SENATE AMENDMENTS TO SENATE BILL 1528

By COMMITTEE ON FINANCE AND REVENUE

February 9

1 On <u>page 1</u> of the printed bill, line 2, after "amending" delete the rest of the line and delete line 2 3 and insert "ORS 314.752, 316.043, 316.085 and 318.031; repealing ORS 316.044; and prescribing an 3 effective date.".

4 Delete lines 5 through 26 and delete pages 2 through 6 and insert:

5 "<u>SECTION 1.</u> Sections 2 and 3 of this 2018 Act are added to and made a part of ORS 6 chapter 315.

⁷ "<u>SECTION 2.</u> (1) A credit against the taxes that are otherwise due under ORS chapter
⁸ 316 or, if the taxpayer is a corporation, under ORS chapter 317 or 318, is allowed to a tax⁹ payer for certified Opportunity Grant contributions made by the taxpayer during the tax
¹⁰ year to the Opportunity Grant Fund established under section 4 of this 2018 Act.

11 "(2)(a) The Department of Revenue shall, in cooperation with the Higher Education Co-12 ordinating Commission, conduct an auction of tax credits under this section. The department 13 may conduct the auction in the manner that it determines is best suited to maximize the 14 return to the state on the sale of tax credit certifications and shall announce a reserve bid 15prior to conducting the auction. The reserve amount shall be at least 95 percent of the total 16 amount of the tax credit. Moneys necessary to reimburse the department for the actual 17 costs incurred by the department in administering an auction, not to exceed 0.25 percent of 18 auction proceeds, are continuously appropriated to the department. The department shall 19 deposit net receipts from the auction required under this section in the Opportunity Grant 20 Fund.

"(b) The commission may adopt rules necessary for the administration of the auction.

"(3) Contributions made under this section shall be deposited in the Opportunity Grant
 Fund.

"(4)(a) Upon receipt of a contribution, the commission shall, except as provided in section 3 of this 2018 Act, issue to the taxpayer written certification of the amount certified for tax credit under this section to the extent the amount certified for tax credit, when added to all amounts previously certified for tax credit under this section, does not exceed \$14 million for the fiscal year in which certification is made.

29 "(b) The commission and the department are not liable, and a refund of a contributed 30 amount need not be made, if a taxpayer that has received tax credit certification is unable 31 to use all or a portion of the tax credit to offset the tax liability of the taxpayer.

32 "(5) To the extent the commission does not certify contributed amounts as eligible for a 33 tax credit under this section, the taxpayer may request a refund of the amount the taxpayer 34 contributed, and the commission shall refund that amount.

35 "(6)(a) Except as provided in paragraph (b) of this subsection, a tax credit claimed under

21

1 this section may not exceed the tax liability of the taxpayer and may not be carried over to 2 another tax year.

"(b) Any tax credit otherwise allowable under this section that is not used by the tax-3 4 payer in a particular tax year may be carried forward and offset against the taxpayer's tax liability for the next succeeding tax year. Any credit remaining unused in the next succeed-5 ing tax year may be carried forward and used in the second succeeding tax year, and like-6 7 wise, any credit not used in that second succeeding tax year may be carried forward and used 8 in the third succeeding tax year but may not be carried forward for any tax year thereafter. "(c) A taxpayer is not eligible for a tax credit under this section if the first tax year for 9 which the credit would otherwise be allowed begins on or after January 1, 2024. 10

11 "(7) If a tax credit is claimed under this section by a nonresident or part-year resident 12 taxpayer, the amount shall be allowed without proration under ORS 316.117.

"(8) If the amount of contribution for which a tax credit certification is made is allowed
as a deduction for federal tax purposes, the amount of the contribution shall be added to
federal taxable income for Oregon tax purposes.

¹⁶ <u>SECTION 3.</u> (1) In lieu of the issuance of certifications for tax credit under section 2 ¹⁷ of this 2018 Act by the Higher Education Coordinating Commission, the Legislative Assembly ¹⁸ may, no later than 30 days prior to the end of each fiscal year, appropriate to the commission ¹⁹ for deposit into the Opportunity Grant Fund established under section 4 of this 2018 Act an ²⁰ amount equal to the total amount that would otherwise be certified for tax credits during ²¹ the upcoming fiscal year, based on the amount of contributions and accompanying applica-²² tions for credit received by the commission during the fiscal year.

