

Ways & Means Public Safety Subcommittee

2019 – 2021 AGENCY PRESENTATION

DYLAN ARTHUR, EXECUTIVE DIRECTOR DR. SID THOMPSON, BOARD CHAIR





OUR MISSION

WE SUPPORT A SAFE AND JUST OREGON BY PROTECTING CITIZENS' RIGHTS AND PROMOTING POSITIVE OFFENDER CHANGE WHILE MAINTAINING ACCOUNTABILITY. THROUGH ENGAGEMENT OF PARTNERS, DEVELOPMENT OF EFFICIENT POLICIES, AND RESPECT FOR DIVERSITY, OUR STRONG, VALUED WORKFORCE STRIVES FOR A BETTER FUTURE FOR OUR STATE.

OUR VALUES

- INTEGRITY
- TEAM WORK
- ADAPTABILITY

OUR VISION A SAFE AND JUST OREGON

- PROFESSIONALISM
- PUBLIC SERVICE
- RESPECT



BOARD GOALS

The Board of Parole and Post-Prison Supervision works within the criminal justice system to achieve the following:

- Enhance public safety
- Set standard for sex offender notification through evidence based risk assessments
- Reduce repeat criminal behavior
- Ensure legal integrity

STRATEGIC GOALS & OUTCOMES

Our 10 year strategic plan is tied to our "fundamentals map" which lays out our core processes. These processes are measured monthly and reviewed quarterly in order to assist us in improving procedures and efficiencies.

10 YEAR GOAL

Set the national standard for parole boards in evidence informed decisions, innovative tools, conditions and processes, and effective parole board operations.





BOARD HISTORY

- The Oregon Parole Board was established in 1911. The fulltime Board was authorized in 1969. The 5 Board members are appointed by the Governor and confirmed by the Senate to 4-year terms. The Governor names the chair and vice chair.
- Authority is found in Article I §15 of the Oregon Constitution and Oregon Revised Statutes Chapters 144 and 163A.
 Board rules are promulgated in Oregon Administrative Rules Chapter 255.
- 2017-19 Budget is \$9,060,130
- The Board is currently composed of 28 FTE: 5 Board members, an Executive Director, a Supervising Executive Assistant, and 21 support staff.



Dome Building, 2017



BUDGET HISTORY & PROJECTIONS



BOPPPS STAFFING HISTORY (FTE)





KPM#	APPROVED KEY PERFORMANCE MEASURES (KPMs)					
1: PAROLE RECIDIVISM	Percentage of Matrix Inmates (offenders whose crime(s) were committed before November 1, 1989), Dangerous Offenders (sentenced by the court as a dangerous offender pursuant to ORS 161.725 and ORS 161.735), and Aggravated Murderers convicted of a new felony within three years of initial release. (Subset of OBM #64)					
2: ORDER OF SUPERVISION	Percentage of offenders being released from prison where the Board's order of supervision has been received by the community corrections office on or before the offender's release date from prison.					
3: VICTIM NOTIFICATION	Percentage of notifications sent to active registered victims no later than 30 days before any hearing conducted by the Board.					
4: ARREST WARRANT	Percentage of warrants received by the Board in which the warrant is issued within 5 days.					
5: REVOCATION	Percentage of revocations for offenders who violate their conditions of parole or post-prison supervision.					
6: DISCHARGE OF SUPERVISION	Percentage of expiration (of post-prison supervision or parole) orders that have been completed and mailed within 5 days of an offenders discharge from parole or post-prison supervision.					
7: ADMINISTRATIVE REVIEW	Percentage of administrative review responses completed and mailed within 60 days of receipt of an inmate/offender administrative review request.					
8: CUSTOMER SERVICE	Percentage of customers rating satisfaction with the Agency's customer service as good or excellent: overall customer service, timeliness, accuracy, helpfulness, expertise, and availability of information.					
	SUMMARY STATS: = TARGET TO -5% = TARGET TO -5% TO -15% = TARGET > -15% NO DATA					

BOPPPS 2019-21 JWM Presentation

0%

8



PERFORMANCE AND OUTCOME MEASURES

Overall, the Board is not meeting it's target or has no data on a majority of it's performance measures. Historically, the Board relied on external resources to obtain our data. We have taken steps to centralize and mine our own data.





