

# Senate Bill 1537

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## SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Directs Office of Emergency Management to develop and administer program to ensure that certain number of Oregon households are prepared to be self-sufficient for at least two weeks after emergency. Creates task force to advise office on program. Sunsets task force on January 2, 2024.

Directs Higher Education Coordinating Commission to issue grant to University of Oregon to construct seismic stations for earthquake early warning system.

Authorizes issuance of general obligation bonds under Article XI-Q of Oregon Constitution for seismic stations.

Directs office to develop and administer earthquake safety educational outreach campaign. Creates advisory committee to advise office on campaign. Sunsets committee on January 2, 2024.

Directs Oregon Homeland Security Council to identify 10 locations to serve as staging areas for emergency response. Directs council to determine minimum requirements for staging areas.

Directs office to develop and administer program to issue grants to establish and maintain staging areas and incident management teams. Directs office to fund one staging area and one incident management team, to be operational before September 30, 2022. Directs office to develop strategic plan to develop additional teams.

Directs Water Resources Department to evaluate dams for structural and other safety issues. Creates task force to study prioritization and funding of projects. Sunsets task force on January 2, 2022.

Directs State Resilience Officer and Seismic Safety Policy Advisory Commission to update Oregon Resilience Plan. Directs commission to initiate public process to update boundaries of tsunami inundation zone.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

1  
2 Relating to resiliency; and declaring an emergency.

3 **Be It Enacted by the People of the State of Oregon:**

## TWO-WEEK READY OREGON

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7 **SECTION 1. (1) As used in this section, "two-week ready" means having necessary sup-**  
8 **plies and expertise to be self-sufficient for at least two weeks after a natural disaster or**  
9 **other emergency.**

10 **(2) The Office of Emergency Management shall develop and administer a program to be**  
11 **known as Two-Week Ready Oregon, the goal of which is to ensure that at least 250,000**  
12 **households in Oregon are two-week ready.**

13 **(3) Under the program, the office shall partner with local governments, tribal govern-**  
14 **ments, nonprofit organizations and other appropriate entities to assess two-week readiness**  
15 **and assist households in becoming two-week ready.**

16 **SECTION 2. (1) The Two-Week Ready Task Force is established, consisting of at least**  
17 **seven members appointed by the Director of the Office of Emergency Management. The di-**  
18 **rector shall ensure that the task force has at least the following members:**

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter *[italic and bracketed]* is existing law to be omitted. New sections are in **boldfaced** type.

1 (a) One member representing the federal government or who has knowledge of federal  
2 emergency preparedness programs;

3 (b) One member representing a local government;

4 (c) One member representing a tribal government;

5 (d) One member representing private sector interests;

6 (e) One member representing the interests of nonprofit organizations;

7 (f) One member with academic expertise in emergency preparedness or with other rele-  
8 vant academic background; and

9 (g) One member representing state government.

10 (2) The term of office of each member is four years. In case of a vacancy for any cause,  
11 the director shall appoint a person to fill the office for the unexpired term.

12 (3) A majority of the members of the task force constitutes a quorum for the transaction  
13 of business.

14 (4) Official action by the task force requires the approval of a majority of the members  
15 of the task force.

16 (5) The task force shall elect one of its members to serve as chairperson.

17 (6) The task force shall:

18 (a) Provide advice to the Office of Emergency Management regarding the development  
19 and administration of the Two-Week Ready Oregon program described in section 1 of this  
20 2020 Act;

21 (b) Analyze existing preparedness data, community demographics, impediments to  
22 preparedness, existing resources and resource gaps;

23 (c) Recommend a methodology for assessing the number of two-week ready households  
24 and tracking progress toward program goals;

25 (d) Identify opportunities to incentivize emergency preparedness within neighborhoods,  
26 communities and other localities; and

27 (e) Recommend methods to ensure robust and culturally and linguistically competent  
28 outreach to low-income, rural, geographically isolated and other underserved communities  
29 and populations.

30 (7) Members of the task force are not entitled to compensation or reimbursement for  
31 expenses and serve as volunteers on the task force.

