

House Bill 2635

Sponsored by Representative SANCHEZ (Presession filed.)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Expands membership of Justice Reinvestment Program Grant Review Committee. Specifies requirements for grant applications. Modifies manner in which grant applications are reviewed and grant funds distributed.

Modifies criteria to be taken into account when appointing members of Oregon Criminal Justice Commission. Directs commission to assess extent to which each county is reducing racial and ethnic disparities in correctional population. Directs chairperson of commission to create advisory committee for Task Force on Public Safety. Directs advisory committee to report to task force no later than May 1, 2020, with recommendations to increase equity in allocation of public safety funds.

Expands membership and duties of Task Force of Public Safety. Directs task force to report to Legislative Assembly on further findings, including response to report from advisory committee, no later than September 15, 2021.

A BILL FOR AN ACT

1
2 Relating to public safety; creating new provisions; and amending ORS 137.654, 137.656 and 137.658
3 and section 53, chapter 649, Oregon Laws 2013, and section 1, chapter 614, Oregon Laws 2017.

4 **Be It Enacted by the People of the State of Oregon:**

5 **SECTION 1.** Section 53, chapter 649, Oregon Laws 2013, as amended by section 54, chapter 649,
6 Oregon Laws 2013, is amended to read:

7 **Sec. 53.** (1)(a) In consultation with the Justice Reinvestment Grant Review Committee estab-
8 lished under subsection (2) of this section, the Oregon Criminal Justice Commission shall administer
9 the Justice Reinvestment Program described in this section. From funds appropriated to the com-
10 mission for purposes of the program, the commission shall award grants to counties that establish
11 a process to assess offenders and provide a continuum of community-based sanctions, services and
12 programs that are designed to reduce recidivism and decrease the county's utilization of
13 imprisonment in a Department of Corrections institution while protecting public safety and holding
14 offenders accountable.

15 (b) Notwithstanding paragraph (a) of this subsection, no less than 10 percent of grant funds
16 awarded under this section must be distributed to community-based nonprofit organizations that
17 provide services to victims of crime.

18 (2) The Justice Reinvestment Grant Review Committee is established, consisting of the following
19 members:

20 (a) The Governor shall appoint the following [*five*] **eight** members:

21 (A) One member shall be a district attorney.

22 (B) One member shall be a county sheriff.

23 (C) One member shall be a chief of police.

24 (D) One member shall be a county commissioner.

25 (E) One member shall be a community corrections director who is not a sheriff.

26 **(F) Two members shall be representatives of community-based organizations that provide**

NOTE: Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 **services for underserved racial, ethnic or minority communities.**

2 **(G) One nonvoting member shall be a judge.**

3 (b) The President of the Senate shall appoint two nonvoting members from among members of
4 the Senate.

5 (c) The Speaker of the House of Representatives shall appoint two nonvoting members from
6 among members of the House of Representatives.

7 (3)(a) A majority of the voting members of the committee constitutes a quorum for the trans-
8 action of business.

9 (b) The committee shall elect one of its members to serve as chairperson.

10 (c) If there is a vacancy for any cause, the appointing authority shall make an appointment to
11 become effective immediately.

12 (d) The committee shall meet at times and places specified by the call of the chairperson or a
13 majority of the voting members of the committee.

14 (e) Legislative members of the committee shall be entitled to payment of compensation and ex-
15 penses under ORS 171.072, payable from funds appropriated to the Legislative Assembly.

16 (4)(a) An application for a grant described in this section must be submitted by a local public
17 safety coordinating council convened under ORS 423.560.

18 **(b) The grant application must include:**

19 **(A) A statement describing the commitment of all community stakeholders to the service**
20 **or program for which the county is requesting funding.**

21 **(B) Demographic data that includes race, ethnicity and gender, including persons with**
22 **nonconforming gender, for the county generally and for the correctional population within**
23 **the county.**

24 **(C) Demographic data for the communities served by the service or program for which**
25 **the county is requesting funding and a statement describing how the service or program**
26 **addresses racial and ethnic disparities or serves historically underserved racial, ethnic or**
27 **minority communities.**

28 (5)(a) During a grant application period established by the commission, the proportion of grant
29 funds available to each county shall be determined in accordance with the formula used to distribute
30 baseline funding under ORS 423.483.