KEY PERFORMANCE MEASURES REPORT

		2014	2015	2016	2017	2018
PAROLE RECIDIVISM	ACTUAL:	NO DATA	6.90%	NO DATA	17%	15.80%
(BASED ON PREVIOUS 3 YEARS)	TARGET:	8.50%	8.50%	8.50%	8.50%	8.50%
ORDER OF SUPERVISION	ACTUAL:	NO DATA	99.70%	91.40%	NO DATA	NO DATA
	TARGET:	99%	99%	99%	99%	99%
VICTIM NOTIFICATION	ACTUAL: TARGET:					100% 98%
ARREST WARRANT	ACTUAL:	NO DATA	92.60%	93.30%	99.99%	99.99%
	TARGET:	94.20%	94.20%	94.20%	94.20%	94.20%
REVOCATION	ACTUAL:	NO DATA	6.63%	5.83%	NO DATA	NO DATA
	TARGET:	10%	10%	10%	10%	10%
DISCHARGE OF SUPERVISION	ACTUAL:	NO DATA	95.90%	96.40%	NO DATA	NO DATA
	TARGET:	91.50%	91.50%	91.50%	91.50%	91.50%
ADMINISTRATIVE REVIEW	ACTUAL:	NO DATA	NO DATA	NO DATA	0%	23%
	TARGET:	70%	70%	70%	70%	70%
CUSTOMER SERVICE	ACTUAL:	NO DATA	94.41%	93.90%	95%	92%
	TARGET:	TBD	100%	100%	100%	100%
BOPPPS 2019-21 JWM Presentation SUMMARY STATS:		TARGET TO -5% 37.50%	ARGET TO -5% TO -15% 0%	= TARGET > -15% 62.50%	NO DATA	10

SUMMARY OF BOARD PROGRAMS

The Board is one program, funded by the General Fund. As an independent state agency, the Board is a critical component of the criminal justice system, spanning an person's path through the corrections system.

PROGRAMS & PRIORITIES

- Parole Release and Community Supervision
- Sex Offender Notification Level Risk Assessments
- Administrative Review, Appeals, and Legal Action
- Policies, Rules, and Operations



THE RESPONSIBILITY OF THE BOARD IS TO:

- 1. Impose prison terms and make parole decisions on certain offenders
- 2. Conduct risk assessments of sex offenders and place them into a notification level
- 3. Notify victims and criminal justice stakeholders of hearings and releases
- 4. Determine parole & post-prison supervision conditions
- 5. Approve sanctions and impose warrants on parole and post-prison supervision

SUMMARY OF BOARD PROGRAMS

PAROLE RELEASE & POST-PRISON SUPERVISION

- Board Hearings
 (Parole only 20/mo.)
- Orders of Supervision (375+/mo.)
- Warrants (500+/mo.)
- Sanctions/Revocations (650+/mo.)
- Discharges (300+/mo.)
- Morrissey Hearings (violations – 60+/mo.)
- Victim Notifications (50+/mo.)

ADMINISTRATIVE REVIEW, APPEALS, AND LEGAL ACTION

- Receive 25+/mo.; review and respond within 60 days
- Review Court decisions and impact on agency; implement changes as required

POLICIES, RULES, AND OPERATIONS

 Maintain Agency compliance with statute and rules

SEX OFFENDER NOTIFICATION LEVELS

 Classify registered sex offenders to a notification level, based on their risk to reoffend. (134 month)

SEX OFFENDER ASSESSMENT AND CLASSIFICATION

(ORS 163A; HB2549, 2013; HB2320, 2015; SB767 2017)

- Currently, 4,585 offenders have been classified into a level in Oregon. There are approximately 31,000 individuals on the sex offender registry. Oregon is #1 per capita in the nation.
 Approximately 100 individuals are added to the registry each month in Oregon.
- As of January 1, 2019, the Board began accepting petition for reclassification and relief hearings. We are not yet able to give an estimate on the workload the hearings will require.