32 (8) All agencies of state government, as defined in ORS 174.111, shall assist the task force  
33 in the performance of its duties and, to the extent permitted by laws relating to  
34 confidentiality, furnish such information and advice as the members of the task force con-  
35 sider necessary to perform their duties.

36 (9) The Office of Emergency Management shall provide the task force with necessary  
37 meeting space and staff support.

38 SECTION 3. Section 2 of this 2020 Act is repealed on January 2, 2024.

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40 SEISMIC STATIONS

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42 SECTION 4. (1) The Higher Education Coordinating Commission shall issue a grant of  
43 \$7,500,000 to the University of Oregon for the purpose of constructing seismic stations, to  
44 be completed on or before June 30, 2023, as part of the ShakeAlert earthquake early warning  
45 system.

1       (2) On or before July 1, 2021, and at six-month intervals thereafter until the project is  
2 completed, the University of Oregon shall deliver a written report on the progress of the  
3 project to the State Resilience Officer and the Legislative Fiscal Officer.

4       **SECTION 5.** (1) In addition to and not in lieu of any authorization to issue general obli-  
5 gation bonds under ORS 286A.035, for the biennium ending June 30, 2021, at the request of  
6 the Higher Education Coordinating Commission, the State Treasurer may issue Article XI-Q  
7 bonds under ORS 286A.816 to 286A.826 in an amount that produces \$7,500,000 of net proceeds  
8 for the purpose specified in subsection (2) of this section, plus an amount estimated by the  
9 State Treasurer to pay bond-related costs.

10       (2) Net proceeds of bonds issued under this section must be transferred to the commis-  
11 sion for the purposes of issuing a grant under section 4 of this 2020 Act.

12       **SECTION 6.** (1) The Office of Emergency Management shall develop and administer an  
13 earthquake safety educational outreach campaign to:

14       (a) Raise public awareness of the ShakeAlert earthquake early warning system; and

15       (b) Educate the public on protective measures to be taken in case of an impending  
16 earthquake.

17       (2) The campaign must include:

18       (a) Robust and culturally and linguistically competent outreach to low-income, rural,  
19 geographically isolated and other underserved communities and populations;

20       (b) Incorporation in campaign materials of the “drop, cover and hold on” recommended  
21 protective action;

22       (c) Evaluation of the efficacy of messaging in areas where ShakeAlert has been deployed;

23       (d) Development of metrics to allow evaluation of the campaign’s success;

24       (e) Creation of multimedia content that is distributable through traditional and social  
25 media channels; and

26       (f) Age-appropriate messaging and educational resources developed in consultation with  
27 the Department of Education.

28       **SECTION 7.** (1) There is created within the Office of Emergency Management an advisory  
29 committee to provide recommendations and advice to the office regarding the development  
30 and administration of the earthquake safety educational outreach campaign described in  
31 section 6 of this 2020 Act.

32       (2) The initial membership of the advisory committee shall consist of 15 members ap-  
33 pointed by the Director of the Office of Emergency Management as follows:

34       (a) One member representing the federal government or who has knowledge of federal  
35 earthquake safety programs;

36       (b) One member representing a local government;

37       (c) One member representing a tribal government;

38       (d) One member representing private sector interests;

39       (e) One member representing the interests of nonprofit organizations; and

40       (f) One member each representing:

41       (A) The Department of Education;

42       (B) The Higher Education Coordinating Commission;

43       (C) The State Department of Geology and Mineral Industries;

44       (D) The Oregon Health Authority;

45       (E) The Department of Human Services;

- 1 (F) The Office of Emergency Management;
- 2 (G) The Department of Transportation;
- 3 (H) The Oregon Tourism Commission;
- 4 (I) The Oregon Business Development Department; and
- 5 (J) The Department of Land Conservation and Development.

6 (3) The term of a member is four years. The director shall make subsequent appoint-  
 7 ments in a manner to preserve as much as possible the representation described in sub-  
 8 section (2) of this section. If there is a vacancy under this subsection for any cause, the  
 9 director shall appoint another person for the unexpired term.

