, improved data, and performance measures.
- Consistent pretrial release services focused on objective release criteria to promote equitable outcomes.
- Data and coordination to identify local resources needed to improve services to those with behavioral health challenges and reduce State Hospital admissions.

# Policy Option Package 101

This package supports all four of the OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized;
- Eliminate barriers to access to justice;
- Enhance public trust and confidence by listening to the needs of those we serve; and
- Create a workplace and courthouse culture that embraces diversity and treats all with dignity and respect.
- Track Data and Outcomes

Enable courts to collect and analyze data to identify and track outcomes by multiple demographic segments, provide judge and staff education, improve outcomes in all case types, and provide real-time performance and impact data. This package also includes resources to launch a juvenile delinquency improvement program. All components are critical to advancing OJD's diversity, equity, and inclusion efforts, and to increasing awareness of unconscious bias to support better court processes and outcomes for individuals and communities. Funds 17.5 FTE staff, \$3.7 million GF.

Improve pretrial release decisions

Support Oregon's pretrial release services and moves toward consistent, objective release decisions. Increases opportunities to consider a person's financial ability to pay and to reduce disparate outcomes. Funds 20.65 FTE, \$4.1 million GF.

 Improve aid-and-assist process and expand evidence-based treatment courts

Expand to all jurisdictions the court's ability to identify service gaps and coordinate with state and local behavioral health services to reduce Oregon State Hospital admissions by identifying local assessment and treatment resources for people facing criminal charges who might not be able to aid and assist in their defense. Add resources to expand Oregon's successful, evidence-based drug, mental health, and other specialty courts. Funds 8.75 FTE, \$1.9 million GF.



**Courts Can:** Provide Secure, Remote Services and Data Integrations

# **Key Points**

- Technology connects courts with people who need justice services but can't always travel to a courthouse.
- OJD has vastly expanded its technology services (for hearings, payments, eFiling, and other services) but those technology systems need ongoing updating and support.
- POP 102 ensures adequate technology, reduces system vulnerability, and supports OJD's access to justice through technology.

# Policy Option Package 102

This package supports three of the OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized;
- Eliminate barriers to access to justice; and
- Enhance public trust and confidence by listening to the needs of those we serve.

### Ensure Adequate Technology and Data Security

Restores regular lifecycle replacement for OJD hardware instead of relying on vacancy savings or ad hoc decisions to replace critical court technology. Adds one IT staff in Klamath/Lake to support remote services, system security, and other technology needs. Also adds two central staff to protect court systems and data, provide IT security training to judges and staff, and respond to phishing attacks and other attempted unauthorized use or entry of OJD systems. Funds 3 FTE staff (phased in starting July 2022), \$5.2 million GF.

#### Address Technology Fund Shortfalls

The State Court Technology Fund pays for a multitude of costs associated with OJD technology systems and services. These include vendor charges for eFiling and eService of pleadings, software licensing costs, vendor charges for online payments (ePay), and some staff costs. Existing revenue from private-sector user fees, the Criminal Fine Account, and other sources are no longer sufficient to fund these activities, and other revenue proposals have not been approved. Assumes passage of HB 2177, \$3.3 million Other Funds limitation. In the event HB 2177 fails, we are requesting \$3.3 million in GF.

# Develop Online Dispute Resolution (ODR) System (WITHDRAWN)

ODR systems to allow litigants to resolve disputes 24/7, including remote mediation services. A Request for Proposals from private-sector technology vendors found the available products have not sufficiently matured to meet OJD's needs. OJD is withdrawing this request for 1.5 FTE and \$2.5 million GF and will pursue again once the technology includes desired functionality.



Courts Can: Improve Outcomes for Children and Families

# **Key Points**

- OJD can recover federal funds for many child support cases by centralizing services. Requires statutory change in SB 298.
- Adding central family law facilitators would efficiently add capacity in this highneed area. At least one party in 80% of family law cases has no lawyer to help them.
- Facilitators help explain processes, identify information needed for court hearings, and keep cases moving forward.

## Policy Option Package 103

This package supports three of the OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized; and
- Eliminate barriers to access to justice; and
- Enhance public trust and confidence by listening to the needs of those we serve.

# Facilitates getting federal funds to support child support enforcement adjudications

Federal matching funds are available to assist states in collecting child support for needy families, but securing the federal funds requires detailed time tracking. Establishing a central referee position and related staff will promote efficiencies in deciding these cases and allow the time keeping necessary to recover 66% of the administrative costs in these cases. A statutory change to support this process is contained in SB 298.

#### **Creates Centralized Family Law Facilitation Services** to Supplement Local Services

Many, but not all, courts have limited staff dedicated to helping people who don't have lawyers navigate the court process in cases including dissolution, child custody or support, and adoptions. People without that assistance often get frustrated, as incomplete or incorrect pleadings are returned and their cases take longer to resolve.

Adding centralized facilitators efficiently supplements scarce court resources for this high-need area.

Budget estimates assume that all but two positions will be eligible for federal fund reimbursement. OJD is reviewing job duties and federal regulations to update this information and will revise estimates if needed. 7.44 FTE, \$702,983 GF, \$933,772 OF.



**Courts Can: Increase Access to Justice** 

# Key Points

- Adds three judge positions and support staff in counties where workload data proves need for additional resources.
- New judicial resources will improve court services, reduce backlogs, and improve timely decisions.
- Adds a law clerk position to manage appellate motions and avoid longer delays in appellate case processing.

# Policy Option Package 104

This package supports three of the OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized;
- Eliminate barriers to access to justice; and
- Enhance public trust and confidence by listening to the needs of those we serve.

#### New Judicial Positions

Workload data show Oregon should have an additional 39 circuit court judges to manage caseloads effectively and be able to meet timely disposition standards. Three judicial positions were authorized in 2020 HB 4163, but the bill did not obtain final passage due to the unusual end of the legislative session. These positions are critical to improving access to justice for Oregonians.

OJD's judicial workload model measures the amount of time judicial officers have available to hear cases and the amount of time it takes to hear and decide each type of case. The model was developed by the National Center for State Courts (NCSC) and updated in 2015. The workload data is updated annually to reflect average annual case filings. NCSC found that Oregon courts were "significantly under resourced, even without accounting for 'best practices'... used to improve outcomes for parties."

In total, the package funds 11.64 FTE positions, \$2.8 million GF.

• Law Clerk for the Court of Appeals\*

The Oregon Court of Appeals continues to be one of the busiest intermediate appellate courts in the country. Permanent law clerk support is critical to avoiding increased case processing times. 1 FTE; \$205,158 GF.

\*This package originally included a Tax Court clerk position to assist the Tax Court judge in analyzing expected litigation relating to Oregon's new Corporate Activities Tax. That request is being deferred to 2022, to correspond with anticipated litigation filing timelines.



Courts Can: Safe Court Facilities

# **Key Points**

- Finish seismic protection and building systems upgrade for the century-old Supreme Court building.
- State bond funds to match county investments for new, safe courthouses in Lane, Clackamas, Benton, and Linn Counties.
- Planning funds for new court facilities in Josephine, Crook, and Curry Counties.
- Security and efficiency improvements in Josephine and Klamath Counties.

# Policy Option Package 105

This package supports two OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized and
- Eliminate barriers to access to justice by keeping courts open, safe, and secure.
- Finish Supreme Court Building Modernization

The 2019 Assembly authorized initial bonds to add seismic protection and update heating, electrical, plumbing, and other building systems. These final bond funds would complete the project, expected in in late 2022. \$22 million OF.

 Matching funds for safe courthouses in Lane, Clackamas, Benton, and Linn Counties

The 2019 Assembly authorized bonds for four courthouse replacement projects. Counties will return this session with design concepts and financing plans for their portion of the funding to qualify for state matching funds for construction. \$401.3 million OF.

