

**Legislative
Fiscal Office**

Oregon State Capitol
900 Court Street NE, H-178
Salem, OR 97301
503-986-1828



**Joint Committee on
Ways and Means**

Sen. Betsy Johnson, Senate Co-Chair
Sen. Elizabeth Steiner Hayward, Senate Co-Chair
Rep. Dan Rayfield, House Co-Chair

Sen. Jackie Winters, Senate Co-Vice Chair
Rep. David Gomberg, House Co-Vice Chair
Rep. Greg Smith, House Co-Vice Chair

Ken Rocco, Legislative Fiscal Officer
Paul Siebert, Deputy Legislative Fiscal Officer

To: Natural Resources Subcommittee
From: Matt Stayner, Legislative Fiscal Office
Date: April 18, 2019
Subject: HB 5527 – Oregon Parks and Recreation Department
Work Session Recommendations

Oregon Parks and Recreation Department – Agency Totals

	2015-17 Actual	2017-19 Legislatively Approved	2019-21 Current Service Level	2019-21 LFO Recommended
General Fund		228,729	273,580	
Lottery Funds	78,504,001	108,856,337	109,690,538	117,278,729
Other Funds	102,346,202	101,632,140	98,722,769	126,409,360
Federal Funds	7,266,847	16,422,002	10,294,950	16,690,443
Total Funds	188,117,050	227,139,208	218,981,837	260,378,532
Positions	847	867	867	870
FTE	576.26	595.05	599.79	602.55

The LFO recommended budget for the Oregon Parks and Recreation Department represents a 14.6% increase from the 2017-19 legislatively approved budget. The budget recognizes fee revenues from a flexible fee schedule adopted by rule by the Parks Commission for the upcoming biennium as authorized by HB 2318 (2017). The allocation of projected Lottery Fund revenues for local grant programs was as of the September 2018 lottery revenue forecast.

Of the \$41.4 million in total additional expenditures above current service level, \$12 million is for grants that were awarded, but not fully drawn down in the 2017-19 biennium. \$3 million is for additional expenditure authority to allow OPRD to distribute increased funding available due to the increase in fuel taxes approved in the 2017 biennium. Of the remaining recommended expenditures, \$22 million are scheduled as one-time expenditures in order to maintain structural balance with the agency's ongoing revenues and expenditures.

Maximum Supervisory Ratio:

The agency reported a maximum supervisory ratio of 1:8 for the 2019-21 biennium.

Adjustments to Current Service Level

See attached "Work Session Presentation Report."

Note: Statewide adjustments and six-year capital construction expenditures are not included in these recommendations. Any needed adjustments will be made in end of session bills.

Accept LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5527. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation to SB 5527, with modifications. (VOTE)

Performance Measures

See attached "Legislatively Proposed 2019-21 Key Performance Measures."

Accept LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures. (VOTE)

OR

Change LFO Recommendation:

MOTION: I move the LFO recommendation on Key Performance Measures, with modifications. (VOTE)

Budget Notes

#1 Budget Note: Parks Property Acquisition

In addition to any other required materials, The Oregon Parks and Recreation Department shall provide a report to the Joint Committee on Ways and Means during the budget presentation hearings for the 2021-23 biennium detailing purchases of additional park property completed, or anticipated to be completed during the 2019-21 biennium. The report must include, at a minimum, the specific location, acres, and price paid for each property, and the initial development and management plan for each property.

Accept LFO Recommendation:

MOTION: I move the LFO recommendation on Budget Notes. (VOTE)

OR

Change LFO Recommendation (any changes must be approved by the co-chairs):

MOTION: I move the LFO recommendation on Budget Notes, with modifications.
(VOTE)

Recommended Changes

LFO recommends a budget of \$117,278,729 Lottery Funds, \$126,409,360 Other Funds, \$16,690,443 Federal Funds and 870 positions (602.55 FTE), which is reflected in the -1 amendment.

MOTION: I move adoption of the -1 amendment to SB 5527. (VOTE)

Final Subcommittee Action

LFO recommends that SB 5527, as amended by the -1 amendment, be moved to the Ways and Means Full Committee.