ASSESSMENTS COMPLETED PER MONTH



SEX OFFENDER ASSESSMENTS

YEARS TO COMPLETE CLASSIFICATION OF HISTORICAL CONVICTIONS



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STATIC-99R PROCESS

STATIC-99R:

The Board uses the Static-99R actuarial assessment to determine the risk of adult male sex offenders to reoffend. The Static-99R requires a large amount of research and investigation before it can be completed and scored. Below is a brief overview of the process for each assessment:

- 1. Open File
 - Confirm registrant is alive
 - Run LEDS/NCIC
- 2. Gather Board Records
- 3. Locate Registrant
 - Send questionaire to registrant Wait for response
- 4. Request Records (that the Board does not have on file)
 - Review each report received to determine whether additional information/resources are necessary and order appropriate reports
- 5. Score Static-99R

- 6. Send Notice of Rights
 - 60 days for response
- 7. Waiver of Review
 - Prepare final order for Board signature
 - Enter Static-99R into DOC400
- 8. Written Objections / Request for Review
 - Hearings officer will review and respond to objections and complete report Process mirrors initial
 - assessment process
 - Hearings officer will prepare final order for Board signature
- 9. Final Order Signed by Board
- 10. Order Transmitted to OSP



NUMBER OF UNCLASSIFIED SEX OFFENDER REGISTRANTS BY COUNTY

UPDATED: JANUARY 29, 2019

Baker 85 Benton 200 Clackamas 1293 Clatsop 172 Columbia 252 Coos 338 Crook 118 Curry 138 Deschutes 801 Douglas 766 Gilliam 11 Grant 44 Harney 84 Hood River 57 Jackson 1204

Jefferson 150 Josephine 550 Klamath 484 Lake 53 Lane 1847 Lincoln 341 Linn 1018 Malheur 288 Marion 2128 Morrow 82 Multnomah 3355 Polk 387 Sherman 9 Tillamook 154 Umatilla 416

Union 160 Wallowa 27 Wasco 155 Washington 1662 Wheeler 5 Yamhill 544

TOTAL: 26,415

* In addition, 1,340 of these registrants are incarcerated and 5,761 live out of state *

2018-2021 BOARD ORGANIZATION



OREGON

PAROLE & POST-PRISO

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OF



PRIMARY BUDGET DRIVERS FOR 2017-19 BIENNIUM





Environmental Factors

IMPLEMENTATION OF HB 2549 (2013), HB 2320 (2015) & SB 767 (2017)

The Board is currently mandated to assess and classify sex offenders to a notification level.

IMPLEMENTATION OF HB 3194 (2013)

While there was no direct fiscal impact from HB 3194, there were increases in workload for staff and Board members, including change in processes and documents in order to accommodate new short-term transitional leave requirements.

IMPLEMENTATION OF SENTENCING GUIDELINES IN 1989

Initiated determinate sentencing and limited the Board's authority for release decision making.



Environmental Factors

NUMBER OF PERSONS IN PRISON OR ON POST-PRISON SUPERVISION As the numbers of incarcerated and supervised persons fluctuate, so do the duties of Board members and staff.

JUDICIAL APPEALS

Court decisions routinely impact Board decisions and processes.

VICTIM AND STAKEHOLDER PARTICIPATION IN BOARD ACTIONS

The Board recognizes victim impact and has increased efforts to include victims in Board processes. Consequently, the Board's workload has increased in this area.



PROGRAM CHANGES

- New innovative program created to assess Oregon sex offenders into a notification level according to risk to reoffend sexually.
- Began process for holding hearings on the reclassification of level of sex offenders and relief from the obligation to register.
- Major Impacts:
 - Created rules and procedures.
 - Increased number of assessments.
 - Increased number of staff.