10 (4) The chairperson of the advisory committee may appoint additional members to the  
 11 advisory committee. Members appointed under this subsection serve for a term of four years.  
 12 If there is a vacancy under this subsection for any cause, the chairperson may appoint an-  
 13 other person for the unexpired term.

14 (5) The advisory committee shall choose its own chairperson and shall meet at the call  
 15 of the chairperson or the director. The advisory committee may adopt rules to govern its  
 16 proceedings and may select officers it considers necessary.

17 (6) The Office of Emergency Management shall provide office space and personnel to as-  
 18 sist the advisory committee as requested by the chairperson, within the limits of available  
 19 moneys.

20 (7) Members of the advisory committee are not entitled to compensation or reimburse-  
 21 ment for expenses and serve as volunteers on the advisory committee.

22 SECTION 8. Section 7 of this 2020 Act is repealed on January 2, 2024.

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 24 **STAGING AREAS FOR EMERGENCY RESPONSE**

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 26 SECTION 9. (1) Before September 30, 2021, the Oregon Homeland Security Council shall  
 27 identify 10 locations within Oregon to serve as staging areas for the provision of safety,  
 28 humanitarian and other short-term recovery services immediately following an emergency.  
 29 In identifying the locations, the council shall consult with the Office of Emergency Manage-  
 30 ment, the State Resilience Officer and emergency management agencies and emergency  
 31 program managers described in ORS 401.305.

32 (2) The council shall determine requirements for staging areas, including minimum re-  
 33 quirements for safety and security measures, storage capacity, independent energy supplies  
 34 and communications capabilities, traffic management and control equipment, medical sup-  
 35 plies and other necessary equipment or resources identified by the council. The council shall  
 36 periodically revise the requirements.

37 SECTION 10. (1) The Office of Emergency Management shall develop and administer a  
 38 grant program for the purpose of establishing and maintaining staging areas for emergency  
 39 response throughout this state.

40 (2) Pursuant to the grant program:

41 (a) The office may issue grants to establish and maintain staging areas for emergency  
 42 response at the locations identified by the Oregon Homeland Security Council under section  
 43 9 of this 2020 Act. Staging areas established through the grant program must meet the re-  
 44 quirements for staging areas determined by the council under section 9 of this 2020 Act.

45 (b) The office may issue grants to develop and maintain Type 3 All-Hazard Incident

1 Management Teams, as described by the United States Fire Administration, to support  
 2 staging areas. Subject to the approval of the office, grant moneys may be used for any pur-  
 3 pose related to developing and maintaining Type 3 All-Hazard Incident Management Teams,  
 4 including training, equipment, drills and exercises. The office may provide grants for up to  
 5 two Type 3 All-Hazard Incident Management Teams per staging area.

6 (3) The office may adopt rules to implement the provisions of this section.

7 **SECTION 11.** (1) Through the grant program developed under section 10 of this 2020 Act:

8 (a) The Office of Emergency Management shall provide grants for the establishment of  
 9 one staging area and ensure that the staging area is operational before September 30, 2022.

10 (b) The office shall provide grants for the development of one Type 3 All-Hazard Incident  
 11 Management Team, as described by the United States Fire Administration, and ensure that  
 12 the team is operational before September 30, 2022.

13 (2) Before September 30, 2022, the office shall develop a strategic plan for developing ad-  
 14 ditional Type 3 All-Hazard Incident Management Teams at a rate of four per biennium for  
 15 five biennia, starting with the biennium beginning July 1, 2023.

## 17 DAM SAFETY

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 19 **SECTION 12.** The Water Resources Department shall, as the department deems neces-  
 20 sary, evaluate dams in this state for structural and other safety issues, including risks to  
 21 dams from extreme flooding and seismic events. The department may contract as necessary  
 22 to carry out the evaluations.

23 **SECTION 13.** (1) The Dam Safety Task Force is established, consisting of no more than  
 24 11 members appointed by the Water Resources Director in consultation with the Governor.  
 25 The director shall appoint to the task force individuals who have expertise in dam safety,  
 26 infrastructure funding and prioritization or related matters.