MOTION: I move SB 5527, as amended, to the Full Committee with a do pass recommendation. (VOTE)

Carriers

Full Committee: _____

House Floor: _____

Senate Floor: _____

LFO102 - Work Session Presentation Report
2019-21 Biennium

Version: L - 01 - LFO Analyst Recommended
Cross Reference: 63400-000-00-00-00000
Parks & Recreation Dept

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	218,894	100,597,217	99,889,179	16,389,923	-	-	217,095,213	867	596.05
2017-19 Ebds, SS & Admin Act	9,835	8,259,120	1,742,961	32,079	-	-	10,043,995	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	228,729	108,856,337	101,632,140	16,422,002	-	-	227,139,208	867	596.05
2017-19 Leg Approved Budget (Base)	228,729	102,148,107	101,176,692	16,422,002	-	-	219,975,530	867	596.05
Summary of Base Adjustments	37,131	2,403,230	2,141,324	59,423	-	-	4,641,108	-	3.74
2019-21 Base Budget	265,860	104,551,337	103,318,016	16,481,425	-	-	224,616,638	867	599.79
010: Non-PICS Pers Svc/Vacancy Factor	2,566	1,465,381	1,549,703	2,760	-	-	3,020,410	-	-
020: Phase In / Out Pgm & One-time Cost	4,101	(307,388)	(8,898,943)	(6,526,505)	-	-	(15,728,735)	-	-
030: Inflation & Price List Adjustments	1,053	3,981,208	2,753,993	337,270	-	-	7,073,524	-	-
2019-21 Current Service Level	273,580	109,690,538	98,722,769	10,294,950	-	-	218,981,837	867	599.79
Adjusted 2019-21 Current Service Level	273,580	109,690,538	98,722,769	10,294,950	-	-	218,981,837	867	599.79
Total LFO Recommended Packages	(273,580)	7,588,191	27,686,591	6,395,493	-	-	41,396,695	3	2.76
2019-21 Legislative Actions	-	117,278,729	126,409,360	16,690,443	-	-	260,378,532	870	602.55
Net change from 2017-19 Leg Approved Budget	(228,729)	8,422,392	24,777,220	268,441	-	-	33,239,324	3	6.50
Percent change from 2017-19 Leg Approved Budget	(100.0%)	7.7%	24.4%	1.6%	0.0%	0.0%	14.6%	0.4%	1.1%
Net change from 2019-21 Adj Current Service Level	(273,580)	7,588,191	27,686,591	6,395,493	-	-	41,396,695	3	2.76
Percent change from 2019-21 Adj Current Service Level	(100.0%)	6.9%	28.0%	62.1%	0.0%	0.0%	18.9%	0.4%	0.5%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	218,894	904,444	941,247	-	-	-	2,064,585	5	4.88
2017-19 Ebds, SS & Admin Act	9,835	16,880	9,910	-	-	-	36,625	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	228,729	921,324	951,157	-	-	-	2,101,210	5	4.88
2017-19 Leg Approved Budget (Base)	228,729	921,324	951,157	-	-	-	2,101,210	5	4.88
Summary of Base Adjustments	37,131	28,704	28,900	-	-	-	94,735	-	0.12
2019-21 Base Budget	265,860	950,028	980,057	-	-	-	2,195,945	5	5.00
010: Non-PICS Pers Svc/Vacancy Factor	2,566	3,037	3,105	-	-	-	8,708	-	-
020: Phase In / Out Pgm & One-time Cost	4,101	-	-	-	-	-	4,101	-	-
030: Inflation & Price List Adjustments	1,053	19,607	20,590	-	-	-	41,250	-	-
2019-21 Current Service Level	273,580	972,672	1,003,752	-	-	-	2,250,004	5	5.00
Adjusted 2019-21 Current Service Level	273,580	972,672	1,003,752	-	-	-	2,250,004	5	5.00
Total LFO Recommended Packages	(273,580)	708,979	457,177	-	-	-	892,576	1	1.00
2019-21 Legislative Actions	-	1,681,651	1,460,929	-	-	-	3,142,580	6	6.00
Net change from 2017-19 Leg Approved Budget	(228,729)	760,327	509,772	-	-	-	1,041,370	1	1.12
Percent change from 2017-19 Leg Approved Budget	(100.0%)	82.5%	53.6%	0.0%	0.0%	0.0%	49.6%	20.0%	23.0%
Net change from 2019-21 Adj Current Service Level	(273,580)	708,979	457,177	-	-	-	892,576	1	1.00
Percent change from 2019-21 Adj Current Service Level	(100.0%)	72.9%	45.6%	0.0%	0.0%	0.0%	39.7%	20.0%	20.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 105 Improve Visitor Experience

Package Description This package provides one-time-only expenditure limitation of \$243,900 Lottery Funds and \$256,100 Other Funds to assist with internal and external work to broaden OPRD's reach to a more diverse staff and visitor base. The plan involves investment into internal training to ensure staff understand recreation and service needs of under-represented and non-traditional users. It will also include work to recruit a work force that better represents the changing demographics in Oregon.

LFO Recommendation Approve

LFO Recommended	-	243,900	256,100	-	-	-	500,000	-	-
-----------------	---	---------	---------	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 801 LFO Analyst Adjustments

Package Description This package shifts funding for the Office of Outdoor Recreation from General Fund to Lottery Funds.