• Planning funds for new court facilities in Josephine, Crook, and Curry Counties.

The state provides cash matching funds to help counties plan for new, safe courthouses and return with wellplanned requests for bond construction funds. If funded, these counties would return with detailed plans for new, safe courthouses. They are among the lowest-rated courthouses in the state. \$4.9 million GF.

• Security and efficiency improvements in Josephine and Klamath County courthouses.

OJD is requesting limitation to spend existing funds on improvements in these two courthouses. Josephine County would remodel for safety and security improvements, while the Klamath project would take advantage of planned renovations to improve court efficiency. \$950,000 OF.



Courts Can: Collaborate to Improve Justice Services

# **Key Points**

- Other Funds limitation to work with justice system partners to improve services
  - IT staff support to help the Office of Public Defense Services plan for and acquire a financial and case management system.
  - Law library resources to support the Legal Resource Center in the new downtown Multnomah County courthouse.
  - Grants for drug- and other specialty courts.

# Policy Option Package 106

This package supports three OJD Strategic Campaign commitments:

- Improve services and outcomes for people who are under-served, vulnerable or marginalized;
- Eliminate barriers to access to justice by keeping courts open, safe, and secure; and
- Enhance public trust and confidence by listening and responding to those we serve.

The state budgeting system requires OJD to obtain legislative approval to accept and spend Other Funds from justice system partners. Approving this package would allow OJD to assist in three projects:

• Use Technology to Help Manage Public Defense

The Office of Public Defense Services is planning for and acquiring a new technology system for financial management and case management to track and manage its contracted services for representation in trial courts. OJD is providing IT staff experienced in the Oregon eCourt rollout to help shepherd the process. Funds 6.0 FTE with \$1.58 million OF.

• New, free courthouse Legal Resource Center to help lawyers and people who don't have lawyers

OJD has negotiated an agreement with Multnomah County and the Multnomah County Law Library Foundation to use state law library funds to provide services and resources to lawyers and litigants without lawyers. Funds 5.0 FTE with \$1.5 million OF.

Continue Drug Court and other grant-funded services

Drug courts, mental health courts, and other specialty courts rely on grant funds (mostly from the Criminal Justice Commission) to fund coordinator positions to manage these effective, collaborative courts. Funds 18.0 FTE with \$5.1 million OF.



# **Oregon's State Courts: 2021 Legislative Preview**

A preview of the concepts brought by the Chief Justice and leading topics in justice services in 2021.

#### **Oregon Judicial Department Bills**

- Aid and Assist Reform (SB 295). Modifies processes to address persons not able to aid and assist in their defense to criminal charges. The 2021 request, supported by a broad coalition of stakeholders, includes consensus amendments to SB 1575-A.
- Fairness in Court Collections (HB 2176). Repeals the \$50 minimum charge to set up a payment plan, modifies the Chief Justice's authority over courts and divisions to waive or suspend payment plan fees, and authorizes compromise (settlement) of financial obligations in criminal judgments other than restitution or compensatory fines.
- Criminal Case Initiation Fees (HB 2177). Allows the Chief Justice to charge reasonable fees to counties for the cost of providing electronic filing services for felony and misdemeanor cases. Applies only in counties where the District Attorney files more than 500 felony cases per calendar year. Supports OJD's tech fund.
- Chief Justice Authority During Emergencies (SB 296). Makes permanent the Chief Justice authority to
  extend or suspend specified statutory timelines and order remote instead of in-person appearances in civil
  and criminal cases during and immediately following a declared state of emergency.
- Judicial Marshal Retirement Parity (SB 297). Provides that the three Judicial Marshals are eligible for same retirement benefits as other peace officers.
- Reducing Tax Court Fees (HB 2178). Reduces statutory filing fee in Magistrate Division to \$50 and specifies time by which petitioner must pay filing fee if the fee waiver request is denied by the court, establishing the date of filing as the date of dispatch.
- Housekeeping Measures (SB 298). Non-substantive changes that would conform language in civil stalking statutes; requires petition and declaration in sex offender reporting cases; modifies venue provisions in cases to change both name and gender identity; requires judgments identify any Title IV-D child support order; removes notarization requirement for stipulated modifications of parenting time orders.

#### Non-OJD Concepts Related to Court Services

Family Treatment Courts Expungements and Set-Asides: Expanding Access and Services Full Faith and Credit Between State Courts and Tribal Justice Systems Housing Reforms Oregon State Bar Bills, Including Services to Self-Represented Litigants Juvenile Justice Reform

# **Special Reports**

#### Annual Performance Progress Report (APPR) for Fiscal Years 2021-23 Submission Date: September 2020

#### Section One – Key Performance Measures

The following are the Key Performance Measures (KPMs) that were revised for the new Oregon eCourt system, including two new measures (KPM 4 and 7) that were approved during the 2019-21 biennium.

KPM#	2021-23 Key Performance Measures (KPMs)	
1*	Access and Fairness: The rating of court users on the court's accessibility and its treatment of customers in terms of fairness, equality, respect.	
2*	Clearance Rates: The number of cases closed as a percentage of the number of cases filed.	
3*	Time to Disposition: The percentage of cases disposed or otherwise resolved within established timeframes.	
4	<b>Time to Entry of Judgment:</b> The percent of criminal cases that have a final judgment entered into the case register within three business days of the sentencing hearing or disposition.	
5	Time to First Permanency Hearing: The percentage of cases that have first permanency hearings within 14 months.	
6*	Collection Rate: The percentage of cases paid in full within a year of judgment (violations only).	
7	<b>Drug Court Recidivism</b> : The percentage of treatment court graduates with no misdemeanor or felony charges filed in Oregon circuit courts within one year of program graduation.	
8*	<b>Effective Use of Jurors:</b> The percentage of available jurors who are selected for jury duty who are qualified and available to serve (juror yield).	
9	Employee Retention: The annual employee turnover rate.	

\* Measures from CourTools – modified for Oregon if a standard exists.

2021-23 Key1. Access and FairnessPerformance MeasureRating of court users' perception of access and fairness in the courts.

#### **Our strategy**

To measure Access and Fairness, OJD adapted the Access and Fairness survey that the National Center for State Courts (NCSC) created as part of their *CourTools Trial Court Performance Measures*. After piloting the survey with in-person data collection in four counties in 2018, OJD collected information in 2020 using a statewide online survey.

### About the targets

OJD calculated an Access Index Score and a Fairness Index Score using the method recommended by <u>NCSC's *CourTools: Access and Fairness* guide. The index scores rate access and fairness on a scale from 20 to 100, where 20 represents a mean rating of 1 (Strongly Disagree) on each statement and 100 indicates a mean rating of 5 (Strongly Agree) on each statement.</u>



After reviewing the results of the 2018 pilot data collection, the Oregon Supreme Court Council on Inclusion and Fairness (OSCCIF), which advises the Chief Justice and State Court Administrator on matters relating to equal access to Oregon state courts, recommended 85 as a target for the Access and Fairness Index Scores. The OSCCIF set 85 as the target noting that it appeared that individuals who were unhappy with their experience in court were more likely than other court users to refuse to participate, and therefore the pilot results may under-represent individuals who had negative experiences in court. In addition, the OSCCIF recommended the need for more data collection before drawing any conclusions about racial/ethnic disparities.

### How we are doing and how we compare

Data collected in 2020 show an Access Index Score of 72.8 and a Fairness Index Score of 61.8. These scores are much lower than both the performance targets and the scores from the 2018 pilot data collection.

#### Factors affecting results and what needs to be done

The 2020 Access and Fairness data collection differed from the pilot data collection in three critical ways. The 2020 data collection:

- Occurred during a pandemic rather than during normal business operations
- Was statewide rather than focused on four pilot courts
- Was online rather than in person

The COVID-19 pandemic likely impacted the results because it completely changed the way courts provided services, with many hearings being conducted remotely and all in-person services changing to accommodate social distancing. These changes may have negatively impacted both users' ability to access services and their perception of the fairness of court hearings. The increase in remote services may also have impacted the Access Index Score because many of the survey items relating to access were designed to evaluate the experiences of users who came to court in person rather than accessing services remotely.

