



OREGON BOARD OF PAROLE
A SAFE AND JUST OREGON

Ways & Means Committee

Agency Presentation

2021-2023

DYLAN ARTHUR, EXECUTIVE DIRECTOR (Presenter)
MICHAEL HSU, CHAIRPERSON
GRETA LOWRY, VICE-CHAIRPERSON



AGENCY OVERVIEW

BOARD MEMBERSHIP

Michael Hsu – Chairperson

Greta Lowry – Vice-Chairperson

James Taylor – Board Member

John Bailey – Board Member

There is currently one vacant board position that will be filled in the 2021-23 biennium.

The Executive Director is Dylan Arthur, and 15 FTE support agency operations.





AGENCY OVERVIEW

MISSION STATEMENT

The Board of Parole supports a safe and just Oregon by supporting positive change in individuals while maintaining accountability. Through engagement of partners, development of compassionate policies, and respect for diversity, our strong and valued workforce strives for a better future for our state.

LONG TERM GOAL

To set the standard for parole boards in evidence informed decisions, innovative tools, and effective operations.



KEY PROGRAMS

THE BOARD OF PAROLE'S KEY PROGRAMS

- 1) Release hearings for parole eligible Adults in Custody (AICs)
- 2) Setting supervision conditions, sanctioning for post-prison supervision, and holding Morrissey hearings
- 3) Determining notification level for sex offenders
- 4) Hearings to end reporting requirements and reduce notification level for people on sex offender registry
- 5) Victim services
- 6) Administrative review of board decisions



KEY PROGRAMS

RELEASE HEARINGS

- Less than 8% of AICs have sentences eligible for parole; approximately 100 hearings a year
- Board appointed attorneys work with certified law students to represent some AICs
- Psychologists conduct evidence based and validated risk assessments prior to hearings
- Board issues written decisions with reasoning and recommendations for rehabilitation





KEY PROGRAMS

SETTING SUPERVISION CONDITIONS AND SANCTIONING FOR POST-PRISON SUPERVISION (PPS)

- Reviews and issues supervision conditions for approximately 350 AICs a month
- Board Member performs audit of all sanctions imposed that are longer than 60 days
- Approximately 13,000 individuals on supervision
- Hearings officer holds about 23 Morrissey hearings a month





KEY PROGRAMS

DETERMINING NOTIFICATION LEVEL FOR SEX OFFENDERS

- Completes approximately 2,200 assessments and leveling of offenders a year
- Increased number of assessments completed in 2019-2021
- Dedicated to evidence-based practices, including the use of STATIC-99R and accompanying research
- Work with subject matter experts to develop program and policies





KEY PROGRAMS

HEARINGS TO END REPORTING REQUIREMENT OR REDUCE NOTIFICATION LEVEL FOR SEX OFFENDERS

- Completed 104 hearings in the biennium
- Only low risk individuals eligible to apply to end reporting requirement
- Will review entire history, including risk assessments, polygraphs, and treatment records
- Anticipate increase in applicants as program grows



KEY PROGRAMS

VICTIM SERVICES

- Over 6000 registered victims
- About 100 communications with victims a month
- Dedicated to victim rights and working towards being more culturally responsive
- Notifies all registered victims at least 30 days before hearing





KEY PROGRAMS

ADMINISTRATIVE REVIEW

- Board Members draft approximately 15 administrative reviews per month
- Provide substantial reasoning for all decisions
- Work with Department of Justice to respond to court-appointed appeals and legal decisions
- Update and amend Oregon Administrative Rules