31 (b) At the conclusion of the grant application period, the commission shall award grants to
32 counties in accordance with rules adopted by the commission. If unallocated funds remain at the
33 conclusion of the grant acceptance period, the commission may establish a supplemental grant pe-
34 riod and distribute the unallocated funds.

35 (6)(a) The commission shall regularly evaluate the community-based sanctions, services and
36 programs funded under this section. **The commission shall specifically assess the extent to**
37 **which each county is reducing utilization of imprisonment in Department of Corrections fa-**
38 **ilities by offenders convicted of felonies under ORS 137.717, 475.752 to 475.980, 811.182, 813.010**
39 **or 813.011. The commission shall adopt rules specifying how the utilization reduction is**
40 **measured.**

41 (b) The commission shall report the results of an evaluation conducted under this section to a
42 committee of the Legislative Assembly related to the judiciary.

43 (7)(a) Before applying for grant funds to administer a community-based program described in
44 subsection [(9)(a)(D)] **(10)(a)(D)** of this section, the county must obtain the consent of the presiding
45 judge of the judicial district in which the county is located.

1 (b) A grant application to administer a community-based program described in subsection
 2 [(9)(a)(D)] **(10)(a)(D)** of this section must include the costs of appointed counsel.

3 (8) After consulting with the Justice Reinvestment Grant Review Committee, the commission
 4 shall adopt rules to administer the Justice Reinvestment Program. The rules must include:

5 (a) A methodology for reviewing and approving grant applications and distributing grant funds.
 6 Rules described in this paragraph must provide the Justice Reinvestment Grant Review Committee
 7 with the ability to approve grant applications[, *subject to*] **for submission for** final approval by the
 8 commission. **The commission may either approve the grant application or return the applica-**
 9 **tion for reconsideration by the committee.**

10 (b) A process for evaluating the efficacy of community-based sanctions, services and programs
 11 funded under this section.

12 (c) **A requirement that the grant review committee consider, when approving grant ap-**
 13 **plications, each county’s historical reduction of utilization of imprisonment in Department**
 14 **of Corrections facilities by offenders convicted of felonies under ORS 137.717, 475.752 to**
 15 **475.980, 811.182, 813.010 or 813.011.**

16 (d) **Provisions allowing the grant review committee to submit to the commission, and the**
 17 **commission to approve, provisional funding plans for counties applying for grants under this**
 18 **section.**

19 (9)(a) **The commission may decline to grant the full grant amount requested by a county,**
 20 **withhold approved grant funds or terminate grant awards, if a county does not reduce utili-**
 21 **zation of imprisonment in Department of Corrections facilities by offenders convicted of fel-**
 22 **onies under ORS 137.717, 475.752 to 475.980, 811.182, 813.010 or 813.011.**

23 (b) **If the commission terminates a grant award under this subsection, any remaining**
 24 **moneys may be redistributed by the commission, through a supplemental grant program, to**
 25 **counties funding programs for historically underserved communities including rural com-**
 26 **munities, racial, ethnic and minority communities and tribal communities. Preference shall**
 27 **be given to rural counties that apply for supplemental grants in cooperation with other rural**
 28 **counties.**

29 [(9)] (10) As used in this section:

30 (a) “Community-based programs” includes:

31 (A) Work release programs;

32 (B) Structured, transitional leave programs;

33 (C) Evidence-based programs designed to reduce recidivism that include the balanced adminis-
 34 tration of sanctions, supervision and treatment;

35 (D) Administering a reentry court under section 29 of this 2013 Act; and

36 (E) Specialty courts aimed at medium-risk and high-risk offenders.

37 (b) “County” includes a regional collection of counties.

