

# Oregon Criminal Justice Commission

---

*House & Senate Judiciary Committees  
Agency Overview Presentation*



Ken Sanchagrin  
Executive Director

26 January 2021

# Agency Overview

## THE COMMISSION



Robert Ball, Chair  
CEO Robert Ball Companies



Jessica Beach  
Director, Yamhill County  
Department of Community Justice



Rob Bovett  
Legal Counsel, Association of  
Oregon Counties



Wally Hicks  
Legal Counsel, Josephine County



Jessica Kampfe  
Public Defender, Marion County



Sebastian Tapia  
Associate Counsel, Lane County



Floyd Prozanski  
Dist. 4, North Douglas and South  
Lane Counties (non-voting)



Duane Stark  
Dist. 4, Grants Pass (non-voting)

# Agency Overview

## MISSION AND DUTIES

### Mission Statement

---

To improve the legitimacy, efficiency, and effectiveness of state and local criminal justice systems.

### Primary Duties of the Commission

---

- Providing a centralized, impartial forum for statewide policy development and planning
- Developing a long-range public safety plan for Oregon
- Analyzing capacity and use of state and local correctional institutions
- Funding and evaluating Oregon's specialty courts
- Administering Oregon's felony sentencing guidelines
- Conducting research
- Acting as a clearinghouse
- Developing fiscal and racial/ethnic impact estimates for crime related legislation and ballot measures
- Providing a statistical and data clearinghouse for criminal justice data
- Staffing public safety advisory committees

# Timeline of the Oregon CJC

1983 – OPOP

1985 – OCJC

1989 – SGL

1995 – CJC

2005 – Grants

2013 – JRI

The Oregon Prison Overcrowding Project, was established to develop long range strategies for relieving the crowding problem.

State Sentencing Guidelines Board, chaired by the Attorney General, revised and approved Sentencing guidelines by administrative rule. Legislators adopted SGL by HB 2250.

CJC's duties were expanded to include the receipt of grant applications to start or expand drug court programs. It was authorized to track and develop statistics about the effectiveness and costs of drug court programs, and to publish statistics and analyses.

Oregon Criminal Justice Council, to study, evaluate and make recommendations concerning the functioning and coordination of the various parts of the criminal justice; capacity and utilization of facilities statewide; and methods of reducing the risk of future criminal conduct by offenders.

The Criminal Justice Council was allowed to sunset, and a seven-member Criminal Justice Commission (CJC) was created to replace it and the State Sentencing Guidelines Board. The Governor appoints an executive director.

The passage of HB 3194 created the Justice Reinvestment Grant Program to be administered by the CJC. The four goals of JRI are to reduce recidivism, reduce prison utilization, hold offenders accountable, and increase public safety.

# Sentencing Guidelines

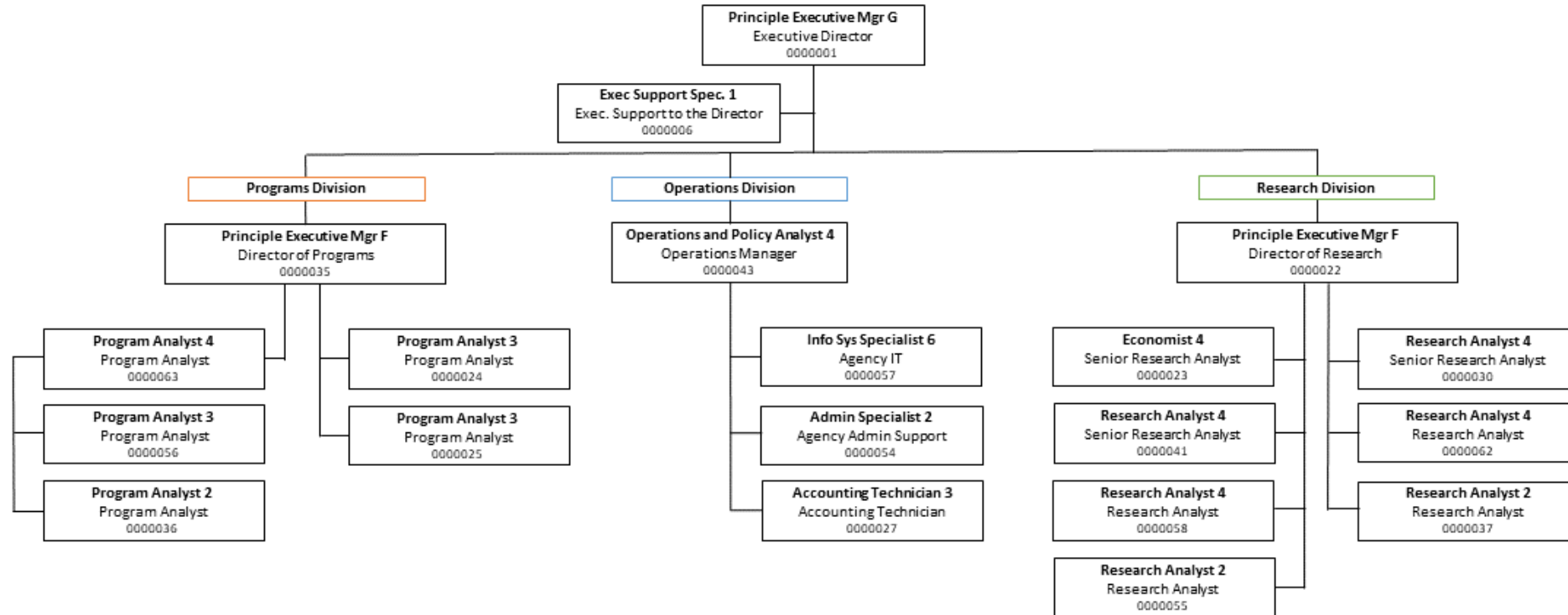
## ADMINISTRATION AND OVERSIGHT

- First promulgated in 1989, the Guidelines are a collection of administrative rules established to guide sentences imposed for felony crimes.
- The Commission adopts new rules to conform the guidelines to new policies and the activity of the Legislature.