The shift to online, statewide data collection may also have affected the results by changing the pool of participants. Statewide data collection meant incorporating perspectives from courts across the state, but also resulted in fewer responses (291 compared with 709 in 2018) and a much lower response rate. The types of users who responded to the online survey were also different, with 2020 participants being much more likely than participants in 2018 to have attended a hearing for their case and to report that the result of the hearing was unfavorable.

It is unknown whether the online results were more representative of the experience of court users across the state than were the results from the 2018 in-person data collection, but the OSCCIF will discuss the results and determine next steps for both expanding data collection and improving user perceptions of access and fairness in Oregon's circuit courts. The OSCCIF may also adapt the survey to capture information specific to users who appear or access services remotely.

The likely role of the COVID-19 pandemic in lowering user satisfaction means that any improvements in user experiences in accessing court services will require courts to have the technological and staff resources necessary to provide high quality in-person and remote services amid the changing circumstances relating to the pandemic.

#### About the data

The 2020 data were collected through a voluntary online survey of court users. In August and September 2020, Oregon's courts distributed the survey link to their local chapter of the Oregon State Bar, legal non-profits, law firms, and other court participants. Attorneys who received the survey were instructed to forward it to their clients.

# **SPECIAL REPORTS**

The results in this document are based on 291 responses in August and September 2020 and include responses from 26 of Oregon's 36 circuit courts.

#### **Contact information**

Valerie Colas, OJD Access to Justice Counsel, (503) 798-2721

**Data source** Access and Fairness Survey Results 2021-23 Key2.Performance MeasureThe

2. Clearance Rates

The number of cases closed as a percentage of the number of cases filed

### Our strategy

Clearance rates measure whether the courts are keeping up with their incoming caseload. If cases are not disposed in a timely manner, a backlog of cases awaiting disposition will grow. This measure is a single number that can be compared within the court for any and all case types, from month to month and year to year, or between one court and another. This information can help courts pinpoint emerging problems and indicate where improvements can be made.

### About the targets

Courts should aspire to clear at least as many cases as have been filed in a period by having a clearance rate of 100 percent or higher.

### How we are doing and how we compare

In 2019, the number of cases closed was 102% of cases filed, which is higher than the previous two years due to declines in civil, domestic

relations, and juvenile caseloads. When courts exceed the clearance rate targets, dispositions are outpacing filings and when courts fall below their clearance rate targets, caseflow management practices and resource allocations need to be reviewed.

### Factors affecting results and what needs to be done

Changes in caseload could impact the allocation of judicial officers to certain case types and initiate caseflow management improvements. Time to disposition rates may also vary due to the seriousness or complexity of the caseload, charging and pleading practices, variation in court case management practices, and the use of statewide business processes.

### About the data

This performance measure requires a count of cases closed and cases filed during a given time period. The clearance rate is calculated by dividing the number of cases closed by the number of cases filed during a given time period. The data collection period is each calendar year.



# **SPECIAL REPORTS**

**Contact information** 

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data source** Odyssey Case Management System

# **SPECIAL REPORTS**

2021-23 Key	3. Time to Disposition
Performance Measure	The percentage of cases disposed or otherwise resolved within established timeframes

#### **Our strategy**

This measure, in conjunction with Clearance Rates, is a fundamental management tool that assesses the length of time it takes a court to process cases. It compares a court's performance with national guidelines for timely case processing. The measure takes into account periods of inactivity beyond the court's control and provides a framework for meaningful measurement across all case types.

#### About the targets

National case processing time standards are published by the American Bar Association (ABA) and more recently by the Conference of State Court Administrators (COSCA). The Oregon Goals for Timely Disposition were originally based on the ABA standards as revised for Oregon by the Judicial Conference in the early 1990s. Model standards were created in an effort to unify the disparate national time standards to the greatest degree possible. They create a framework for state judicial branches to use when reviewing their own time to disposition standards. The model standards were adopted in August 2011 by the Conference of Chief Justices, the Conference of State Court Administrators, the American Bar Association House of Delegates, and the National Association of Court Management. Oregon used the model standards as a baseline in considering new and reviewing existing time to disposition standards. OJD has adopted and is proposing to the Legislature new standards based on the Court Reengineering and Efficiencies Workgroup (CREW) recommendation to reflect changes made to docket management and case processing since the 1990s including technological advancements in the areas of electronic filing and automated workflow. A 98 percent target is used rather than 100 percent in recognition that there will be a very small number of cases that will require more time to resolve, e.g., capital murder cases and highly complex, multi-party civil and juvenile cases that require a trial. Even these cases, however, should be monitored closely to ensure that they proceed to disposition without unnecessary delay.

#### How we are doing and how we compare

In 2019, improvements were made in all case types except felony, misdemeanor, juvenile, and domestic relations which are some of the more complex case types. Oregon courts are not meeting their timely disposition goals in all case types primarily due to the inadequate level of staff and judicial resources at courts.

#### Factors affecting results and what needs to be done

Changes in caseload could impact the allocation of judicial officers to certain case types and initiate caseflow management improvements. Time to disposition rates may also vary due to the seriousness or complexity of the caseload, charging and pleading practices, variation in court case management practices, and the use of statewide business processes.
## About the data

This performance measure includes cases disposed or otherwise resolved during the calendar year and requires compiling data on the timing of key case events, consistent definition of terms and business processes, standard data entry practices for all courts, and distinguishing between active and inactive cases.



**Contact information** 

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data source** Odyssey Case Management System 2021-23 Key Performance Measure

**4. Time to Judgment Entry** The percent of criminal cases that have a final judgment entered into the case register within three business days of the sentencing hearing or disposition

## Our strategy

Equality, fairness, and integrity in trial courts depend in substantial measure on the accuracy, availability, and accessibility of records. It is important that trial courts preserve an accurate record of their proceedings, decisions, orders, and judgments and that they update these in a timely manner.

## About the targets

This measure reflects judgments in felony and misdemeanor criminal cases. Court staff should enter all court case actions as expeditiously and accurately as possible. This is especially true for criminal judgments since any delay in the entry of a judgment may have important legal consequences under Oregon law. All judgments should be entered within three days of sentencing hearing or final disposition.



In 2019, 85.6% of felony judgments were entered within three business days of the sentencing hearing or disposition and 93.3% of misdemeanor judgments were entered within three business days of the sentencing hearing or disposition. This is an improvement for misdemeanor judgments and a slight decline for felony judgments.

## Factors affecting results and what needs to be done

When court staff manually enter data, human error is always possible. These errors are mitigated through standard data entry protocols as well as education programs and monitoring procedures to ensure that corrections can be made to court practices. This measure is not only a way to measure data timeliness and accuracy, but also a tool to identify training or resource needs at the courts.





### About the data

This performance measure considers the first statistical closure date and uses the sentence or disposition date (if dismissed) and the date of final judgment entry into the case register (legally effective date of the judgment). The days to judgment entry are then calculated using the time lapse between the sentence or disposition date and the judgment entry date. The data collection period is each calendar year.

## **Contact information**

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data source** Odyssey Case Management System

5. Time to First Permanency Hearing 2021-23 Key **Performance Measure** Percent of cases that have first permanency hearing within 14 months

## **Our strategy**

Child abuse and neglect cases are driven by one underlying principle: expeditious permanency for children. The longer children are in substitute care, the longer they are in doubt as to where their permanent home will be and the more likely it is that they will have multiple placements.

### About the targets

Our target is to have 95 percent of cases have their first permanency hearing within the statutorily mandated timeframe of 14 months of the child entering substitute care.