AGENCY EFFORTS FOR COST SAVINGS

- The Board currently shares services with the Department of Corrections for Human Resources, Budget Analysis, Accounting, Payroll, Data Services, IT services, Procurement/Contracts.
- □ The Board is moving forward with electronic information:
 - Oregon Records Management System project for electronic offender file storage and maintenance.
 - Parole Board Management Information System module development making most processes paper free.
 - Electronic (PDF) hearing packets for Board hearings.
- □ The Board is utilizing interns and volunteers.
- □ The Board is using change management to find efficiencies in all processes.

MAJOR BUDGET INFORMATION

- Increased workload related to relief and reclassification hearings.
- The Board requires additional space due to program expansion. The Board is working with DAS to locate suitable space.
- In addition to traditional security concerns, holding hearings in Board offices necessitates additional security measures.



HISTORICAL VS PROJECTED SPENDING

SERVICE AREA	HISTORICAL EXPENDITURES	PROJECTED EXPENDITURES
PROFESSIONAL SERVICES PSYCHOLOGICAL EVALUATIONS SEX OFFENDER ASSESSMENTS BOARD APPOINTED ATTORNEYS	2017 - 2019: ~ \$1,124,612	2019 - 2021: \$1,200,000
FACILITY RENT	2017-2019: ~ \$332,165	2019-2021: \$460,416

SHARED PROGRAMS

The Board does not share programs. We do work closely with stakeholders such as: the Department of Corrections; Community Corrections; Oregon Youth Authority; Criminal Justice Commission; Oregon State Police; and the Psychiatric Security Review Board in the performance of our statutory duties.



PROPOSED LEGISLATION

BILL	EFFECT	HEARING DATE
#1. HB-2044 Change the date when the objection period for sex offenders begins to toll by using date of notice sent instead of date notice received.	Effects on Board: Minor Fiscal Impact: None	NOT SET
#2. HB-2045 Amends ORS 163A to remove assessment deadline and direct the Board to report biennially on completions of sex offender classifications. These reports would replace the deadline date.	Effects on Board: Major Fiscal Impact: Major	NOT SET



POLICY OPTION PACKAGE 103

New Positions: Board Assessment Specialists (AS2)

Budget: Establish 5 new permanent positions

Fiscal Impact: \$766,315



POLICY OPTION PACKAGE 105

New Position: Victim's Specialist (AS1)

Budget: Establish 1/2 time permanent position

Fiscal Impact: \$71,488



2019-21 GOVERNOR'S BUDGET

General Fund Constraints led to difficult decisions for the Public Safety Program Area.

In 2019-21, BOPPPS faces some challenges, including:

1. Maintenance and expansion of Board's proprietary computer system, PBMIS.



10% REDUCTIONS

ACTIVITY OR PROGRAM (which program or activity will not be undertaken)	DESCRIBE REDUCTION (Describe the effects of this reduction. include positions and FTE in 2017-19 and 2019-21)	AMOUNT AND FUND TYPE (GF, LF, OF, FF. Identify Revenue Source for OF, FF)	RANK AND JUSTIFICATION (Rank the activities or programs not undertaken in order of lowest cost for benefit obtained)
PACKAGE 031: STANDARD INFLATION	Impacts ability to pay costs for goods and services, including contracted services for psychological evaluations, sex offender assessments, Attorney General services and inter-governmental agreements for hearings officers. Limits office supplies, equipment and technology necessary to complete core functions.	GF -\$269,619	While a reduction in inflation would further reduce those described services, it would not cease program activities. (No legislative concept has been filed)
ISS5: REDUCTION TO HALF TIME	Reduction in Professional Services will inhibit the Board's ability to maintain effective contracted services for statutorily required psychological and sex offender evaluations; inter-governmental agreements, and other necessary business services.	GF -\$269,619	Reduction of position will reduce response time for computer and equipment issues. It may affect other required program activities because of assistance delays, but it will not cease program activities. (No legislative concept has been filed)
PERSONAL SERVICES: OFFICE SPECIALIST 1 RECEPTIONIST (4000029)	Removal of this position will reduce the Board's ability to promptly respond to customers and stakeholders who may call or visit the board. Certain duties from this desk will be shifted to other positions, creating increased workloads for staff.	GF - \$53,984	Removal of this position will reduce the Board's ability to promptly respond to customers and stakeholders who may call or visit the board. Certain duties from this desk will be shifted to other positions, creating increased workloads for staff.