LFO Recommendation Approve

LFO Recommended	(273,580)	273,580	-	-	-	-	-	-	-
-----------------	-----------	---------	---	---	---	---	---	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 802 Technical Position Adjustments

Package Description This package includes budgetary adjustments to move a position serving at the agency's Public Information Officer from the Central Services Division to the Director's Office. The Department adjusted workloads and reporting structures among the Deputy Director's for Operations and Central Business Services. With the restructuring of the Communication unit, it was determined that this position would return to its former assignment working directly on specific projects assigned by the Director. The duties of this position include being the agency Public Information Officer, being responsible for the agency's response to public records requests, policy advisor to the Director and project lead for the Director's Office. No classification change is expected.

LFO Recommendation Approve

LFO Recommended	-	191,499	201,077	-	-	-	392,576	1	1.00
-----------------	---	---------	---------	---	---	---	---------	---	------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	-	16,137,822	14,793,148	-	-	-	30,930,970	78	76.85
2017-19 Ebds, SS & Admin Act	-	1,422,467	134,633	-	-	-	1,557,100	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	-	17,560,289	14,927,781	-	-	-	32,488,070	78	76.85
2017-19 Leg Approved Budget (Base)	-	16,352,059	14,927,781	-	-	-	31,279,840	78	76.85
Summary of Base Adjustments	-	1,070,679	229,861	-	-	-	1,300,540	3	2.84
2019-21 Base Budget	-	17,422,738	15,157,642	-	-	-	32,580,380	81	79.69
010: Non-PICS Pers Svc/Vacancy Factor	-	252,336	258,931	-	-	-	511,267	-	-
030: Inflation & Price List Adjustments	-	1,216,013	1,276,835	-	-	-	2,492,848	-	-
2019-21 Current Service Level	-	18,891,087	16,693,408	-	-	-	35,584,495	81	79.69
Adjusted 2019-21 Current Service Level	-	18,891,087	16,693,408	-	-	-	35,584,495	81	79.69
Total LFO Recommended Packages	-	1,094,346	1,149,084	-	-	-	2,243,430	(2)	(2.12)
2019-21 Legislative Actions	-	19,985,433	17,842,492	-	-	-	37,827,925	79	77.57
Net change from 2017-19 Leg Approved Budget	-	2,425,144	2,914,711	-	-	-	5,339,855	1	0.72
Percent change from 2017-19 Leg Approved Budget	0.0%	13.8%	19.5%	0.0%	0.0%	0.0%	16.4%	1.3%	0.9%
Net change from 2019-21 Adj Current Service Level	-	1,094,346	1,149,084	-	-	-	2,243,430	(2)	(2.12)
Percent change from 2019-21 Adj Current Service Level	0.0%	5.8%	6.9%	0.0%	0.0%	0.0%	6.3%	(2.5%)	(2.7%)

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 101 Operational Cost Increases

Package Description The funding in the package addresses increased costs for two components of its reservation system. The first issue, an increase in merchant services costs, is related to an increase in the dollar volume of transactions that are completed using credit or debit cards. The second part is for costs associated with the transition to contracted call center reservation services from OPRD provided services. OPRD transitioned to using contracted call center services in December 2016. Of the nine call center positions that had been established at OPRD, three were eliminated and the six remaining were abolished in favor of the creation of three positions; a design specialist, a public affairs specialist, and a research analyst, as part of a permanent finance plan that was approved in the 2017-19 biennium. Since the agency repurposed the funding of the six positions for the three new positions rather than using that funding to pay for the contracted call center services, a funding shortfall was created in the agency's budget. The September 2018 Emergency Board provided a one-time increase in expenditure limitation to address the budgetary shortfall. This package makes that correction permanent in the agency's ongoing budget. Of the package total, \$1,168,224 is for costs associated with the reservation system, \$40,006 is for costs associated with merchant fees and \$55,591 for costs associated with Department of Administrative Services (DAS) financial systems use.

LFO Recommendation Approve

LFO Recommended	-	616,492	647,329	-	-	-	1,263,821	-	-
-----------------	---	---------	---------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 105 Improve Visitor Experience

Package Description This package provides one-time-only expenditure limitation of \$100,000 total funds to implement an ongoing inclusion competency training for all OPRD staff, and one-time-only expenditure limitation of \$100,000 total funds to develop an effective branding strategy for the Department.

LFO Recommendation Approve

LFO Recommended	-	97,560	102,440	-	-	-	200,000	-	-
------------------------	---	--------	---------	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 108 Apply Modern Tech to Improve Service

Package Description This package provides one-time-only expenditure limitation of \$243,900 Lottery Funds and \$256,100 Other Funds for reservation system replacement planning, expenditure limitation of \$283,412 Lottery Funds and \$297,588 Other Funds (of which \$73,170 Lottery Funds and \$76,830 Other Funds is one-time-only) for costs related to the transition to Office 365, ongoing expenditure limitation of \$185,364 Lottery Funds and \$194,636 Other Funds for increased costs of Enterprise Technology Services (ETS) from the Department of Administrative Services, and expenditure limitation of \$122,865 Lottery Funds and \$129,011 Other Funds to establish a limited duration position (0.88 FTE) to initiate the process of infrastructure evaluation by mapping locations of underground infrastructure in state parks.