"(2) If the Legislative Assembly makes the election allowed in subsection (1) of this sec tion:

"(a) Any contributions to the Opportunity Grant Fund made for the upcoming fiscal year
and for which an application for a credit under section 2 of this 2018 Act is pending shall,
at the request of the taxpayer, be refunded by the commission; and

28 "(b) A credit under section 2 of this 2018 Act may not be claimed for any contribution 29 made during the current fiscal year.

"SECTION 4. (1) The Opportunity Grant Fund is established in the State Treasury, sep arate and distinct from the General Fund. Interest earned by the Opportunity Grant Fund
 shall be credited to the fund.

33 "(2) Moneys in the Opportunity Grant Fund shall consist of:

34 "(a) Amounts donated to the fund;

35 "(b) Amounts appropriated or otherwise transferred to the fund by the Legislative As-36 sembly;

37 "(c) Other amounts deposited in the fund from any source; and

38 "(d) Interest earned by the fund.

39 "(3) Moneys in the fund are continuously appropriated to the Higher Education Coordi-40 nating Commission. After the payment of refunds to taxpayers as described in sections 2 and 41 3 of this 2018 Act and payments to a tax credit marketer for marketing services provided by 42 the marketer as described in section 5 of this 2018 Act, the balance remaining in the fund 43 shall be used for the Oregon Opportunity Grant program under ORS 348.260. 44 "(4) Expenditures from the fund are not subject to ORS 291.232 to 291.260.

45 "<u>SECTION 5.</u> The Higher Education Coordinating Commission may hire or contract with

1 a marketer to market the tax credits described in section 2 of this 2018 Act to taxpayers.

 $\mathbf{2}$

"<u>SECTION 6.</u> Sections 2, 3 and 5 of this 2018 Act apply to tax years beginning on or after

3 January 1, 2018, and before January 1, 2024.

4 **"SECTION 7.** ORS 314.752 is amended to read:

"314.752. (1) Except as provided in ORS 314.740 (5)(b), the tax credits allowed or allowable to
a C corporation for purposes of ORS chapter 317 or 318 shall not be allowed to an S corporation.
The business tax credits allowed or allowable for purposes of ORS chapter 316 shall be allowed or

8 are allowable to the shareholders of the S corporation.

9 "(2) In determining the tax imposed under ORS chapter 316, as provided under ORS 314.734, on 10 income of the shareholder of an S corporation, there shall be taken into account the shareholder's 11 pro rata share of business tax credit (or item thereof) that would be allowed to the corporation (but 12 for subsection (1) of this section) or recapture or recovery thereof. The credit (or item thereof), re-13 capture or recovery shall be passed through to shareholders in pro rata shares as determined in the 14 manner prescribed under section 1377(a) of the Internal Revenue Code.

"(3) The character of any item included in a shareholder's pro rata share under subsection (2) of this section shall be determined as if such item were realized directly from the source from which realized by the corporation, or incurred in the same manner as incurred by the corporation.

"(4) If the shareholder is a nonresident and there is a requirement applicable for the business tax credit that in the case of a nonresident the credit be allowed in the proportion provided in ORS 316.117, then that provision shall apply to the nonresident shareholder.

