SB 118-1 (LC 313) 2/28/17 (ASD/ps)

Requested by Senator RILEY

PROPOSED AMENDMENTS TO SENATE BILL 118

- On page 1 of the printed bill, line 2, delete "307.519, 307.543, 307.606,".
- In line 2, delete "307.657 and 308.456" and insert "285C.170, 285C.175,
- 3 285C.362, 285C.409, 285C.615, 307.123 and 307.330".
- Delete lines 6 through 28 and delete pages 2 through 6 and insert:
- **"SECTION 1.** ORS 285C.170 is amended to read:
- 6 "285C.170. (1) Property shall be exempt from ad valorem property taxation
- 7 under this section if:
- 8 "(a) The property is located in an enterprise zone;
- 9 "(b) The property is owned or leased by an authorized business firm or
- the business firm is contractually obligated to own or lease the property
- upon the property's being placed in service;
- "(c) The property is or, upon completion of the construction, addition,
- modification or installation of the property, will be qualified property;
- 14 "(d) The authorization of the business firm remains active under ORS
- 15 285C.140 or 285C.165;
- 16 "(e) The property has not been subject to exemption under ORS 307.330
- 17 at the location;
- 18 "(f) The property is not and will not be centrally assessed under ORS
- 19 308.505 to 308.681;
- 20 "(g) The property is not to be operated as all or a part of a hotel, motel
- 21 or destination resort; and

- "(h) There is no known reason to conclude that the property or the firm will not satisfy any applicable requirements for the property to be exempt under ORS 285C.175 upon being placed in service.
- "(2)(a) Property may be exempt under this section for no more than two tax years, which must be consecutive.
- "(b) The exemption allowed under this section does not apply to ad valorem property taxes imposed by a school district or education service district.
- 9 "(3) In determining whether property is exempt under this section, the county assessor:
- "(a) Shall adhere to the same procedures as apply under ORS 285C.175 (6) and (7); and
- "(b) May require the submission of additional evidence by the authorized business firm or zone sponsor showing that the property qualifies for exemption under this section. If required, the additional evidence must be submitted on or before April 1 of the assessment year.
- "(4) The exemption **allowed** under this section does not depend on the property or the authorized business firm receiving the exemption under ORS 285C.175 or satisfying requirements applicable to the exemption under ORS 285C.175.
- "(5) A year in which property is exempt under this section shall be considered a year in which the property is exempt under ORS 307.330 for purposes of determining the maximum number of years for which the property may be exempt under this section or ORS 307.330.
- "SECTION 2. ORS 285C.175 is amended to read:
- 26 "285C.175. (1) Property of an authorized business firm is exempt from ad 27 valorem property taxation if:
- 28 "(a) The property is qualified property under ORS 285C.180;
- 29 "(b) The firm meets the qualifications under ORS 285C.200; and
- 30 "(c) The firm has entered into a first-source hiring agreement under ORS

1 285C.215.

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- "(2)(a) The exemption allowed under this section applies to the first tax year for which, as of January 1 preceding the tax year, the qualified property is in service. The exemption shall continue for the next two succeeding tax years if the property continues to be owned or leased by the business firm and located in the enterprise zone.
- "(b) The property may be exempt from property taxation under this section for up to two additional tax years consecutively following the tax years described in paragraph (a) of this subsection, if authorized by the written agreement entered into by the firm and the sponsor under ORS 285C.160.
 - "(c) If qualified property of a qualified business firm is sold or leased to an eligible business firm in the enterprise zone during the period the property is exempt under this section, the purchasing or leasing firm is eligible to continue the exemption of the selling or leasing firm for the balance of the exemption period, but only if any effects on employment within the zone that result from the sale or lease do not constitute substantial curtailment under ORS 285C.210.
- "(3)(a) The exemption allowed under this section shall be 100 percent of the assessed value of the qualified property in each of the tax years for which the exemption is available.
 - "(b) Notwithstanding paragraph (a) of this subsection:
 - "(A) If the qualified property is an addition to or modification of an existing building or structure, the exemption shall be measured by the increase in value, if any, attributable to the addition or modification.
- "(B) If the qualified property is an item of reconditioned, refurbished, retrofitted or upgraded real property machinery or equipment, the exemption shall be measured by the increase in the value of the item that is attributable to the reconditioning, refurbishment, retrofitting or upgrade.
- "(4)(a) An exemption may not be granted under this section for qualified property assessed for property tax purposes in the county in which the