38 **SECTION 2.** ORS 137.654 is amended to read:

39 137.654. (1) There is established the Oregon Criminal Justice Commission consisting of nine
 40 members. The Governor shall appoint seven members who are subject to confirmation by the Senate
 41 pursuant to section 4, Article III of the Oregon Constitution. The President of the Senate shall ap-
 42 point one state Senator as a nonvoting member. The Speaker of the House of Representatives shall
 43 appoint one state Representative as a nonvoting member. Members serve at the pleasure of the
 44 appointing authority. The Governor shall appoint members of the commission consistent with the
 45 following:

1 (a) Members shall be appointed with consideration of [*the different geographic regions of the*
 2 *state*] **geographic, racial, ethnic and gender diversity.**

3 (b) Not more than four members may belong to the same political party. Party affiliation is de-
 4 termined by the appropriate entry on official election registration cards.

5 (2)(a) The term of office of each member is four years or until the end of a legislative member's
 6 legislative term, whichever occurs first. Before the expiration of the term of a member, the ap-
 7 pointing authority shall appoint a successor whose term begins immediately upon the expiration of
 8 the term of the current member. A member is eligible for reappointment but may serve no more than
 9 two consecutive terms.

10 (b) In case of a vacancy for any cause, the appointing authority shall appoint a person to fill
 11 the office for the unexpired term. When a person is appointed under this paragraph, the unexpired
 12 term may not be considered for purposes of the limitation to two consecutive terms of service.

13 (3) The Governor shall appoint one of the commissioners as chairperson, to serve at the pleasure
 14 of the Governor. The members of the commission shall elect from among themselves a vice chair-
 15 person who shall preside over meetings and exercise the functions of the chairperson during absence
 16 or disability of the chairperson. The chairperson and vice chairperson shall execute the duties de-
 17 termined by the commission to be necessary.

18 (4) The chairperson shall appoint one member, subject to the approval of the commission, to
 19 serve on an executive committee with the chairperson and vice chairperson. The executive commit-
 20 tee may exercise the powers and responsibilities of the commission between meetings of the com-
 21 mission. All action taken by the executive committee not previously authorized must be submitted
 22 to the commission for approval at the next regular or special meeting.

23 (5) A majority of the voting members of the commission constitutes a quorum for the transaction
 24 of business.

25 (6) The commission shall meet at least once a month, at a time and place determined by the
 26 commission. The commission shall also meet at such other times and places as are specified by the
 27 call of the chairperson. If a majority of members, in writing, request a special meeting, the chair-
 28 person shall designate a time for a special meeting as requested.

29 (7) The Governor shall appoint an executive director for the commission who shall be in the
 30 exempt service and who shall be responsible for the performance of duties assigned by the commis-
 31 sion. Subject to the State Personnel Relations Law, the executive director may employ appropriate
 32 staff to carry out the duties assigned by the commission.

33 (8) Members of the commission are entitled to expenses as provided in ORS 292.495. Subject to
 34 the availability of funds, members of a committee established under ORS 137.658 who are not com-
 35 mission members may be reimbursed for actual and necessary travel and other expenses incurred
 36 by them in the performance of their official duties, subject to ORS 292.495 (2). Any legislative
 37 members are entitled to payment of compensation and expense reimbursement under ORS 171.072,
 38 payable from funds appropriated to the Legislative Assembly.

39 (9) The commission is subject to the provisions of ORS 291.201 to 291.222 and 291.232 to 291.260.

40 (10) The commission shall consult with and seek advice and counsel of the Chief Justice of the
 41 Supreme Court and the State Court Administrator on any matter that impacts the operation of the
 42 courts. The Chief Justice may have a representative participate in any meeting of the commission.

43 **SECTION 3.** ORS 137.656 is amended to read:

44 137.656. (1) The purpose of the Oregon Criminal Justice Commission is to improve the effec-
 45 tiveness and efficiency of state and local criminal justice systems by providing a centralized and

1 impartial forum for statewide policy development and planning.

2 (2) The primary duty of the commission is to develop and maintain a state criminal justice policy
 3 and comprehensive, long-range plan for a coordinated state criminal justice system that encompasses
 4 public safety, offender accountability, crime reduction and prevention and offender treatment and
 5 rehabilitation. The plan must include, but need not be limited to, recommendations regarding:

- 6 (a) Capacity, utilization and type of state and local prison and jail facilities;
- 7 (b) Implementation of community corrections programs;
- 8 (c) Alternatives to the use of prison and jail facilities;
- 9 (d) Appropriate use of existing facilities and programs;
- 10 (e) Whether additional or different facilities and programs are necessary;
- 11 (f) Methods of assessing the effectiveness of juvenile and adult correctional programs, devices
 12 and sanctions in reducing future criminal conduct by juvenile and adult offenders;
- 13 (g) Methods of reducing the risk of future criminal conduct; and
- 14 (h) The effective utilization of local public safety coordinating councils.