Crime Seriousness	A	B	C	D	E	F	G	H	I	Prob Term	Max Depart	PPS
11	225-269	196-224	178-194	164-177	149-163	135-148	129-134	122-128	120-121	5 Years		3 Years
10	121-130	116-120	111-115	91-110	81-90	71-80	66-70	61-65	58-60			
9	66-72	61-65	56-60	51-55	46-50	41-45	39-40	37-38	34-36			
8	41-45	35-40	29-34	27-28	25-26	23-24	21-22	19-20	16-18	3 Years	18 Mos.	
7	31-36	25-30	21-24	19-20	16-18	180-90	180-90	180-90	180-90			
6	25-30	19-24	15-18	13-14	10-12	180-90	180-90	180-90	180-90	2 Years	12 Mos.	2 Years
5	15-16	13-14	11-12	9-10	6-8	180-90	120-60	120-60	120-60			
4	10-11	8-9	120-60	120-60	120-60	120-60	120-60	120-60	120-60	2 Years	6 Mos.	1 Year
3	120-60	120-60	120-60	120-60	120-60	120-60	90-30	90-30	90-30			
2	90-30	90-30	90-30	90-30	90-30	90-30	90-30	90-30	90-30	1 ½ Years	6 Mos.	1 Year
1	90-30	90-30	90-30	90-30	90-30	90-30	90-30	90-30	90-30			

# Agency Overview

## ORGANIZATIONAL CHART



20 POS  
20.00 FTE

# Programs Division



# Grants

---

## **State Administering Agency**

CJC administers and passes through federal public safety grants

---

## **Justice Reinvestment**

\$48.6 million in the 2019-2021 Biennium

---

## **Specialty Courts**

\$19 million in the 2019-2021 Biennium

---

## **IMPACTS**

\$10 million awarded  
in the 2019-2021 Biennium

---

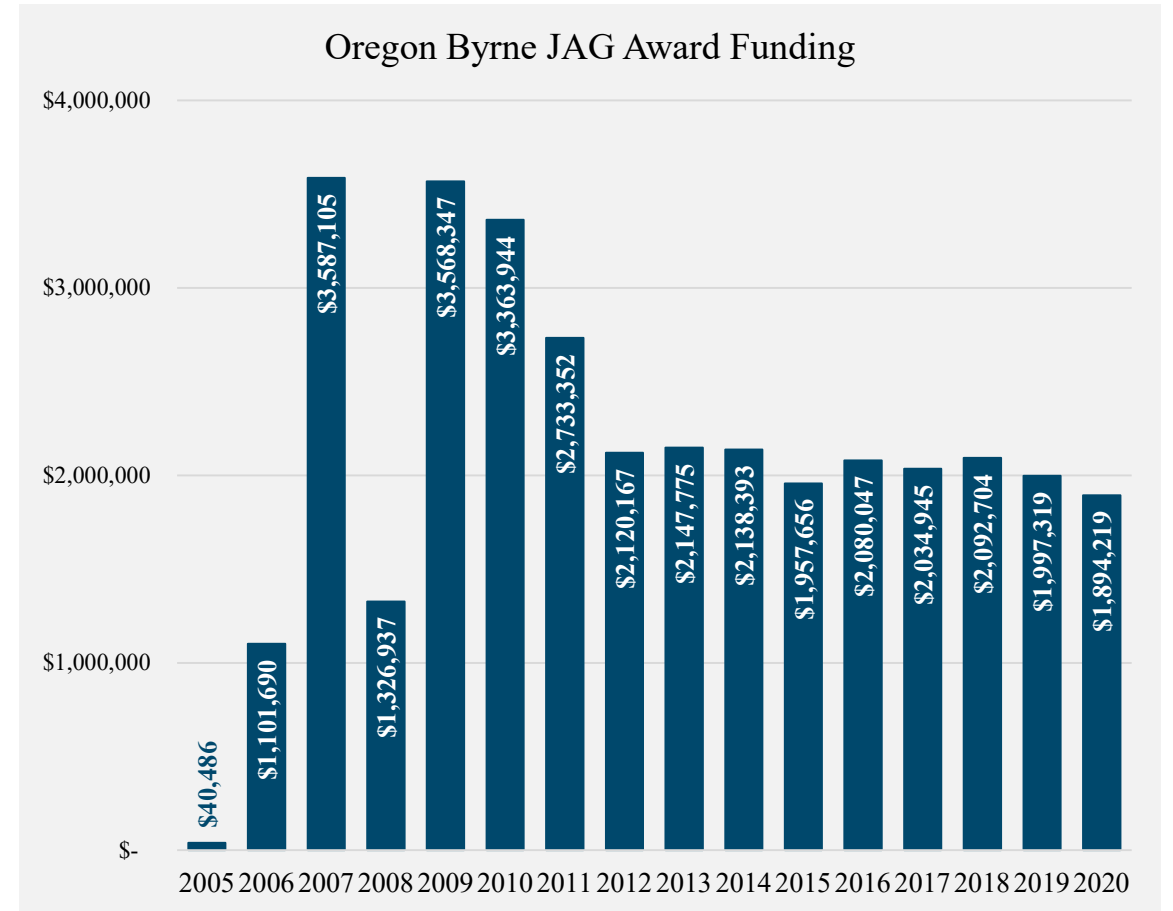


# State Administering Agency

## FEDERAL PUBLIC SAFETY GRANTS

The CJC is the State Administering Agency (SAA) for the State of Oregon. As the SAA we administer and pass through federal public grants to state and local agencies.