10% REDUCTIONS

ACTIVITY OR PROGRAM (which program or activity will not be undertaken)	DESCRIBE REDUCTION (Describe the effects of this reduction. include positions and FTE in 2017-19 and 2019-21)	AMOUNT AND FUND TYPE (GF, LF, OF, FF. Identify Revenue Source for OF, FF)	RANK AND JUSTIFICATION (Rank the activities or programs not undertaken in order of lowest cost for benefit obtained)
ADMINISTRATIVE SPEC 2 ASSESSMENT SPECIALIST (4170044, 4170045)	Reduction of this position to .5 FTE will inhibit the Board's ability to effectively complete statutorily required assessments by the prescribed deadline of December 1, 2018 (ORS 163A.100). Work would be shifted to other staff, resulting in additional delays.	GF - \$67,585	Reduction of position will inhibit the board's ability to comply with statutory duties and deadlines, but it will not cease program activities. (No legislative concept has been filed)
PROFESSIONAL SERVICES	Reduction of funds for contracted statutorily required services for psychological evaluations and sex offender evaluations. These services include offender psychiatric or psychological evaluations. The Board relies on qualified providers to conduct the necessary evaluations of inmates	GF -\$418,098	Reduction in Professional Services will inhibit the Board's ability to make progress in reducing the number of sex offenders requiring risk assessments and other necessary business services but it will not cease program activities. (No legislative concept has been filed)



LONG-TERM VACANCIES - LWR

As a small agency, the Board does not typically incur many long-term vacancies.

There is only one staff person assigned per duty, except for assessment staff; therefore, when vacancies occur, recruitment and hiring are immediate.



<u>APPENDIX</u>

- Results of agency audits by SOS (297.070) No audits conducted this biennium.
- Recent changes to agency budget or management flexibility – None.
- Summary of proposed technology projects None.
- Other Funds ending balance form Slide 36.
- Agency Fundamentals map Slide 37.
- Board traditional processes map Slide 38.
- Board SONL program map Slide 39.
- Board 10 year Strategic Plan Slide 40.



APPENDIX - ENDING BALANCE FORM

November-18

2017-19 Budget Execution

Other Fund

Performance by Object Code

Month Ending:	1/0/	emper-18		
			Projected	
			Revenue or	
Object Description		Budget	Expenditures	Balance
8445 Fines & Forfeitures		-	(2,472)	\$ (2,472
8465 Other Sales Income-Sale of Photocopie	s	-	(5,728)	\$ (5,728
8470 Donations & Grants		-		s -
8485 Other Loan Repayments		-		\$-
8530 Federal Revenues		-		\$-
8605 Transfer In - Intrafund		-		\$-
8610 Transfer from State Agencies		-		s -
8690 Transfers In - Other		-		s -
8705 Transfers Out - Intrafund		-		s -
8XXX Infrequent Revenue		-		\$-
REVENUE		-	(8,200)	(8,20
PERSONAL SERVICES TOTAL		-	-	-
9207 In-State Travel		-	:	s -
9215 Professional Development		-	:	\$-
9218 Office Expenses	\$	11,254	\$ - 3	\$ 11,25
9219 Telecommunications		-	:	s -
9220 State Government Service Charge		-		s -
9222 Data Processing Services		-		\$-
9223 Data Processing Supplies		-	:	s -
9231 Publicity and Publications		-		s -
9232 Professional Services		-		\$-
9240 Attorney General		-		s -
9241 Employee Recruit/Well/Safe		-		s -
9245 Dues and Subscriptions		-		s -
9255 Facilities Rental and Tax		-		\$-
9257 Facilities and Maintenance		-		\$-
9261 Food and Kitchen Supplies		-		\$-
9263 Medical Services		-		s -
9290 Other Services & Supplies		-		s -
9297 Undistributed S.S.		-	:	s -
9299 Expendable Property \$250-\$5,000		-	:	\$-
S&S TOTAL		11,254	-	11,25
CAPITAL OUTLAY TOTAL		-		
SPECIAL PAYMENTS		-		
	Totals	11,254	-	11,254

