

House Bill 4129

Sponsored by Representative HELT, Senator KNOPP, Representatives NOBLE, SALINAS, SMITH DB; Representatives BARKER, BONHAM, GREENLICK, HELM, HOLVEY, LIVELY, NERON, NOSSE, PRUSAK, REARDON, SCHOUTEN, WILLIAMS, ZIKA, Senators DEMBROW, ROBLAN (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Requires veterinarians to register with prescription monitoring program established by Oregon Health Authority. Requires pharmacies that dispense prescription drugs prescribed by veterinarians to report dispensation to prescription monitoring program. Allows Oregon State Veterinary Medical Examining Board to adopt rules in consultation with authority.

Becomes operative January 1, 2021.

Takes effect on 91st day following adjournment sine die.

A BILL FOR AN ACT

1
2 Relating to prescription drugs prescribed by veterinarians; creating new provisions; amending ORS
3 431A.850, 431A.855, 431A.860, 431A.870, 431A.880 and 431A.898; and prescribing an effective
4 date.

5 **Be It Enacted by the People of the State of Oregon:**

6 **SECTION 1. Section 2 of this 2020 Act is added to and made a part of ORS chapter 686.**

7 **SECTION 2. The Oregon State Veterinary Medical Examining Board may, in consultation**
8 **with the Oregon Health Authority, adopt rules regarding the use of the prescription moni-**
9 **toring program established under ORS 431A.855 to 431A.900 by individuals licensed to practice**
10 **veterinary medicine under this chapter.**

11 **SECTION 3. ORS 431A.850 is amended to read:**

12 431A.850. As used in ORS 431A.855 to 431A.900:

13 (1) "Dental director" means a dentist, as defined in ORS 679.010, employed by a coordinated care
14 organization, dental clinic or office, or a system of dental clinics or offices, for the purpose of
15 overseeing the operations of the dental clinic or office, or the system of dental clinics or offices, and
16 ensuring the delivery of quality dental care within the clinic, office or system.

17 (2) "Dispense" and "dispensing" have the meanings given those terms in ORS 689.005.

18 (3) "Drug outlet" has the meaning given that term in ORS 689.005.

19 (4) "Health professional regulatory board" means a health professional regulatory board, as de-
20 fined in ORS 676.160, the Long Term Care Administrators Board, the Board of Licensed Dietitians
21 [*and*], the Behavior Analysis Regulatory Board **and the Oregon State Veterinary Medical Ex-**
22 **amining Board.**

23 (5) "Medical director" means a physician employed by a coordinated care organization, hospital,
24 health care clinic or system of hospitals or health care clinics for the purposes of overseeing the
25 operations of the coordinated care organization, hospital, clinic or system and ensuring the delivery
26 of quality health care within the coordinated care organization, hospital, clinic or system.

27 **(6) "Patient" means:**

28 **(a) The individual to whom the prescription drug is prescribed; or**

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted.
New sections are in **boldfaced** type.

1 **(b) If the prescription drug is prescribed by a veterinarian for an animal, the individual**
 2 **to whom the prescription drug is dispensed on behalf of the animal.**

3 [(6)] (7) “Pharmacist” means:

4 (a) A pharmacist as defined in ORS 689.005; or

5 (b) An individual licensed to practice pharmacy in another state, if the requirements for
 6 licensure are similar, as determined by the Oregon Health Authority, to the requirements for being
 7 licensed as a pharmacist as defined in ORS 689.005.

8 [(7)] (8) “Pharmacy director” means a pharmacist employed by a coordinated care organization,
 9 pharmacy or system of pharmacies for the purposes of overseeing the operations of the coordinated
 10 care organization, pharmacy or system and ensuring the delivery of quality pharmaceutical care
 11 within the coordinated care organization, pharmacy or system.