LFO Recommendation Approve

LFO Recommended	-	835,541	877,335	-	-	-	1,712,876	1	0.88
------------------------	---	---------	---------	---	---	---	-----------	---	------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 802 Technical Position Adjustments

Package Description This package includes budgetary adjustments for three individual position actions:

1. A position serving at the agency's Public Information Officer is moved from the Central Services Division to the Director's Office. The Department adjusted workloads and reporting structures among the Deputy Director's for Operations and Central Business Services. With the restructuring of the Communication unit, it was determined that this position would return to its former assignment working directly on specific projects assigned by the Director. The duties of this position include being the agency Public Information Officer, being responsible for the agency's response to public records requests, policy advisor to the Director and project lead for the Director's Office. No classification change is expected.
2. Three (3) positions are moved from Central Services to Direct Services. The Department adjusted workloads and reporting structures among the Deputy Director's for Operations and Central Business Services. It was determined that the Risk/Safety Unit should be more closely aligned with Park Operations – the field structure receives the most benefit from these positions. The transition is expected to be completed during the 2019-21 biennium. The duties of these positions will not change – just the reporting structure within the Department. These positions work with the Department's safety committee, safety coaches across the state, assist with safety training and review of incidents across the Department; the unit also handles all of the Department's risk claims and worker's comp claims. The positions are a Manger and two Safety Specialist 2's; no classifications will be changed.
3. A Right of Way Agent position is moved from Direct Services to Central Services. The Department reviewed the duties associated with this position and determined that the position should be part of OPRD's Contracts and Procurement Unit. While the position works with leases, rental and other agreements often associated with property owned by OPRD, the Department has determined that all contracts should be handled in a single division. The duties of the position are not expected to change – just the reporting structure within the Department. No classification change is expected.

LFO Recommendation Approve

LFO Recommended	-	(455,247)	(478,020)	-	-	-	(933,267)	(3)	(3.00)
------------------------	---	-----------	-----------	---	---	---	-----------	-----	--------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	-	19,372,489	3,274,456	1,742,574	-	-	24,389,519	13	13.00
2017-19 Ebds, SS & Admin Act	-	3,440,618	(1,269)	-	-	-	3,439,349	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	-	22,813,107	3,273,187	1,742,574	-	-	27,828,868	13	13.00
2017-19 Leg Approved Budget (Base)	-	19,413,107	3,273,187	1,742,574	-	-	24,428,868	13	13.00
Summary of Base Adjustments	-	(635,181)	(122,009)	-	-	-	(757,190)	(4)	(4.00)
2019-21 Base Budget	-	18,777,926	3,151,178	1,742,574	-	-	23,671,678	9	9.00
010: Non-PICS Pers Svc/Vacancy Factor	-	65,328	42,908	-	-	-	108,236	-	-
030: Inflation & Price List Adjustments	-	650,166	104,730	67,558	-	-	822,454	-	-
2019-21 Current Service Level	-	19,493,420	3,298,816	1,810,132	-	-	24,602,368	9	9.00
Adjusted 2019-21 Current Service Level	-	19,493,420	3,298,816	1,810,132	-	-	24,602,368	9	9.00
Total LFO Recommended Packages	-	4,500,000	14,250,000	-	-	-	18,750,000	-	-
2019-21 Legislative Actions	-	23,993,420	17,548,816	1,810,132	-	-	43,352,368	9	9.00
Net change from 2017-19 Leg Approved Budget	-	1,180,313	14,275,629	67,558	-	-	15,523,500	(4)	(4.00)
Percent change from 2017-19 Leg Approved Budget	0.0%	5.2%	436.1%	3.9%	0.0%	0.0%	55.8%	(30.8%)	(30.8%)
Net change from 2019-21 Adj Current Service Level	-	4,500,000	14,250,000	-	-	-	18,750,000	-	-
Percent change from 2019-21 Adj Current Service Level	0.0%	23.1%	432.0%	0.0%	0.0%	0.0%	76.2%	0.0%	0.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 104 Improve and Develop Parks

Package Description This package provides one-time-only Other Funds limitation of \$3,000,000 to address fish passage and habitat concerns at Bates State Park. The existing Bates State Park pond dam fish ladder does not meet current fish passage requirements. The project will allow for renovations or rebuilding, if necessary, of the fish ladder to meet current standards including a fish stream bypass. The addition of the stream bypass will also reduce the effects of the higher water temperature caused by the pond.