- 1 property is located on or before the date on which:
- 2 "(A) Designation of the zone takes effect under ORS 285C.074; or
- 3 "(B) A boundary change for the zone takes effect under ORS 285C.117 if 4 the property is located in an area added to the zone.
- 5 "(b) An exemption may not be granted for qualified property constructed,
- 6 added, modified or installed in the zone or in the process of construction,
- 7 addition, modification or installation in the zone on or before the date on
- 8 which:
- 9 "(A) Designation of the zone takes effect under ORS 285C.074; or
- "(B) A boundary change for the zone takes effect under ORS 285C.117 if the property is located in an area added to the zone.
- "(c) An exemption may not be granted for any qualified property that was in service within the zone for more than 12 months by January 1 of the first assessment year for which an exemption claim is made, or 24 months, in the case of a late claim under ORS 285C.220 (10).
- "(d) An exemption may not be granted for any qualified property unless
 the property is actually in use or occupancy before July 1 of the year immediately following the year during which the property was first placed in
 service.
- "(e) Except as provided in ORS 285C.245, an exemption may not be granted for qualified property constructed, added, modified or installed after termination of an enterprise zone.
- 23 "(5) Property is not required to have been exempt under ORS 285C.170 in 24 order to be exempt under this section.
- 25 "(6) The county assessor shall notify the business firm in writing when-26 ever property is denied an exemption under this section. The denial of ex-27 emption may be appealed to the Oregon Tax Court under ORS 305.404 to 28 305.560.
- "(7) For each tax year that the property is exempt from taxation, the assessor shall:

- "(a) Enter on the assessment roll, as a notation, the assessed value of the property as if it were not exempt under this section.
- "(b) Enter on the assessment roll, as a notation, the amount of additional taxes that would be due if the property were not exempt.
- "(c) Indicate on the assessment roll that the property is exempt and is subject to potential additional taxes as provided in ORS 285C.240, by adding the notation 'enterprise zone exemption (potential additional tax).'
- 8 "(8) The exemption allowed under this section does not apply to ad 9 valorem property taxes imposed by a school district or education ser-10 vice district.
- "SECTION 3. ORS 285C.362 is amended to read:
- 12 "285C.362. (1) Property of an authorized business firm is exempt from ad 13 valorem property taxation if:
- "(a) The property is qualified property under ORS 285C.359;
- "(b) The firm meets the qualifications under ORS 285C.200; and
- "(c) The firm has entered into a first-source hiring agreement under ORS 285C.215.
- "(2) Notwithstanding subsection (1)(b) of this section, property that otherwise qualifies under subsection (1) of this section is exempt from ad valorem property taxation if:
- "(a) At the time the zone sponsor approves the application of the firm for authorization pursuant to ORS 285C.356, the governing body of the zone sponsor adopts a resolution waiving the requirements of ORS 285C.200 (1)(c) and (e) with respect to the application; and
- 25 "(b) The firm completes an investment of \$5 million or more in qualified property.
- "(3)(a) Property described in subsection (1) or (2) of this section is exempt from ad valorem property taxation only to the extent the real market value of the property, when added to the real market value of all other property in the rural renewable energy development zone that has received an ex-