#### How we are doing and how we compare

In 2019, 89.4% of cases had a first permanency hearing within 14 months, which is an increase from the previous three years but below the target of 95 percent.

## Factors affecting results and what needs to be done

Reports from courts and stakeholders and informal reviews of case files indicate that a main reason that cases do not meet the timeline is that hearings are continued or rescheduled due to lack of court time and/or attorney availability for contested hearings. Making additional court time available and increasing the availability of legal counsel for parties would likely move the numbers toward their target.

#### About the data

Starting in 2017, the review period is the calendar year in which the first permanency hearing was held. In prior years it was the year the case was due for its first permanency hearing. The statistics are compiled by the Juvenile and Family Court Programs Division and measure timeliness by determining the percentage of cases for which the last day of the first completed permanency hearing on the case was within 425 days (approximately 14 months) of the date that the dependency petition was entered.

#### **Contact information**

Data sources Leola McKenzie, Juvenile and Family Court Programs Division, 503-986-5942 Odyssey Case Management System



2021-23 Key6. Collection RatePerformance MeasurePercent of cases paid in full within a year of judgment (violations only)

## **Our strategy**

The Oregon Judicial Department (OJD) collection program is focused on statewide time standards for collection actions and early intervention to obtain payment in full as soon as possible. This measure focuses solely on violations to evaluate the timeliness and effectiveness of collection actions. Most violations do not have the same barriers to collections that are encountered when collecting on felony and misdemeanor debt (debtors with history of criminal activity or drug/alcohol abuse, incarceration, unemployment, multiple debts with OJD and other probation/parole agencies, higher amounts owed).

## About the targets

Courts should aspire to get payment in full on most violations within a year of judgment, therefore a 90 percent target was chosen.

## How we are doing and how we compare

In 2018, 82% of violations were paid in full in within a year of judgment, which is an improvement from the prior year.

## Factors affecting results and what needs to be done

For the past several years, about 20 percent of people cited with a violation failed to appear or pay by the date on their citation. Our goal is to do a better job reaching these people who may have forgotten about their citation or who do not realize that a default judgment will be entered against them if they do not pay or appear in court.

## About the data

This performance measure calculates the percent of citations imposed and paid one year after a violation case is adjudicated (includes parking). The data collection period is each calendar year, but cases have to age at least a full year to look back at how many were paid in full within a year.

## **Contact information**

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data source** Odyssey Case Management System



2021-23 Key<br/>Performance Measure7. Treatment (Specialty) Court Recidivism<br/>The percentage of treatment court graduates with no misdemeanor or felony charges filed in Oregon circuit courts<br/>within one year of program graduation.

## **Our strategy**

Treatment courts are an alternative to traditional criminal justice system processing for the sentencing and supervision of people with substance abuse issues. These courts seek to address the underlying issues that contribute to criminality by providing a combination of treatment and/or counseling services, and court-directed supervision.

## About the targets

The goal of treatment courts is to resolve the underlying issues relating to substance abuse and to prevent future criminality. Therefore, a 90 percent target was chosen as aspirational but could be re-evaluated as we continue to gather data about successful outcomes.

## How we are doing and how we compare

In 2018, 95.5% of treatment court graduates had no new criminal offenses within a year of graduation, which is an increase from the prior two years and above the 90% target.

## Factors affecting results and what needs to be done

The availability of program services, including community corrections supervision, alcohol and drug and mental health treatment, and other wraparound services associated with Oregon's collaborative treatment courts, affect recidivism rates. Increasing the capacity of adult, family, and juvenile drug courts through increased and stable funding for the Oregon treatment courts and program staff can have a direct impact.

## About the data

This performance measure considers the date of successful completion of a treatment court program, as entered into the case register. It matches the participant's party record or person-based identifiers to locate all cases with misdemeanor or felony charges in any of Oregon's 36 circuit courts entered after the program completion date. It does not include criminal cases from municipal courts or justice courts, as those courts are not part of the unified state court system. The data collection period is each calendar year, but the cohorts must age one year to get complete data on recidivism rates.



## **Contact information**

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data sources** Odyssey Case Management System 2021-23 Key8. Effective Use of JurorsPerformance MeasureThe percentage of available jurors who are selected for jury duty who are qualified and available to serve (juror yield)

## **Our strategy**

The percentage of citizens available to serve relates to the integrity of the jury pool list, the effectiveness of jury management practices, the willingness of citizens to serve, the efficacy of excuse and postponement policies, and the number of exemptions allowed.

### About the targets

The National Center for State Courts (NCSC) commonly uses a juror yield goal of 40 percent, a value demonstrated to be realistic in many wellmanaged courts. The national average juror yield is approximately 53 percent. Although variations are expected, points falling well above or well below the average can alert the court to the need for possible adjustments to the number of persons summoned.



## How we are doing and how we compare

In 2019, 48.1% of available jurors were qualified and available to serve, which is an increase from the prior two years. Oregon courts are above the NCSC goal of 40 percent but well below the national average target of 53 percent.

## Factors affecting results and what needs to be done

Juror yield is used by court administrators to estimate the number of jury summonses to mail to secure an adequate number of jurors from which to select juries. However, it is also a measure of system efficiency as it indicates the relative amount of work a court must perform to achieve an adequate jury pool. Nationally, courts send approximately two jury summonses for every qualified and available juror they need to secure. Courts with higher yields require fewer jurors so it is in the juror and courts' best interest to maximize jury yields to the greatest extent possible.

## About the data

This performance measure requires a count of the total number of summonses sent to prospective jurors, the number of jurors postponed to or from a previous period, the number of jurors who failed to appear for jury duty, the number of jury summonses returned undeliverable, the number of jurors who were excused or exempt from service, and the number of jurors who were disqualified or unable to serve.

**Contact information** 

Jessica Roeser, Business and Fiscal Services Division, 503-986-5601

**Data source** Odyssey Jury Management System 2021-23 Key9. Employee RetentionPerformance MeasureAnnual employee turnover rate

## **Our strategy**

The Oregon Judicial Department (OJD) strives to retain an experienced, well-trained, and competent workforce.

## About the targets

Our target is to have a retention rate with no greater annual turnover than the State of Oregon's Department of Administrative Service (DAS) annual retention rate. The target rate may adjust if the DAS calculated rate rises significantly above 88 percent in the future.

## How we are doing and how we compare

In 2019, OJD's retention rate was 87% which was the same as the prior year. OJD has consistently exceeded the national average of 83 percent for government jobs as reported by the Bureau of Labor Statistics.



## Factors affecting results and what needs to be done

Two-thirds of our turnover was due to voluntary resignations. We continue to analyze the specific reasons for the voluntary resignations. Additionally, retirements accounted for over 20 percent of our turnover. We will continue to collect data from exiting employees and analyze their reasons for leaving as part of our strategy to maintain and improve our performance in this measure.

## About the data

The review period was based on actual termination coding entered into the HR systems; however, the voluntary resignation category can be a "catch all" for many reasons that can only be identified through exit interviews.

