

## Legislative Fiscal Office

Oregon State Capitol  
900 Court Street NE, H-178  
Salem, OR 97301  
503-986-1828

Ken Rocco, Legislative Fiscal Officer  
Paul Siebert, Deputy Legislative Fiscal Officer



## Joint Committee on Ways and Means

Sen. Betsy Johnson, Senate Co-Chair  
Sen. Elizabeth Steiner Hayward, Senate Co-Chair  
Rep. Dan Rayfield, House Co-Chair

Sen. Jackie Winters, Senate Co-Vice Chair  
Rep. David Gomberg, House Co-Vice Chair  
Rep. Greg Smith, House Co-Vice Chair

**To:** Human Services Subcommittee

**From:** Tom MacDonald, Legislative Fiscal Office

**Date:** June 6, 2019

**Subject:** SB 1 – Relating to youth with specialized needs

Senate Bill 1 implements certain recommendations made by the Children and Youth with Specialized Needs workgroup, which was convened in January 2018 to address the challenges faced by children and youth with distinct behavioral health needs. Consistent with the workgroup's recommendations, the bill establishes the 25-member System of Care Advisory Council, requires the development of a Children's System Data Dashboard, and establishes the framework for interdisciplinary assessment teams.

**System of Care Advisory Council/Dashboard:** The purpose of the System of Care Advisory Council is to improve the effectiveness of state and local systems of care that provide services to youth. One of the key responsibilities of the Council includes maintaining a Children's System Data Dashboard to include local and statewide data regarding children being served by OHA, DHS, and the Oregon Youth Authority (OYA). The Council is also responsible for developing a policy and long-range plan for coordinating care across the system; recommending legislation to establish a single statewide system of accountability; submitting a series of reports to the Governor and the Legislature; and awarding grants to support local systems of care governance upon the availability of funds.

The bill requires OHA to provide staff support to the Council and establishes the System of Care Account to receive moneys dedicated for the purpose of the Council, such as from gifts, grants, or state appropriations. To ensure OHA is authorized to provide administrative support for the account, the recommended -A4 amendment clarifies that funds in the account are appropriated to OHA under the direction of the Council.

**Interdisciplinary Assessment Teams:** The bill authorizes OHA, DHS, and OYA to contract with providers to establish interdisciplinary assessment teams to provide evaluation, consultation, and stabilization services to youth. A priority of these teams is to ensure children receive the treatment they need and are not inappropriately placed in certain settings, such as hospital emergency departments or temporary lodging. OHA, in consultation with DHS and OYA, is required to develop the criteria for the contract proposals.

**Fiscal Impact:** The 2019-21 estimated fiscal impact totals \$8.6 million, which includes \$6.7 million General Fund, and two positions (1.75 FTE). Of the General Fund amount, \$1 million would support the System of Care Advisory Council, including costs for one position in OHA, developing the required data dashboard, and other expenses necessary to support the Council. If the measure is approved with the -A4 amendment, the \$1 million General Fund is intended to be included in OHA's budget bill.

The fiscal impact related to the interdisciplinary assessment teams depends on the number of teams established. At this time, five teams are anticipated to be established in 2019-21 at a cost of \$5.7 million General Fund, which is expected to match \$1.9 million in federal Medicaid funds. In addition to supporting the assessment services provided to youth, this funding will also support one Program Analyst 3 position in OHA to manage the assessment team contracts. The General Fund dollars are intended to be supported through a special purpose appropriation upon approval of the bill.

Outside of this bill's direct fiscal impact, there are other recommendations from the Children and Youth with Specialized Needs workgroup that are being recommended as part of the 2019-21 budgets for OHA and DHS. These include, for example, proposed investments for intensive in-home behavioral health services, crisis and transition services, in-home services for non-Medicaid youth, therapeutic foster care, and enhanced foster care services for youth with intellectual disabilities and behavioral health needs.

**Recommended Changes:** The recommended -A4 amendment makes the following policy and fiscal changes:

- Updates the definition of "system of care" to clarify state and local involvement;
- Specifies that awarding grants from available funds is a duty of the council;
- Revises one of the Council's reporting requirements related to funding opportunities;
- Updates the System of Care Account provision to ensure OHA is able to provide administrative support for the account at the direction of the Council;
- Eliminates the General Fund appropriations in Sections 9 and 10 since funding for the Council and the assessment teams will be funded separately from the bill through the appropriations process, upon approval of the measure; and
- Removes the emergency clause.

### **Recommended Amendments**

LFO recommends adoption of the -A4 amendment.

**MOTION:** I move adoption of the -A4 amendment to SB 1 (VOTE)

### **Final Subcommittee Action**

LFO recommends that SB 1, as amended by the -A4 amendment, to be moved to the Ways and Means Full Committee.

**MOTION:** I move SB 1, as amended, to the Full Committee with a do pass recommendation. (VOTE)

**Carriers**

Full Committee: \_\_\_\_\_

House Floor: \_\_\_\_\_

Senate Floor: \_\_\_\_\_