- emption under this section, is less than the exemption authorization level established for the zone under ORS 285C.353 (4).
- "(b) For purposes of this subsection, real market value shall be determined as of the assessment date for the first year that property is exempt under this section.
- "(4) The exemption allowed under this section applies to the first tax year for which, as of January 1 preceding the tax year, the qualified property is in service. The exemption shall continue for the next two succeeding tax years if the property continues to be owned or leased by the business firm, operated to generate renewable energy or to support or maintain renewable energy facilities, and located in the rural renewable energy development zone.
 - "(5)(a) The exemption allowed under this section may continue for up to two additional tax years consecutively following the tax years described in subsection (4) of this section if authorized by a written agreement entered into by the firm and the sponsor under ORS 285C.160.
- "(b) Notwithstanding ORS 285C.160, a contiguous county that applied for a rural renewable energy development zone designation may elect to not participate in a two-year extension of the exemption under this subsection. The election shall be made by resolution of the governing body of the contiguous county on or before execution of the written agreement between the firm and the sponsor under ORS 285C.160.
 - "(6) The exemption allowed under this section does not apply to ad valorem property taxes imposed by a school district or education service district.
- "SECTION 4. ORS 285C.409 is amended to read:
- 27 "285C.409. (1) A facility of a certified business firm is exempt from ad 28 valorem property taxation:
- 29 "(a) For the first tax year following the calendar year in which the 30 business firm is certified under ORS 285C.403 or after which construction or

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- 1 reconstruction of the facility commences, whichever event occurs later;
- 2 "(b) For each subsequent tax year in which the facility is not yet in ser-3 vice as of the assessment date; and
- 4 "(c) For a period of at least seven consecutive tax years but not more
- 5 than 15 consecutive tax years, as provided in the written agreement between
- 6 the business firm and the rural enterprise zone sponsor under ORS 285C.403
- 7 (3)(c), if the facility satisfies the requirements of ORS 285C.412. The period
- 8 described in this paragraph shall commence as of the first tax year in which
- 9 the facility is in service as of the assessment date.
- "(2) An exemption **allowed** under this section may not be allowed for real or personal property that has received a property tax exemption under ORS 285C.170 or 285C.175.
- 13 "(3) For each tax year that the facility is exempt from taxation under this 14 section, the county assessor shall:
- 15 "(a) Enter on the assessment and tax roll, as a notation, the real market 16 value and assessed value of the facility.
- 17 "(b) Enter on the assessment and tax roll, as a notation, the amount of 18 tax that would be due if the facility were not exempt.
 - "(c) Indicate on the assessment and tax roll that the property is exempt and is subject to potential additional taxes as provided in ORS 285C.420 by adding the notation 'enterprise zone exemption (potential additional tax).'
- "(4) The amount determined under subsection (3)(b) of this section and the name of the business firm shall be reported to the Department of Revenue on or before December 31 of each tax year so that the department may compute the distributions described in ORS 317.131.
- 26 "(5) The following property may not be exempt from property taxation under this section:
- 28 "(a) Land.

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29 "(b) Any property that existed at the facility on an assessment date before 30 the assessment date for the first tax year for which property of the firm is 1 exempt under this section.

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- "(6) The exemption allowed under this section does not apply to ad valorem property taxes imposed by a school district or education service district.
- **"SECTION 5.** ORS 307.123 is amended to read:
- "307.123. (1) Except as provided in subsection (3) of this section, real or personal property that the Oregon Business Development Commission, acting pursuant to ORS 285C.606, has determined is an eligible project under ORS 285C.600 to 285C.635 shall be subject to assessment and taxation as follows:
 - "(a) That portion of the real market value of the eligible project that equals the minimum cost of the project under ORS 285C.606 (1)(c), increased annually for growth at the rate of three percent, shall be taxable at the taxable portion's assessed value under ORS 308.146. The taxable portion of real market value, as adjusted, shall be allocated as follows until the entire amount is assigned: first to land, second to buildings, third to real property machinery and equipment and last to personal property.
- "(b) The remainder of the real market value shall be exempt from taxation for a period of 15 years from the beginning of the tax year after the earliest of the following dates:
- "(A) The date the property is certified for occupancy or, if no certificate of occupancy is issued, the date the property is used to produce a product for sale; or
- 23 "(B) The expiration of the exemption for commercial facilities under 24 construction under ORS 307.330.
- "(2) If the real market value of the property falls below the value determined under subsection (1)(a) of this section, the owner or lessee shall pay taxes only on the assessed value of the property.
- "(3) Notwithstanding subsection (1) of this section, real or personal property that has received an exemption under ORS 285C.175 may not be assessed under this section.