## **Contact information**

Kimberly Rockeman, Human Resources Division, 503-986-5601

## **Data source** State of Oregon Position and Personnel Database (PPDB)

021 - 2023 Biennium												
										Agency	Number:	19800
		OJD GF LAB Budget by Appropriation										
		OJD General Funds ARB - Debt Service	\$ 27,756,400									
		OJD General Funds ARB - Judicial Comp	\$ 95,761,823									
		OJD General Funds ARB - Operations	\$ 381 844 176									
		OJD General Funds ARB -Mandated Payment	\$ 17,819,193									
		OJD General Funds ARB -Pass-through	\$ 15,372,248									
		OJD General Funds ARB -Legal Aid	\$ 12,784,051									
		OJD General Funds ARB -3rd Party Collections	\$ 15,970,809									
		OJD General Funds ARB - E-Court Program	\$ 4805672									
		OJD General Funds CSL -Total	\$ 572,114,372									
		Total OJD ARB Funds for Reduction Plans										
		5% Reduction Total	\$ 28,605,719									
		10% Reduction Total	\$ 57,211,437									
		Detail of 5% Reduction to 2021-23 Current Service Level Budget										
1 2 3	4	5	6	7	8	9	10	11	12	13	14	16
Priority												
(ranked with ighest priority first) Agency	SCR or Activity Initials	Program Unit/Activity Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS	Pos.	FTE	Impact of 5% Reduction on Services and Outcomes
Dept Prgm/ Div									JI			
epr Div	1									n		
											1	
	1	Third-Party Collections - payments to support collections of required fees, fines and awards for the state of									1	The CSL budget for Third-party Collections is \$16 million for 2021-23. which may be \$2 million less than the projected 2021-23 expenditures. For fees paid for successfi
	210	Oregon, Oregon Counties, crime victims and other award recipients as well as merchant fees when credit cards	(\$798,540)						(\$798,540)	1	1	The CSL budget for Iniro-party Collections is \$16 million for 2021-23, which may be \$2 million less than the projected 2021-23 expenditures. For fees paid for successi collections, approximately 65% are paid to DOR (and DAS/Treasury) and approximately 20% (\$3.6 million) are split between outside vendor collection companies. A
	- 10	Oregon, Oregon Counties, crime victims and other award recipients as well as merchant tees when credit cards are used to pay for these items.	(#180,340)					1	(4760,340)		1	conclusions, approximately 55% are paid to DOR (and DAS) neasurity and approximately 20% (s.s. 6 million) are spin between outside vendor collection companies. All \$798.540 reduction below CSL would resulted in a projected \$3.6 million in reduced collection revenue and would most likely impact outside thrith-party collection activity
		are used to pay for these litering.									1	ar boyer reasoner book occ work reading in a projected 45.0 million in required constant revenue and work most likely impact outside third-party conscion activity
	1								1	1		
	T	External Pass-Through - was established for the 11-17 biennium for payments to outside entities which had	1				Ĩ	T	1	1	1	
	1	been funded in the past from outside the OJD budget. The following are provided funding from this									1	Pass-through funding is dictated via statute and is not controlled by OJD. Based upon the proposed budgets, these reductions would result if the following levels of
	1	appropriation:						1				reduced payments
	220	County law libraries	(\$768.612)					1	(\$768.612)		1	County law libraries - \$374,600
2	220	County mediation/conciliation programs	(\$768,612)					1	(\$768,612)			County metalino/conciliation programs - \$374,600 Oregon Law Commission - \$16,715
		Biennial funding for Council on Court Procedures										Oregon Law Commission - \$16,715
		Biennial funding for Oregon Law Commission										Council on Court Procedures - \$2,697
	-		1					1				
		Legal Aid - Pass through funds supplied to Oregon Bar for their Legal Services Program. The Oregon State										
	220	Bar Legal Services Program funds an integrated, statewide system of civil legal aid organizations enabling low- income Oregonians to address critical legal issues directly affecting their families, homes, income, jobs, and	(\$639,203)						(\$639,203)			Legal Aid will be passed through to the Oregon Bar in quarterly payments of \$1,598,006. This reduction would eliminate 40% of the final quarter payment.
	220	income Oregonians to address critical legal issues directly affecting their families, homes, income, jobs, and	(\$038,203)						(3035,203)			Legar Ald will be passed allough to the Oregon bar in quartery payments of \$1,550,000. This reduction would eliminate 40,5 of the initial quarter payment.
		access to vital services such as education and health care.					1	1				
			·····					·		ļ		
							1	1				
												Pue to bending normant requirements. Data Service is a new reduction and any reductions in this appropriation would result in additional reductions in
1	087	Debt Service - funds used to pay the debt service associated with General Obligation bonds	(\$1,387,820)						(\$1,387,820)		(7.00)	Due to bonding payment requirements, Debt Service is a non-reducible obligation and any reductions in this appropriation would result in additional reductions in operational budgets. A \$1.4 million reduction would need to be taken from the Operations Appropriation, resulting in a further reduction of 7 staff FTE.
												operational budgets. A \$1.4 million reduction would need to be taken itom the operations Appropriation, resulting in a function reduction of 7 start F1C.
							1	1			1	
								1		1		
								1				Funding associated with payments for jury and grand jury per diem, court interpreter costs and ADA compliance. Reductions would most likely reduce the number of trial
	200	Mandated Payments - constitutional due process rights include statutorily required court payments to fund juro	(\$890,960)						(\$890,960)			that OJD can operate during the biennium by at least one month of capacity. Due to the COVID 19 crisis, OJD is expecting an increase in need for mandated funds to
		per diem, court interpretation, and ADA compliance										work through the backlog of cases built up during 2020 and the start of 2021 due to social distancing requirements.
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												Judicial Compensation, due to it's constitutionally protected nature, cannot be reduced. If the Oregon Judicial Department is required to account for a reduction associate
	010	Judicial Compensation - constitutionally protected General Fund appropriation for judicial salaries, taxes and	(\$4,788,091)						(\$4,788,091)		(25.00)	Judican compensation, due for a constitutioning processor name, cannot be reduced: in an origin addican object internet to reduce other association as even and the second association in this approximately 0.00 Hb for core do reduce other GF approximately 2.5 FTE in the Sta
	0.10	benefits.	(04,100,001)						(04,100,001)		(20.00)	Court system Operations.
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	500	Oregon eCourt Operations and Maintenance - payments for Oregon Judicial Information Systems Vendor	(\$240,284)						(\$240,284)	1		Since maintenance agreements must be maintained for operational systems - OJD would be required to provide funding from other GF appropriations to backfill reduction
	1	Maintenance Agreements for software components	(4240,204)				1	1	(02-10,204)	1	1	in this area which would require additional personnel reductions.
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	1							1	1	1		Due to interdependencies between State Courts operational components - FTE impacts and budget impacts are aggregated in this line as the overall state court system.
	1							1	1	1		Due to interdependencies between state courts operational components - ric impacts and budget impacts and aggregated in unsine as the overall state court system. Impacts and outcomes are also shown below by operational area. The impacts for operational areas are based on the average cost per FTE for that area. Under ORS
	1	State Court System Operations - provides fair and accessible justice services that protect the rights of	(\$19,092,209)						(\$19,092,209)	1	(91.00)	Impacts and outcomes are associations below by operational area. It is impacts to operational areas are based on area ways output in a target output output in a target output in a targ
	1	individuals, preserve community welfare, and promote public safety						1				Services costs represent 89% of the Operations Appropriation, with much of the Services and Supplies budget in non-reducible categories like State Government Service
	1							1			1	Charges making reductions is heavily weighted towards staffing resource reductions.
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	1		1				İ · · · · · · · · · · · · · · · · · · ·	1	1	1		
	1							1	1	1		
	1	Appellate Courts (Supreme Court; Court of Appeals) and Tax Court - appellate courts review	1						1	1		A reduction of approximately \$1.4 million associated with the first 5% cut could result in a reduction of 6 FTE, impacting support functions for the Supreme Court,
	101	decisions of lower courts and other tribunals and are final arbiters of state law; tax court has exclusive,	(\$1,357,456)				1	1	(\$1,357,456)	1	(6.00)	Court of Appeals and Tax court. Expected outcomes include delays in case processing in all three courts, undermining the ability for these courts provide timely
		statewide jurisdiction on cases that involve Oregon's tax laws.										decisions, and adequate maintenance of briefs and decisions for the court system.
	1						1	1		1		
	··		+				••••••	·•••••••••••••••••••••••••••••••••••••	-	<b> </b>		
	1								1	1		A \$3.9 million reduction for OSCA would require eliminating approximately 14 FTE, a 9% reduction of FTE for Administration. The OSCA operational budget contain
	400	Office of the State Court Administrator and Central Support - core business and central support								1	1	the department's non-reducible statewide expenditures like state government service charges, and due to these charges, personal services must be reduced at a block statewide statewide expenditures like state government service charges, and due to these charges, personal services must be reduced at a block service ser
	102	structure with maintains the statewide court system and is the Chief Justice's administrative entity for OJD	(\$3,860,445)					1	(\$3,860,445)	1	(14.00)	higher rate than other operational areas of OJD. Reductions would negatively impact OJDs ability to collect revenue, to provide support for juvenile programs and
	1							1			1	secure associated federal matching funds, and to support Oregon's trial court operations and IT system, and could reduce appropriate maintenance, support, and
			<u> </u>				<u>i</u>	1	J	II		security protections of the Oregon Judicial Information System.
			1				1	1	1	1		
									1	1		A \$13.9 million reduction for trial courts for the 21-23 biennium would result in the elimination of approximately 71 FTE in the Circuit Courts across the state. Impa
			1				1	1	1	1	1	A grister minior resource or the courts for the 21-25 bermium would result in the emmination or approximately 71 million for the Circuit Courts across the state. Impa
		Trial Courts (Circuit Courts) - 27 judicial districts in 36 counties statewide; general jurisdiction courts										
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships,	(\$12 974 200)						(043 074 000)		(74.00)	would include reduced court operating hours/days, revenue collections, and court capacity, imperiling \$305 million in court revenues and collections. This will be
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships, civil commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative	(\$13,874,308)						(\$13,874,308)	1	(71.00)	especially impactful as the court system deals with the backlog of work due to COVID-19, resulting in further case processing delays. The impacts on Oregon's
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships,	(\$13,874,308)						(\$13,874,308)		(71.00)	especially impactful as the court system deals with the backlog of work due to COVID-19, resulting in further case processing delays. The impacts on Oregon's citiznes, many of whom have already had to wait longer than normal to resolve cases that create challenges in thier lives, would be far worse than after a blennium of
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships, civil commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative	(\$13,874,308)						(\$13,874,308)		(71.00)	would include reduced court operating houridays, revenue collections, and court capacity, impering \$355 million in court revenues and collections. This will be expendial impactification and the set of the set
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships, civil commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative	(**********									especially impactful as the court system deals with the backlog of work, due to COVID-19, resulting in further case processing delays. The impacts on Oregon's citizanes, many of whom have already had to wait longer than normal to resolve cases that create challenges in thier lives, would be far worse than after a biennium or "normal" operations because of the pandemic delays.
	100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships, civil commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative	(\$13,874,308)						(\$13,874,308) (\$28,605,719)			especially impactful as the court system deals with the backlog of work due to COVID-19, resulting in further case processing delays. The impacts on Oregon's citiznes, many of whom have already had to wait longer than normal to resolve cases that create challenges in thier lives, would be far worse than after a biennium of

