

Vote No on SB 543 — New Children's Districts are Unnecessary, Duplicative and Costly

Property tax revenues are vital for local governments, including cities, counties, school districts and special districts. Property taxes fund infrastructure, public services, and approximately one-third of the K-12 education budget. For most taxing districts, property taxes are their largest and, in some cases, their sole revenue source.

We acknowledge the importance of funding children's after school programs. However, SB 543, which authorizes the creation of children's districts and provides them with the authority to levy permanent property taxes AND other taxes is unnecessary, duplicative and has the effect of limiting the capacity of existing taxing jurisdictions in meeting their responsibilities.

- Adding more taxing districts could lead to compression and those already in compression would see compression increases if children's districts are created and added to the tax rolls. (Compression is a reduction in taxes that would otherwise be levied but must be reduced due to the 1990 Measure 5 caps of \$5 for education and \$10 for local government.)
- All counties have some properties already in compression
 Almost all school districts have properties in compression
 More than half of the special districts and cities have properties in compression
- The services authorized under SB 543 are already or can be provided by existing school districts, cities, counties and special districts.
- The property tax a children's district levies must be properly categorized under Measure 5. Under Urhausen v. City of Eugene, 341 Or 246 (2006) the court concluded that services must be segregated into the two Measure 5 categories—and a levy could have both categories within it. In that case, taxes had to be recalculated and payments returned to tax payers as part of the levy was determined to be for education and the education cap had already been reached in Eugene. After school programs like tutoring and homework help are considered education services. This bill is a real threat to school district revenue streams as they could be subject to tax payment return requirements as well.
- In addition, the bill contemplates and even encourages potentially expensive and unnecessary litigation as well as ongoing tax uncertainty. Section 2 specifically allows anyone to file an "action" claiming that revenue of children's service district is subject to the \$5 education limit. Upon the filing of an "action", the children's district is supposed to discontinue the project claimed to be an education service. Multiple filings are permitted, and it is not clear where to file the action.