

State Library of Oregon

	2017-19 Actual	2019-21 Legislatively Adopted	2019-21 Legislatively Approved *	2021-23 Current Service Level	2021-23 Governor's Budget
General Fund	4,033,676	4,200,159	4,081,203	4,534,451	4,317,952
Other Funds	6,009,988	6,987,429	7,205,514	7,550,220	7,087,183
Federal Funds	4,611,084	5,221,519	5,285,859	5,581,208	4,966,194
Total Funds	14,654,748	16,409,107	16,572,576	17,665,879	16,371,329
Positions	42	41	41	40	39
FTE	40.04	39.04	39.04	38.47	38.16

* Includes Emergency Board and administrative actions through January 2021.

Program Description

The State Library of Oregon provides library services to support state government operations, reading materials for Oregonians with print disabilities, and leadership and resources to promote the development and support of local library services.

The State Library is funded with a combination of General Fund, Other Funds, and Federal Funds. Other Funds revenues are generated from an assessment on all state agencies, donations, interest income, and miscellaneous receipts. The state agency assessment is based two-thirds on the number of state agency full-time equivalents and one-third on the use of library services by agencies during the most recently closed biennium. State agency assessment revenue has a General Fund component since some agencies use General Fund to pay the assessment. Assessment revenue supports services to state government agencies and agency operations. Donations and bequests help support the Talking Book and Braille Library program.

The State Library receives Federal Funds from the Institute of Museum and Library Services under the Library Services and Technology Act (LSTA) per a population-based formula. The LSTA grant requires a 34% match, as well as maintenance of effort (MOE) based on the average of the last three years of non-federal library expenditures relevant to the priorities of LSTA. Reductions in state funding that supports the MOE results in an identical percentage reduction in LSTA funding, although a federal waiver process exists. Federal Funds primarily support statewide services and competitive grants to libraries.

General Fund supports the Talking Books program, Library Support, and a small portion of Operations.

CSL Summary and Issues

The 2021-23 Current Service Level (CSL) budget of \$17.7 million is \$428,793 (or 6.6%) more than the 2019-21 legislatively approved budget of \$16.6 million. The increase is attributable to standard personal services growth and inflation for services and supplies expenditures.

The State Library's 2021-23 CSL budget includes assessment revenue of \$7.1 million and an estimated ending balance of \$2.0 million. Donation revenue in the amount of \$300,000 is projected for the 2021-23 biennium, the majority of which is attributable to the Talking Books Donation Fund and the Talking Books Endowment Fund. ORS 357.195 gives the State Library Board authority to use and administer the Donation Fund for the benefit of the State Library, except for specifically designated donations. The State Library has adopted a policy for using donation funds for Talking Books program enhancement as opposed to standard operating expenses.

Policy Issues

In response to efforts to reorganize the State Library, the Legislature passed HB 3523 during the 2015 session, which restructured the mission and governance of the State Library. The "Trustees of the State Library" was renamed the "State Library Board" and membership was expanded. Additionally, the State Librarian position was changed from a board appointee to a gubernatorial appointee beginning in 2017. The State Reference Coordinating Council was also created by statute in 2015 and consists of the State Librarian, State Archivist, and State of Oregon Law Librarian. Its purpose is to coordinate delivery of library information and services between the State Library, State Archives, and the State of Oregon Law Library and to reduce duplication of effort. The State Library was also provided authority to approve selection, purchase, and maintenance of reference databases and subscriptions for state agencies to reduce duplication of state agency materials.

Other Significant Issues and Background

In 2017, the Legislature approved eight Key Performance Measure (KPM) for the State Library, including six of its original measures and establishment of two new measures. The remaining eight KPMs were eliminated; however, data tracked by several of the deleted measures is still required to be reported as part of the State Library's biennial report to the Legislature and DAS on the effectiveness of library services. The State Library began gathering baseline data for the two new KPMs in fiscal year 2018, which measure the use of electronic resources that the State Library purchases and the percentage of public libraries meeting the applicable Oregon Library Association standards. The 2017-19 approved KPMs also included instruction that the State Library review its first KPM, the number of research transactions for state employees, to determine if it is the appropriate outcome measure for services provided by Government Information and Library Services staff or whether a new measure should be proposed for the 2019-21 biennium. The State Library was also expected to define the

term “research transaction.” The State Library elected to keep the measure for the 2019-21 biennium and adopt the American Library Association’s definition of a reference transaction, which will be measured on a READ (Reference Effort Assessment Data) Scale to reflect the levels of reference service based on data.

The State Library proposes eliminating six of its seven approved KPMs for the 2021-23 biennium and adding six new KPMs. Generally, the proposed KPMs seek to better measure services provided by the State Library and, in some instances, customer satisfaction of these services.

Due to the COVID-19 pandemic, the State Library reports there has been a greater demand the State Library’s consultation services which has increased the amount of support provided to local libraries.

The Governor’s Budget proposal for the State Library recommended a 7.3% reduction from CSL (\$1,294,550). This reflects statewide reductions in DAS assessments, elimination of inflation in some services and supplies inflation, increased vacancy savings assumptions, eliminating one vacant part-time position, and holding one position vacant for the first year of the biennium.

Key Performance Measures

A copy of the State Library’s Annual Performance Progress Report can be found on the LFO website:

https://www.oregonlegislature.gov/lfo/APPR/APPR_OSL%202020.pdf