12 [(8)] (9) “Practitioner” means:

13 (a) A practitioner as defined in ORS 689.005; [or]

14 (b) An individual licensed to practice a profession in another state, if the requirements for
 15 licensure are similar, as determined by the authority, to the requirements for being licensed as a
 16 practitioner as defined in ORS 689.005; or

17 **(c) A veterinarian licensed under ORS chapter 686.**

18 [(9)] (10) “Prescription” has the meaning given that term in ORS 475.005.

19 [(10)] (11) “Prescription drug” has the meaning given that term in ORS 689.005.

20 **(12) “Veterinary facility” means a veterinary facility, as defined in ORS 686.010, at which**
 21 **prescription drugs are dispensed.**

22 **SECTION 4.** ORS 431A.855 is amended to read:

23 431A.855. (1)(a) The Oregon Health Authority, in consultation with the Prescription Monitoring
 24 Program Advisory Commission, shall establish and maintain a prescription monitoring program for
 25 monitoring and reporting:

26 (A) Prescription drugs dispensed by pharmacies licensed by the State Board of Pharmacy that
 27 are classified in schedules II through IV under the federal Controlled Substances Act, 21 U.S.C. 811
 28 and 812, as modified by the board by rule under ORS 475.035;

29 **(B) Prescription drugs described in subparagraph (A) of this paragraph dispensed at**
 30 **veterinary facilities;**

31 [(B)] (C) Prescribed gabapentin and naloxone dispensed by pharmacies; and

32 [(C)] (D) Other drugs identified by rules adopted by the authority.

33 (b)(A) To fulfill the requirements of this subsection, the authority shall establish, maintain and
 34 operate an electronic system to monitor and report drugs described in paragraph (a) of this sub-
 35 section that are dispensed by prescription.

36 (B) The electronic system must:

37 (i) Operate and be accessible by practitioners, [and] pharmacies **and veterinary facilities** 24
 38 hours a day, seven days a week; and

39 (ii) Allow practitioners to register as required under ORS 431A.877 and to apply for access to
 40 the electronic system in accordance with rules adopted by the authority under subsection (2) of this
 41 section.

42 (C) The authority may contract with a state agency or private entity to ensure the effective
 43 operation of the electronic system.

44 (2) In consultation with the commission, the authority shall adopt rules for the operation of the
 45 electronic prescription monitoring program established under subsection (1) of this section, including

standards for:

(a) Reporting data;

(b) Providing maintenance, security and disclosure of data;

(c) Ensuring accuracy and completeness of data;

(d) Complying with the federal Health Insurance Portability and Accountability Act of 1996 (P.L. 104-191) and regulations adopted under that law, including 45 C.F.R. parts 160 and 164, federal alcohol and drug treatment confidentiality laws and regulations adopted under those laws, including 42 C.F.R. part 2, and state health and mental health confidentiality laws, including ORS 179.505, 192.517 and 192.553 to 192.581;

(e) Ensuring accurate identification of persons or entities requesting information from the database;

(f) Accepting printed or nonelectronic reports from pharmacies **or veterinary facilities** that do not have the capability to provide electronic reports;

(g) Notifying a patient, before or when a drug classified in schedules II through IV is dispensed to the patient, about the prescription monitoring program and the entry of the prescription in the electronic system; and

(h) Registering practitioners with the electronic system.

(3) The authority shall submit an annual report to the commission regarding the prescription monitoring program established under this section.

SECTION 5. ORS 431A.860 is amended to read:

431A.860. (1) Not later than 72 hours after dispensing a prescription drug that is subject to the prescription monitoring program established under ORS 431A.855, a pharmacy **or veterinary facility** shall electronically report to the Oregon Health Authority:

(a) For prescription drugs described in ORS 431A.855 (1)(a)(A) **and (B)** and other drugs identified by the authority by rule[,]:

(A) The name, address, phone number, date of birth and sex of the patient for whom the prescription drug was prescribed; **and**

(B) If applicable, the species, name and sex of the animal for which the prescription drug was prescribed;

(b) The identity of the pharmacy **or veterinary facility** that dispensed the prescription drug and the date on which the prescription drug was dispensed;

(c) The identity of the practitioner who prescribed the prescription drug and the date on which the prescription drug was prescribed;

(d) The national drug code number for the prescription drug;

(e) The prescription number assigned to the prescription drug;

(f) The quantity of the prescription drug dispensed;

(g) The number of days for which the prescription drug was dispensed;

(h) The number of refills of the prescription authorized by the practitioner and the number of the refill that the pharmacy **or veterinary facility** dispensed; and

(i) The diagnosis code used by the practitioner and the reason for the prescription.