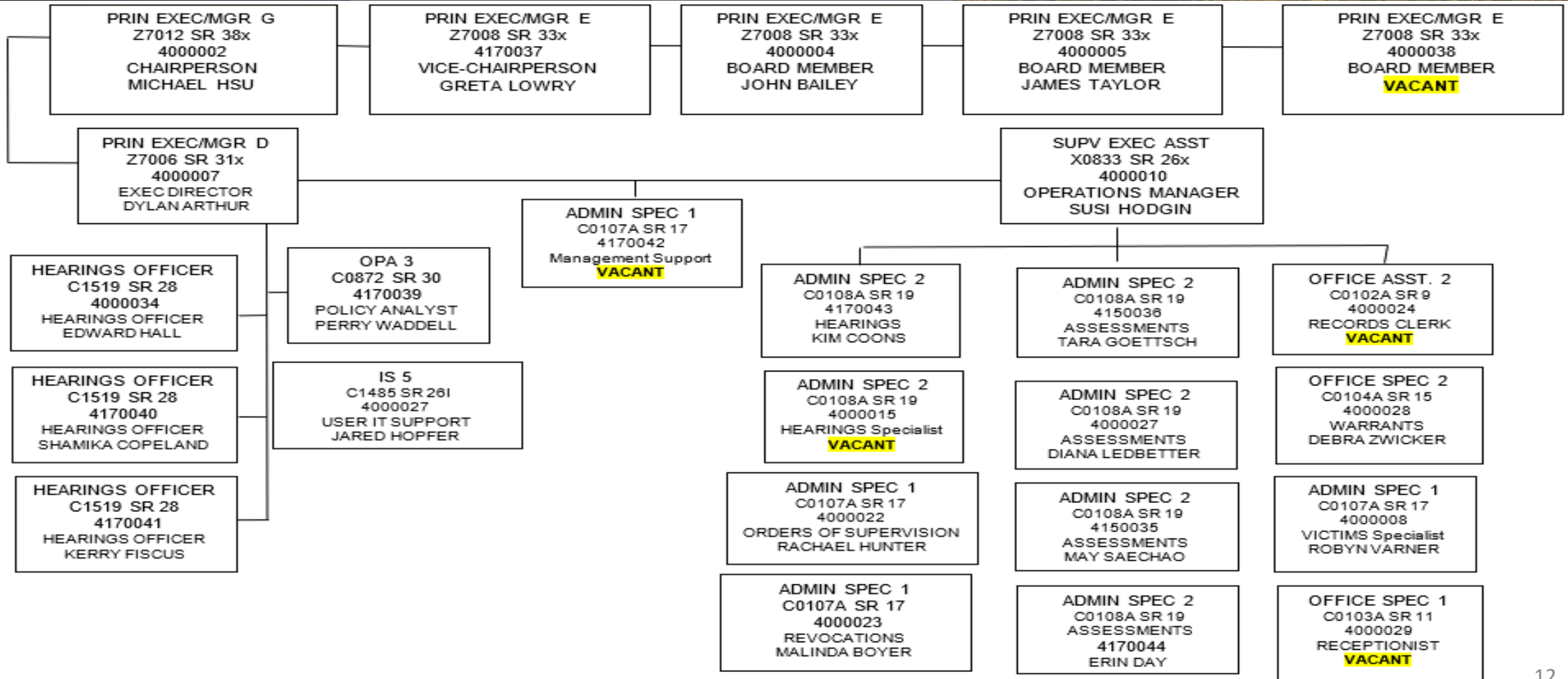
KEY PROGRAMS

SUMMARY OF THE BOARD OF PAROLE'S KEY PROGRAMS

- 1) Release hearings for parole eligible AICs
- 2) Setting supervision conditions, sanctioning for post-prison supervision, and holding Morrissey hearings
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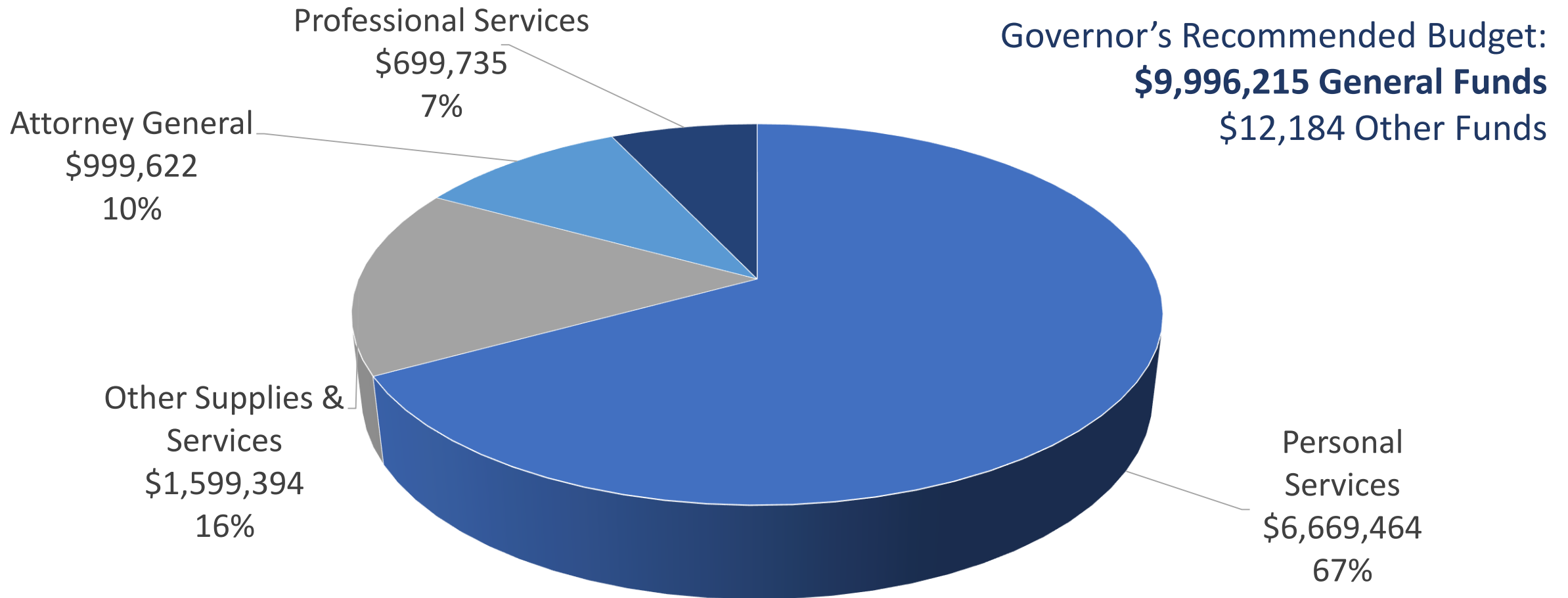


