

Fish Management Challenges in the Upper Willamette Basin

House Natural Resources Committee



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Oregon Department of Wildlife
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American's Ten Most Endangered Rivers of 2019

Number 5 - The Willamette River

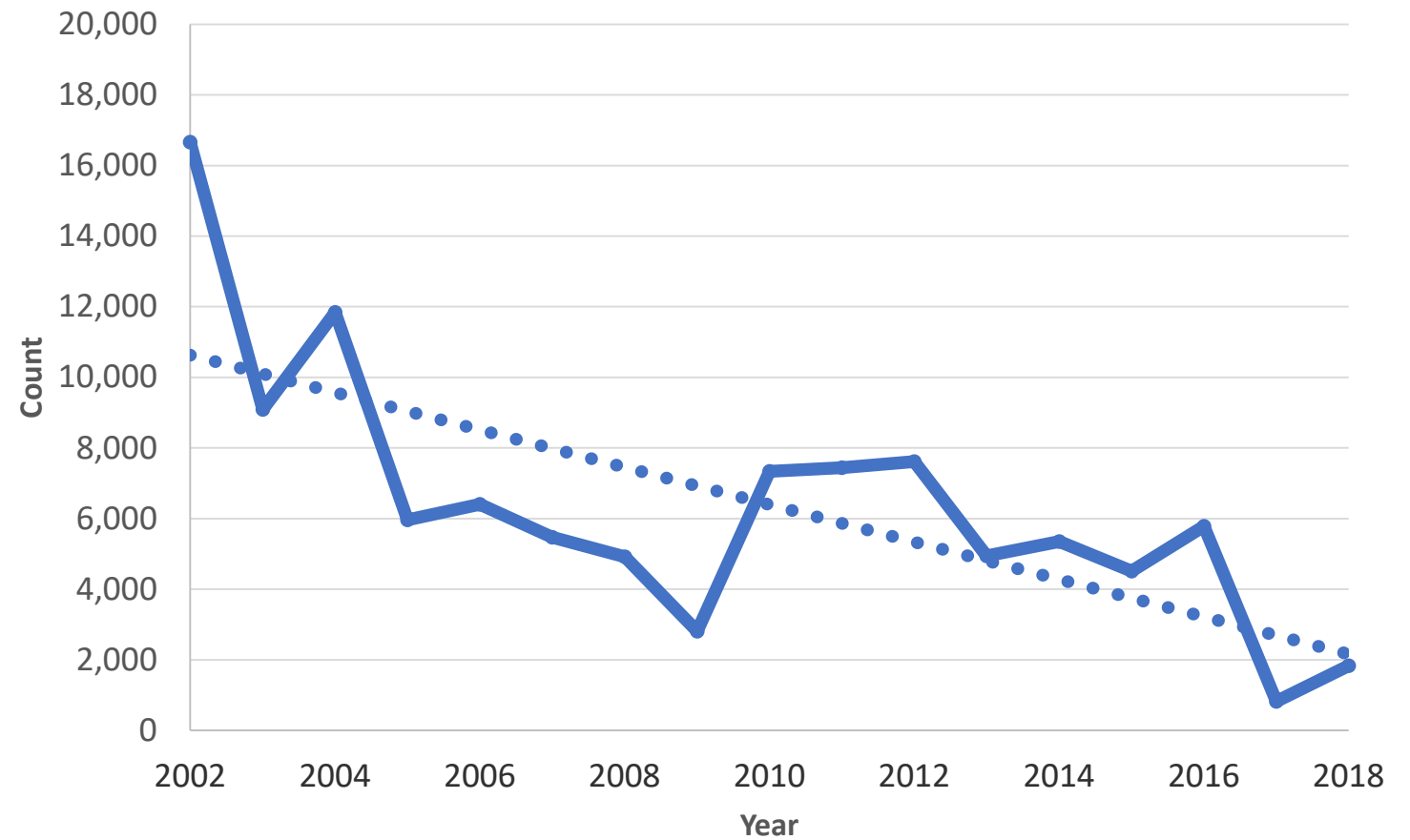
- **Threat:** Dam Operations
- **At Risk:** Salmon and Steelhead; Water Quality
- **Summary:**
 - Most of what is needed is in the 2008 Federal Biological Opinion
 - The Army Corps must modify dam operations and Congress must fund these actions



