# Oregon's Community Solar Program

House Energy and Environment Committee Informational Hearing

June 11, 2019

Charlie Coggeshall
Oregon Solar Energy Industries Association
Coalition for Community Solar Access





## Outline

- Overview and objective of Hearing
- Community solar 101
- National snapshot

### As a solar industry representative ..

- > The Good News ...
- > The Bad News ..
- > The Opportunity





## Objective of this Informational Hearing

- Background of Oregon's first state-wide community solar program
- Status of its implementation
- Hopes, challenges, and opportunities, going forward
- Share perspectives from the PUC, utilities, industry, and advocates





## Why Now?

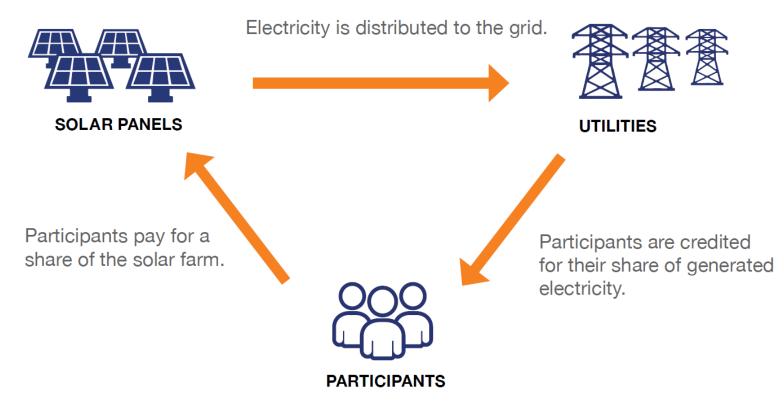
- Legislation was passed three years ago, and the legislature should be educated on the status of what it enabled.
- We're on the cusp of many important questions being addressed that carry critical implications for the success of the program.
- This hearing provides an opportunity for key stakeholders to get on the same page.





## Community Solar – How It Works

Allows individuals and businesses to subscribe to or own a portion of a solar system located anywhere in their service territory, and receive credits on their bill associated with their share of generation







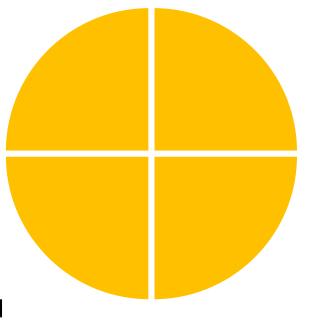
## Community Solar – Benefits

#### **Equity**

Expands accessibility to all customers, regardless of whether they own their property or face other investment limitations

### **Economic Development**

Involves multiple business sectors (construction, land-leasing, finance, marketing, etc.) and produces state and local tax revenues



#### **Economies of scale**

Allows for more optimized project sizing and location, thereby reducing costs and improving performance

#### **Customers like it**

Provides more flexible options for reducing electricity costs and directly participating in the costs and benefits of renewable energy





## Community Solar – National Snapshot

### A hot solar sector!

- 43 states with at least one project on line
- 1,387 MW (cumulative) installed through 2018
- At least 19 states (+D.C.) have enabling policies
- >40% of programs have low-to-moderate income subscribers

### Not all programs are successful:

 Risk / uncertainty, and inability to guarantee savings to customers undermines the success of some notable programs (e.g., California)



STATE WITH ENABLING POLICY
STATE WITHOUT ENABLING POLICY

UTILITY WITH COMMUNITY SOLAR IN ITS SERVICE TERRITORY

Source: SEPA Community Solar Database. Data up to date as of December 31, 2017





## The Good News in Oregon

- ✓ Oregon customer market is hungry for clean energy!
- ✓ Local industry is hungry for new opportunities
- ✓ Rules are complicated, but reasonable
- ✓ Low income participation is required.
- ✓ Residential & small commercial participation is assured
- ✓ Capacity carve out for small projects
- ✓ Program size ("initial capacity tier") is reasonable and comparable to Oregon's net metered capacity







## The Bad News ...

#### **Program Uncertainties**

- Credit rate unknowns
  - The program has been spliced (25%) into an initial semi-known rate, followed by (75%) unknown rate
- Potential for very high admin. costs is real
  - (i.e., application vs. ongoing fees)
- Low-income participation costs/ options unknown
- Program launch date not guaranteed

### **Lack of New Development Opportunities**

- Pacific Power currently lacks capacity to interconnect new projects
- High-value farmland is off limits (~80% of Willamette Valley (higher % for 2-3 MW projects))

#### **Timing Risk Factors**

- Projects in interconnection queues are under their own timing/ costs risks
- Federal subsidies are declining





## The Opportunity

PUC and Staff have indicated a recognition of most of these issues, and that actions are in motion, regarding:

- Analyzing project economics;
- Defining the credit rate(s) and associated capacity allocation(s);
- Role of RVOS;
- Identifying potential solutions for interconnecting in PAC territory; and
- Defining low-income options

Industry looks forward to stakeholder engagement opportunities around these issues, and we stand by at least one major solution opportunity ..





### One Potential Solution

Reduce uncertainty and program costs, by allocating the full initial capacity tier at program launch, and at a workable rate for both large and small projects.

### This step will benefit everyone:

### **Industry**

Reduces
 development and
 investment risk and
 allows for business
 models to scale and
 be more diverse

### Administrator

 Provides a longer runway for program design and cost recovery assumptions

#### PUC

 Creates bandwidth for Staff and more time and substance to evaluate market and RVOS role

### Customers

 Ensures greater equity across state programs and opportunity to participate sooner



