

SB 288 -1, -2, -5 STAFF MEASURE SUMMARY

Senate Committee On Veterans and Emergency Preparedness

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Meeting Dates: 2/23, 3/4, 3/16

WHAT THE MEASURE DOES:

Modifies requirements for interagency notification and coordination of state resources in emergency response system to include faith-based and community-based organizations. Expands definition of "qualified emergency service volunteer". Permits the Oregon Health Authority (OHA) to provide workers' compensation coverage for emergency health care providers in accordance with certain rules for persons injured while performing emergency service activities during a declaration of statewide or public health emergency; permits workers' compensation coverage for said providers rendering assistance pursuant to requests related to the Emergency Management Assistance Compact (EMAC) or the Pacific Northwest Emergency Management Arrangement (PNEMA), with certain parameters. Permits workers' compensation coverage for emergency healthcare workers engaged in certain approved training. Permits a registered emergency health care provider, upon request to the Governor from another EMAC party state, and upon certain OHA directives, to be considered an officer or employee of OHA for purposes of liability as defined in the EMAC. Modifies composition of Oregon Security Council to include the State Resilience Officer (SRO); expands SRO responsibilities, with certain requirements. Directs Office of Emergency Management (OEM) to establish an outreach program with certain guidelines. Appropriates unspecified amount from General Fund to OEM for the biennium beginning July 1, 2021 to accomplish said purposes. Authorizes Housing and Community Services (OHCS), in consult with OHA, to establish a grant program, with specific objectives. Appropriates to OHCS unspecified General Fund dollars for the biennium beginning July 1, 2021 to accomplish certain purposes. Directs Oregon Business Development Department (OBDD) to administer the Unreinforced Masonry Seismic Safety Program and its fund, with certain provisions. Authorizes OBDD to award and disburse grants within certain rules and guidelines. Establishes the Oregon Unreinforced Masonry Seismic Safety Fund (OUMSSF) in the State Treasury with certain provisions. Requires report from OBDD to the legislature by September 15, 2023. Takes effect 91st day after sine die.

Has fiscal and revenue impact.

ISSUES DISCUSSED:

EFFECT OF AMENDMENT:

-1

Amendment to SB 288 adds additional populations to description of communities defined throughout the bill. Modifies provisions regarding emergency management agency of city, county or tribal government; emergency program manager; and coordination of emergency management functions. Permits state resilience officer (SRO) to monitor resilience planning involving hazard safety and resilience. Expands SRO responsibilities to include leadership of statewide mitigation efforts that address findings from the Oregon Resilience Plan and the state hazard mitigation plan. Removes certain provisions concerning SRO responsibilities to support government response to actual events as a member of the Governor's disaster cabinet. Removes certain provisions regarding an appropriation to the Office of Emergency Management. Removes specific provisions concerning a grant program by the Housing and Community Services Department in consult with the Oregon Health Authority. Establishes monetary limit of \$2.5 million for each eligible property referenced in the rules of the Unreinforced Masonry Seismic Safety Program grant program. Modifies percentage criteria of available grant funds in the grant formula. Modifies fiscal rules concerning the issuance of lottery bonds by the State Treasurer with certain

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guidelines.

-2 Amendment to SB 288 adds Emergency Medical Services Personnel Licensure Interstate Compact provisions.

-5 Amendment to SB 288 authorizes the Oregon Department of Administrative Services (ODAS) as maintainer of emergency response notification and interagency coordination system. Modifies list of target populations as part of multijurisdictional cooperation and outreach efforts. Requires Department of State Police to assist with agency transfer of certain responsibilities. Modifies definition of "emergency service volunteer". Removes certain provisions concerning the Oregon Homeland Security Council. Modifies certain SRO responsibilities. Removes specific provisions and funding requirements concerning a grant program by the Housing and Community Services Department in consult with the Oregon Health Authority. Modifies certain Unreinforced Masonry Seismic Safety Program (UMSSP) grant award provisions. Modifies fiscal rules concerning the issuance of lottery bonds by the State Treasurer with certain guidelines. Removes certain UMSSP reporting requirement provisions.

BACKGROUND:

In 2013, Oregon's House of Representatives adopted a House Resolution directing Oregon's Seismic Safety Policy Advisory Committee (OSSPAC) to establish a plan and recommendations to the Legislative Assembly. Issued in February of 2013, the initial plan provided recommendations to address, over a 50 year span, ways to improve resiliency through capitol investments in public infrastructure, incentivized private sector engagement and specific policy changes. With more than 140 recommendations, it emphasized the importance of long-term statewide, regional, and nationally coordinated efforts to prepare for an inevitable earthquake expected to occur off of the Pacific Northwest coast. Following the plan's release, the Legislative Assembly enacted Senate Bill 33 (2013), establishing a task force to prioritize issues for legislative action. The highest recommendation of the task force was the creation of the State Resilience Officer (SRO) within the executive branch to unify and centralize implementation efforts. This recommendation was enacted in 2015 through House Bill 2270.

Efforts to address resiliency continued. In 2017, through Senate Bill 850, OSSPAC was tasked with studying implementation priorities of mass care and shelter and residential earthquake insurance. OSSPAC issued its findings from this study in September of 2018. In October of 2018, the Governor and the SRO released "Resiliency 2025", articulating six goals: continued investment in seismic upgrades to schools and emergency services buildings; development of a plan for the Critical Infrastructure Hub to safeguard fuel supplies; implementing an earthquake early warning system; collaboration to prepare Oregonians for self-sufficiency in the immediate aftermath of a disaster; strengthening staging and supply chains; and consistent plan updates.

Senate Bill 1537 of 2020, advanced several of the Governor's emergency preparedness priorities, including: completion of the ShakeAlert earthquake early warning system, standing-up emergency services staging areas on a graduated basis, prioritization of dam assessment and repair, and development of a program to assist Oregonians with self-sufficiency.