Target \$ (28,605,719) Difference \$0.00

egon Judicial Department			
1 - 2023 Biennium		Agency Number: 19800	
OJD GF LAB Budget by Appropriation			
OJD General Funds ARB - Debt Service	\$ 27,756,400		
OJD General Funds ARB - Judicial Comp	\$ 95,761,823		
OJD General Funds ARB - Operations	\$ 381,844,176		
OJD General Funds ARB -Mandated Payment	\$ 17,819,193		
OJD General Funds ARB -Pass-through	\$ 15,372,248		
OJD General Funds ARB -Legal Aid	\$ 12,784,051		
OJD General Funds ARB -3rd Party Collections	\$ 15,970,809		
OJD General Funds ARB - E-Court Program	\$ 4,805,672		
OJD General Funds CSL -Total	\$ 572,114,372		
Total OJD ARB Funds for Reduction Plans			
5% Reduction Total	\$ 28,605,719		
10% Reduction Total	\$ 57,211,437		

	2023 Eleminum 2023 Eleminum 2023 Eleminum												
Number Notes         State         Process				Detail of 10% Reduction to 2021-23 Current Service Level Budget									
Main	2	3	4	5	6	7	8	9	10	11	12	13	14 16
No	ked with st priority	Agency	Activity	Program Unit/Activity Description	GF	LF	OF	NL-OF	FF	NL-FF	TOTAL FUNDS	Pos.	FTE Impact of an Overall 10% Reduction on Services and Outcomes
Image: Note: Note: Section Sect		r						II			Л	JIi	
Image: Notice production productin productin production production production production productin			210	Oregon, Oregon Counties, crime victims and other award recipients as well as merchant fees when credit cards	(\$798,540)						(\$798,540)		The CSL budget for Third-party Collections is \$16 million for 2021-23, which may be \$2 million less than the projected 2021-23 expenditures. For fees paid for succes collections, approximately 65% are paid to DOR (and DAS/ITeasury) and approximately 20% (\$3.6 million) are split between outside vendor collection companies. A \$798,540 reduction below CSL (\$1.6 million total at 10%) would result in a projected \$7.2 million in reduced collection revenue at the 10% level.
1         2.8         Bis log forces Progen trains insignation and log at log at log carding stage at log bas and log at log at log carding stage at log bas and log at log at log carding stage at log bas at log b			220	been funded in the past from outside the OJD budget. The following are provided funding from this appropriation: • County law literaries • County mediation/conciliation programs • Biennial funding for Council on Court Procedures	(\$768,612)						(\$768,612)		County line/libraines - \$374,800 (\$749,201 total) County mediation/conciliation pograms - \$374,600 (\$749,200 total) Oregon Law Commission - \$16,715 (\$33,430 total)
P07         Det formet true use to py the data was as associated in Garanti Calegation tools.         Q137/200         Q13			220	Bar Legal Services Program funds an integrated, statewide system of civil legal aid organizations enabling low- income Oregonians to address critical legal issues directly affecting their families, homes, income, jobs, and	(\$639,203)						(\$639,203)		Legal Ald funding is passed through to the Oregon Bar in quarterly payments of \$1,598,006. The total reduction of \$1.28 million would eliminate 80% of the final quart payment.
100       National by youth and concert lipse that is build on youth a lipse that is			087		(\$1,387,820)						(\$1,387,820)		(700) Due to bonding payment requirements, Debt Service is a non-reducible obligation and any reductions in this appropriation would result in additional reductions in operational budgets. A further \$1.4 million reduction (\$2.8 million total) would need to be taken from the Operations Appropriation, resulting in a further reduction of 7 s FTE.
010       Outcomprenents       011       014		-	200		(\$890,960)						(\$890,960)		Funding associated with payments for jury and grand jury per diem, court interpreter costs and ADA compliance. Reductions would most likely reduce the number of tr that OUD can operate during the biennium by at least two months of capacity at the 10% reduction level. Due to the COVID 19 crisis, ODD is expecting an increase in r for mandated funds to work through the backlog of cases built up during 2020 and the start of 2021 due to social distancing requirements.
Image: Note National Agreements for software components         (LENCLAY)         (LENCL			010		(\$4,788,091)						(\$4,788,091)		Judicial Compensation, due to it's constitutionally protected nature, cannot be reduced. If the Oregon Judicial Department is required to account for a reduction assoc (2500) In this appropriation, OJD will be forced to reduced other GF appropriations. A \$4.8 million reduction to the 10% level (\$9.6 million total) would result in a further reduc of approximately 25 staff FTE in the Operations Appropriation.
Image: State Court System Operations provide far and x coulds by ubde services the tights of grand and x. FE impacts and Outcomes are also show below by Operational area. FE impacts and Outcomes are also show below by Operational area. FE impacts and Outcomes are also show below by Operational area. FE impacts and Outcomes are also show below by Operational area. FE impacts and Outcomes are also show below by Operational area. FE impacts and Outcomes and Signe outcomes induction and area. Under Signe outcomes and Signe outcomes inductions. Signe outcomes inductions and area for an advance outcomes and Signe outcomes inductions and area. Under Signe outcomes and Signe outcomes induction and area. The Ministre outcomes and Signe outcomes induction and area for the state outcomes and Signe outcomes induction and area for the state outcomes and Signe outcomes and Signe outcomes induction and area for the state outcomes and Signe outcomes induction and area for the state outcomes and Signe outcomes induction and area for the state out st			500	Oregon eCourt Operations and Maintenance - payments for Oregon Judicial Information Systems Vendor Maintenance Agreements for software components	(\$240,284)						(\$240,284)		Since maintenance agreements must be maintained for operational systems - OJD would be required to provide funding from other GF appropriations to backfill reduc in this area which would require additional personnel reductions. At the 10% level could require up to 3 additional staff layoffs
101       decision for the Submet Court, Sund of how F bounds and are final actives of states wide jurisdiction on cases that involve Oregon's tax laws.       (\$1,357,456)       (\$0.00)       the courts provide support and the states wide jurisdiction of the Submet Court, Court of Appendix and Tax court. Expected automs include to equivalence in the state wide jurisdiction on cases that involve Oregon's tax laws.       (\$1,357,456)       (\$0.00)       the courts provide time y decision of the Submet Court, Court of Appendix and Tax court. Expected automs include to equivalence and the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state statewide involve Courts, and adequate mathemace of the state statewide involve Courts, and adequate mathemace of the state involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathemace of the state wide involve Courts, and adequate mathematemate of the state wide involve Courts, and adequate					(\$19,092,209)						(\$19,092,209)		Due to interdependencies between State Courts operational components - FTE impacts and budget impacts are aggregated in this line as the overall state court syste Impacts and Outcomes are also shown below by operational area. FTE impacts for operational areas are based on the average cost per FTE for bat area. Under OSE (\$7.00) 1002, the CHeI Justo te has a diministrible authority to real-cost exercise and determine our circle survers and perturb perturb perturb perturbations are approxed. Perturbations are approxed to the cost system cost is represent \$\$%\$ of the Operation Appropriation, with much of the Bevices and Supplies budget in non-educible categories like State Government Servi Charges mediang reductions the software short perturbation reductions reductions.