LFO Recommendation Approve

LFO Recommended	-	-	3,000,000	-	-	-	3,000,000	-	-
-----------------	---	---	-----------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 105 Improve Visitor Experience

Package Description This package provides one-time-only expenditure limitation of \$3,500,000 total funds to provide for increased accessibility improvements in existing day use and overnight facilities throughout the park system and enhance overnight camping options along the coast. The funding will be allocated across three projects. The first is \$500,000 to be used to expand ADA enhancements to picnic facilities, campgrounds, trail systems and viewpoints. The second is \$1,000,000 to allow for an accelerated schedule of restroom replacements. The remaining \$2,000,000 will allow OPRD to selectively add additional camping along the Oregon coast, including the addition of a small tent walk-in loop at Fort Stevens State Park, and make improvements to older sites along the coast where campgrounds are built to capacity.

LFO Recommendation Approve

LFO Recommended	-	1,500,000	2,000,000	-	-	-	3,500,000	-	-
-----------------	---	-----------	-----------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 106 Prep for State Park System Centennial in 2022

Package Description This package provides one-time-only expenditure limitation of \$7,000,000 Other Funds to allow for the construction of several projects in commemoration of State Parks Centennial. The projects currently planned include development a new overnight camping facility at Fogerty Creek State Park, a new parking area, visitor orientation/education facilities, and projects to mitigate congestion at Silver Falls State Park, and implementation of visitor/traffic management strategies in the smith rock master plan, including the development of new entrance areas and visitor welcome facility at Smith Rock State Park.

LFO Recommendation Approve

LFO Recommended	-	-	7,000,000	-	-	-	7,000,000	-	-
-----------------	---	---	-----------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 107 Invest in Signature State Trails

Package Description This package provides one-time-only expenditure limitation of \$2,250,000 Other Funds to provide funding for work on closing gaps in the Oregon Coast Trail and for improvements associated with the extension of the Historic Columbia River Highway Trail. \$1.25 million will be used to conduct an assessment of existing Coast Trail conditions and facility needs, provide restoration or trail reroutes to achieve maintenance goals, design and construct identified trail side facilities and improve trail signage as needed. \$1.0 million would be used in conjunction with ODOT funded projects to make improvements at Viento State Park where the Columbia River Highway Trail would intersect and overlay a portion of the existing shop access road. OPRD would work with ODOT on site grading, construction of a new shop access road and employee parking area.

LFO Recommendation Approve

LFO Recommended	-	-	2,250,000	-	-	-	2,250,000	-	-
-----------------	---	---	-----------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 109 Targeted Strategic Park Acquisitions

Package Description This package provides one-time-only Lottery Fund expenditure limitation \$3,000,000 for the purchase of state park property.

LFO Recommendation Approve

Budget Notes In addition to any other required materials, The Oregon Parks and Recreation Department shall provide a report to the Joint Committee on Ways and Means during the budget presentation hearings for the 2021-23 biennium detailing purchases of additional park property completed, or anticipated to be completed during the 2019-21 biennium. The report must include, at a minimum, the specific location, acres, and price paid for each property, and the initial development and management plan for each property.

LFO Recommended	-	3,000,000	-	-	-	-	3,000,000	-	-
------------------------	---	------------------	---	---	---	---	------------------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	-	48,698,465	60,900,102	2,123,199	-	-	111,721,766	742	472.32
2017-19 Ebds, SS & Admin Act	-	3,267,677	1,577,825	7,588	-	-	4,853,090	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	-	51,966,142	62,477,927	2,130,787	-	-	116,574,856	742	472.32
2017-19 Leg Approved Budget (Base)	-	49,866,142	62,022,479	2,130,787	-	-	114,019,408	742	472.32
Summary of Base Adjustments	-	1,848,142	1,965,294	6,363	-	-	3,819,799	1	4.78
2019-21 Base Budget	-	51,714,284	63,987,773	2,137,150	-	-	117,839,207	743	477.10
010: Non-PICS Pers Svc/Vacancy Factor	-	1,046,843	1,176,673	338	-	-	2,223,854	-	-
020: Phase In / Out Pgm & One-time Cost	-	(287,388)	(1,183,107)	-	-	-	(1,470,495)	-	-
030: Inflation & Price List Adjustments	-	593,347	950,925	77,532	-	-	1,621,804	-	-
2019-21 Current Service Level	-	53,067,086	64,932,264	2,215,020	-	-	120,214,370	743	477.10
Adjusted 2019-21 Current Service Level	-	53,067,086	64,932,264	2,215,020	-	-	120,214,370	743	477.10
Total LFO Recommended Packages	-	785,259	3,265,864	118,000	-	-	4,169,123	5	4.88
2019-21 Legislative Actions	-	53,852,345	68,198,128	2,333,020	-	-	124,383,493	748	481.98
Net change from 2017-19 Leg Approved Budget	-	1,886,203	5,720,201	202,233	-	-	7,808,637	6	9.66
Percent change from 2017-19 Leg Approved Budget	0.0%	3.6%	9.2%	9.5%	0.0%	0.0%	6.7%	0.8%	2.1%
Net change from 2019-21 Adj Current Service Level	-	785,259	3,265,864	118,000	-	-	4,169,123	5	4.88
Percent change from 2019-21 Adj Current Service Level	0.0%	1.5%	5.0%	5.3%	0.0%	0.0%	3.5%	0.7%	1.0%