- Byrne JAG Program
- Coronavirus Emergency Supplemental Funding (CESF) Grant
- Prison Rape Elimination Act Grant (PREA) Grant
- Residential Substance Abuse Treatment (RSAT) Grant
- Sex Offender Registration and Notification Act (SORNA) Grant

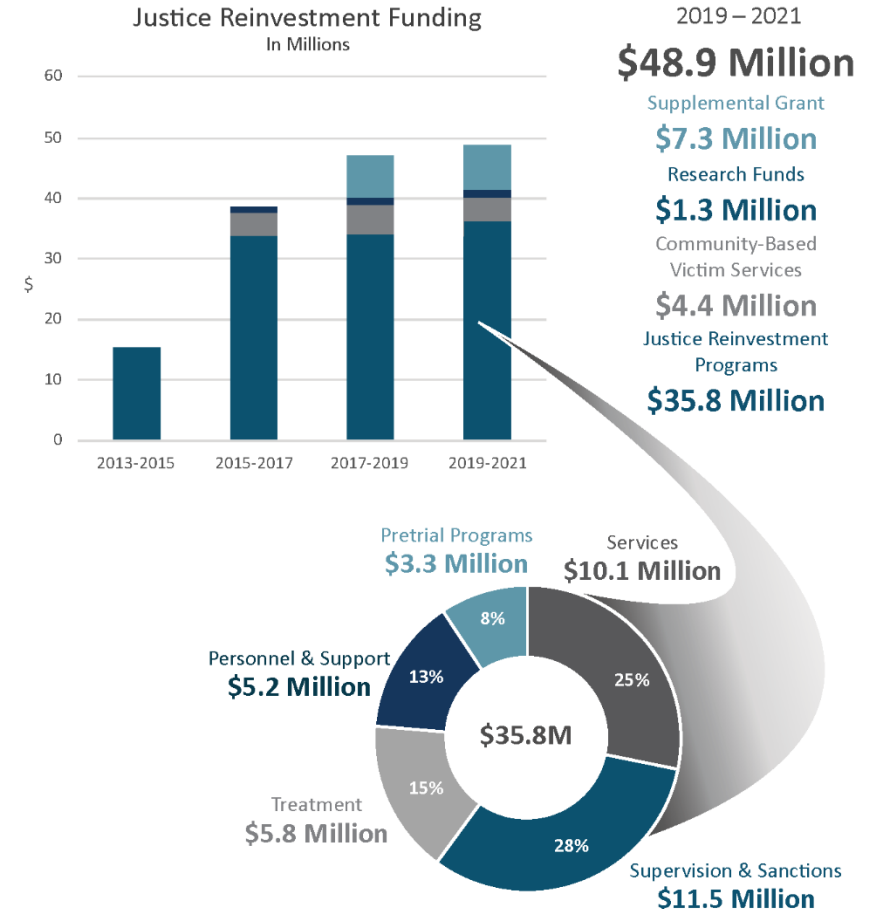


# Justice Reinvestment Grant Program

## PRIMARY GRANT

### Program Goals

- **Reduce prison populations** and avert future prison construction,
- **Reduce recidivism** through evidence-based practices and data-driven research,
- **Increase public safety** through collaboration, and
- **Hold offenders accountable.**



# Justice Reinvestment Grant Program

## SUPPLEMENTAL GRANT PROGRAM

- Originally, HB 3078 (2017) allocated an additional \$7M to JRI as a supplement.
- In 2019-2021, CJC continued to administer this supplemental grant.

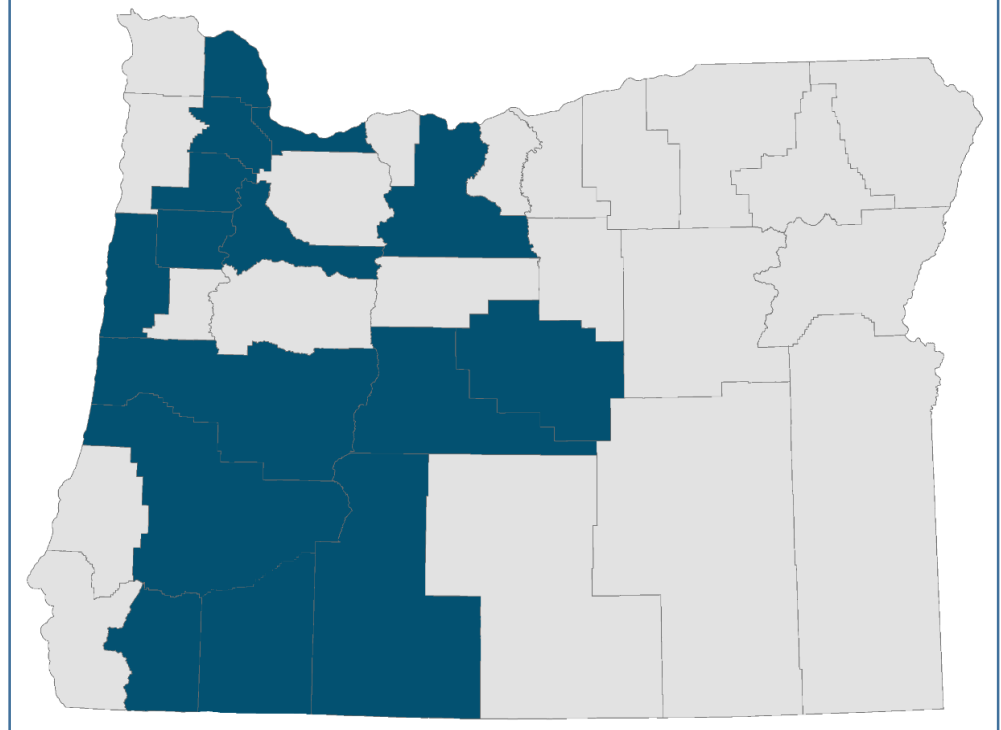
### **Washington County: Integrative Re-Entry Intensive Supervision Services**

Targeted Population: prison-eligible individuals with repeat felony property and/or drug convictions substance abuse problems; Second Look juveniles  
Program: downward departures to probation with behavioral health treatment, housing, employment services, and peer mentors.

