

House Bill 2927

Rep Paul Evans
February 11, 2021

Presentation Outline

- 2021 – A New World
- Need – A Justification for the Transformation
- Plan – Answering the Challenges of the 21st Century with a Structure and Systems Aligned with Emergent Realities
- Advantages – How Passage of HB 2927 Makes Oregon More Resilient
- Action – The Path Forward

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21st Century Realities

- Increased likelihood of catastrophic events
 - Earthquakes
 - Event-driven Recessions
 - Floods
 - Global Contagions
 - TORNADOS
 - Tsunamis
 - Wildfires

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Need

- Existing Emergency Management Structures and Systems are Failing our People and Place
 - COVID-19 AAR Report
 - Federal Audits
 - Secretary of State Audits
 - We are asking good people to make the best of misaligned agency functions
 - Funding streams are negatively impacted through competition for scarce resources
 - Internal agency tensions (between public safety disciplines) compound challenges to progress
 - No “BAD ACTORS” only an obsolete, outdated delivery approach
 - 2020 Response efforts impacted through misalignment of priorities as well as misunderstanding of mission requirements

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COVID-19 AAR Report

- Expand awareness and training on the state's emergency programs to build a broader understanding of the dynamics involved in emergency response and recovery. [**HB 2927, HB 2896, HB 2897**]
- Continue statewide training, including internal agency training, multi-agency training, ESF (Emergency Support Function) partner agency training, ECC (Emergency Coordination Center) training, GDC (Governor's Disaster Cabinet) agency training, and full system training involving local, state, tribal, and federal partners. [**HB 2927, HB 2896, HB 2897**]
- Plans need to be critically reviewed and updated with BIPOC (Black, Indigenous, and Persons of Color), vulnerable populations, and access and functional needs populations centered in the response. [**HB 2927**]
- Update the HIPPO to reflect the connection to the enterprise-wide response system.
- Train and exercise ESF 8 personnel (FEMA designation for Public Health and Medical Services) based on the plan and then orient state, tribal, and local partners to OHA's preparedness structures and response posture, as reflected in the plan. [**HB 2927, HB 2896**]

House Bill 2927

COVID-19 AAR Report

- Evaluate the organizational structures outlined in the Basic Plan of the Emergency Operations Plan to determine if the linkage of the Governor's Office and the Governor's Disaster Cabinet to the incident response structure is clear and specific. Agency-specific support plans need to reflect the linkage to the larger enterprise plans and the role agency leaders play in emergency operations. The suspension of normal day-to-day systems during emergency operations needs to be clear. **[HB 2927, HB 2896, HB 2897]**
- Agency administrators should consider a critical review of their agency COOP (Continuity of Operations Plan) plan to determine if existing planning is adequate to guide agency operations in a future event. **[HB 2927, HB 2896, HB 2883]**
- Work on further integration between ESFs and ICS and set a clear understanding of who is leading. Have all agencies integrate ICS training into staff development broadly, inclusive of leadership. **[HB 2927, HB 2896, HB 2897]**

House Bill 2927

COVID-19 AAR Report

- Consider OEM's place within the Military Department and whether it is time to adjust OEM's placement in the state organizational structure to provide more visibility and alignment with partner response agencies. This evaluation should include converting the ECC from a coordination center to a full Emergency Operations Center. Create connections with local businesses that could fulfill needed communication requests and develop a communication method to place orders for those supplies from around the state—more top-down information sharing and clarity of information. **[HB 2927, HB 2426, HB 2896]**
- More coordinated, strategic, operational communication with local, state, tribal, and federal partners is critical to a successful response. Establish mechanisms and technology tools that support bi-directional communication from incident leadership to operational staff and vice versa. **[HB 2927]**
- An inventory management strategy needs to be established with clear roles and responsibilities for proper storage of supplies, expiration tracking, and stock rotation and replenishing. **[HB 2426, HB 2461, HB 2883, HB 2898]**

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A 21st Century Model

- HB 2927 result of work began in 2017
- Bipartisan from the beginning
- Product of multiple work groups
- Reflects comments from stakeholder communities across the Emergency Support Function spectrum including non-profit, private, and public emergency service delivery participants
- An attempt to “right-scale/size” Needs with Wants from delivery models across the international EM Community

House Bill 2927

A 21st Century Model

- Transitions Oregon State Fire Marshal into an independent agency thereby simplifying command and control, supporting the strategic investments outlined in the Governor's Council on Wildfire Response.
- Transitions the Office of Emergency Management into an independent agency thereby empowering greater coordination between state efforts and local, county, tribal, and partner response/recovery efforts
- Empowers transition of Emergency Coordination Center from “cold” status to 24/7 operational support function
- Transforms existing Oregon Homeland Security Council into an all-hazards EM response coordinating commission
- Establishes Oregon Emergency Preparedness Advisory Council comprised of representatives from ESFs, non-profit/private/public stakeholders, and other interests as required for long-term resiliency planning and preparedness
- Transitions Department directorships of Emergency Management, Military Department, State Fire Marshal, and State Police into Governor-appointed, Senate-confirmed positions expanding equity and professional standing within EM Community
- Identifies targeted strategic investments of equipment, personnel, training, and resources through integrated EM Structure, enabling systems to optimize “core” capacities
- Responds to identified existing challenges and opportunities for improvement*

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A 21st Century Model

- HB 2927 aligns structures with systems delivery
- HB 2927 clarifies formal/informal roles and responsibilities for all phases of disaster planning: prevention, mitigation, response, and recovery
- HB 2927 empowers discipline-specific stakeholder involvement
- HB 2927 establishes new opportunities for focused response service delivery sustainability
- HB 2927 facilitates improved federal government reimbursement possibilities during catastrophic emergencies
- HB 2927 fosters greater All-Hazards resiliency planning through establishing the Emergency Preparedness Advisory Council as a “co-equal” function
- HB 2927 will yield a more effective, more efficient statewide resilience posture

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Action

- Step 1. Pass HB 2927
- Step 2. Pass EM Reform Package
 - HB 2426 (SPIRE II)
 - HB 2461 (Stockpiling/Materials)
 - HB 2896 (Annual Disaster Exercises)
 - HB 2897 (Required ICS Education)
 - HB 2883 (Open/Safe Spaces Fund)
- Step 3. Implement staffing adjustments
- Step 4. Full implementation of EM Reforms by 1 July 2023
- Step 5. Review of Implementation February 2024

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Amendments

- DOE Nuclear Response Team will remain in place
- SAR Remains a County Function
 - Timelines May Be Adjusted
- Conflagration Authorities Remain with OFSM, OEM/OFSM Coordination Requirements Strengthened

House Bill 2927

Questions?