21(5) As used in this section, 'business tax credit' means the following credits: ORS 315.104 22(forestation and reforestation), ORS 315.138 (fish screening, by-pass devices, fishways), ORS 315.141 23(biomass production for biofuel), ORS 315.156 (crop gleaning), ORS 315.164 and 315.169 (agriculture workforce housing), ORS 315.176 (bovine manure), ORS 315.204 (dependent care assistance), ORS 24 25315.208 (dependent care facilities), ORS 315.213 (contributions for child care), ORS 315.237 (employee 26and dependent scholarships), ORS 315.271 (individual development accounts), ORS 315.304 (pollution 27control facility), ORS 315.326 (renewable energy development contributions), ORS 315.331 (energy conservation projects), ORS 315.336 (transportation projects), ORS 315.341 (renewable energy re-28source equipment manufacturing facilities), ORS 315.354 and 469B.151 (energy conservation facili-29 30 ties), ORS 315.506 (tribal taxes on reservation enterprise zones and reservation partnership zones), ORS 315.507 (electronic commerce), ORS 315.514 (film production development contributions), ORS 31315.521 (university venture development funds), ORS 315.523 (employee training programs), ORS 32315.533 (low income community jobs initiative), ORS 315.675 (Trust for Cultural Development Ac-33 34count contributions), ORS 317.097 (loans for affordable housing), ORS 317.124 (long term enterprise 35 zone facilities), ORS 317.147 (loans for agriculture workforce housing), ORS 317.152 (qualified research expenses) and ORS 317.154 (alternative qualified research expenses) and section 9, chapter 36 37 774, Oregon Laws 2013 (alternative fuel vehicle contributions) and section 2 of this 2018 Act 38 (Opportunity Grant Fund contributions).

39

"SECTION 8. ORS 318.031 is amended to read:

"318.031. It being the intention of the Legislative Assembly that this chapter and ORS chapter
317 shall be administered as uniformly as possible (allowance being made for the difference in imposition of the taxes), ORS 305.140 and 305.150, ORS chapter 314 and the following sections are incorporated into and made a part of this chapter: ORS 315.104, 315.141, 315.156, 315.176, 315.204,
315.208, 315.213, 315.304, 315.326, 315.331, 315.336, 315.506, 315.507, 315.523 and 315.533 and section
2 of this 2018 Act (all only to the extent applicable to a corporation) and ORS chapter 317.

"SECTION 9. Section 10 of this 2018 Act is added to and made a part of ORS chapter 316. 1 2 "SECTION 10. There shall be added to federal taxable income for Oregon tax purposes the amount allowable as a deduction under section 199A(a) of the Internal Revenue Code for 3 4 the tax year. "SECTION 11. Section 10 of this 2018 Act applies to tax years beginning on or after Jan-5 uary 1, 2018. 6 7 "SECTION 12. ORS 316.043 is amended to read: "316.043. (1) As used in this section: 8 9 "(a) 'Material participation' has the meaning given that term in section 469 of the Internal Revenue Code. 10 11 "(b) 'Nonpassive income' means income other than income from passive activity as determined under section 469 of the Internal Revenue Code. 'Nonpassive income' does not include wages, in-1213terest, dividends or capital gains. "(c) 'Nonpassive loss' means loss other than loss from passive activity as determined under 14 15section 469 of the Internal Revenue Code. 16 "(2) If a taxpayer that meets the conditions of subsection [(6)] (5) of this section has nonpassive income attributable to any partnership or S corporation after reduction for nonpassive losses or 17 18 does business as a sole proprietorship, that portion of the taxpayer's income, not to exceed 19 **\$250,000,** that meets the conditions of subsection [(6)] (5) of this section shall be taxed at: "(a) The rate applicable under ORS 316.037; or 20 21"(b) At the election of the taxpayer, a rate of[:] 22"[(A)] seven percent of the first 250,000 of taxable income, or fraction thereof[;]. 23"[(B) Seven and two-tenths percent of taxable income exceeding \$250,000 but not exceeding \$500,000;] 24 25"[(C) Seven and six-tenths percent of taxable income exceeding \$500,000 but not exceeding \$126million;] 27"[(D) Eight percent of taxable income exceeding \$1 million but not exceeding \$2.5 million;] "[(E) Nine percent of taxable income exceeding \$2.5 million but not exceeding \$5 million; and] 28 29 "[(F) Nine and nine-tenths percent of taxable income exceeding \$5 million.] "[(3) The reduced rates allowed under subsection (2)(b) of this section may be adjusted as provided 30 in ORS 316.044.] 31"[(4)] (3) A taxpayer shall use the subtractions, deductions or additions otherwise allowed under 3233 this chapter in the calculation of income that is taxed at the rates otherwise applicable under ORS 34316.037. The only addition or subtraction allowed in the calculation of [nonpassive] income for which 35 the taxpayer uses the reduced [rates] rate allowed under subsection (2)(b) of this section shall be any depreciation adjustment directly related to the partnership, [or] S corporation or sole 36 37 proprietorship. 38 "[(5)] (4) The election under subsection (2)(b) of this section shall be irrevocable and shall be 39 made on the taxpayer's original return. If the taxpayer uses the reduced [rates] rate allowed under 40 subsection (2)(b) of this section, the calculation of income shall be substantiated on a form pre-41 scribed by the Department of Revenue and filed with the taxpayer's tax return for the tax year or 42at such other time and manner as the department may prescribe by rule. A taxpayer who uses the reduced [rates] rate available under subsection (2)(b) of this section may not join in the filing of a 43 44 composite return under ORS 314.778. "[(6)] (5) The [rates listed in] rate allowed under subsection (2)(b) of this section [apply] applies 45