### **Douglas County: Supplemental Justice Reinvestment Program**

Targeted Population: prison eligible individuals with drug and property convictions; cases with restitution owed to victims are prioritized.  
Program: embedded prosecutor in Community Corrections office works with qualifying individuals; following a downward departure, wrap around services provided by Community Corrections.

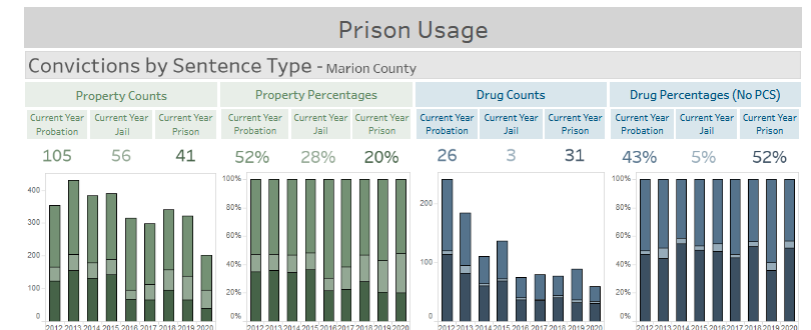
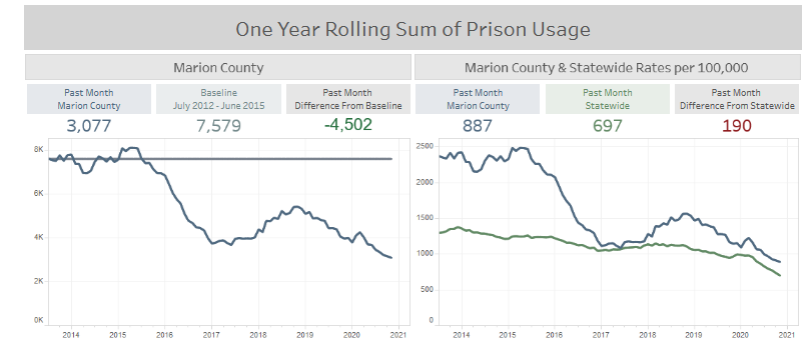
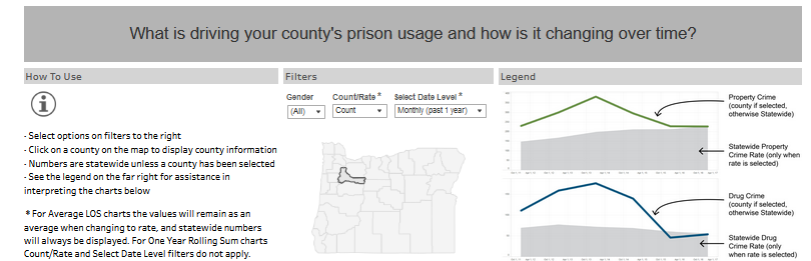
JRI Supplemental Grant Recipients (2019-2021)