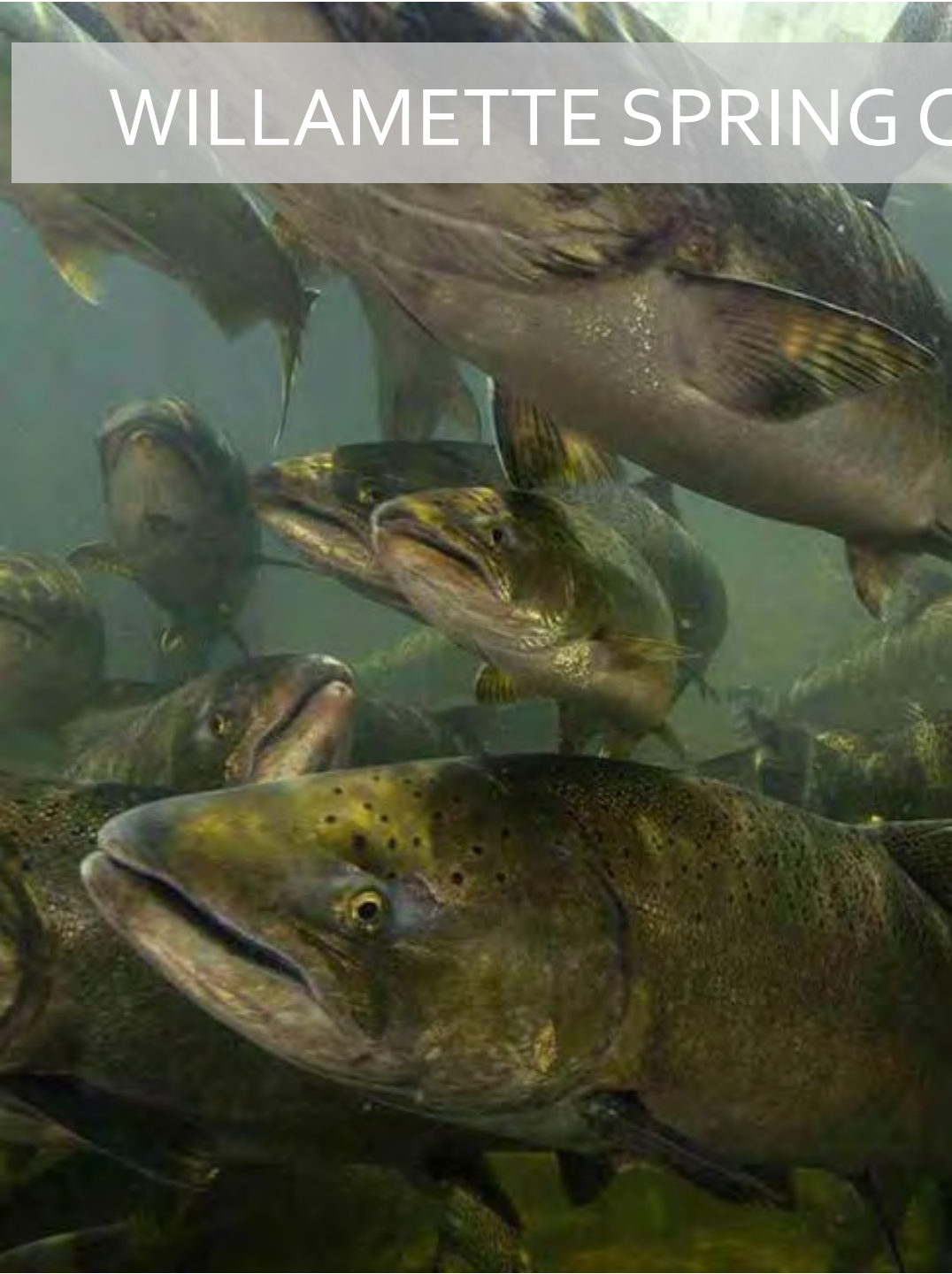
WILLAMETTE WINTER STEELHEAD |



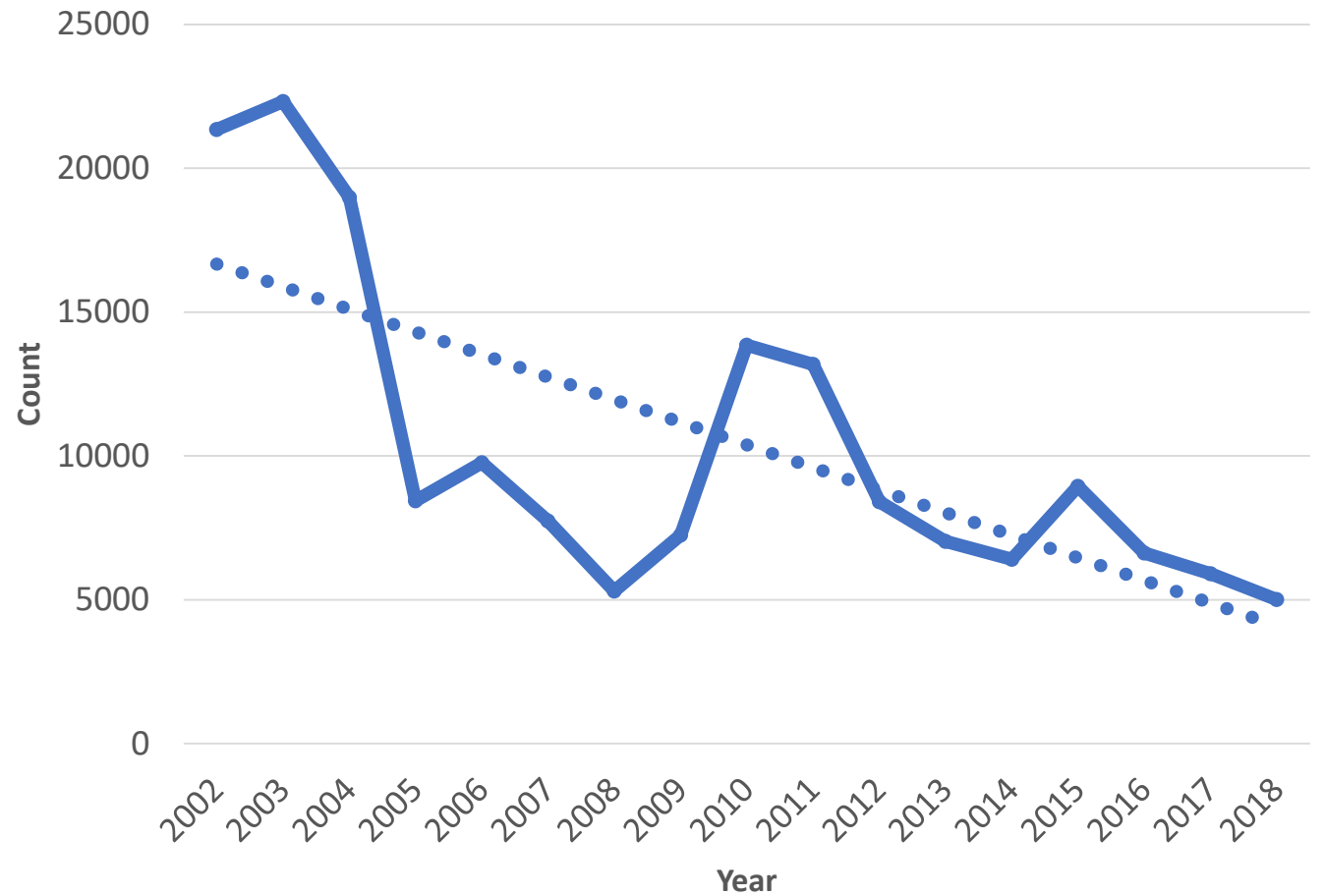
Wild Winter Steelhead Counts at Willamette Falls (2002-2018)



WILLAMETTE SPRING CHINOOK |



Wild Spring Chinook Counts at Willamette Falls (2002-2018)



History and Background:

- **The Willamette Project (1951 – present)**
 - Corps Hatchery Mitigation
- **ESA listings (1993-1999)**
- **NOAA Fisheries and FWS Biological Opinion (2008)**
- **State/Federal Recovery Plan (2011)**
- **Where are we in 2019 and Next Steps?**