AGENCY ORGANIZATIONAL CHART





2021-23 GOVERNOR'S BUDGET

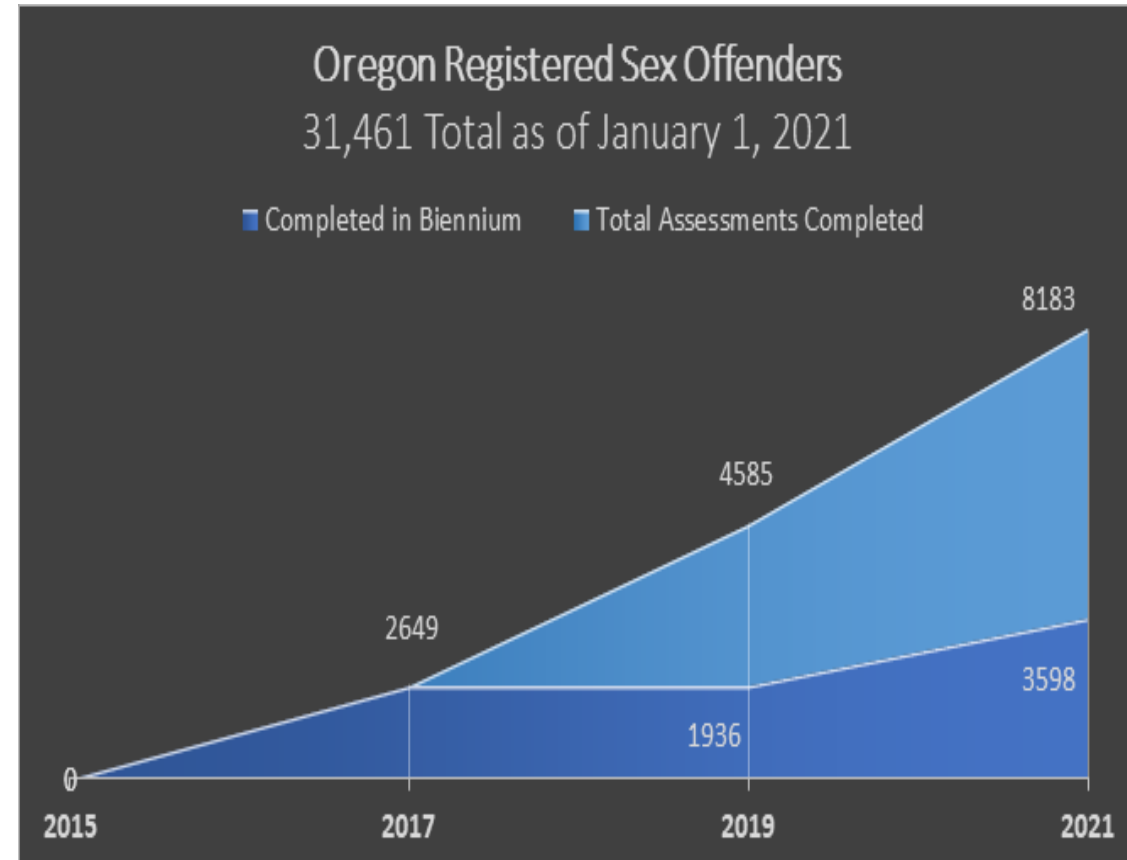




BUDGET DRIVERS

SEX OFFENDER NOTIFICATION LEVEL PROGRAM

- Program created in 2013, assessments began in 2015
- Legislative mandate to assessment all new registrants (100/month), plus all historical registrants (~20,000 when program was created)
- Over course of program, 1 FTE can consistently complete about 20-25 assessment a month
- Current staffing level can only keep up with new registrants plus a few individuals classified as riskiest under old system
- Will not meet current 2026 deadline





BUDGET DRIVERS

NEW BUILDING AND SERVICE COSTS

- The Board of Parole was housed with DOC for decades.
- Due to growth in Board of Parole and DOC staffing, both agencies needed more space.
- Board of Parole signed a 7 year lease for its own space in 2019.
- The Board is now required to purchase essential services with DAS and DOC for Human Resources, Budget Analysis, Accounting, Payroll, Data Services, IT services, Procurement/Contracts (most of these services were graciously provided by DOC when staffing level for Board of Parole was smaller).

1	Rent for Offices		\$152,519
3	State DAS Service Charges		\$31,646



BUDGET DRIVERS

TECHNOLOGY and DATA-INFORMED DECISION-MAKING

- The Board of Parole contracts with Northwest Forensic Institute and other respected psychologists to increase quality of psychological assessments
- Exploring the implementation of an electronic document filing system
- Collaborating with CJC for collection and analysis of data regarding Parole Board operations.

nw FORENSIC
INSTITUTE