# Justice Reinvestment Grant Program

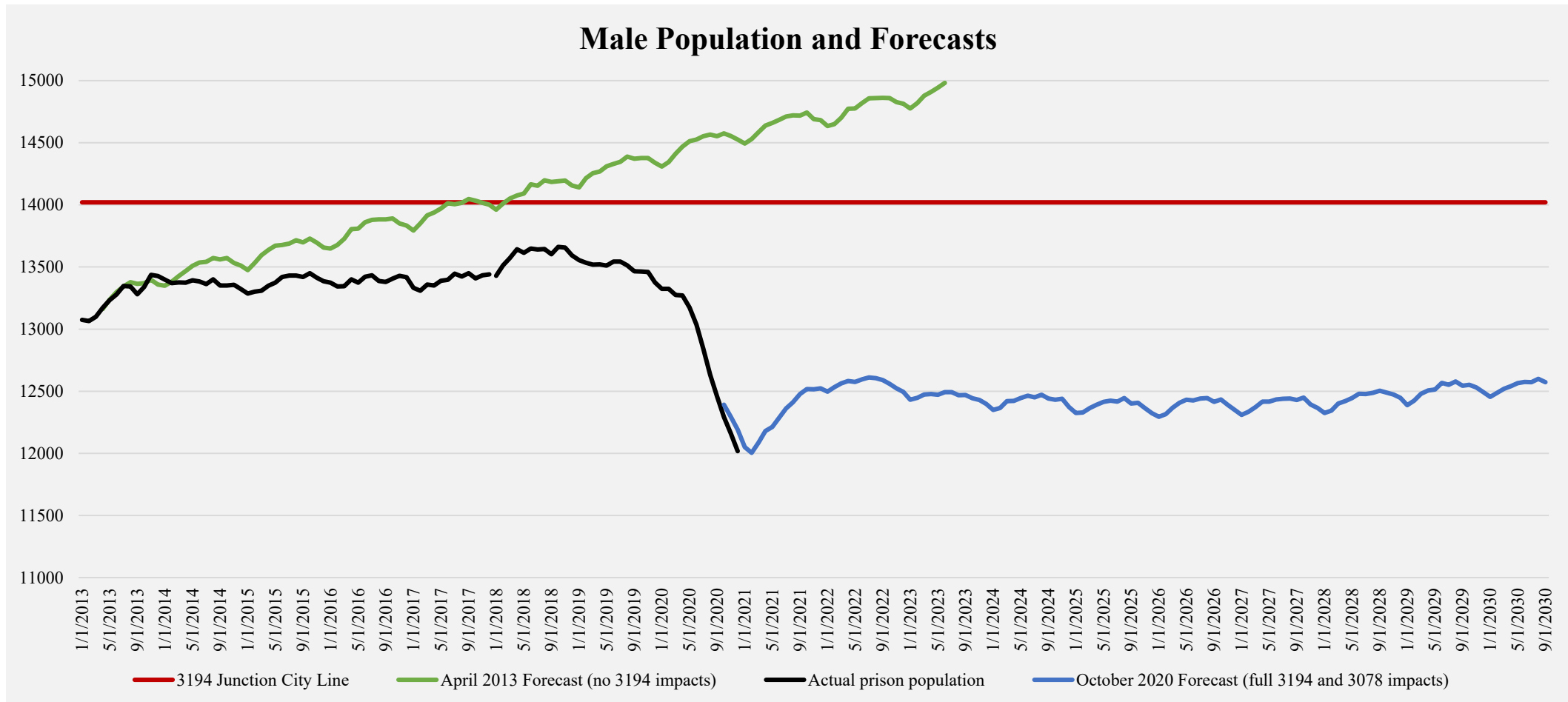
## OUTCOMES MEASUREMENT

- Grantees are assessed based on meeting the goals of JRI.
- CJC releases biannual recidivism reports and updates its recidivism dashboard on the same schedule.
- CJC also releases monthly data on prison usage for JRI crimes so that grantees can track their outcomes.
- CJC is implementing means for increased accountability in its application and data tracking processes.



# Justice Reinvestment Grant Program

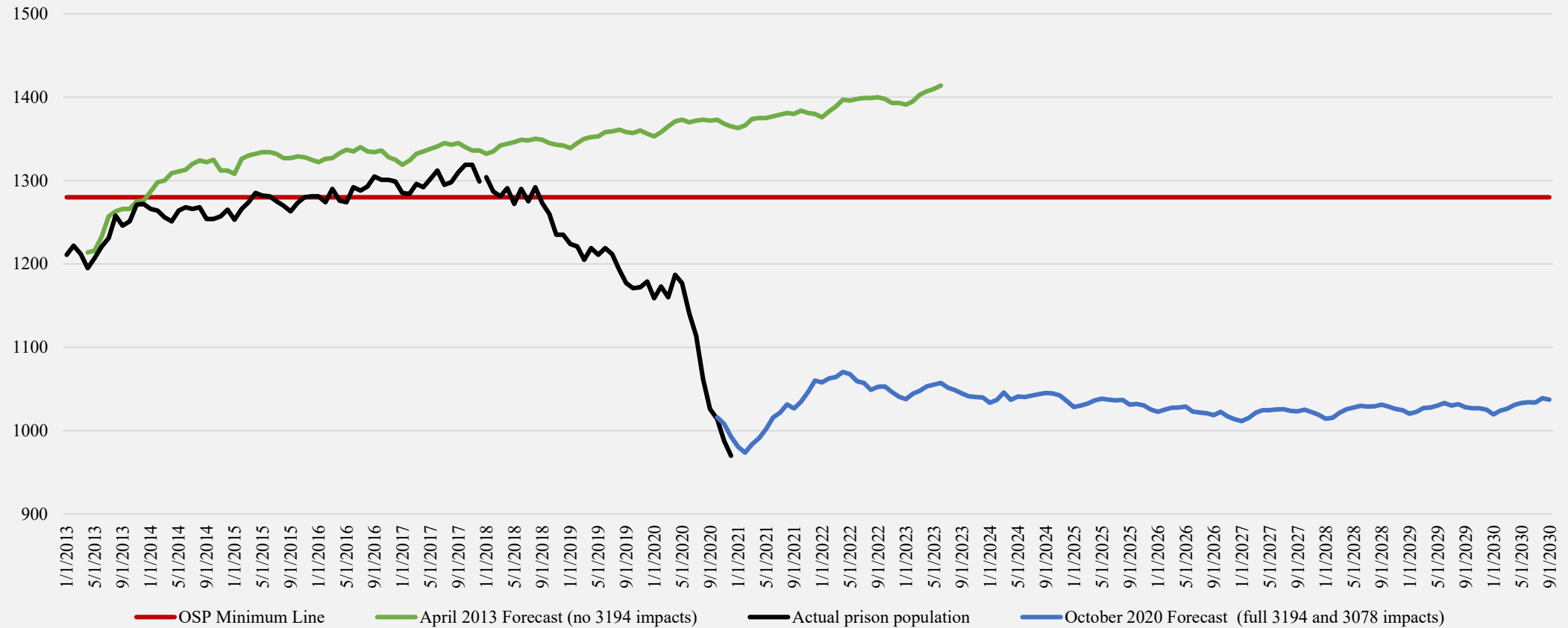
## JRI EFFECTS AND PRISON POPULATION TRENDS