- "(4) The exemption allowed under this section does not apply to ad valorem property taxes imposed by a school district or education service district.
- "[(4)] (5) The Department of Revenue may adopt rules and prescribe forms that the department determines are necessary for administration of this section.
 - "[(5)] (6) The determination by the Oregon Business Development Commission that a project is an eligible project that may receive a tax exemption under this section shall be conclusive, [so] as long as the property included in the eligible project is constructed and installed in accordance with the application approved by the commission.
 - "[(6)] (7) Notwithstanding subsection (1) of this section, if the owner or lessee of property exempt under this section fails to pay the fee required under ORS 285C.609 (4)(b) by the end of the tax year in which it is due, the exemption shall be revoked and the property shall be fully taxable for the following tax year and for each subsequent tax year for which the fee remains unpaid. If an unpaid fee is paid after the exemption is revoked, the property shall again be eligible for the exemption provided under this section, beginning with the tax year after the payment is made. Reinstatement of the exemption under this subsection shall not extend the 15-year exemption period provided for in subsection (1)(b) of this section.
- "SECTION 6. ORS 307.330 is amended to read:
- "307.330. (1) Except for property centrally assessed by the Department of Revenue, each new building or structure or addition to an existing building or structure is exempt from taxation for each assessment year of not more than two consecutive years if the building, structure or addition:
 - "(a) Is in the process of construction on January 1;
- 28 "(b) Is not in use or occupancy on January 1;
- "(c) Has not been in use or occupancy at any time prior to such January
 1 date;

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- "(d) Is being constructed in furtherance of the production of income; and
- "(e) Is, in the case of nonmanufacturing facilities, to be first used or oc-
- 3 cupied not less than one year from the time construction commences. Con-
- 4 struction shall not be deemed to have commenced until after demolition, if
- 5 any, is completed.
- 6 "(2) If the property otherwise qualifies for exemption under this section
- 7 and ORS 307.340, the exemption shall likewise apply to any machinery or
- 8 equipment located at the construction site which is or will be installed in
- 9 or affixed to such building, structure or addition.
 - "(3) The exemption allowed under this section does not apply to ad
 - valorem property taxes imposed by a school district or education ser-
- 12 vice district.
- "SECTION 7. Section 1, chapter 96, Oregon Laws 2016, is amended to
- 14 read:

- "Sec. 1. (1) The governing body of a city or county, or of a port organized
- under ORS chapter 777 or 778, may adopt an ordinance or resolution pro-
- viding for programs that offer either or both of the following ad valorem
- 18 property tax incentive benefits:
- "(a) Special assessment of any land that constitutes a brownfield, as de-
- 20 fined in ORS 285A.185, located within the respective jurisdiction of the city,
- 21 county or port.
- 22 "(b) Exemption or partial exemption of improvements and personal prop-
- 23 erty on land described in paragraph (a) of this subsection.
- 24 "(2)(a) An ordinance or resolution adopted under this section shall specify
- 25 the eligibility requirements for the programs, including, but not limited to,
- 26 a showing by the owner of a brownfield in an application filed under section
- 27 2, chapter 96, Oregon Laws 2016 [of this 2016 Act]:
- 28 "(A) That the owner or authorized representative of the owner has ob-
- tained, as applicable, a site evaluation, preliminary assessment, confirmation
- of release or remedial investigation of the brownfield prepared by a geologist

