A-Engrossed House Bill 4087

Ordered by the House February 14 Including House Amendments dated February 14

Sponsored by Representative FAHEY; Representatives ALONSO LEON, EVANS, HERNANDEZ, HOLVEY, KENY-GUYER, LIVELY, MEEK, MITCHELL, NOSSE, REARDON, SANCHEZ, WILDE, WILLIAMS, WITT (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Directs portion of remainder of [moneys] sums collected from employers as civil penalties for violations of certain employment laws to be credited to Bureau of Labor and Industries Account to provide technical assistance to employers[.]

[Directs portion of remainder of moneys collected from employers as civil penalties for violations of certain employment laws] and portion of remainder of sums collected to be credited to Wage Security Fund. Caps total amounts credited to Bureau of Labor and Industries Account and to Wage Security Fund at \$290,000 per year. Directs any amount remaining that exceeds cap to be paid to Department of State Lands for benefit of Common School Fund.

Allows payment from Wage Security Fund to be made to wage claimant for wages earned and unpaid in event that Commissioner of Bureau of Labor and Industries has obtained judgment in action or has issued final order in administrative proceeding for collection of wage claim.

[Requires Bureau of Labor and Industries to study provisions of state law relating to employee rights and protections.] Directs Bureau of Labor and Industries to submit to interim committees of Legislative Assembly related to business and labor, by September 15, 2022, report that [includes results of study, including any recommended legislative changes, and] describes how moneys credited to Bureau of Labor and Industries Account were spent on providing technical assistance to employers. Sunsets provisions on January 1, 2023.

A BILL FOR AN ACT

- Relating to employment; creating new provisions; and amending ORS 652.414, 653.256 and 653.370.
- 3 Be It Enacted by the People of the State of Oregon:
- 4 **SECTION 1.** ORS 653.256 is amended to read:
 - 653.256. (1) In addition to any other penalty provided by law, the Commissioner of the Bureau
- 6 of Labor and Industries may assess a civil penalty not to exceed \$1,000 against any person that
- 7 willfully violates ORS 653.025, 653.030, 653.045, 653.050, 653.060, 653.261, 653.265, 653.606, 653.611,
- 8 653.616, 653.621, 653.626, 653.631 or 653.636 or section 5, chapter 537, Oregon Laws 2015, or any rule adopted thereunder.
 - (2) In addition to any other penalty provided by law, the commissioner may assess a civil penalty not to exceed \$1,000 against any person that intentionally violates ORS 653.077 or any rule adopted thereunder.
 - (3) Civil penalties authorized by this section shall be imposed in the manner provided in ORS 183.745.
 - (4)(a) All sums collected as penalties under this section shall be first applied toward reimbursement of costs incurred in determining the violations, conducting hearings under this section and addressing and collecting the penalties.
 - (b) The remainder, if any, of the sums collected as penalties under subsection (1) of this section

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

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- shall be paid over by the commissioner [to the Department of State Lands for the benefit of the Common School Fund of this state. The department shall issue a receipt for the money to the commissioner.] as provided in section 3 of this 2020 Act.
- (c) The remainder, if any, of the sums collected as penalties under subsection (2) of this section shall be paid over by the commissioner [to the Department of Human Services for the benefit of the Breastfeeding Mother Friendly Employer Project. The department shall issue a receipt for the moneys to the commissioner.] as follows:
- (A) Seventy-five percent of the remainder of the sums collected shall be paid into the State Treasury and credited to the Bureau of Labor and Industries Account under ORS 651.160 for the purpose of providing technical assistance to employers; and
- (B) Twenty-five percent of the remainder of the sums collected shall be paid into the State Treasury and credited to the Wage Security Fund under ORS 652.409.

SECTION 2. ORS 653.370 is amended to read:

- 653.370. (1) In addition to any other penalty provided by law, the Commissioner of the Bureau of Labor and Industries may impose upon any person who violates ORS 653.305 to 653.370, or any rule adopted by the Bureau of Labor and Industries under ORS 653.305 to 653.370 or 653.400, a civil penalty not to exceed \$1,000 for each violation.
- (2) Notwithstanding ORS 183.482, any petition for review of an order imposing a civil penalty under this section must be filed within 30 days following the date the order upon which the petition is based is served.
- (3) Except as otherwise provided in this section, civil penalties under this section shall be imposed as provided in ORS 183.745.
- (4) All sums collected as penalties pursuant to this section shall be first applied toward reimbursement of the costs incurred in determining the violations, conducting hearings under this section and assessing and collecting such penalties. The remainder, if any, of the sums collected as penalties pursuant to this section shall be paid over by the commissioner [to the Department of State Lands for the benefit of the Common School Fund of this state. The department shall issue a receipt for the money to the commissioner.] as provided in section 3 of this 2020 Act.
- (5)(a) Notwithstanding subsection (1) of this section, the commissioner may not impose a civil penalty pursuant to this section upon any person who provides evidence satisfactory to the commissioner that:
- (A) The person has paid a civil penalty to the United States Department of Labor for violation of the child labor provisions of the federal Fair Labor Standards Act (29 U.S.C. 201 et seq.); and
 - (B) The civil penalty involved the same factual circumstances at issue before the commissioner.
- (b) Notwithstanding subsection (1) of this section, the commissioner shall refund any civil penalty previously imposed on and collected from any person pursuant to this section if the person provides evidence satisfactory to the commissioner that:
- (A) The person has paid a civil penalty to the United States Department of Labor for violation of the child labor provisions of the federal Fair Labor Standards Act (29 U.S.C. 201 et seq.); and
- (B) The civil penalty involved the same factual circumstances underlying the commissioner's imposition of a civil penalty.
- SECTION 3. (1)(a) After all sums collected as penalties under ORS 653.256 (1) have been applied in accordance with ORS 653.256 (4)(a), the remainder, if any, shall be paid over by the Commissioner of the Bureau of Labor and Industries as follows:
 - (A) Seventy-five percent of the remainder of the sums collected shall be paid into the