15 (3) Other duties of the commission are:

16 (a) To conduct joint studies by agreement with other state agencies, boards or commissions on
 17 any matter within the jurisdiction of the commission.

18 (b) To provide Oregon criminal justice analytical and statistical information to federal agencies
 19 and serve as a clearinghouse and information center for the collection, preparation, analysis and
 20 dissemination of information on state and local sentencing practices.

21 (c) To provide technical assistance and support to local public safety coordinating councils.

22 (d) To receive grant applications to start or expand drug court programs as defined in ORS
 23 3.450, to make rules to govern the grant process and to award grant funds according to the rules.

24 (e) To prepare the racial and ethnic impact statements described in ORS 137.683 and 137.685.

25 **(f) To assess the extent to which each county is reducing racial and ethnic disparities in**
 26 **its correctional population.**

27 (4) The commission shall establish by rule the information that must be submitted under ORS
 28 137.010 (9) and the methods for submitting the information. A rule adopted under this subsection
 29 must be approved by the Chief Justice of the Supreme Court before it takes effect.

30 (5) The commission may:

31 (a) Apply for and receive gifts and grants from any public or private source.

32 (b) Award grants from funds appropriated by the Legislative Assembly to the commission or
 33 from funds otherwise available from any other source, for the purpose of carrying out the duties of
 34 the commission.

35 (c) Adopt rules to carry out the provisions of this subsection.

36 **SECTION 4.** ORS 137.658 is amended to read:

37 137.658. (1) The chairperson of the Oregon Criminal Justice Commission may create any com-
 38 mittees within the commission as the chairperson may think necessary. Persons who are not com-
 39 mission members may be appointed as members to serve on the committees with the approval of the
 40 commission.

41 (2) The chairperson shall appoint members of committees created under this section in such a
 42 manner as to ensure representation from all segments of the criminal justice system that are af-
 43 fected by the work of the committee. In selecting members for committee assignments, the chair-
 44 person shall consider, but is not limited to, representatives from the following:

- 45 (a) The Attorney General;

- 1 (b) The Director of the Department of Corrections;
- 2 (c) The chairperson of the State Board of Parole and Post-Prison Supervision;
- 3 (d) The Superintendent of State Police;
- 4 (e) The chief administrative employee of the Psychiatric Security Review Board;
- 5 (f) The Director of Human Services;
- 6 (g) The Director of the Oregon Health Authority;
- 7 (h) The Director of the Oregon Youth Authority;
- 8 (i) Trial judges;
- 9 (j) Judges of the Oregon Supreme Court or Court of Appeals;
- 10 (k) Majority and minority parties of the House of Representatives and the Senate;
- 11 (L) District attorneys;
- 12 (m) Criminal defense attorneys;
- 13 (n) County sheriffs;
- 14 (o) County commissioners;
- 15 (p) County community corrections directors;
- 16 (q) Chiefs of police;
- 17 (r) Victims of crime;
- 18 (s) The public at large;
- 19 (t) The director of a nonprofit entity created for the purpose of increasing understanding of the
- 20 adult and juvenile justice systems and promotion of effective policies for prevention and control of
- 21 crime; and
- 22 (u) Private contract providers.

23 **(3)(a) The chairperson shall create within the commission an advisory committee for the**
 24 **Task Force on Public Safety established by section 1, chapter 614, Oregon Laws 2017.**

25 **(b) The purpose of the advisory committee is to evaluate and report on how funds are**
 26 **distributed under the Justice Reinvestment Program, with the goal of making recommen-**
 27 **dations for legislative changes so that funds are effectively serving:**

- 28 **(A) Racial and ethnic minorities;**
- 29 **(B) Women;**
- 30 **(C) Lesbian, gay, bisexual, transgender, queer and other minority gender identity com-**
 31 **munities; and**
- 32 **(D) Other historically underserved communities.**