Page 4

1 to [nonpassive] income attributable to a partnership, [or] S corporation or sole proprietorship only 2 if:

3 "(a) The taxpayer materially participates in the trade or business;

"(b) The partnership, [or] S corporation or sole proprietorship employs at least one person who
is not an owner, member or limited partner of the partnership or S corporation[; and] or the owner
of the sole proprietorship.

"(c) At least 1,200 aggregate hours of work in Oregon are performed, by the close of the tax year for which the reduced rate is allowed, by employees who meet the requirements of paragraph (b) of this subsection and who are employed by the partnership, [or] S corporation or sole **proprietorship**. In determining whether this requirement is met, only hours worked in a week in which a worker works at least 30 hours may be considered.

"(d) The hours of employment required under this subsection are not performed in industries in the following sectors, as denoted by the North American Industry Classification
System codes:

15 "(A) Professional, scientific and technical services (54); or

16 "(B) Health care and social assistance (62).

17 "(6) A taxpayer doing business as a sole proprietorship shall apply the reduced rate to 18 the sole proprietorship's net profit as reported on the taxpayer's return.

"(7)(a) A nonresident may apply the reduced [*rates*] **rate** allowed under subsection (2)(b) of this section only to income earned in Oregon.

"(b) A part-year resident shall calculate the tax due using the reduced [*rates*] **rate** allowed under subsection (2)(b) of this section by first applying [*those rates*] **the rate** to the taxpayer's [*nonpassive*] income that meets the requirements of subsection [(6)] (5) of this section, and then multiplying that amount by the ratio of the taxpayer's [*nonpassive*] income in Oregon divided by [*nonpassive*] income from all sources.

<u>"SECTION 13.</u> The amendments to ORS 316.043 by section 12 of this 2018 Act apply to tax
 years beginning on or after January 1, 2018.

28 "<u>SECTION 14.</u> The Department of Revenue shall waive any interest that would otherwise 29 apply to taxes due if the interest is based on underpayment or underreporting that results 30 solely from the amendments to ORS 316.043 by section 12 of this 2018 Act.

"<u>SECTION 15.</u> Section 14 of this 2018 Act applies to tax years beginning on or after January 1, 2018, and before January 1, 2019.

33

"<u>SECTION 16.</u> ORS 316.085 is amended to read:

34 "316.085. (1)(a) There shall be allowed a personal exemption credit against taxes otherwise due
35 under this chapter. The credit shall equal [\$90] \$113 multiplied by the number of personal ex36 emptions allowed under section 151 of the Internal Revenue Code.

"(b) In the case of an individual with respect to whom a credit under paragraph (a) of this subsection is allowable to another taxpayer for a taxable year beginning in the calendar year in which the individual's taxable year begins, the credit amount applicable to such individual for such individual's taxable year is zero.

41 "(2)(a) A nonresident shall be allowed the credit provided under subsection (1) of this section 42 computed in the same manner and subject to the same limitations as the credit allowed to a resident 43 of this state. However, the credit shall be prorated using the proportion provided in ORS 316.117.

"(b) If a change in the taxable year of a taxpayer occurs as described in ORS 314.085, or if the
 Department of Revenue terminates the taxpayer's taxable year under ORS 314.440, the credit al-

1 lowed by this section shall be prorated or computed in a manner consistent with ORS 314.085.

2 "(c) If a change in the status of a taxpayer from resident to nonresident or from nonresident to 3 resident occurs, the credit allowed by this section shall be determined in a manner consistent with 4 ORS 316.117.