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 101 Operational Cost Increases

Package Description This package provides increased expenditure limitation of \$1,211,806 Other Funds and \$201,717 Lottery Funds for specific budget items where costs are increasing faster than inflation and the cost is generally outside of the department's control. These include:

- Expenditures from the user-fee supported preventative maintenance fund
 - Extraordinary inflation for Utilities, Fleet, and Fire Protection
 - Expenditure limitation for "enterprise" activities related to vended goods or services at campgrounds, like firewood sales, and
 - Additional expenditure limitation for the "lower Deschutes river dedicated account", for the funding of allowable projects from the account
- The package also provides a one-time-only increase in Federal Funds expenditure limitation of \$118,000 that is supported by additional revenue from the US Bureau of Reclamation. Funding will be used for construction projects in Prineville management unit.

LFO Recommendation Approve

LFO Recommended	-	201,717	1,211,806	118,000	-	-	1,531,523	-	-
------------------------	---	---------	-----------	---------	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 102 Grant Obligations from Past Biennium

Package Description This package provides one-time-only expenditure limitation of \$633,694 total funds to complete work under a grant awarded to OPRD from the Federal Emergency Management Agency (FEMA) for state park properties damaged in the Willamette Valley and along the Oregon coast due to 2015 winter storms. Not all work was completed during the 2017-19 biennium as anticipated.

LFO Recommendation Approve

LFO Recommended	-	158,423	475,271	-	-	-	633,694	-	-
-----------------	---	---------	---------	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 103 Agency Shared Costs for State Capitol Park

Package Description This package provides one-time-only Other Funds expenditure limitation of \$400,000 for the department to conduct an evaluation of necessary repairs at the State Capitol Park. The funding for the evaluation is transferred to OPRD from the Department of Administrative Services for this purpose.

LFO Recommendation Approve

LFO Recommended	-	-	400,000	-	-	-	400,000	-	-
------------------------	---	---	---------	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 104 Improve and Develop Parks

Package Description This package provides ongoing expenditure limitation of \$100,000 total funds to develop and implement comprehensive archaeological testing projects at state parks. Each project entails contracting with an archaeological services contractor to research known archaeological resources, solicit a permit from State Historic Preservation Office to perform site testing, and to develop and implement a testing protocol which could include test pits, ground penetrating radar, or other methods as appropriate. This information will be used to identify key archaeological features and sites, delineate site boundaries and provide critical archaeological background information to expedite clearances on needed projects such as repairs to critical park infrastructure like water, electric and sewer facilities where archeological testing is often a legal requirement.

LFO Recommendation Approve

LFO Recommended	-	48,780	51,220	-	-	-	100,000	-	-
-----------------	---	--------	--------	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 110 Support Multiagency Salmonberry Trail Project

Package Description This package provides one-time-only \$500,000 Other Funds expenditure limitation and the authorization to establish a limited-duration position (1.00 FTE) to work as a project manager on the Salmonberry Trail Project. OPRD has been working with the Department of Forestry and other local partners toward the goal of creating the Salmonberry Trail. The package recognizes \$425,000 in new revenues from grants and donated funds raised for the project, the remaining funding is carried-forward from prior biennia.

LFO Recommendation Approve

LFO Recommended	-	-	500,000	-	-	-	500,000	1	1.00
-----------------	---	---	---------	---	---	---	---------	---	------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 111 Invest in Parks and Heritage Staff

Package Description This package provides expenditure limitation of \$112,591 Lottery Funds and \$118,222 Other Funds and authorizes the establishment of one position (0.88 FTE) as an additional Park Region Manager. This will allow OPRD to divide the existing three regions of the state into four regions, reducing the travel of two positions. to balance work load, geographic distance, and responsiveness to stakeholders

LFO Recommendation

LFO Recommended	-	112,591	118,222	-	-	-	230,813	1	0.88
-----------------	---	---------	---------	---	---	---	---------	---	------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 802 Technical Position Adjustments

Package Description This package includes budgetary adjustments for three individual position actions.

