SB 560-4 (LC 2056) 3/1/17 (MNJ/ps)

Requested by Senator KNOPP

## PROPOSED AMENDMENTS TO SENATE BILL 560

1 On page 1 of the printed bill, line 2, after "238.005" delete the rest of the 2 line and delete line 3 and insert "and 238.350; and".

3 Delete lines 6 through 26 and delete pages 2 through 16 and insert:

4 **"SECTION 1.** ORS 238.005 is amended to read:

5 "238.005. For purposes of this chapter:

6 "(1) 'Active member' means a member who is presently employed by a 7 participating public employer in a qualifying position and who has completed 8 the six-month period of service required by ORS 238.015.

9 "(2) 'Annuity' means payments for life derived from contributions made 10 by a member as provided in this chapter.

11 "(3) 'Board' means the Public Employees Retirement Board.

"(4) 'Calendar year' means 12 calendar months commencing on January
 1 and ending on December 31 following.

"(5) 'Continuous service' means service not interrupted for more than five
 years, except that such continuous service shall be computed without regard
 to interruptions in the case of:

"(a) An employee who had returned to the service of the employer as of
January 1, 1945, and who remained in that employment until having established membership in the Public Employees Retirement System.

20 "(b) An employee who was in the armed services on January 1, 1945, and 21 returned to the service of the employer within one year of the date of being otherwise than dishonorably discharged and remained in that employment
until having established membership in the Public Employees Retirement
System.

4 "(6) 'Creditable service' means any period of time during which an active 5 member is being paid a salary by a participating public employer and for 6 which benefits under this chapter are funded by employer contributions and 7 earnings on the fund. For purposes of computing years of 'creditable 8 service,' full months and major fractions of a month shall be considered to 9 be one-twelfth of a year and shall be added to all full years. 'Creditable 10 service' includes all retirement credit received by a member.

"(7) 'Earliest service retirement age' means the age attained by a member when the member could first make application for retirement under the provisions of ORS 238.280.

14 "(8) 'Employee' includes, in addition to employees, public officers, but 15 does not include:

16 "(a) Persons engaged as independent contractors.

"(b) Seasonal, emergency or casual workers whose periods of employment
with any public employer or public employers do not total 600 hours in any
calendar year.

"(c) Persons provided sheltered employment or made-work by a public
 employer in an employment or industries program maintained for the benefit
 of such persons.

"(d) Persons employed and paid from federal funds received under a fed-23eral program intended primarily to alleviate unemployment. However, any 24such person shall be considered an 'employee' if not otherwise excluded by 25paragraphs (a) to (c) of this subsection and the public employer elects to 26have the person so considered by an irrevocable written notice to the board. 27"(e) Persons who are employees of a railroad, as defined in ORS 824.020, 28and who, as such employees, are included in a retirement plan under federal 29 railroad retirement statutes. This paragraph shall be deemed to have been 30

SB 560-4 3/1/17 Proposed Amendments to SB 560 1 in effect since the inception of the system.

2 "(9) 'Final average salary' means whichever of the following is greater:

"(a) The average salary per calendar year paid by one or more partic-3 ipating public employers to an employee who is an active member of the 4 system in three of the calendar years of membership before the effective date  $\mathbf{5}$ of retirement of the employee, in which three years the employee was paid 6 the highest salary. The three calendar years in which the employee was paid 7 the largest total salary may include calendar years in which the employee 8 was employed for less than a full calendar year. If the number of calendar 9 years of active membership before the effective date of retirement of the 10 employee is three or fewer, the final average salary for the employee is the 11 average salary per calendar year paid by one or more participating public 12 employers to the employee in all of those years, without regard to whether 13 the employee was employed for the full calendar year. 14

15 "(b) One-third of the total salary paid by a participating public employer 16 to an employee who is an active member of the system in the last 36 calendar 17 months of active membership before the effective date of retirement of the 18 employee.

"(10) 'Firefighter' does not include a volunteer firefighter, but does in clude:

21 "(a) The State Fire Marshal, the chief deputy fire marshal and deputy 22 state fire marshals; and

"(b) An employee of the State Forestry Department who is certified by the
State Forester as a professional wildland firefighter and whose primary duties include the abatement of uncontrolled fires as described in ORS 477.064.
"(11) 'Fiscal year' means 12 calendar months commencing on July 1 and
ending on June 30 following.

<sup>28</sup> "(12) 'Fund' means the Public Employees Retirement Fund.

"(13) 'Inactive member' means a member who is not employed in a qualifying position, whose membership has not been terminated in the manner 1 described by ORS 238.095 and who is not retired for service or disability.

"(14) 'Institution of higher education' means a public university listed in
ORS 352.002, the Oregon Health and Science University and a community
college, as defined in ORS 341.005.