(2) Notwithstanding subsection (1) of this section, the authority may not:

(a) Require the reporting of prescription drugs administered directly to a patient or dispensed pursuant to ORS 127.800 to 127.897; or

(b) Collect or use Social Security numbers in the prescription monitoring program.

(3) Upon receipt of the data reported pursuant to subsection (1) of this section, the authority

1 shall record the data in the electronic system established under ORS 431A.855.

2 (4)(a) The authority may, for good cause as determined by the authority, grant a pharmacy **or**
 3 **a veterinary facility** a waiver of the requirement that the information to be reported under sub-
 4 section (1) of this section be submitted electronically. The waiver must state the format, method and
 5 frequency of the alternate nonelectronic submissions from the pharmacy **or veterinary facility** and
 6 the duration of the waiver.

7 (b) As used in this subsection, “good cause” includes financial hardship.

8 (5) This section does not apply to pharmacies in institutions as defined in ORS 179.010.

9 **SECTION 6.** ORS 431A.870 is amended to read:

10 431A.870. A pharmacist **or veterinary facility** may not refuse to fill a valid prescription solely
 11 because the pharmacist **or veterinary facility** cannot receive patient information from the pre-
 12 scription monitoring program established under ORS 431A.855 at the time the patient requests that
 13 the prescription be filled.

14 **SECTION 7.** ORS 431A.880 is amended to read:

15 431A.880. (1) As used in this section, “board” means:

- 16 (a) The Oregon Medical Board;
- 17 (b) The Oregon Board of Dentistry;
- 18 (c) The Oregon Board of Naturopathic Medicine;
- 19 (d) The Oregon State Board of Nursing;
- 20 (e) The Oregon Board of Optometry; [and]
- 21 (f) The State Board of Pharmacy; **and**
- 22 **(g) The Oregon State Veterinary Medical Examining Board.**

23 (2)(a) At the time of issuing or renewing a license, a board shall provide the Oregon Health
 24 Authority with the licensing information of each person licensed by the board who is authorized to
 25 prescribe or dispense controlled substances. The authority shall use the licensing information to
 26 qualify the licensee to report information to, or receive information from, the prescription monitor-
 27 ing program established under ORS 431A.855.

28 (b) A board by rule may adopt exceptions to the requirement described in paragraph (a) of this
 29 subsection.

30 (3)(a) In addition to other licensing fees imposed by a board on licensees, a board shall adopt
 31 rules imposing a fee of \$25 per year on each person licensed by the board who is authorized to
 32 prescribe or dispense controlled substances. A board shall collect the fee at the same time the board
 33 collects other licensing fees imposed on licensees.

34 (b) A board shall retain 10 percent of the fees collected under paragraph (a) of this subsection
 35 to cover the costs of administering this section.

36 (c) On the first day of each calendar quarter, a board shall transmit 90 percent of the fees col-
 37 lected under paragraph (a) of this subsection during the preceding calendar quarter to the Elec-
 38 tronic Prescription Monitoring Fund established in ORS 431A.885.

39 (4) A board may adopt rules necessary for the administration of this section.

40 **SECTION 8.** ORS 431A.898 is amended to read:

41 431A.898. (1) Not less than once per year, the Oregon Health Authority, in consultation with the
 42 Prescription Monitoring Program Advisory Commission created under ORS 431A.890 and the Pre-
 43 scription Monitoring Program Prescribing Practices Review Subcommittee established under ORS
 44 431A.896, shall develop, through the use of prescription monitoring information, criteria by which
 45 a practitioner may be required to receive education or training on the prescribing of opioids or

1 opiates.