33 **(c) When appointing members of the advisory committee, the chairperson shall make**
 34 **appointments with consideration of geographic, racial, ethnic and gender diversity. A ma-**
 35 **jority of members must represent historically underserved communities. The members must**
 36 **include:**

- 37 **(A) One member with expertise in program design and evaluation and experience in data**
 38 **collection and analysis of racial and ethnic demographic information.**
- 39 **(B) Two members representing community-based service providers, one of which must**
 40 **be a victim services provider, that serve historically underserved communities.**
- 41 **(C) Two members who are also members of the Task Force on Public Safety.**
- 42 **(D) Two members representing historically underserved communities.**

43 **(d) No later than May 1, 2020, the advisory committee shall provide a report to the Task**
 44 **Force on Public Safety with recommendations on how the Oregon Criminal Justice Commis-**
 45 **sion can increase equity in the allocation of public safety funds with a particular focus on**

1 **the Justice Reinvestment Program. The report may include but is not limited to:**

2 **(A) Recommendations for changing grant review criteria.**

3 **(B) Recommendations for changing the data collection and reporting requirements.**

4 **(C) Recommendations on technical assistance needed by the commission.**

5 **SECTION 5.** ORS 137.658, as amended by section 4 of this 2019 Act, is amended to read:

6 137.658. (1) The chairperson of the Oregon Criminal Justice Commission may create any com-
7 mittees within the commission as the chairperson may think necessary. Persons who are not com-
8 mission members may be appointed as members to serve on the committees with the approval of the
9 commission.

10 (2) The chairperson shall appoint members of committees created under this section in such a
11 manner as to ensure representation from all segments of the criminal justice system that are af-
12 fected by the work of the committee. In selecting members for committee assignments, the chair-
13 person shall consider, but is not limited to, representatives from the following:

14 (a) The Attorney General;

15 (b) The Director of the Department of Corrections;

16 (c) The chairperson of the State Board of Parole and Post-Prison Supervision;

17 (d) The Superintendent of State Police;

18 (e) The chief administrative employee of the Psychiatric Security Review Board;

19 (f) The Director of Human Services;

20 (g) The Director of the Oregon Health Authority;

21 (h) The Director of the Oregon Youth Authority;

22 (i) Trial judges;

23 (j) Judges of the Oregon Supreme Court or Court of Appeals;

24 (k) Majority and minority parties of the House of Representatives and the Senate;

25 (L) District attorneys;

26 (m) Criminal defense attorneys;

27 (n) County sheriffs;

28 (o) County commissioners;

29 (p) County community corrections directors;

30 (q) Chiefs of police;

31 (r) Victims of crime;

32 (s) The public at large;

33 (t) The director of a nonprofit entity created for the purpose of increasing understanding of the
34 adult and juvenile justice systems and promotion of effective policies for prevention and control of
35 crime; and

36 (u) Private contract providers.

37 [(3)(a) *The chairperson shall create within the commission an advisory committee for the Task*
38 *Force on Public Safety established by section 1, chapter 614, Oregon Laws 2017.*]

39 [(b) *The purpose of the advisory committee is to evaluate and report on how funds are distributed*
40 *under the Justice Reinvestment Program, with the goal of making recommendations for legislative*
41 *changes so that funds are effectively serving:]*

42 [(A) *Racial and ethnic minorities;*]

43 [(B) *Women;*]

44 [(C) *Lesbian, gay, bisexual, transgender, queer and other minority gender identity communities;*
45 *and]*

1 *[(D) Other historically underserved communities.]*

2 *[(c) When appointing members of the advisory committee, the chairperson shall make appointments*
 3 *with consideration of geographic, racial, ethnic and gender diversity. A majority of members must*
 4 *represent historically underserved communities. The members must include:]*

5 *[(A) One member with expertise in program design and evaluation and experience in data collection*
 6 *and analysis of racial and ethnic demographic information.]*

7 *[(B) Two members representing community-based service providers, one of which must be a victim*
 8 *services provider, that serve historically underserved communities.]*