102       Office of the Subs Court Administration and Central Support - core business and secure associated began functions would regative (structure business and secure associated began multicing lines, security security and lines and secure associated began multicing lines, security security and lines and secure associated began multicing lines, security security and lines and secure associated began multicing lines, security security and lines and secure associated began multicing lines, security security and lines and lines and secure associated began multicing lines, security security and lines and lines and secure associated began multicing lines, security security and lines an			101	decisions of lower courts and other tribunals and are final arbiters of state law; tax court has exclusive,	(\$1,357,456)						(\$1,357,456)		
100 (e.g. hande cases involving ciminal, civit, domestic relations, probate, guardianships, civit commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative agency, appeals from municipal courts and other matters). (\$13,874,308)			102	Office of the State Court Administrator and Central Support - core business and central support structure that maintains the statewide court system and is the Chief Justice's administrative entry for OJD	(\$3,860,445)						(\$3,860,445)		revenue, to provide support for juvenile programs and secure associated federal matching funds, and to support Oregon's trial court operations and IT system, ar
528 605 7101 i i i i i (528 605 7101 i i i i i (528 605 7101 i i i i i (528 605 7101 i (528 60			100	(e.g. handle cases involving criminal, civil, small claims, traffic, domestic relations, probate, guardianships, civil commitments, juvenile dependency, and delinquency, abuse and restraining orders, administrative	(\$13,874,308)						(\$13,874,308)		processing priority to those case types that have statutory or safety related concerns. The court system would see a significant increase in case backlog that wo
	_	1	1		(609 605 740)					1	(\$29.605.740)		(122.00) A solution of 40% (046.5TE) assessed 45.00% of 0.10 Octomber 448.6TE

## Audits Response Report

Oregon Judicial Department Audit reports July 1, 2018 through June 30, 2020

Auditor	Completed Audits Release Date	Scope/What was found	<b>Response/Action</b>	Related POPs?
Secretary of State Audits Division	Audit of Selected Financial Accounts January 3, 2019	The auditors performed audit work of selected financial accounts for the year ended June 30, 2018. It was not a comprehensive financial audit but was performed as part of the annual audit of the State of Oregon's financial statements.	The auditors performed a limited review of internal control and did not identify any deficiencies that were considered to be a material weakness.	No
Secretary of State Audits Division	Audit of Selected Financial Accounts December 31, 2019	The auditors performed audit work of selected financial accounts for the year ended June 30, 2019. It was not a comprehensive financial audit but was performed as part of the annual audit of the State of Oregon's financial statements.	The auditors performed a limited review of internal control and did not identify any deficiencies that were considered to be a material weakness.	No
OJD Internal Audit	<ul> <li>Change of Administrator Audits:</li> <li>Lincoln County Circuit Court (August 3, 2018)</li> <li>Douglas County Circuit Court (October 24, 2018),</li> <li>Malheur County Circuit Court (October 26, 2018),</li> <li>Jackson County Circuit Court (December 10, 2018),</li> <li>Josephine County Circuit Court (February 22, 2019)</li> </ul>	Employee Separation review to determine whether appropriate actions were taken to protect OJD assets when the prior administrator left his/her position.	The auditees agreed to implement all the recommendations. The internal auditor performed a follow up audit and found that all recommendations were either implemented or in the process of being implemented.	No

2021-23 Chief Justice's Recommended Budget

Auditor	Completed Audits Release Date	Scope/What was found	<b>Response/Action</b>	Related POPs?
OJD Internal Audit	<ul> <li>Circuit Court Internal Controls Audits:</li> <li>Coos &amp; Curry County Circuit Court (December 4, 2018),</li> <li>Baker County Circuit Court (December 26, 2018),</li> <li>Washington County Circuit Court (February 12, 2019),</li> <li>Crook &amp; Jefferson County Circuit Court (September 4, 2019),</li> <li>Deschutes County Circuit Court (September 13, 2019),</li> <li>Lake County Circuit Court (September 11, 2019),</li> <li>Tillamook County Circuit Court (November 27, 2019)</li> </ul>	The objectives were to determine whether internal controls were properly designed to provide adequate fiscal controls and segregation of duties. We found that, in general, internal controls were functioning as intended but improvements should be made.	The auditees agreed to implement all the recommendations. The internal auditor performed a follow up audit and found that all recommendations were either implemented or in the process of being implemented.	No



Enterprise Technology Services Division (ETSD)

Executive Summary – Appellate System Upgrade

March 2021

#### Summary:

The appellate court system in use today was installed in 2007. Several enhanced functionalities have been added over the years (see below), however, the core system and code base is over 13 years old. Having been in sustained use without a significant code refresh presents on-going operational and supportability issues as multiple vendors are involved, the code base has reached its maximum functionality, and security patching has become challenging. OJD worked with TR in 2014 regarding a code refresh but decided not to deploy because TR had not developed an "all in one" solution that included a document repository. OJD decided to wait until TR developed an in-product document repository, which occurred in 2018. The contract initiating this system upgrade is expected to be completed in April of 2021 with full deployment projected by September 2023 at a cost of approximately \$3 million.

OJD reviewed a Tyler solution in early 2019. Tyler does not have a significant presence (market share) in the appellate courts, and based on our review, the product presented (Odyssey) would not be an appropriate fit for the Oregon appellate court.