Brian Franklin

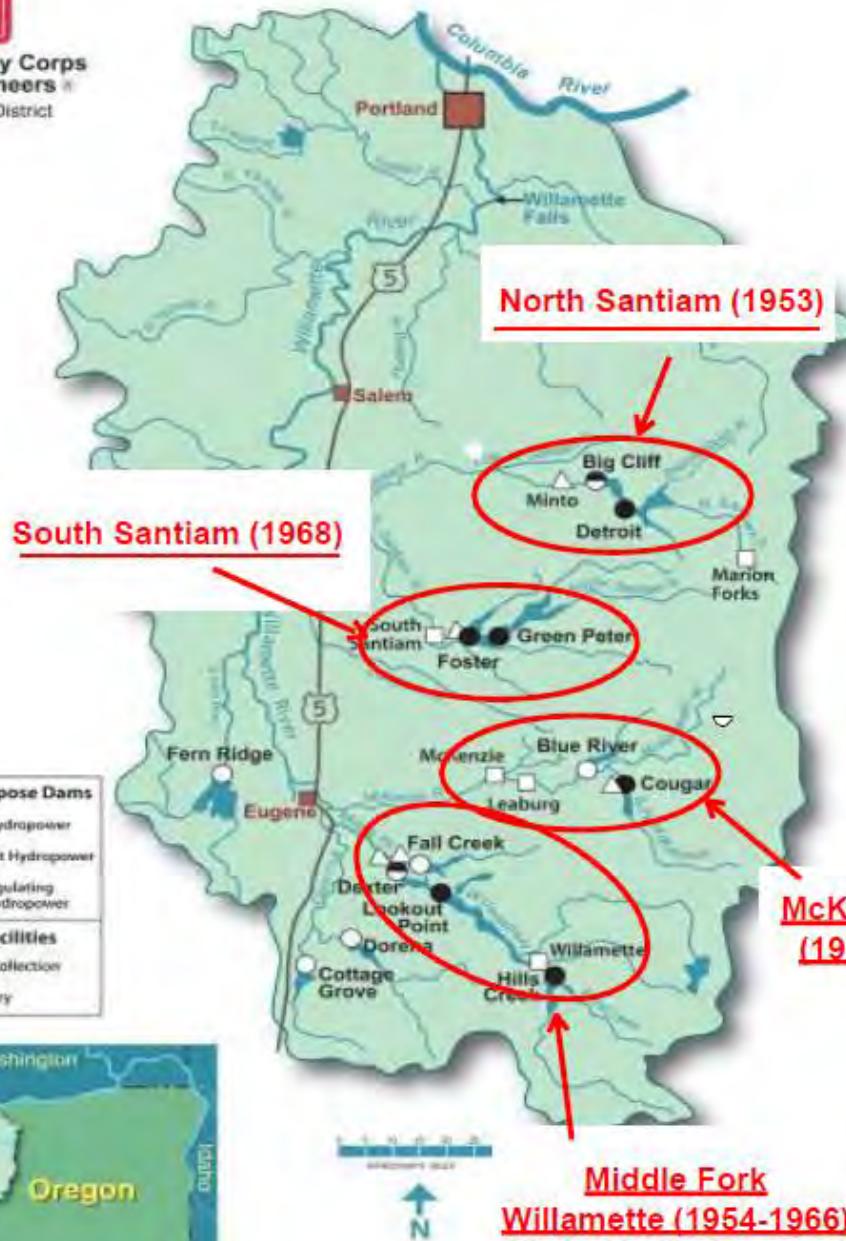
PROJECT OVERVIEW

13 Dams and Reservoirs:

- 8 Hydropower Plants
- Large Reservoir Fluctuations (100-160 ft.)
- Benefits
 - Flood control
 - Hydropower

Authorized Purposes:

- Flood Control
- Hydropower
- Fish & Wildlife
- Navigation
- Irrigation
- Recreation
- Water Quality and Quantity



5 Mitigation Hatcheries

Multipurpose Dams	
●	With Hydropower
○	Without Hydropower
●	Regulating with Hydropower
Fish Facilities	
△	Adult Collection
□	Hatchery



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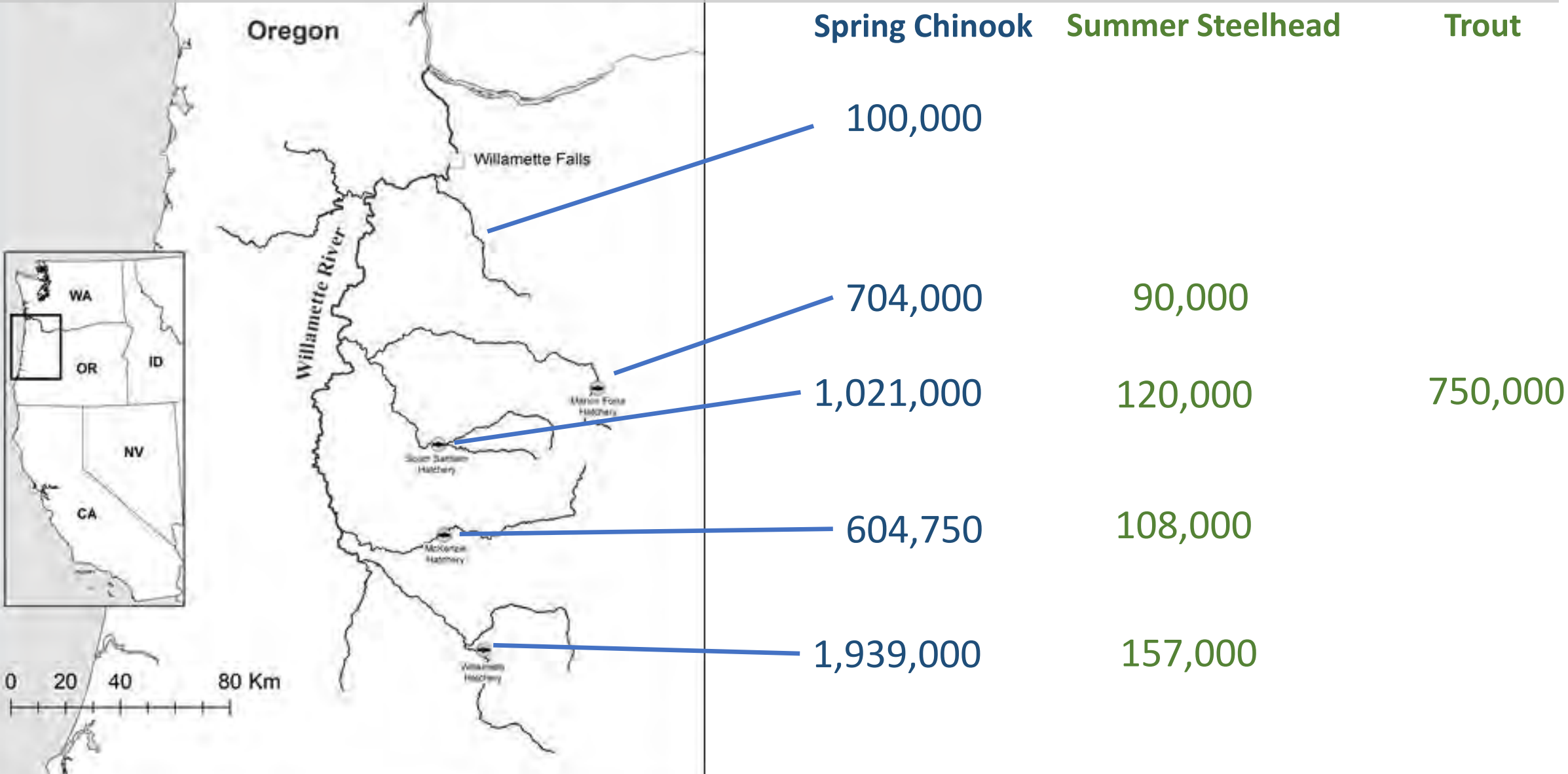


Federal Hatchery Mitigation:

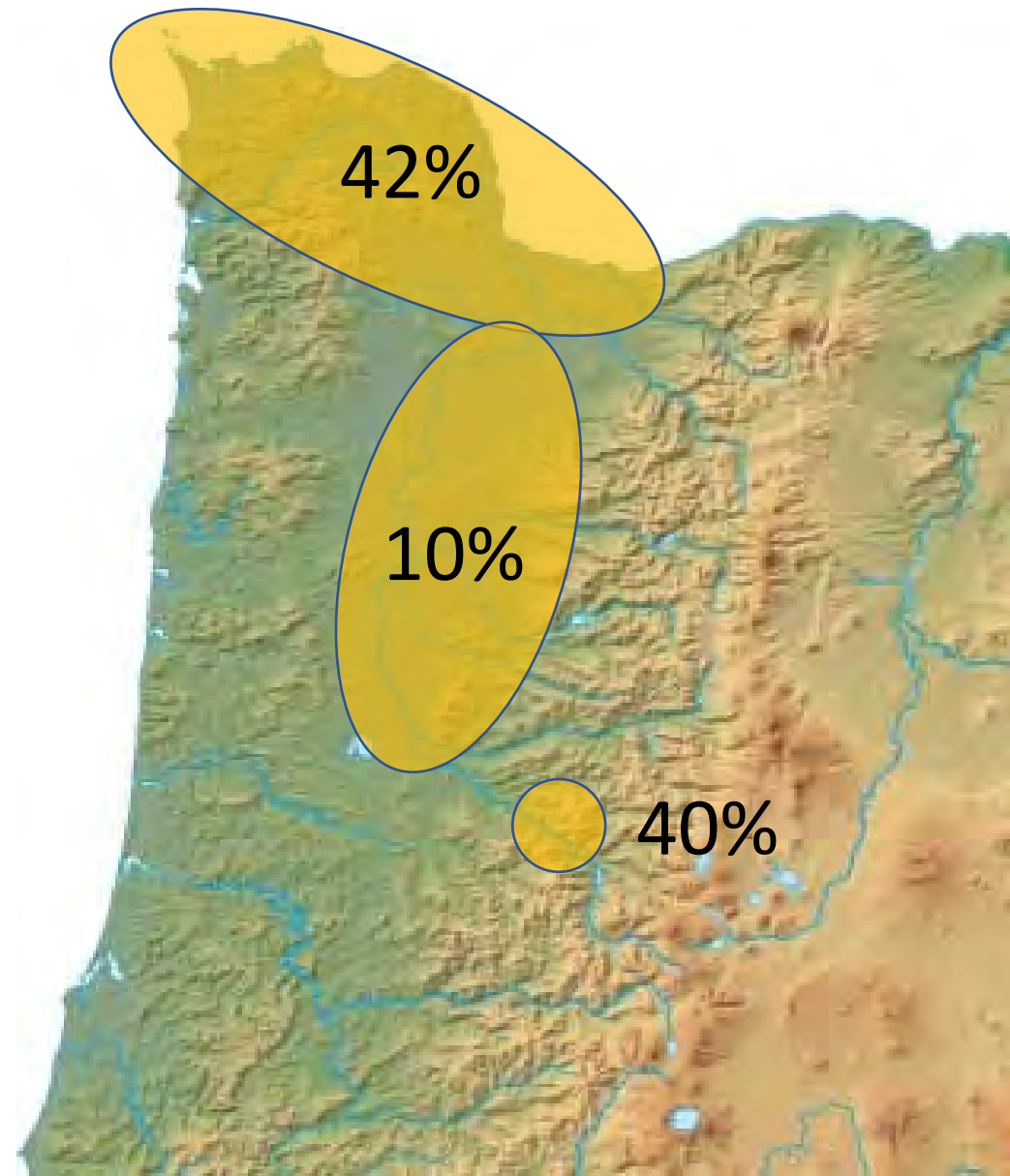
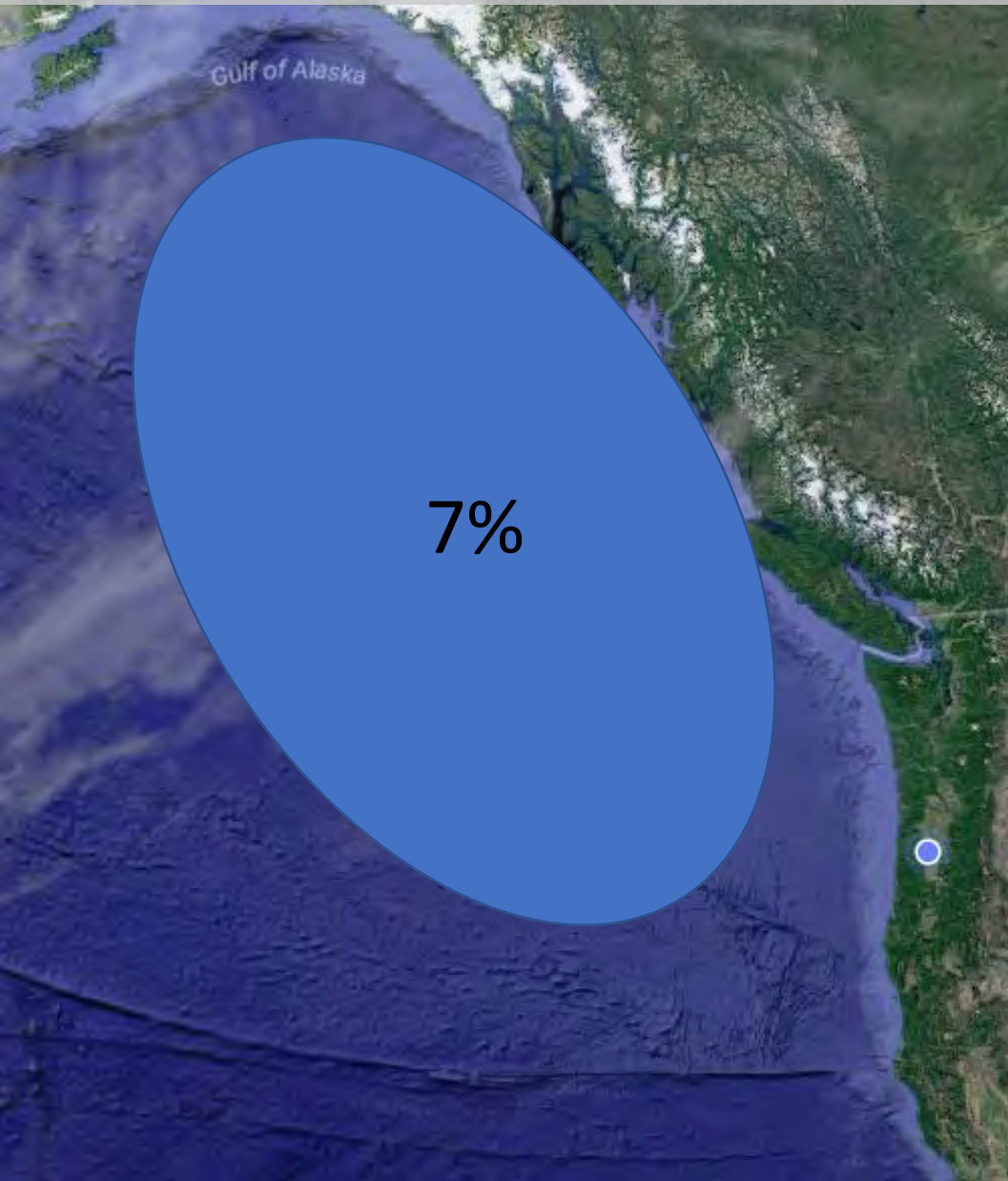
- **1951: Congress recognized the need to mitigate for lost production above Willamette Dams**
 - 5 federal mitigation hatcheries operated by ODFW
 - Marion Forks, South Santiam, McKenzie, Leaburg, Willamette
- **1990: Corps mitigation responsibility 747,800 pounds of fish/yr.**
 - Salmon/Steelhead = 4.6 million smolts/yr.
 - Trout = 750,000 trout/yr.
- **2019: Corps fails to meet mitigation targets (-20%)**
 - more reductions to follow?
- **Discretionary?**