1. Three (3) positions are moved from Central Services to Direct Services. The Department adjusted workloads and reporting structures among the Deputy Director's for Operations and Central Business Services. It was determined that the Risk/Safety Unit should be more closely aligned with Park Operations – the field structure receives the most benefit from these positions. The transition is expected to be completed during the 2019-21 biennium. The duties of these positions will not change – just the reporting structure within the Department. These positions work with the Department's safety committee, safety coaches across the state, assist with safety training and review of incidents across the Department; the unit also handles all of the Department's risk claims and worker's comp claims. The positions are a Manger and two Safety Specialist 2's; no classifications will be changed.

2. A Program Analyst 2 is moved from Community Support and Grants to Direct Services. When the Grant section had a recent vacant position, a review was conducted and it was determined that with a few adjustments to duties in the unit, this position could be freed up to fill a need in Park Administration. The position is expected to work on property management, planning and stewardship projects. No classification change is currently expected.

3. A Right of Way Agent position is moved from Direct Services to Central Services. The Department reviewed the duties associated with this position and determined that the position should be part of OPRD's Contracts and Procurement Unit. While the position works with leases, rental and other agreements often associated with property owned by OPRD, the Department has determined that all contracts should be handled in a single division. The duties of the position are not expected to change – just the reporting structure within the Department. No classification change is expected.

LFO Recommendation Approve

LFO Recommended	-	263,748	509,345	-	-	-	773,093	3	3.00
-----------------	---	---------	---------	---	---	---	---------	---	------

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2017-19 Agy. Leg. Adopted	-	15,483,997	19,980,226	12,524,150	-	-	47,988,373	29	29.00
2017-19 Ebds, SS & Admin Act	-	111,478	21,862	24,491	-	-	157,831	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2017-19 Leg Approved Budget	-	15,595,475	20,002,088	12,548,641	-	-	48,146,204	29	29.00
2017-19 Leg Approved Budget (Base)	-	15,595,475	20,002,088	12,548,641	-	-	48,146,204	29	29.00
Summary of Base Adjustments	-	90,886	39,278	53,060	-	-	183,224	-	-
2019-21 Base Budget	-	15,686,361	20,041,366	12,601,701	-	-	48,329,428	29	29.00
010: Non-PICS Pers Svc/Vacancy Factor	-	97,837	68,086	2,422	-	-	168,345	-	-
020: Phase In / Out Pgm & One-time Cost	-	(20,000)	(7,715,836)	(6,526,505)	-	-	(14,262,341)	-	-
030: Inflation & Price List Adjustments	-	1,502,075	400,913	192,180	-	-	2,095,168	-	-
2019-21 Current Service Level	-	17,266,273	12,794,529	6,269,798	-	-	36,330,600	29	29.00
Adjusted 2019-21 Current Service Level	-	17,266,273	12,794,529	6,269,798	-	-	36,330,600	29	29.00
Total LFO Recommended Packages	-	499,607	8,564,466	6,277,493	-	-	15,341,566	(1)	(1.00)
2019-21 Legislative Actions	-	17,765,880	21,358,995	12,547,291	-	-	51,672,166	28	28.00
Net change from 2017-19 Leg Approved Budget	-	2,170,405	1,356,907	(1,350)	-	-	3,525,962	(1)	(1.00)
Percent change from 2017-19 Leg Approved Budget	0.0%	13.9%	6.8%	(0.0%)	0.0%	0.0%	7.3%	(3.5%)	(3.5%)
Net change from 2019-21 Adj Current Service Level	-	499,607	8,564,466	6,277,493	-	-	15,341,566	(1)	(1.00)
Percent change from 2019-21 Adj Current Service Level	0.0%	2.9%	66.9%	100.1%	0.0%	0.0%	42.2%	(3.5%)	(3.5%)

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 101 Operational Cost Increases

Package Description This package provides \$3,000,000 Other Funds expenditure limitation to allow OPRD to distribute increased funding available from the increase in fuels tax approved during the 2017 Legislative session. The increased limitation will be used to award grants for operations, maintenance and law enforcement of ATV riding areas.

LFO Recommendation Approve

LFO Recommended	-	-	3,000,000	-	-	-	3,000,000	-	-
-----------------	---	---	-----------	---	---	---	-----------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 102 Grant Obligations from Past Biennium

Package Description This package reestablishes expenditure limitation for certain grant programs that was phased-out of the agency's budget at the current service level. The package provides limitation to allow for payment of grants that were awarded, but not fully drawn upon in the 2017-19 biennium. These include: \$5.18 million Other Funds for the Main Street Grant program; \$613,000 Other Funds for the County Opportunity Grant program, and \$6.27 million Federal Funds for the Land and Water Conservation Fund and the Recreational Trails program.