2 (2) Criteria developed under subsection (1) of this section must include:

3 (a) Prescribing a high volume of opioids or opiates classified in schedules II and III;

4 (b) Prescribing an above-average amount of doses of opioids or opiates classified in schedules
5 II and III to a high number of patients; and

6 (c) Simultaneously prescribing opioids or opiates classified in schedules II and III with other
7 drugs classified in schedules II and III.

8 **(3) The authority shall, in consultation with the Oregon State Veterinary Medical Ex-**
9 **amining Board, develop criteria specifically tailored for practitioners who are veterinarians.**

10 [(3)] (4) In developing the criteria developed under subsection (1) of this section, the authority
11 must take into consideration the total quantity and volume of opioids and opiates classified in
12 schedules II and III prescribed by each practitioner.

13 [(4)] (5) The subcommittee may review, through the use of prescription monitoring information
14 that does not identify a patient, a practitioner's prescribing history for the three years immediately
15 preceding the date of the review to determine whether a practitioner meets the criteria developed
16 under subsection (1) of this section.

17 [(5)] (6) After performing the review described in subsection (4) of this section, the subcommittee
18 may direct the authority to provide to a practitioner who meets the criteria developed under sub-
19 section (1) of this section educational information about prescribing opioids and opiates, as deter-
20 mined appropriate by the authority.

21 [(6)(a)] (7)(a) For the purposes of evaluating prescriptions made by practitioners of opioids and
22 opiates and other controlled substances, the subcommittee may direct the authority to compare the
23 prescriptions described in this paragraph between similarly situated practitioners and to provide the
24 comparative information to practitioners who meet criteria established by the subcommittee.

25 (b) The subcommittee may adopt rules to carry out this subsection, including rules to establish
26 criteria to determine to which practitioners to provide the information described in this subsection.

27 [(7)] (8) Prescription monitoring information used for purposes of this section and the data cre-
28 ated through the use of prescription monitoring information pursuant to this section:

29 (a) Are confidential and not subject to public disclosure under ORS 192.311 to 192.478; and

30 (b) Are not admissible as evidence in a civil or criminal proceeding.

31 **SECTION 9. (1) Section 2 of this 2020 Act and the amendments to ORS 431A.850, 431A.855,**
32 **431A.860, 431A.870, 431A.880 and 431A.898 by sections 3 to 8 of this 2020 Act become operative**
33 **on January 1, 2021.**

34 **(2) The Oregon Health Authority and the Oregon State Veterinary Medical Examining**
35 **Board may take any action before the operative date specified in subsection (1) of this sec-**
36 **tion that is necessary to enable the authority and the board to exercise, on or after the op-**
37 **erative date specified in subsection (1) of this section, all of the duties, functions and powers**
38 **conferred on the authority and the board by section 2 of this 2020 Act and the amendments**
39 **to ORS 431A.850, 431A.855, 431A.860, 431A.870, 431A.880 and 431A.898 by sections 3 to 8 of this**
40 **2020 Act.**

41 **SECTION 10. (1) A veterinary facility, as defined in ORS 686.010, at which more than five**
42 **individuals are employed shall comply with section 2 of this 2020 Act and the amendments**
43 **to ORS 431A.850, 431A.855, 431A.860, 431A.870, 431A.880 and 431A.898 by sections 3 to 8 of this**
44 **2020 Act not later than January 1, 2021.**

45 **(2) A veterinary facility at which five or fewer individuals are employed shall comply with**

1 section 2 of this 2020 Act and the amendments to ORS 431A.850, 431A.855, 431A.860, 431A.870,
2 431A.880 and 431A.898 by sections 3 to 8 of this 2020 Act not later than January 1, 2022.

3 **SECTION 11.** This 2020 Act takes effect on the 91st day after the date on which the 2020
4 regular session of the Eightieth Legislative Assembly adjourns sine die.

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