- registered under ORS 672.505 to 672.705 or a professional engineer as defined in ORS 672.002.
- "(B) If the site evaluation, preliminary assessment, confirmation of release or remedial investigation required under subparagraph (A) of this paragraph concludes that a remedial action, as defined in ORS 465.200, is required in response to the release of a hazardous substance at the brownfield, that the remedial action shall be conducted pursuant to an agreement with, an order of or a program or process authorized by the Department of Environmental Quality under ORS 465.200 to 465.455 and 465.900.
- "(C) That the owner is in compliance with any agreement, order, program or process governing the conduct of the remedial action under subparagraph

 (B) of this paragraph.
 - "(D) That the report of the site evaluation, preliminary assessment, confirmation of release or remedial investigation required under subparagraph (A) of this paragraph, and a report prepared by a geologist or professional engineer showing that any remedial action has complied with any applicable agreement, order, program or process authorized by the department and with any other applicable state law administered by the department, have been submitted to the department.
 - "(b) Notwithstanding paragraph (a) of this subsection, property is not eligible for tax incentive programs adopted pursuant to this section if, at the time an application for the property is filed under section 2, **chapter 96**, **Oregon Laws 2016** [of this 2016 Act], the property is:
 - "(A) Subject to assessment under ORS 308.505 to 308.681;
- 25 "(B) State-appraised industrial property as defined in ORS 306.126; or
- 26 "(C) A federal Superfund site.

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- "(c) For any property tax year, property granted any other special assessment, exemption or partial exemption may not be granted benefits under a tax incentive program adopted pursuant to this section.
 - "(3)(a)(A) An ordinance or resolution adopted under this section shall

- specify the period, not to exceed 10 years, for which the property tax incen-1
- tive program benefits may be granted. 2
- "(B) The ordinance or resolution may allow for an additional period, not 3
- to exceed five years, based on criteria set forth in the ordinance or resol-4
- ution. 5

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- "(b) Property may be granted a tax incentive program benefit under this 6 section until the earlier of:
- "(A) The expiration of the period for which the property is eligible for the 8 benefit under paragraph (a) of this subsection; or 9
- "(B) The date on which the dollar amount of the benefit equals the eli-10 gible costs for the property as determined under section 3, chapter 96, 11 **Oregon Laws 2016** [of this 2016 Act]. 12
 - "(c) If a city, county or port adopts both a special assessment and an exemption or partial exemption program, the two program benefits must be granted concurrently for any property.
 - "(d) The city, county or port may adopt any other provisions relating to the property tax incentive programs that do not conflict with the requirements of sections 1 to 7, chapter 96, Oregon Laws 2016 [of this 2016 Act].
 - "(4)(a) The city, county or port may amend or repeal an ordinance or resolution adopted under this section at any time.
 - "(b) Notwithstanding paragraph (a) of this subsection, property that is receiving a tax incentive program benefit under this section when the ordinance or resolution is amended or repealed shall continue to receive the benefit pursuant to the provisions of the ordinance or resolution in effect when the property was initially granted the benefit.
 - "(5)(a) An ordinance or resolution adopted under this section does not become effective unless the rates of taxation of the taxing districts other than school districts located within territory of the city, county or port whose governing boards agree to the property tax incentive programs, when combined with the rate of taxation of the city, county or port that adopted

- the ordinance or resolution, equal 75 percent or more of the total combined rate of taxation within the territory of the city, county or port.
- 3 "(b) If an ordinance or resolution becomes effective pursuant to paragraph
- 4 (a) of this subsection, the property tax incentive programs shall be effective
- 5 for the tax levies of all taxing districts other than school districts in
- 6 which a brownfield that is granted a property tax incentive program benefit
- 7 is located.