- State Treasury and credited to the Bureau of Labor and Industries Account under ORS 651.160 for the purpose of providing technical assistance to employers.
- (B) Twenty-five percent of the remainder of the sums collected shall be paid into the State Treasury and credited to the Wage Security Fund under ORS 652.409.
- (b) After all sums collected as penalties under ORS 653.370 have been applied in accordance with ORS 653.370 (4), the remainder, if any, shall be paid over by the commissioner as follows:
- (A) Seventy-five percent of the remainder of the sums collected shall be paid into the State Treasury and credited to the Bureau of Labor and Industries Account under ORS 651.160 for the purpose of providing technical assistance to employers.
- (B) Twenty-five percent of the remainder of the sums collected shall be paid into the State Treasury and credited to the Wage Security Fund under ORS 652.409.
- (c) The total amounts paid and credited under paragraphs (a) and (b) of this subsection may not exceed \$290,000 per year.
- (2) Any amount remaining after the payments have been made under subsection (1) of this section shall be paid to the Department of State Lands for the benefit of the Common School Fund of this state. The department shall issue a receipt to the commissioner for the sums paid under this subsection.

SECTION 4. ORS 652.414 is amended to read:

652.414. Notwithstanding any other provision of law:

- (1) When an employee files a wage claim under this chapter for wages earned and unpaid[,] and the Commissioner of the Bureau of Labor and Industries:
- (a) Determines that the employer against whom the claim was filed has ceased doing business and is without sufficient assets to pay the wage claim and the wage claim cannot otherwise be fully and promptly paid, the commissioner, after determining that the claim is valid, shall pay the claimant, to the extent provided in subsection (2) of this section:
- [(a)] (A) The unpaid amount of wages earned within 60 days before the date of the cessation of business; or
- [(b)] (B) If the claimant filed a wage claim before the cessation of business, the unpaid amount of wages earned within 60 days before the last day the claimant was employed[.]; or
- (b) Obtains a judgment or issues a final order, including an order of determination that has become final, under ORS 652.332 on the wage claim, the commissioner shall pay the claimant, to the extent provided in subsection (2) of this section, the amount of wages due pursuant to the judgment or the final order.
- (2) The commissioner shall pay the unpaid amount of wages earned as provided in subsection (1) of this section only to the extent of \$10,000 from such funds as may be available pursuant to ORS 652.409 (2).
- (3) The commissioner may commence an appropriate action, suit or proceeding to recover from the employer, or other persons or property liable for the unpaid wages, amounts paid from the Wage Security Fund under subsection (1) of this section. In addition to costs and disbursements, the commissioner is entitled to recover reasonable attorney fees at trial and on appeal, together with a penalty of 25 percent of the amount of wages paid from the Wage Security Fund or \$200, whichever amount is the greater. All amounts recovered by the commissioner under this subsection and subsection (4) of this section are appropriated continuously to the commissioner to carry out the provisions of this section.

- (4) The commissioner has a lien on the personal property of the employer for the benefit of the fund when the claim is paid under subsection (1) of this section for the amount so paid and the penalty referred to in subsection (3) of this section. The commissioner may cause to be filed a verified written notice of claim of lien with the recording officer of the county in which the employer has its principal place of business no later than 30 days after the date the claim was paid under subsection (1) of this section. The notice of claim of lien shall contain:
- (a) A true statement of the sums paid to wage claimants and the amount of the penalty provided for in subsection (3) of this section;
 - (b) The name of the owner of the personal property to be charged with the lien;
- (c) A description of the personal property to be charged with the lien sufficient for identification. If a lien is being claimed against all personal property of the employer, the description is sufficient if it states that all personal property of the employer is covered; and
 - (d) The date the wage claim was paid.
- (5) Liens created by subsection (4) of this section shall be recorded in the same manner as provided for in ORS 87.246 and may be foreclosed in the manner provided for in ORS 87.262.
- (6) Liens created by subsection (4) of this section shall have priority over any other liens or security interests perfected after the date the notice of claim is filed with the county recording officer under subsections (4) and (5) of this section.
- (7) The commissioner shall promulgate rules to carry out the provisions of this section that include, but are not limited to, prescribing procedures for a timely and cost efficient method for the payment of wage claims from the Wage Security Fund and procedures for prorating wage claims if insufficient funds are available for payment.
- (8) Nothing in this section is intended to require the commissioner to pay wage claims for which moneys are not available under ORS 652.409 (2).
- SECTION 5. No later than September 15, 2022, the Commissioner of the Bureau of Labor and Industries shall submit a report, in the manner provided in ORS 192.245, to the interim committees of the Legislative Assembly relating to business and labor that describes how the moneys credited to the Bureau of Labor and Industries Account under ORS 653.256 and 653.370 were spent on providing technical assistance to employers.

SECTION 6. Section 5 of this 2020 Act is repealed on January 1, 2023.