#### System History and Completed Action Items:

In December 2006 OJD installed the Appellate Court Case Management System (C-Track) product developed by Lt. Court Tech (later absorbed by Thomson Reuters). The appellate court system procured and installed only included the case management components for the court. Over the next several years the following major functionality was added:

- May 2007 C-Track release 2/Public Access to Case Register
- January 2008 Financial system tied to FIAS
- March 2008 Court of Appeal Matter Management added
- May 2008 Supreme Court and Court of Appeals statistical reports added
- July 2008 Supreme Court Operations Management Matter Creation and
- Assignment Matter Processing added
- January 2009 eFiling added
   January 2011 Electronic Decument Management adde
- January 2011 Electronic Document Management added
- July 2016 Public Document Access added
- December 2016 FIAS link terminated new financial system implemented
- February 2019 TR contract signed for in-dept system discovery. Completed in June 2019

At this time, OJD's appellate court case management system is comprised of four (4) distinct software components/vendors. C-Track (TR); OnBase data and document management (Hyland); ImageSoft which ties the two systems together; and NIC-USA provide the appellate court eFiling infrastructure through Oregon Department of Administrative Service (DAS). In 2007, OJD began to implement these detached systems as TR did not have a combined product that

supported a case management, financial, and document management/workflow. A mix of vendors/software was implemented to provide a complete solution which is used today. TR has a significant appellate court market share.

## Goals of Appellate System Upgrade:

- Update the digital infrastructure
- Enhance existing functionality
- Provide a complete product (case management, document storage/retrieval),
- Convert OJD's appellate eFiling from DAS hosted to OJD hosted accommodating Self-Represented Litigants (SLRs),
- Lower overall system complexity, and
- Ability to take advantage of other investments in the product by TR and/or other states.

#### Adopted Mission Statement:

Enhance system stability by reducing system complexity. Implement a system that balances the need to maintain or appropriately replace current key functionality. Support court operations while remaining on an upgrade path with a product that will permit OJD to take advantage of future product enhancements. Expand online services to improve access to justice.

#### Identified timeline:

- Business process discovery complete June 2019
- Contract with TR for services tentative April 2021
- Code delivery, data migration, business process documentation October 2021 through December 2022
- Final system testing, data migration, and QA February 2023-March 2023
- Staff Training June/July/August 2023
- Deployment September 2023

#### Oregon Judicial Department Supervisor to Staff Span of Control April 2021

The OJD statewide ratio for 2021 is 1:10.21. The ratio comes from the following data pulled as of 04/01/2021:

- Total number of filled and vacant non-supervisory positions = 1541
- Total number of filled and vacant supervisory positions = 151

The report **does not** include:

- Temporary employees
- Pro-Tem Positions
- Judges



## Supreme Court Building – Preservation and Seismic Retrofit

The Supreme Court Building, 1163 State Street in Salem, Oregon was designed by William C. Knighton and constructed in 1914, is approximately 54,000 square feet, and is comprised of three full floors, an attic and a basement. Currently, it is recognized as a significant historic building in the State's inventory. The building retains a remarkable amount of its original historic character throughout, including the main courtroom with a large ornate stained-glass skylight. The majority of surfaces throughout the building are clad in marble and well-detailed wood trim. Many of the operational systems within this historic building are either dated, inadequate, not energy efficient, or beyond their useful life.

The project, consisting of renovation and modernization of all interior systems, will deliver improvements towards converting the building to a seismically sound facility that meets life safety and code compliance standards with modern and energy efficient building systems that offer long-term value.

In 2014, OJD commissioned Hennebery Eddy Architects to study the building systems and provide options and recommendations needed to bring the building up to code as well as provide conceptual system upgrades that would create operational cost savings. The system-by-system approach resulted in a study that addressed making the building a 1) seismically sound facility, 2) modern and energy efficient, 3) life safety and code compliant, and 4) extending the life of the building through positive cost-benefit analysis of major components.

## **Product Scope Description**

- Seismic Upgrades Due to the building's importance as the headquarters for the Judicial Branch and of the highest court in Oregon, the building will undergo an Immediate Occupancy level seismic upgrade. This ensures that the occupants not only survive a high-level seismic event, but that the Court may return to operational capacity very quickly. In addition, since it is the landmark for the Judicial Branch, its uniqueness requires consideration for resiliency beyond that of a typical office building.
- Fire and Life Safety Systems Since the building's construction in 1914, many advances have taken place in fire protection and safety concepts. Many of the listed scope items will be code mandated upgrades during the modernization. Upgrades include: egress routing path, guardrail/handrail improvements, interior skylight stabilization, emergency power additions, and fire sprinkler coverage additions.
- Accessibility (ADA) Although these items would be code required for replacement during a modernization anyway, OJD values the accessibility of the spaces in both public and secure areas in its value of equity for all. The elevators also represent a maintenance concern as they are both past their useful life and virtually repair obsolete. Upgrades include: elevator modernization, door hardware modifications in non-historical applications, and bathroom and kitchenette upgrades to ADA standards.
- Mechanical (HVAC) The HVAC equipment is at least 35 years old and some components are older. All have passed their useful life as well as have become repair obsolete. Care must be taken in decoupling the building's

chilled water system from the shared chiller as it will impact the Justice Building operation. Upgrades include: boiler plant replacement, chiller plant independence from the Justice Building, climate controlled rare book room, and air handling systems replacement.

- Electrical (Power and Lighting) Current power infrastructure is old and repair obsolete. In addition, operational budget savings realization will be maximized by re-lamping or replacing lighting fixtures and adding a lighting control panel with occupancy sensors. Upgrades include: complete power system replacement to include switchgear, conduit and wiring, receptacles, and light fixtures or lamping. In addition, emergency power generation will be added to the building.
- Plumbing Piping throughout the building is very old and galvanized steel. This leads to rust and water pressure issues throughout the building. Water quality and consumption issues will be greatly improved through piping replacements. All minor equipment is well beyond its useful life and needs replacement, which will reduce risks of catastrophic failure as well as ongoing maintenance costs. Sustainability improvements will also reduce utility costs throughout the plumbing system. Upgrades include: complete piping replacement, domestic water heater replacement, bathroom fixture replacements / modifications, stormwater sustainability improvements, and pump replacements.
- Fire Protection The fire protection system is old and does not provide enough coverage for the building. Some components are no longer manufactured, which increases risk to life and safety. Upgrades include: all new fire sprinkler system as well as a pre-action system for the rare books room.
- Communication and Alarm The current fire alarm system is noncompatible with DAS' central system and could therefore be potentially unmonitored. Detectors do not exist in the elevator lobbies and audio/visual devices are not present in individual office areas. The data wiring is old and needs to be updated for addressable devices. These upgrades will, again, improve the fire and life safety capabilities for the occupants as well as

comply with current building codes. Upgrades include: additional smoke detectors, additional audio/visual alarm devices, and new wiring and fire alarm system.

• **Sustainability** – Energy efficient concepts and all utility reduction ideas were vetted throughout the design phase of the project pending budgetary allowance. These items were generally weighed by lifecycle costing and cost/benefit information prior to incorporation into the scope of work. Some of these items are mentioned within this product description.

Project construction began in February 2020 and is projected to be completed in the winter of 2022. Additional funding (\$5.3 million General Funds, \$27.8 million in bond funds) was authorized during the 2019-21 biennium to pay for rent, construction costs, and moving expenses. A final bond issuance (\$21.7 million) is requested for the 2021-23 biennium through policy option package #105. This project will provide the state with a seismically-sound 21<sup>st</sup> century Supreme Court building that has up-to-date, efficient, flexible, and sustainable internal systems that will serve the public well past the buildings 200th birthday in 2114.

Of particular importance, the Legislature provided \$5.3 million in General Funds in the 2019-21 biennium to cover costs not eligible to be paid with bond funds for the entire duration of the project. A large portion of those funds (\$3.2 million) will be spent in the 2021-23 biennium. The Legislature will therefore either need to allow the funding from 2019-21 to be carried forward into the new budget or reappropriate that money as part of the OJD's 2021-23 biennium budget.