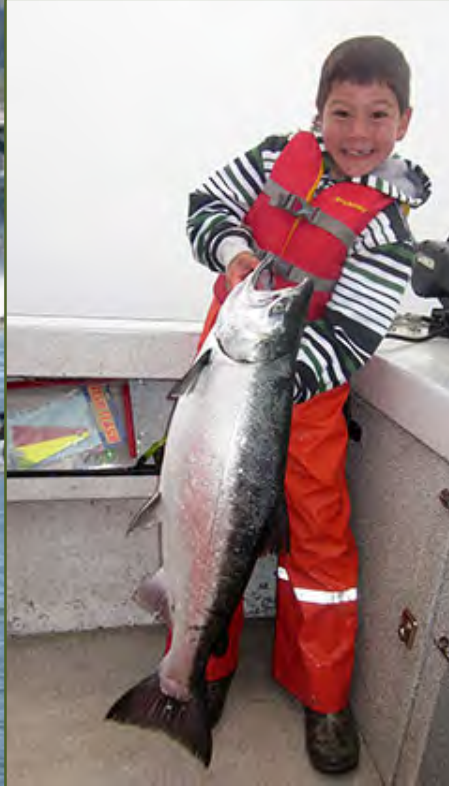


WILLAMETTE BASIN HATCHERY RELEASES (5.6 M annually)



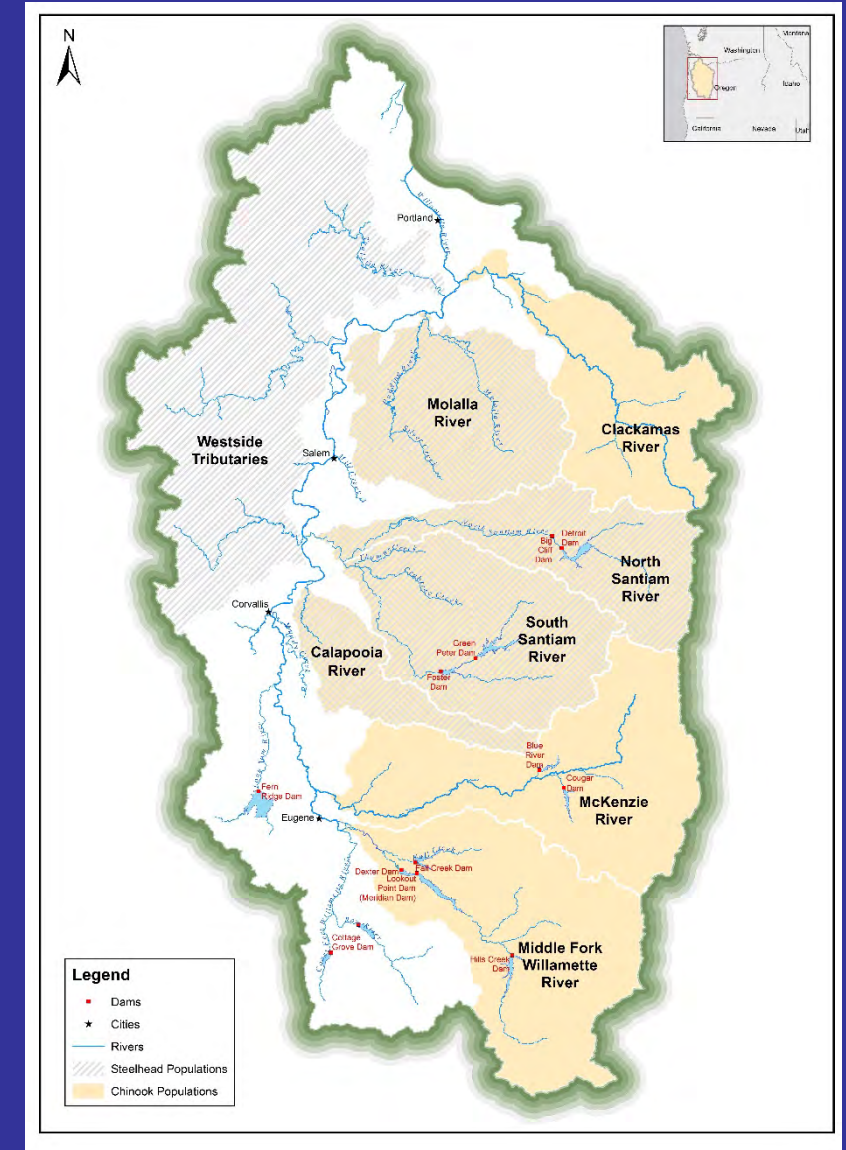
WILLAMETTE BASIN | WHERE DO THE FISH GO?





ESA Listings and Recovery Actions (1993 – 2019):

- **ESA listings (1993-1999)**
 - Oregon Chub (1993)
 - Bull Trout (1998)
 - Spring Chinook and Winter Steelhead (1999)
- **2008 NOAA Fisheries and FWS Biological Opinions (BiOp)**
 - litigation and Court-ordered settlement
 - Jeopardy with Reasonable and Prudent Alternatives
 - Focus on dams
- **2011 State/Federal Recovery Plan**
 - Roadmap to recovery



ADVERSE EFFECTS OF THE WVP ON ESA-LISTED SPECIES AS OF 2008 (NOAA)

- Populations of UWR Chinook and UWR steelhead are at extremely low levels
- Trends in adult returns continued to decline between ESA-listings in 1999 and 2008
- WVP operations affect 4 of 7 sub-basins with Chinook and 2 of 4 tribs with steelhead by
 - Preventing access to historical habitat – this causes the most harm
 - Exacerbating poor habitat and altered natural water temperatures
 - Creating a risk of introgression with hatchery-origin fish

Improved fish passage is necessary for survival and recovery

- Proportion of high quality spring Chinook spawning/rearing habitat above WVP dams:
 - McKenzie: 25%
 - North Santiam: 71%
 - South Santiam: 85%
 - Middle Fork Willamette: 94%
- Most adult fish now spawn in degraded habitat downstream of WVP dams
- Estimated at-dam mortality for juveniles produced above the dams can be as high as 71-89%



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Willamette BiOp Major Strategies and Actions:

- **Focus on Dams**

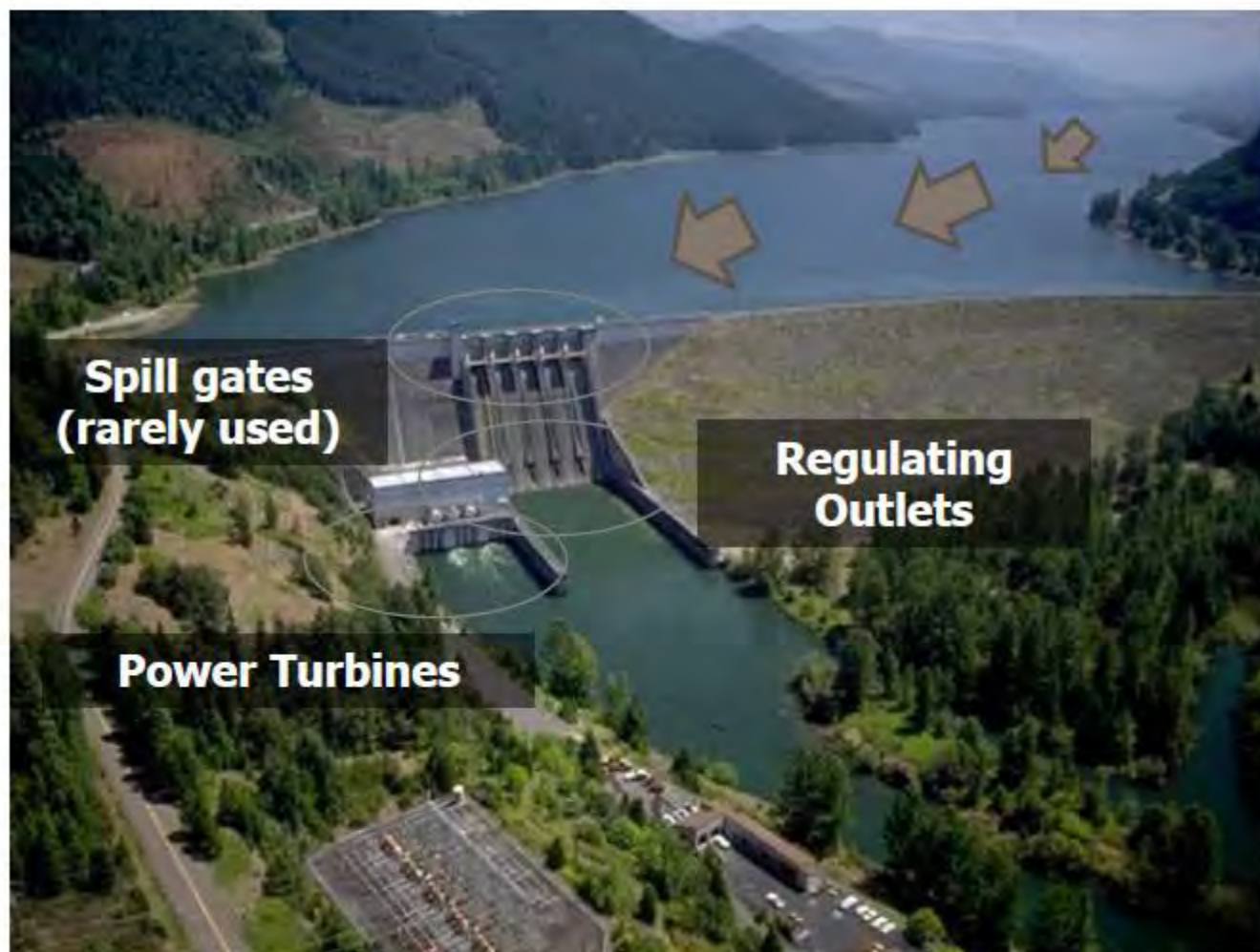
- **Big 4 (North and South Santiam, Cougar, Middle Fork)**

- Upstream/downstream passage
 - Temperature control and flow modification

- **Revetments and other physical habitat (mainstem projects)**



ISSUE: DOWNSTREAM JUVENILE FISH PASSAGE IS CHALLENGING



Lookout Point Dam

- Long reservoirs
- Predators / Copepods
- Limited passage routes
 - Deep intakes (juveniles are surface oriented)
 - High mortality
- Fish movement in reservoirs
- Annual Reservoir Fluctuation (100-160ft)
- Biologically Beneficial – Feasible – Cost Effective



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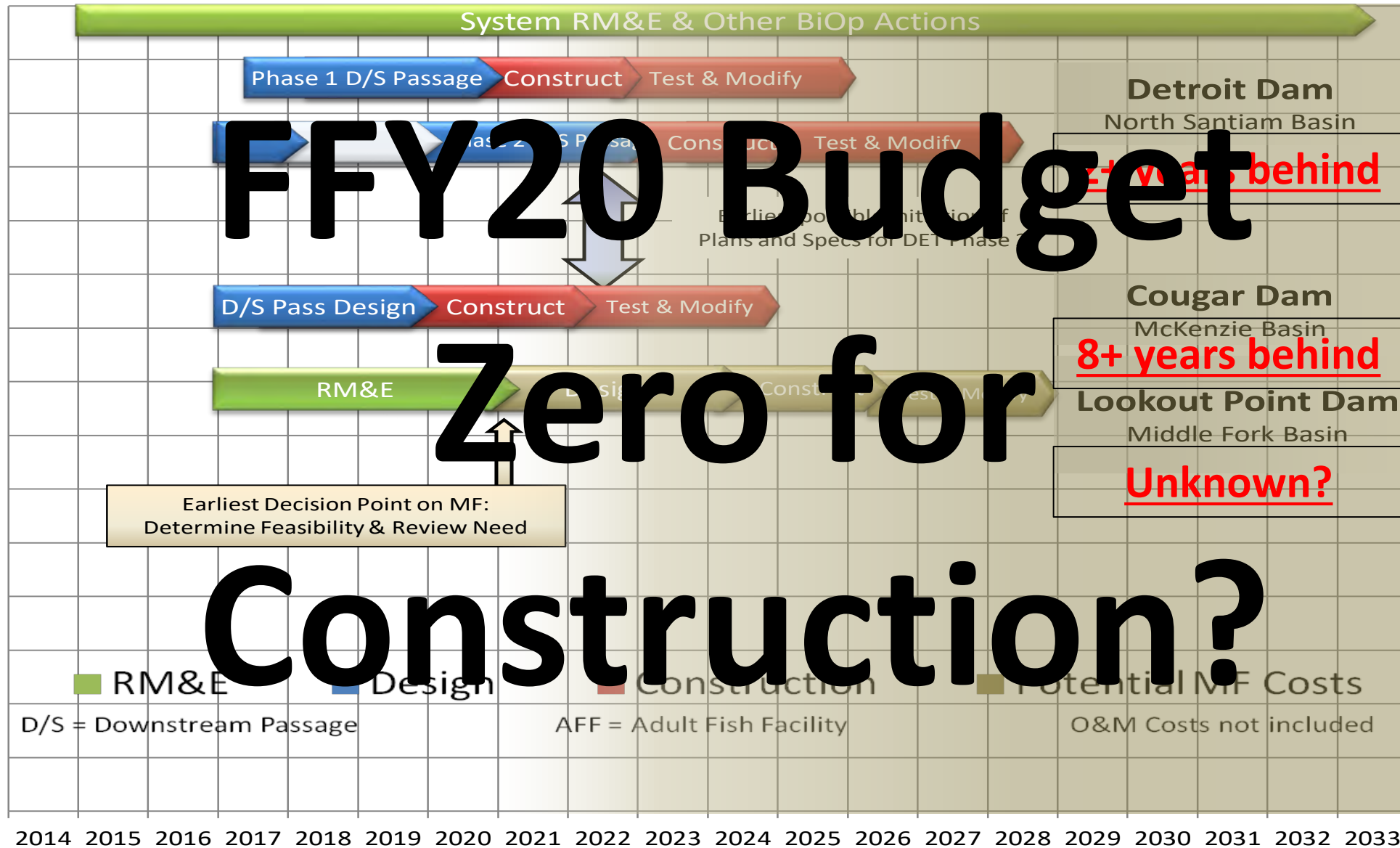
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Flood Control/Hydropower Accomplishments