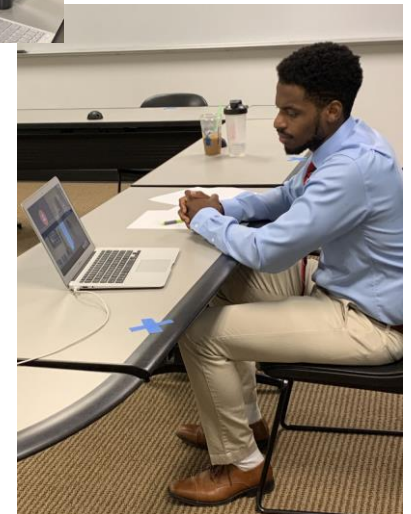




BUDGET DRIVERS

INCREASE IN POPULATION WE SERVE

- Measure 11 made murder convictions a life sentence with 25 year minimum; we will see an increase in this population for hearings
- Potential increase in hearings to end Sex Offender reporting requirements due to more assessments being completed





BUDGET DRIVERS

DIVERSITY, EQUITY, and INCLUSION

- Increase trainings related to implicit bias and culturally responsive practices
- Promote staff inclusiveness by creating opportunities for staff to share personal perspectives and insights
- Review demographic data regarding victims and individuals on supervision

The graphic features a blue background with a white world map logo containing the letters "apai". Below the logo, the text "APAI ONLINE SPEAKER SERIES!" is written in large, bold, white letters. The series details are listed in yellow and white text:

- September 14: Adrien Lawyer**
Transgender 101
- September 28: Dr. Brandon Mathews**
Understanding Implicit and Explicit Bias in Parole Board Decision-Making
- October 19: Meg Garvin**
Victims' Rights: The Positive Impact They Can Have
- November 2: Sylvie Blanchet**
Gendered Parole: An Exploration of Trauma-Informed and Gender-Responsive Approaches to Parole
- November 16: Dr. Ralph Serin**
Why Paroling Authorities Should Integrate RNR and Desistance: The Importance of Assessing Protective Factors



BUDGET DRIVERS

LEGAL COSTS

- Board of Parole decisions are subject to appellate court review
- The Board pays DOJ to defend agency on appeal
- Number of lawsuits vary from year to year
- The Board consults with DOJ on complex legal matters