# Justice Reinvestment Grant Program

## JRI EFFECTS AND PRISON POPULATION TRENDS

### Female Population and Forecasts

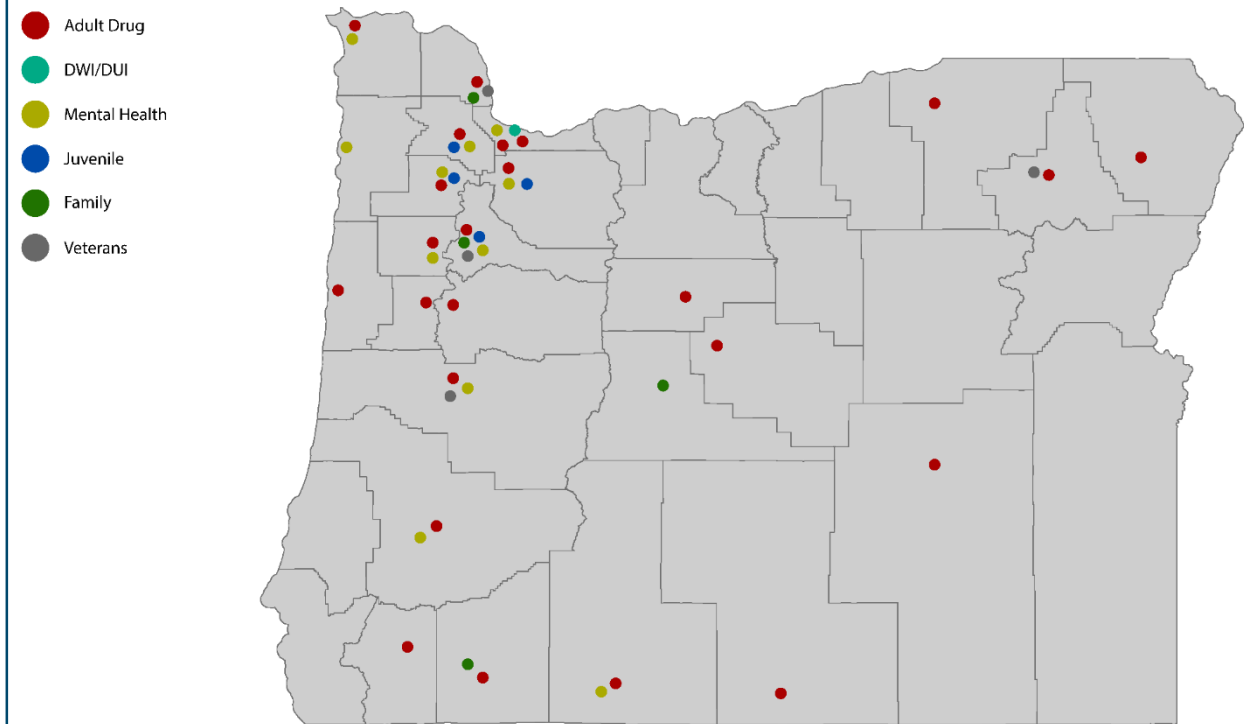


# Specialty Court Grant Program

## OVERSIGHT AND GRANT PROGRAM

- In 2013, the Legislature expanded CJC's responsibilities for specialty courts.
- In 2018, the CJC partnered with the Oregon Judicial Department to develop the Oregon Specialty Court Standards.
- 2019-2021 Grant Cycle:
  - CJC funded, in whole or in part, 48 of the state's 66 courts in all 25 counties that have specialty courts.
  - \$19,098,684 awarded

Oregon Specialty Courts with CJC Funding (2019-2021)



# Illegal Marijuana Market Enforcement Grant

## GRANT PROGRAM FUNDING & OUTCOMES

- In 2018, the Legislature established a grant to assist cities and counties in addressing unlawful marijuana cultivation and distribution operations.
- **Priorities:**
  - Aid **rural areas of Oregon** to address unlawful marijuana cultivation and distribution
  - Targeting **large-scale unlawful marijuana cultivation/distribution** operations
  - Target **organized crime** involved in unlawful marijuana cultivation/distribution
  - Focus on operations that **divert marijuana outside of the state**

2019-2021 Grant Cycle Outcomes	
Outcome Measure	Amount
Felony Arrests	118
Cases Open/Filed	74/55
Felony Convictions	13
Vehicles and Trailers Seized	8
Firearms Seized	119
Illegal Marijuana Plants Destroyed	90,582 (9.07 tons)
Cash Seized	\$2,446,801.85



# IMPACTS Grant Program

## GRANT PROGRAM FUNDING

- The Improving People's Access to Community-Based Treatment, Supports and Services Grant.
  - SB 973 created the IMPACTS grant program in 2019.
  - \$10M in funds were to be awarded via a joint CJC-OHA led nineteen member steering committee.
  - Awards were made in July 2020:
    - 20 counties and 9 federally recognized tribes applied, requesting \$19.68M in funding.
    - After a 20% Tribal applicant set aside, which funded 5 Tribal programs, the remaining \$7.7M was awarded to 6 counties.

### 2019-2021 Grant Cycle Funding

Grantee	Award Amount
Clackamas County	\$499,987.52
Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians	\$322,264.96
Confederated Tribes of the Grand Ronde	\$289,999.96
Confederated Tribes of Warm Springs	\$282,743.00
Cow Creek Band of Umpqua Indians	\$490,841.00
Deschutes County	\$2,403,519.52
Douglas County	\$1,414,878.72
Klamath Tribes	\$691,580.00
Lane County	\$2,527,697.00
Lincoln County	\$288,490.00
Union County	\$562,945.27

# IMPACTS Grant Program

## SELECTED GRANTEE PROGRAM DESCRIPTIONS

### Clackamas County (\$499,987.52)

IMPACTS funds pay for housing and wrap around services for frequent utilizers of county jail and health care resources. The aim is to aid clients in transitioning from stabilization to permanent housing. Funds will also go toward helping clients meet more consistently with mental health staff through the use of smart phones and telehealth appointments.

### Cow Creek Band of the Umpqua Tribe of Indians (\$490,841)

IMPACTS funding pays for a dedicated care coordinator to work with frequent utilizers of criminal justice and health care resources and provide them with wrap around services. Funds also support crisis services, transitional housing, permanent housing and transportation to assist clients in locating stable, permanent housing and break down barriers to services.

### Deschutes County (\$2,403,519.52)

IMPACTS funding will allow the county to expand to 24/7 service provision at the Deschutes County Stabilization Center, a crisis stabilization center with respite and sobering resources. This increased service level will allow the Center to accept individuals suffering from mental health or addiction related crises outside of a jail or hospital setting.

### Lane County (\$2,527,697)

Funding will help the county supplement its Frequent User System Engagement and CAHOOTS programs with a Forensic Intensive Treatment Team (FFIT), which will create wrap around services for high jail utilizers, connecting them with services.