9 *[(C) Two members who are also members of the Task Force on Public Safety.]*

10 *[(D) Two members representing historically underserved communities.]*

11 *[(d) No later than May 1, 2020, the advisory committee shall provide a report to the Task Force*
 12 *on Public Safety with recommendations on how the Oregon Criminal Justice Commission can increase*
 13 *equity in the allocation of public safety funds with a particular focus on the Justice Reinvestment*
 14 *Program. The report may include but is not limited to:]*

15 *[(A) Recommendations for changing grant review criteria.]*

16 *[(B) Recommendations for changing the data collection and reporting requirements.]*

17 *[(C) Recommendations on technical assistance needed by the commission.]*

18 **SECTION 6.** Section 1, chapter 614, Oregon Laws 2017, is amended to read:

19 **Sec. 1.** Task Force on Public Safety. (1) The Task Force on Public Safety is established, con-
 20 sisting of [13] **15** members appointed to two-year terms as follows:

21 (a) The President of the Senate shall appoint two members from among members of the Senate.

22 (b) The Speaker of the House of Representatives shall appoint two members from among mem-
 23 bers of the House of Representatives.

24 (c) The Chief Justice of the Supreme Court shall appoint two members.

25 (d) The Governor shall appoint [*seven*] **nine** members as follows:

26 (A) One member shall be a county commissioner.

27 (B) One member shall be a district attorney.

28 (C) One member shall be a criminal defense attorney.

29 (D) Two members shall be representatives of law enforcement.

30 (E) One member shall be a representative of community corrections directors who is not a
 31 sheriff.

32 (F) One member shall be a representative of a community-based organization that provides ser-
 33 vices to victims of crime.

34 **(G) Two members shall be representatives of community-based organizations that provide**
 35 **services for historically underserved racial, ethnic or minority communities.**

36 (2) The task force shall:

37 (a) Study security release in Oregon, focusing on reducing racial and ethnic disparity in pretrial
 38 incarceration, including:

39 (A) Repealing statutes authorizing security release in favor of courts, or another entity with
 40 delegated authority, making release decisions;

41 (B) Utilizing pretrial release risk assessments; and

42 (C) Methods of reducing failure to appear at court hearings;

43 (b) Study the impact of criminal fines and fees; [*and*]

44 (c) Review the implementation of the Justice Reinvestment Program **and assess the extent to**
 45 **which the program is adequately serving and assessing the outcomes for historically under-**

1 **served racial, ethnic and minority communities; and**

2 **(d) Assess the extent to which each county is reducing racial and ethnic disparities in**
 3 **the correctional population.**

4 (3) No later than September 15, [2018] **2021**, the task force shall submit to the Legislative As-
 5 sembly, in the manner provided by ORS 192.245, a report [*that describes the findings of the task*
 6 *force*] **on any further findings of the task force since any previous report, including a re-**
 7 **sponse to the report from the advisory committee established under ORS 137.658 (3).** The re-
 8 port may include recommendations for legislation. The task force shall provide a copy of the report
 9 to the Governor.

10 (4) A majority of the members of the task force constitutes a quorum for the transaction of
 11 business.

12 (5) Official action by the task force requires the approval of a majority of the members of the
 13 task force.

14 (6) The task force shall elect one of its members to serve as chairperson.

15 (7) If there is a vacancy for any cause, the appointing authority shall make an appointment to
 16 become immediately effective.

17 (8) The task force shall meet at times and places specified by the call of the chairperson or of
 18 a majority of the members of the task force.

19 (9) The task force may adopt rules necessary for the operation of the task force.

20 (10) Upon request, the Oregon Criminal Justice Commission, the Department of Corrections and
 21 the Oregon Department of Administrative Services shall provide staff support to the task force.

22 (11) Members of the task force who are not members of the Legislative Assembly are not enti-
 23 tled to compensation or reimbursement for expenses and serve as volunteers on the task force.

24 (12) All agencies of state government, as defined in ORS 174.111, are directed to assist the task
 25 force in the performance of its duties and, to the extent permitted by laws relating to confidentiality,
 26 to furnish such information and advice as the members of the task force consider necessary to per-
 27 form their duties.

28 **SECTION 7. The amendments to ORS 137.658 by section 5 of this 2019 Act become oper-**
 29 **ative on January 2, 2021.**

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