- **Clackamas: 2012-2015**
 - PGE implements upstream and downstream fish passage structures their dams
 - **Highly Effective** – significant increase in survival
- **North Santiam: 2013**
 - adult collection facilities completed
- **South Santiam: 2014-2018**
 - Adult collection facilities completed
- **McKenzie: 2005-2010**
 - Temperature control tower at Cougar Dam completed
 - Adult collection facility completed
- **Middle Fork Willamette: 2010-2018**
 - winter drawdown operations at Fall Creek Dam
 - Fall Creek Adult Collection Facility completed



Recommended Plan Implementation Schedule



Upper Willamette Conservation and Recovery Plan for Chinook Salmon and Steelhead 2011

- Joint plan prepared by ODFW and NMFS
- Adopted in August 2011
 - Oregon conservation plan under Native Fish Conservation Policy
 - Federal ESA recovery plan



Recovery Goals and Criteria

- Conservation road map to delist both species
- ESA Delisting Recovery Goals
- Broad Sense Recovery
 - Support range of economic, ecological, and cultural needs



“All H” Strategy



- Hydro
- Habitat
- Hatchery
- Harvest
- Other species

**CANNOT DELIST WITHOUT
REINTRODUCTION ABOVE BIG 4**

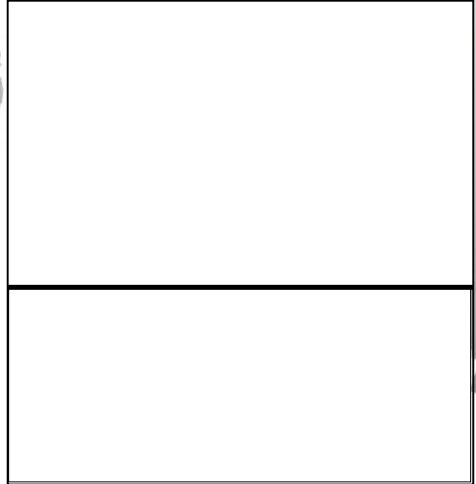
Winter Steelhead

Recovery Plan Status



Winter Steelhead

Desired Status



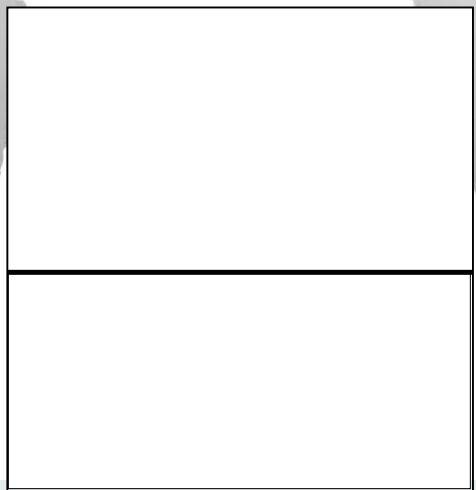
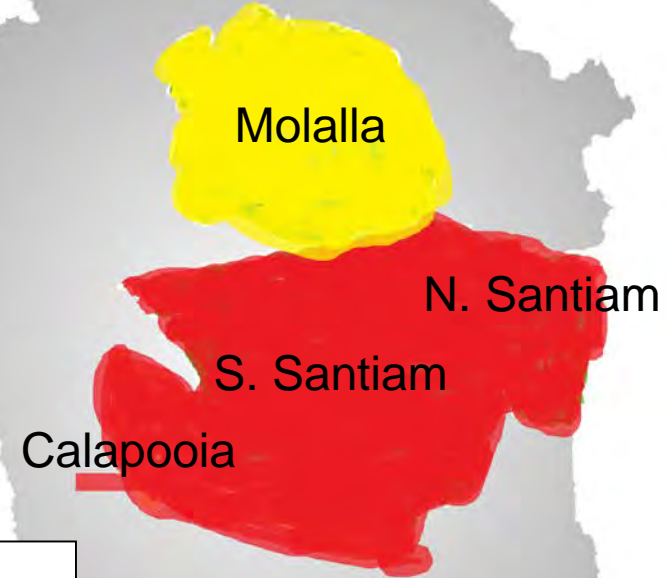
Winter Steelhead

Current Status (2010)



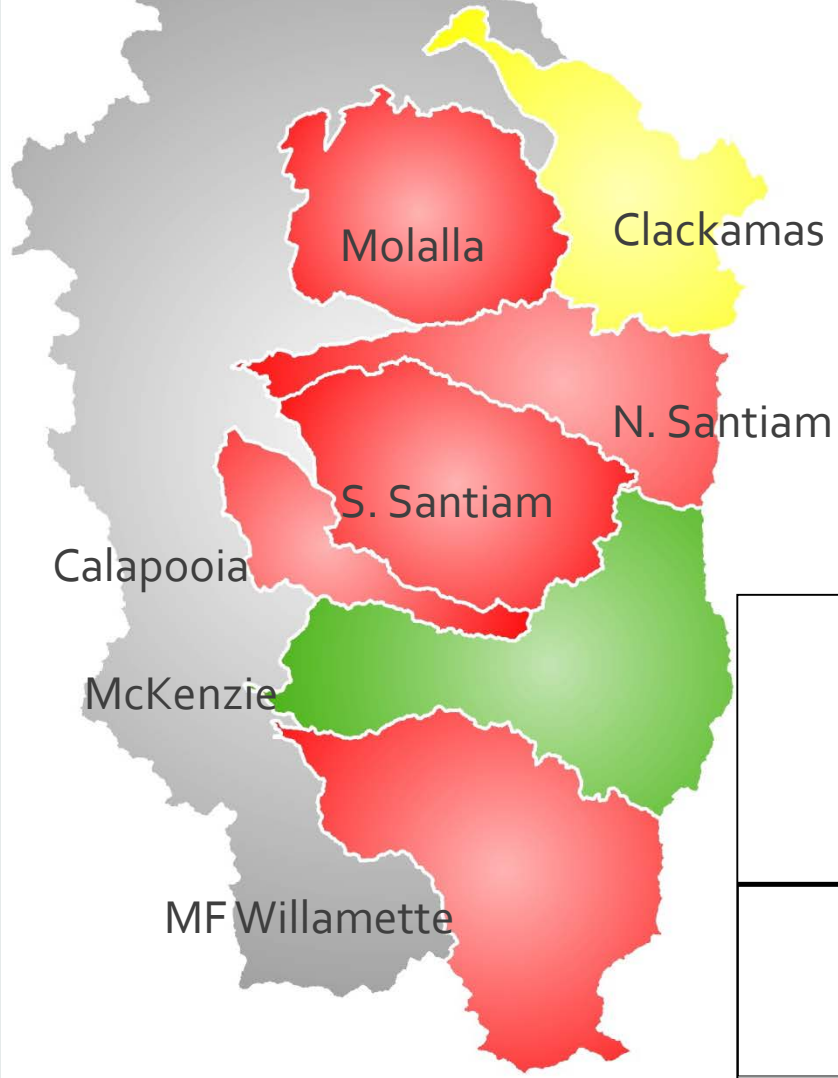
Winter Steelhead

Current Status (2019)