27 (2) In case of a vacancy for any cause, the director shall appoint a person to fill the office  
 28 for the unexpired term.

29 (3) A majority of the members of the task force constitutes a quorum for the transaction  
 30 of business.

31 (4) Official action by the task force requires the approval of a majority of the members  
 32 of the task force.

33 (5) The task force shall elect one of its members to serve as chairperson.

34 (6) The task force shall:

35 (a) Identify approaches to prioritizing the repair of dams and other dam safety projects;

36 (b) Evaluate and recommend funding mechanisms for dam repair and other dam safety  
 37 projects; and

38 (c) No later than March 1, 2021, submit a written report on its findings, which may in-  
 39 clude recommendations for legislation, to the standing or interim committees of the Legis-  
 40 lative Assembly related to water, natural resources and emergency preparedness.

41 (7) Members of the task force are not entitled to receive compensation and serve as  
 42 volunteers on the task force. Members of the task force other than members employed in  
 43 full-time public service shall be reimbursed for their actual and necessary expenses incurred  
 44 in the performance of their duties by the department. Such reimbursements shall be subject  
 45 to the provisions of ORS 292.210 to 292.288. Members of the task force who are employed in

1 full-time public service may be reimbursed by their employing agency for their actual and  
 2 necessary expenses incurred in the performance of their duties.

3 (8) All agencies of state government, as defined in ORS 174.111, shall assist the task force  
 4 in the performance of its duties and, to the extent permitted by laws relating to  
 5 confidentiality, furnish such information and advice as the members of the task force con-  
 6 sider necessary to perform their duties.

7 (9) The Water Resources Department shall provide the task force with necessary meeting  
 8 space and staff support.

9 SECTION 14. Section 13 of this 2020 Act is repealed on January 2, 2022.

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 11 **OREGON RESILIENCE PLAN UPDATE**

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 13 SECTION 15. Before December 1, 2021:

14 (1) The State Resilience Officer shall, in consultation with Portland State University,  
 15 review and update the Oregon Resilience Plan developed by the Seismic Safety Policy Advi-  
 16 sory Commission, except as provided in subsection (3) of this section. The update must:

17 (a) Incorporate current research and best practices; and

18 (b) Include a statewide long-term strategic resiliency plan for state, local and tribal  
 19 governments and the private sector.

20 (2) The State Resilience Officer shall develop a resiliency scorecard that facilitates as-  
 21 sessment of state and local capabilities to respond to and recover from emergencies. The  
 22 scorecard must address social capital, economic capacity, infrastructure, ecosystems and  
 23 governance.

24 (3) The commission, in consultation with the State Resilience Officer, shall update the  
 25 chapter of the Oregon Resilience Plan relating to coastal communities. The update must:

26 (a) Create an outreach plan to ensure that underserved communities are included in  
 27 state and local resiliency plans;

28 (b) Include recommendations for best practices for large-scale debris removal, to be de-  
 29 veloped in consultation with the Department of Transportation, the Department of Environ-  
 30 mental Quality and the Office of Emergency Management; and

31 (c) Include recommendations for mitigation strategies for issues caused by the discon-  
 32 nection of areas from transportation networks, power grids or other infrastructure ele-  
 33 ments, developed in consultation with the Department of Transportation and the Department  
 34 of Land Conservation and Development.

35 (4) The commission shall initiate a public process, in consultation with the Department  
 36 of Land Conservation and Development, the State Department of Geology and Mineral In-  
 37 dustries and the Office of Emergency Management, to update the boundaries of the tsunami  
 38 inundation zone described in ORS 455.446.

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 40 **APPROPRIATIONS**

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 42 SECTION 16. In addition to and not in lieu of any other appropriation, there is appro-  
 43 priated to the Oregon Military Department, for the biennium ending June 30, 2021, out of the  
 44 General Fund, the amount of \$2,700,000 for the purposes of carrying out the provisions of  
 45 sections 1, 2, 10 and 11 of this 2020 Act.