Oregon Board of Parole and Post-Prison Supervision

Fundamentals Map

Tier 1



Oregon Board of Parole and Post-Prison Supervision Dome Fundamentals Map

Tier 2



Oregon Board of Parole and Post-Prison Supervision Tier 2 SONL Fundamentals Map

DUNDATIONS		We support a safe and just Oregon by change while maintaining accounta efficient policies, and respect for diver	bility. Through engagement of partner	rs, development of	OBPPPS VISION A safe and just Orego	•	VALUES
		We exist to classify sex offenders and to make objective dete	rminations regarding relief or rec		ze		
CORE PROCESSES	OP1 Gathering Data	OP2 Completing Assessments	OP3 Reviewing Objections	OP4 Pre-Screening	OP5 Processing Petitions	OP6 Conducting Hearings	OP7 Conducting Administrative Reviews
SUB PROCESSES	 Prioritizing Opening assessment file Researching Gathering documents Documenting actions and requests Documenting and entering data 	 Determining type of assessment Reviewing available documents Completing assessments Sending Notice of Rights or Level I order Determining Results Objection/Waiver Processing Final Order Entering Data 	 Receiving objections Determining extent of review Determining compliance with OAR's Gathering additional data if needed Analyzing all data Communicating findings in writing Forwarding findings to the Board Entering findings data 	 Receiving pre-screen requests Gathering data Determining qualifications Documenting findings Communicating findings 	 Collecting money Collecting petitions Reviewing petitions Gathering documents Reviewing documents Completing risk reassessment(s) Determining petition status Entering data 	 Scheduling Hearings Sending notification of hearing Creating hearings packet Holding Hearings Making Decisions Communicating decision 	See OBPPPS Map
PROCESS MEASURES	 a. Gathering documents b. Files opened c. Alternative population referrals d. Files proceeding to assessment scoring 	a. Days to complete Level 1 full assessment b. Days to complete Level 2/3 full assessment c. Days to complete Level 1 adopted assessment d. Days to complete Level 2/3 adopted assessment e. Days to complete Level 1 alternative assessment f. Days to complete Level 2/3 alternative assessment g. Inter-rater reliability h.Completed full static 99s i. Completed adopted static 99s j. Completed alterative population assessments	a. Objection queue time b. Objection completion (adopted) c. Objection completion (full) d. Initial score or classification changed (full) e. Initial score or classification changed (adopted)	a. Time per prescreen b.Overturned decisions c. Prescreens completed per month	a. Time per petition – regular b. Time per petition – returned c. Completed petitions d. Petitions sent to hearings e. Time to complete reassessment	a. Time to schedule hearings b. Timely notifications c. On time hearings d. Cancelled hearings e. Overturned decisions f. Completed hearings	
PROCESS	Kim	Tara	Kerry	Michael Hsu	Kerry	Diana	



BOPPPS STRATEGIC PLAN

THE OREGON BOARD OF PAROLE & POST-PRISON SUPERVISION WILL SET THE NATIONAL STANDARD FOR PAROLE BOARDS IN EVIDENCE INFORMED DECISIONS, INNOVATIVE TOOLS, CONDITIONS AND PROCESSES, AND EFFECTIVE PAROLE BOARD OPERATIONS

WORKFORCE

The Oregon Board of Parole & Post-Prison Supervision has a highly skilled, motivated and stable workforce.

ENGAGEMENT

The Oregon Board of Parole & Post-Prison Supervision engaged employees are meeting or exceeding organization performance targets

NATIONAL RESOURCE

The Oregon Board of Parole & Post-Prison Supervision is recognized as a National Resource for innovative practices in sex offender classification and sustainable offender success.

TECHNOLOGY

Technology within the Oregon Board of Parole & Post-Prison Supervision is interactive with the rest of the criminal justice system.

INNOVATION

The Oregon Board of Parole & Post-Prison Supervision has innovative practices and a flexible work environment.