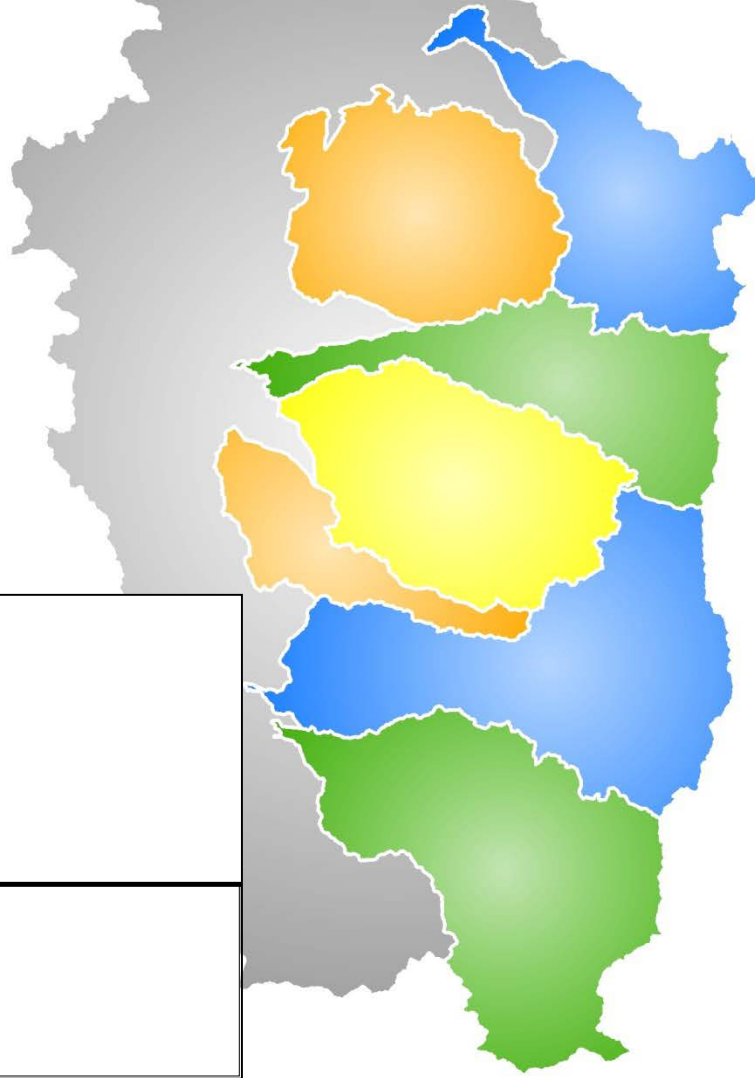
Spring Chinook

Recovery Plan Status



Spring Chinook

Desired Status



Major Strategies and Actions - Habitat

Freshwater Habitat Actions

- Best Management Practices, State/Federal guidelines
- Voluntary protective and restoration actions
- ODEQ TMDL Water Quality actions

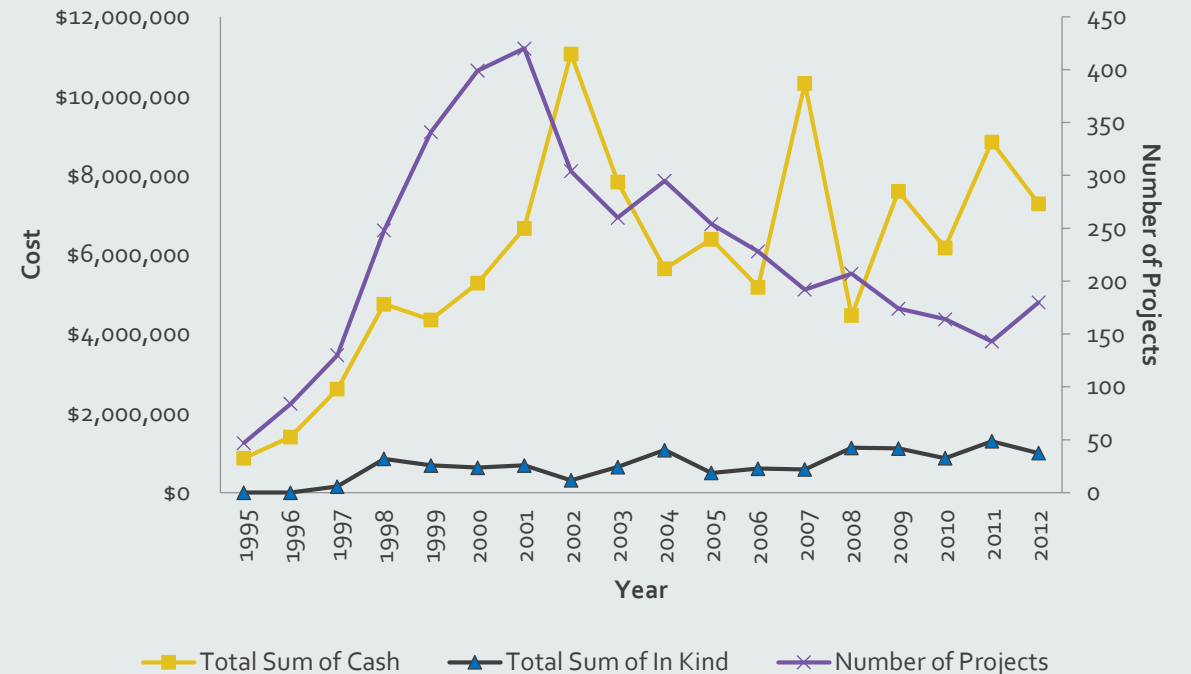
Estuarine Habitat Actions

- NMFS Lower Columbia Estuary Recovery Plan



Habitat Accomplishments – Basin-wide

- \$135 M spent on habitat restoration since 1999
- 4,000 restoration projects completed
- 161 miles of instream habitat restored
- 885 miles of riparian habitat restored
- Over 1,100 miles of habitat made accessible



Number and cost of Willamette Basin habitat restoration and protection projects reported to the OWRI between 1995 and 2012.

SEA-LION MANAGEMENT

2019



Removed

34

At Willamette



Winter Steelhead

3128

Returned



Additional Removal Authority



FULL IMPLEMENTATION



All Locations



California



Steller

Where Are We in 2019?

- **The Good News:**
 - Oregon Chub Delisted (2015)
 - Significant investments and progress on habitat protection/restoration
 - Getting in front of the marine mammal issue
 - Oregon and Oregonians are doing their part, the Feds need to hold up their end of the bargain.



Where Are We in 2019?

- **The Bad News:**

- Spring Chinook and Winter Steelhead at MUCH greater risk of extinction
- Expected benefits from BiOp actions over last 10 years have not been realized
- Feds are not honoring hatchery mitigation responsibilities


- **Next Steps:**

- Fed's must expedite and fully implement passage at the Big 4 or salmon/steelhead will go extinct in the Willamette



MCKENZIE SUBBASIN – FY18

- Cougar Downstream Fish Passage - \$5,185,000
 - Design work on Floating Screen Structure
 - Development of a physical model
- Research Monitoring and Evaluation - \$30,000
 - Portable Floating Fish Collector



Questions?