5 "(3) The Department of Revenue shall recompute the dollar amount of the personal exemption 6 credit allowed for state personal income tax purposes. The computation shall be as follows:

"(a) Divide the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive months ending August 31 of the prior calendar year by the monthly averaged index for the
first six months of 1986.

10 "(b) Recompute the dollar amount of the personal exemption credit by multiplying [\$90] **\$113** by 11 the appropriate indexing factor determined as provided in paragraph (a) of this subsection. Round 12 off the amount obtained under this paragraph to the nearest \$1.

"(4) As used in this section, 'U.S. City Average Consumer Price Index' means the U.S. City Average Consumer Price Index for All Urban Consumers (All Items) as published by the Bureau of Labor Statistics of the United States Department of Labor.

"(5) Notwithstanding subsections (1) to (3) of this section, a taxpayer may not claim the personal exemption credit otherwise allowed under this section if the taxpayer's federal adjusted gross income for the tax year exceeds \$200,000 for joint return filers, a surviving spouse or a head of household, or \$100,000 for an individual who is not a married individual and is not a surviving spouse, or is a married individual who files a separate return.

21

"SECTION 17. ORS 316.085, as amended by section 16 of this 2018 Act, is amended to read:

"316.085. (1)(a) There shall be allowed a personal exemption credit against taxes otherwise due
under this chapter. The credit shall equal [\$113] \$90 multiplied by the number of personal exemptions allowed under section 151 of the Internal Revenue Code.

"(b) In the case of an individual with respect to whom a credit under paragraph (a) of this subsection is allowable to another taxpayer for a taxable year beginning in the calendar year in which the individual's taxable year begins, the credit amount applicable to such individual for such individual's taxable year is zero.

29 "(2)(a) A nonresident shall be allowed the credit provided under subsection (1) of this section 30 computed in the same manner and subject to the same limitations as the credit allowed to a resident 31 of this state. However, the credit shall be prorated using the proportion provided in ORS 316.117.

"(b) If a change in the taxable year of a taxpayer occurs as described in ORS 314.085, or if the Department of Revenue terminates the taxpayer's taxable year under ORS 314.440, the credit allowed by this section shall be prorated or computed in a manner consistent with ORS 314.085.

35 "(c) If a change in the status of a taxpayer from resident to nonresident or from nonresident to 36 resident occurs, the credit allowed by this section shall be determined in a manner consistent with 37 ORS 316.117.

38 "(3) The Department of Revenue shall recompute the dollar amount of the personal exemption 39 credit allowed for state personal income tax purposes. The computation shall be as follows:

"(a) Divide the monthly averaged U.S. City Average Consumer Price Index for the 12 consecutive months ending August 31 of the prior calendar year by the monthly averaged index for the
first six months of 1986.

"(b) Recompute the dollar amount of the personal exemption credit by multiplying [\$113] \$90 by
the appropriate indexing factor determined as provided in paragraph (a) of this subsection. Round
off the amount obtained under this paragraph to the nearest \$1.

1 "(4) As used in this section, 'U.S. City Average Consumer Price Index' means the U.S. City Av-2 erage Consumer Price Index for All Urban Consumers (All Items) as published by the Bureau of 3 Labor Statistics of the United States Department of Labor.

"(5) Notwithstanding subsections (1) to (3) of this section, a taxpayer may not claim the personal exemption credit otherwise allowed under this section if the taxpayer's federal adjusted gross income for the tax year exceeds \$200,000 for joint return filers, a surviving spouse or a head of household, or \$100,000 for an individual who is not a married individual and is not a surviving spouse, or is a married individual who files a separate return.

9 "<u>SECTION 18.</u> (1) The amendments to ORS 316.085 by section 16 of this 2018 Act apply 10 to tax years beginning on or after January 1, 2018, and before January 1, 2026.

"(2) The amendments to ORS 316.085 by section 17 of this 2018 Act apply to tax years
 beginning on or after January 1, 2026.

13 "<u>SECTION 19.</u> ORS 316.044 is repealed.

"<u>SECTION 20.</u> This 2018 Act takes effect on the 91st day after the date on which the 2018
 regular session of the Seventy-ninth Legislative Assembly adjourns sine die.".

16