BUDGET DRIVERS

STEPS TAKEN TO REDUCE COSTS

- Board appointed attorneys continue to collaborate with certified law students to represent AICs
- Partner with CJC and DOC to increase our ability to collect and analyze data
- Reduced contracted services
- Coordinated with DOC IT and research to improve our information systems
- Eliminated security contract and reduced custodial services
- Removed desk phones for staff with mobile phones
- Working with county community corrections to help assess all on supervision
- Created auto-level process for registrants crime-free for 10 years or longer



Emerging Issues

These issues have emerged after publication of the Governor's Budget:

- The Board's proprietary software (PBMIS) requires system maintenance and module development to support the Board's needs. The necessary work can be accomplished with a limited duration half-time IT position.
- Substantial likelihood in twofold increase of Morrissey hearings due to projected Multnomah County budget shortfalls



2020 COVID-19 Issues

CURRENTLY UNDERSTAFFED

Due to the 2020 budgetary rebalance, the Board has the following vacancies:

- 1) Records Specialist
- 2) Administrative Assistant
- 3) Hearings Specialist
- 4) Receptionist
- 5) Board Member

COMMUTATIONS

- The increase in Governor's commutations has increased the Board's workload to accommodate the increase in AICs releasing to Post-Prison Supervision.



PROPOSED LEGISLATION

- HB 2035 - Provides that person required to report as sex offender in this state due to conviction from another jurisdiction may not petition for relief from reporting requirement in this state unless person is no longer required to report as sex offender in jurisdiction of conviction.
- HB 2036 - Authorizes Board to discharge person from parole or post-prison supervision prior to end of supervision term for specified medical reason if compatible with best interests of person and community. Requires board to provide notification for registered victims prior to final decision.
- SB 41 - Provides that Department of Public Safety Standards and Training certification of a person employed by State Board of Parole and Post-Prison Supervision does not lapse if person meets certain requirements.
- SB 42 - Public Employees Retirement System (PERS) Police and Fire Designation for certain Board staff members who have contact with AICs and offenders.



KEY PERFORMANCE MEASURES

The Oregon Board of Parole has 8 key performance measures (KPMs).

3 were not met during the biennium:

KPM 1: Recidivism – For those under parole board release authority, the recidivism rate for 2020 is 11.4%, down from 17% in 2019. This is trending down but above target of 8.5%

KPM 2: Orders of Supervision – For 2020, the parole board issued 94.25% of its release orders prior to an adult-in-custody's (AIC) release. This is trending up, but below target of 99%.



KEY PERFORMANCE MEASURES

KPM 8: Customer Service – The Board of Parole’s customer satisfaction rating in 2020 was 97%. This is very good but below the target of 100%.



KEY PERFORMANCE MEASURES

Measure	Target	2016	2017	2018	2019	2020
Parole Recidivism within 3 years	8.50%	17%*	17%*	15.8%*	17%*	11.4%*
Orders of Supervision completed before release	99.00%	91.40%*	98.6%*	96%*	94.%*	94.25%*
Victim Engagement within 30 days	98.00%			100%*	100%*	100%*
Arrest Warrants completed within 5 days	94.20%	93.30%*	99.99%*	99.99%*	99.99%*	99.99%*
Revocations as percent of sanctions	10.00%	5.83%*	3.95%*	3.5%*	3.7%*	4.07%*
Discharges from Supervision completed within 5 days	91.50%	96.40%*	-	-	99.4%*	99.83%*
Administrative Reviews completed within 60 days	70.00%	0%*	0%*	23%*	89%*	95%*
Customer Service satisfaction	100.00%	94%*	95%*	92%*	95%*	97%*



KEY PERFORMANCE MEASURES

Proposed Changes to our KPMs

KPM 1: Recidivism – We are recommending to move this measure's target from 8.5% to 15%.

KPM 2: Orders of Supervision – We are recommending to move this measure's target from 99% to 95%.

KPM 8: Customer Satisfaction – We are recommending to move this measure's target from 100% to 95%.



10% Reduction

- Due to mandatory costs associated with running an agency, the vast majority of our 10% reduction would be made out of personal services.
- The cuts would result in the Board being unable to fulfill many statutory obligations, including the continued classification of sex offenders into a notification level, holding relief from reporting hearings, and cause a significant delay in the processing of supervision sanctions, victim services, and records request responses.



OREGON BOARD OF PAROLE

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CONTACT INFO

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