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- 8 **SECTION 8.** ORS 285C.615 is amended to read:
- 9 285C.615. (1) On or before April 1 following each tax year that property
- is exempt under ORS 307.123, the business firm that owns or leases the ex-
- 11 empt property shall submit a report to the Oregon Business Development
- 12 Department, in addition to any other reporting or filing requirement.
- 13 (2) The report shall be in a form prescribed by the Oregon Business De-14 velopment Department and shall include:
 - (a) The assessed value and location of taxable and exempt property constituting the eligible project and the corresponding payment and savings of property taxes for the tax year, as ascertained from the county assessor;
 - (b) The amount and disposition of fees and other amounts paid by the business firm pursuant to the agreement with the county under ORS 285C.609 in the immediately preceding calendar year;
 - (c) The average number of persons hired or employed by the business firm in association with the eligible project, determined by dividing the total number of hours for which such hired or employed persons were paid during the immediate prior calendar year by 2,080;
- 25 (d) The annual amount of taxable income and total compensation paid to 26 employees as described in paragraph (c) of this subsection;
- (e) Numbers and amounts as described in paragraphs (c) and (d) of this subsection for retained jobs and newly created jobs for the eligible project; and
 - (f) Any other information required by the department.

- (3)(a) If a business firm fails to provide a report required under this section or to verify information as requested by the Oregon Business Development Department, the Oregon Business Development Commission, upon recommendation by the department, may suspend the determination of the commission that the project receive the tax exemption provided for in ORS 307.123.
- (b) If the commission suspends the determination of eligibility under this subsection, the exemption is revoked as provided in ORS 307.123 [(6)](7), until the department receives the report.
 - (c) Upon receipt of a report required under this section or the information requested by the department, the department shall notify the commission and the commission shall rescind the suspension under this subsection.
 - (4) Information collected under this section may be used by the Oregon Business Development Department to make aggregate figures and analyses of activity under the strategic investment program publicly available.
- 16 (5) Specific data concerning the financial performance of individual firms 17 collected under this section is exempt from public disclosure under ORS 18 chapter 192.
- 19 (6) After receiving the reports required under this section, the Oregon
 20 Business Development Department shall compile and organize the reported
 21 information for purposes of ORS 285C.635 and transmit it to the Oregon
 22 Department of Administrative Services. The Oregon Business Development
 23 Department shall transmit the information not later than April 15.
 - (7) The Oregon Business Development Department shall adopt rules the department considers necessary to administer ORS 285C.600 to 285C.635.
 - "SECTION 9. (1) The amendments to ORS 285C.170, 285C.175, 285C.362, 285C.409, 307.123 and 307.330 by sections 1 to 6 of this 2017 Act apply to exemptions first allowed on or after the effective date of this 2017 Act.
 - "(2) The amendments to section 1, chapter 96, Oregon Laws 2016,

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- by section 7 of this 2017 Act apply to percentage determinations made 1 under section 1 (5), chapter 96, Oregon Laws 2016, on or after the ef-2 fective date of this 2017 Act. 3
- "SECTION 10. Any exemption, partial exemption or special assess-4 ment granted for purposes of ad valorem property taxation shall not apply to property taxes imposed by a school district if:
 - "(1) The statute granting the exemption, partial exemption or special assessment is first enacted on or after the effective date of this 2017 Act.
 - "(2) A sunset date applicable to the statute granting the exemption, partial exemption or special assessment is extended by law on or after the effective date of this 2017 Act. For purposes of this subsection, the exclusion required under this section applies to the first property tax year that begins on or after the effective date of the law extending the sunset date.
 - "(3) The exemption, partial exemption or special assessment is granted in a larger amount, other than by annual indexing pursuant to law, or at a larger percentage, or is extended to apply to a broader class of property, under a law first enacted on or after the effective date of this 2017 Act. For purposes of this subsection, the exclusion required under this section applies to the first property tax year that begins on or after the effective date of the law described in this subsection and applies to the entire amount or percentage of the exemption, partial exemption or special assessment, and to all eligible classes of property.
 - "SECTION 11. This 2017 Act takes effect on the 91st day after the date on which the 2017 regular session of the Seventy-ninth Legislative Assembly adjourns sine die.".

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