# Research Division



# Statistical Analysis Center

## THE ROLE OF THE SAC

The CJC is the state's clearinghouse for criminal justice data and research. As the state's Statistical Analysis Center, the agency provides access to data, objective research, and analysis related to public safety, through:

- Biannual [Recidivism Analyses](#)
- Annual Short Term Transitional Leave [Reports](#)
- Annual Bias Crime [Reports](#)
- Fiscal Policy and [Cost Benefit Analyses](#)
- Racial and Ethnic Impact Analyses
- [Quasi-experimental](#) and randomized controlled trial studies of criminal justice system interventions.
- Interactive data dashboards



# Statistical Analysis Center

## NATIONAL AWARDS

- 2020 Douglas Yearwood National Publication Award for Excellence in Research & Policy Analysis, *2019 Statistical Transparency of Policing Report*
- 2019 William L. Simon/Routledge Outstanding Paper Award from the Academy of Criminal Justice Sciences, *Effect of Pretrial Detention in Oregon*
- 2018 Douglas Yearwood National Publication Award for Excellence in Statistical/Management Reports, *Oregon Recidivism Analysis*
- 2016 Douglas Yearwood National Publication Award for Excellence in Research/Policy Analysis, *Short-Term Transitional Leave Program in Oregon*
- 2016 Douglas Yearwood National Publication Award for Excellence in Statistical/Management Reports, *Oregon Recidivism Analysis*
- 2011 Phillip Hoke National Publication Award for Excellence in Research/Policy Analysis, *Longitudinal Study of the Application of Measure 11 and Mandatory Minimums in Oregon*
- 2007 Phillip Hoke National Publication Award for Excellence in Research/Policy Analysis, *Incarceration, Costs and Crime*
- 2002 Statistical Analysis Center Web Site Award, presented by the Justice Research and Statistics Association

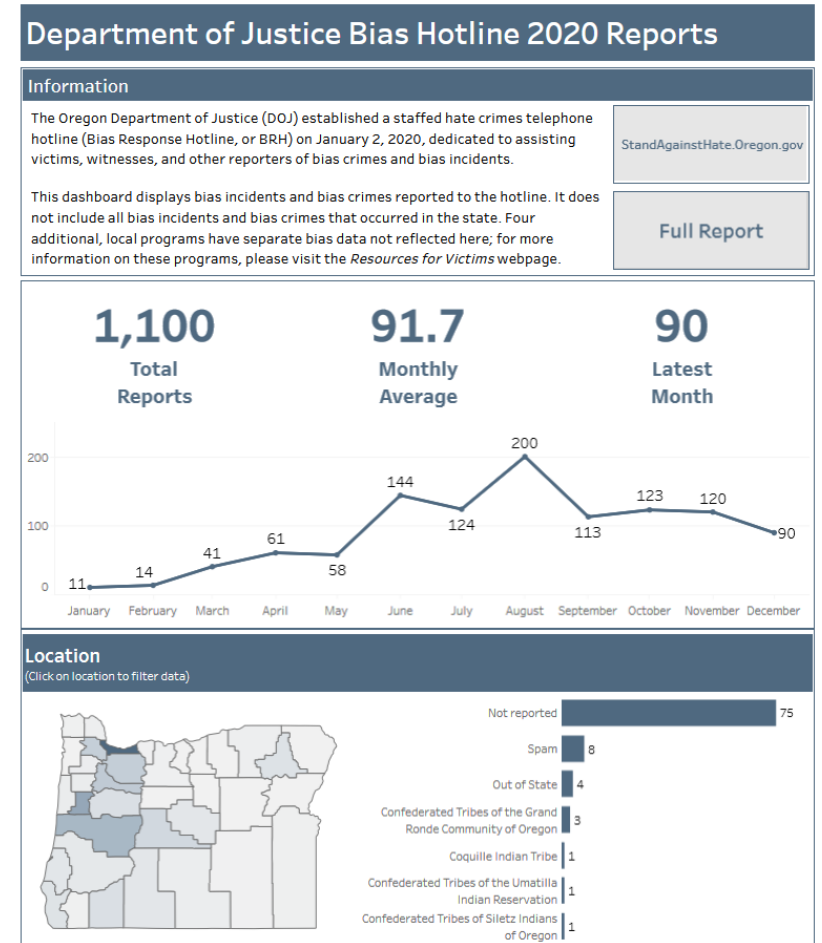


# Bias Crimes

## DATA COLLECTION AND REPORTING

Following SB 577 in 2019, the CJC has partnered with the Department of Justice, Oregon State Police, and county prosecutors offices to collect data on bias crimes and non-criminal bias incidents in the state.

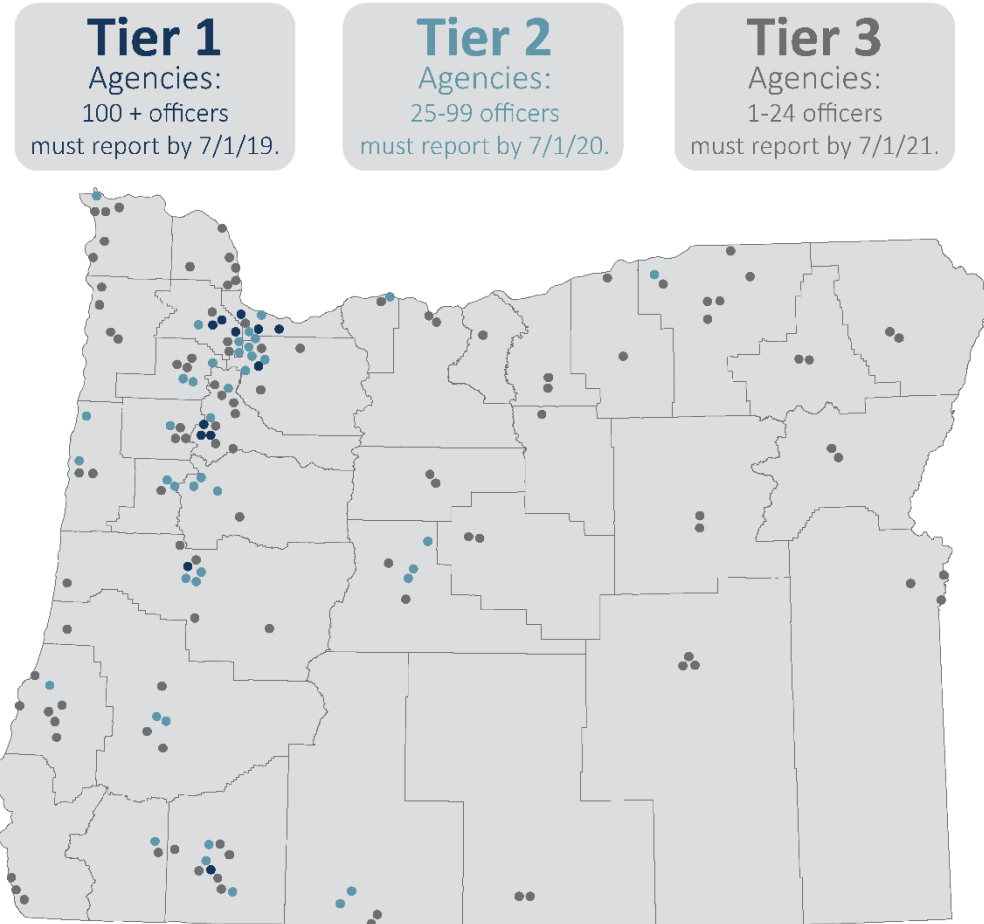
- Our first [report](#) was released in July 2020 and will continue on an annual basis
- CJC has partnered with the Oregon DOJ to publicize data received via their Bias Hotline on an online [dashboard](#)