LFO Recommendation Approve

LFO Recommended	-	-	5,796,868	6,269,990	-	-	12,066,858	-	-
-----------------	---	---	-----------	-----------	---	---	------------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 106 Prep for State Park System Centennial in 2022

Package Description This package provides \$490,000 in Lottery Fund expenditure limitation to supplement existing funding in four community grant programs. The package adds \$150,000 Lottery Funds to the Diamond in the Rough historic preservation grant program that is currently only supported by Other Funds from the Cultural Trust and Special Assessment application fees. The package increases funding for the Preserving Oregon historic and archaeology grant program by \$150,000, increases funding for the Heritage grant program by \$150,000 for non-building heritage projects, and increases funding for the Museum grant program by \$40,000.

LFO Recommendation Approve

LFO Recommended	-	490,000	-	-	-	-	490,000	-	-
-----------------	---	---------	---	---	---	---	---------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 111 Invest in Parks and Heritage Staff

Package Description This package provides ongoing expenditure limitation of \$9,607 Lottery Funds and \$7,503 Federal Funds (\$17,110 total funds) to reclassify two positions. An administrative specialist position will be converted to a natural resource specialist archaeologist position reviewing projects for compliance with applicable state and federal requirements. An information systems specialist position will be upwardly reclassified to better reflect current duties.

LFO Recommendation

LFO Recommended	-	9,607	-	7,503	-	-	17,110	-	-
-----------------	---	-------	---	-------	---	---	--------	---	---

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
--	--------------	---------------	-------------	---------------	------------------------	--------------------------	-------------	-----------	----------------------------

Package 802 Technical Position Adjustments

Package Description This package includes budgetary adjustments to move a Program Analyst 2 from Community Support and Grants to Direct Services. When the Grant section had a recent vacant position, a review was conducted and it was determined that with a few adjustments to duties in the unit, this position could be freed up to fill a need in Park Administration. The position is expected to work on property management, planning and stewardship projects. No classification change is currently expected.

LFO Recommendation Approve

LFO Recommended	-	-	(232,402)	-	-	-	(232,402)	(1)	(1.00)
-----------------	---	---	-----------	---	---	---	-----------	-----	--------

Legislatively Proposed 2019 - 2021 Key Performance Measures

Published: 4/17/2019 4:40:31 PM

Agency: Parks and Recreation Department

Mission Statement:

To provide and protect outstanding natural, scenic, cultural, historic and recreational sites for the enjoyment and education of present and future generations.

Legislatively Proposed KPMs	Metrics	Agency Request	Last Reported Result	Target 2020	Target 2021
1. PARK VISITATION - Visitors per acre of Oregon Parks and Recreation Department property.		Approved	480	450	450
2. HERITAGE PROGRAM BENEFITS - Number of properties, sites, or districts that benefit from an OPRD-managed heritage program.		Approved	2,064	2,107	2,130
3. Grant Programs - Percent of Oregon communities that benefit from an OPRD-managed grant program.		Approved	52%	54.70%	57.10%
4. PROPERTY ACQUISITION - Recreation lands index: Park lands and waters acquired by OPRD as a percentage of total goal. (Linked to Oregon Benchmark #91)		Approved	78%	82%	83%
5. FACILITIES BACKLOG - Percent reduction in facilities backlog since 1999.		Approved	0%	85%	85%
6. CUSTOMER SATISFACTION - Percent of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Accuracy	Approved	0%	95%	95%
	Availability of Information		0%	95%	95%
	Overall		0%	95%	95%
	Helpfulness		0%	95%	95%
	Timeliness		0%	95%	95%
	Expertise		0%	95%	95%
7. COMMISSION BEST PRACTICES - Percent of total best practices met by the State Parks and Recreation Commission.		Approved	100%	100%	100%

LFO Recommendation:

The Legislative Fiscal Office recommends adoption of the Key Performance Measures and targets as presented.

SubCommittee Action:

Requested by JOINT COMMITTEE ON WAYS AND MEANS

**PROPOSED AMENDMENTS TO
SENATE BILL 5527**

- 1 On page 1 of the printed bill, delete lines 5 through 7.
- 2 In line 8, delete “2” and insert “1”.
- 3 In line 13, delete “\$1,254,948” and insert “\$1,460,929”.
- 4 In line 14, delete “\$17,872,163” and insert “\$17,842,492”.
- 5 In line 16, delete “\$67,743,280” and insert “\$68,198,128”.
- 6 In line 18, delete “\$21,591,397” and insert “\$21,358,995”.
- 7 In line 19, delete “3” and insert “2”.
- 8 In line 23, delete “\$1,211,902” and insert “\$1,681,651”.
- 9 In line 24, delete “\$17,639,590” and insert “\$17,611,333”.
- 10 In line 26, delete “\$53,640,498” and insert “\$53,852,345”.
- 11 On page 2, line 1, delete “\$17,963,657” and insert “\$17,765,880”.
- 12 In line 2, delete “4” and insert “3”.
- 13 In line 7, delete “5” and insert “4”.
- 14 In line 15, delete “6” and insert “5”.

15