# STOP Program

## STATISTICAL TRANSPARENCY OF POLICING PROGRAM

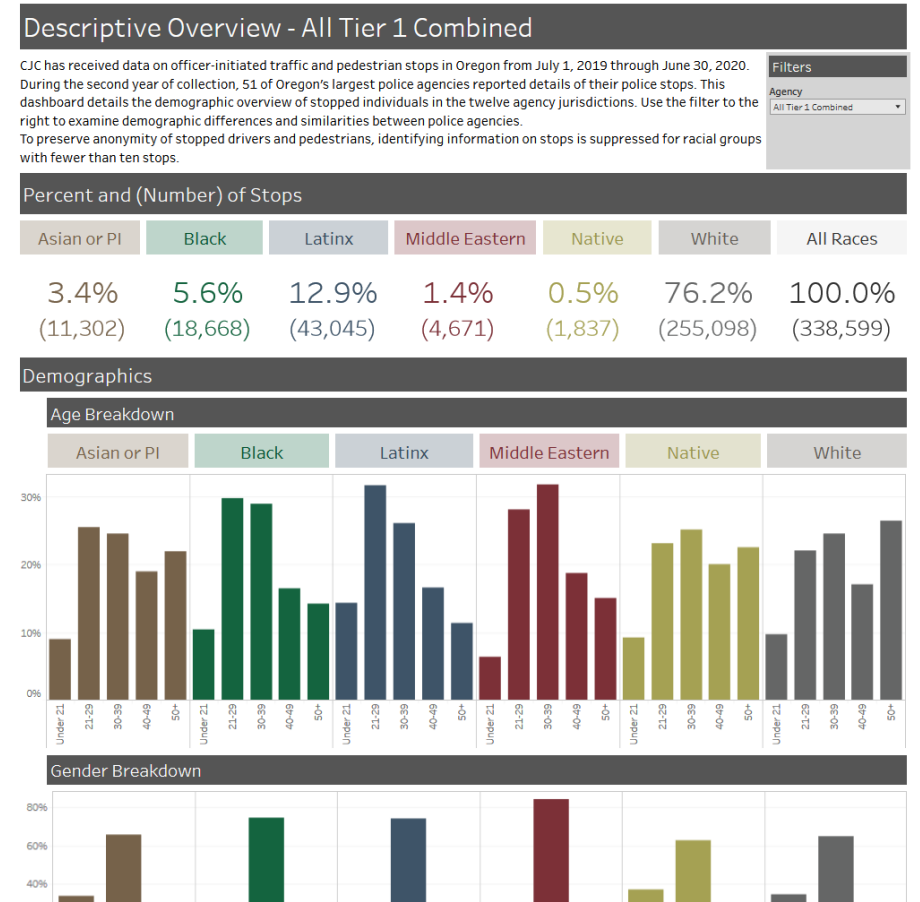
- Created by HB 2355 in 2017
- Collects and analyzes data on all officer initiated traffic and pedestrian stops
- HB 2355 mandated a three tier roll out by agency size
- CJC releases its annual STOP Report on December 1 of each year



# STOP Program

## STATISTICAL TRANSPARENCY OF POLICING PROGRAM

- STOP Program Notable Updates:
  - All three tiers of agencies are recording and reporting data as of July 2020.
  - The second annual [report](#) contains analyses for Oregon’s 51 largest law enforcement agencies.
  - [Dashboards](#) contain additional information on all agencies contained in the annual report
  - CJC is engaging with agencies with identified disparities to better understand causes and consequences of disparate outcomes.





# Policy Analyses

## WHAT WORKS IN OREGON CRIMINAL JUSTICE?

- Analysis of the Family Sentencing Alternative Pilot Program (FSAPP)
- Cost Benefit Analysis of Pretrial Programming in Oregon ([link](#))
- Analysis of Racial and Ethnic Disparities in Drug Possession ([link](#))
- Juvenile Justice System Recidivism ([link](#))

FSAPP Recidivism Outcomes		
Recidivism/Revocation	Non-FSAPP	FSAPP
One Year	47.2%	39.3%
Two Year	57.2%	43.7%
Three Year	62.5%	45.3%

# Questions



- Contact Info:  
Ken Sanchagrin, JD PhD  
Executive Director  
Oregon Criminal Justice Commission  
[ken.sanchagrin@oregon.gov](mailto:ken.sanchagrin@oregon.gov)  
971-719-6000