"(15) 'Member' means a person who has established membership in the
system and whose membership has not been terminated as described in ORS
238.095. 'Member' includes active, inactive and retired members.

8 "(16) 'Member account' means the regular account and the variable ac9 count.

10 "(17) 'Normal retirement age' means:

"(a) For a person who establishes membership in the system before January 1, 1996, as described in ORS 238.430, 55 years of age if the employee retires at that age as a police officer or firefighter or 58 years of age if the employee retires at that age as other than a police officer or firefighter.

"(b) For a person who establishes membership in the system on or after January 1, 1996, as described in ORS 238.430, 55 years of age if the employee retires at that age as a police officer or firefighter or 60 years of age if the employee retires at that age as other than a police officer or firefighter.

"(18) 'Pension' means annual payments for life derived from contributionsby one or more public employers.

21 "(19) 'Police officer' includes:

<sup>22</sup> "(a) Employees of institutions defined in ORS 421.005 as Department of <sup>23</sup> Corrections institutions whose duties, as assigned by the Director of the <sup>24</sup> Department of Corrections, include the custody of persons committed to the <sup>25</sup> custody of or transferred to the Department of Corrections and employees <sup>26</sup> of the Department of Corrections who were classified as police officers on <sup>27</sup> or before July 27, 1989, whether or not such classification was authorized <sup>28</sup> by law.

"(b) Employees of the Department of State Police who are classified as
 police officers by the Superintendent of State Police.

1 "(c) Employees of the Oregon Liquor Control Commission who are clas-2 sified as regulatory specialists by the administrator of the commission.

"(d) Sheriffs and those deputy sheriffs or other employees of a sheriff
whose duties, as classified by the sheriff, are the regular duties of police
officers or corrections officers.

6 "(e) Police chiefs and police personnel of a city who are classified as po-7 lice officers by the council or other governing body of the city.

"(f) Police officers who are commissioned by a university under ORS 8 352.121 or 353.125 and who are classified as police officers by the university. 9 "(g) Parole and probation officers employed by the Department of Cor-10 rections, parole and probation officers who are transferred to county em-11 ployment under ORS 423.549 and adult parole and probation officers, as 12 defined in ORS 181A.355, who are classified as police officers for the pur-13 poses of this chapter by the county governing body. If a county classifies 14 adult parole and probation officers as police officers for the purposes of this 15 chapter, and the employees so classified are represented by a labor organ-16 ization, any proposal by the county to change that classification or to cease 17 to classify adult parole and probation officers as police officers for the pur-18 poses of this chapter is a mandatory subject of bargaining. 19

20 "(h) Police officers appointed under ORS 276.021 or 276.023.

"(i) Employees of the Port of Portland who are classified as airport police
by the Board of Commissioners of the Port of Portland.

"(j) Employees of the State Department of Agriculture who are classified
as livestock police officers by the Director of Agriculture.

"(k) Employees of the Department of Public Safety Standards and Training who are classified by the department as other than secretarial or clerical
personnel.

"(L) Investigators of the Criminal Justice Division of the Department ofJustice.

30 "(m) Corrections officers as defined in ORS 181A.355.

"(n) Employees of the Oregon State Lottery Commission who are classified by the Director of the Oregon State Lottery as enforcement agents pursuant to ORS 461.110.

4 "(o) The Director of the Department of Corrections.

5 "(p) An employee who for seven consecutive years has been classified as 6 a police officer as defined by this section, and who is employed or transferred 7 by the Department of Corrections to fill a position designated by the Direc-8 tor of the Department of Corrections as being eligible for police officer sta-9 tus.

"(q) An employee of the Department of Corrections classified as a police officer on or prior to July 27, 1989, whether or not that classification was authorized by law, as long as the employee remains in the position held on July 27, 1989. The initial classification of an employee under a system implemented pursuant to ORS 240.190 does not affect police officer status.

"(r) Employees of a school district who are appointed and duly sworn
members of a law enforcement agency of the district as provided in ORS
332.531 or otherwise employed full-time as police officers commissioned by
the district.

"(s) Employees at youth correction facilities and juvenile detention facilities under ORS 419A.050, 419A.052 and 420.005 to 420.915 who are required to hold valid Oregon teaching licenses and who have supervisory, control or teaching responsibilities over juveniles committed to the custody of the Department of Corrections or the Oregon Youth Authority.

"(t) Employees at youth correction facilities as defined in ORS 420.005
whose primary job description involves the custody, control, treatment, investigation or supervision of juveniles placed in such facilities.

"(u) Employees of the Oregon Youth Authority who are classified as juvenile parole and probation officers.

29 "(v) Employees of the Department of Human Services who are prohibited 30 from striking under ORS 243.726 and whose duties include the care of residents of residential facilities, as defined in ORS 443.400, that house individuals with intellectual or developmental disabilities.

"(20) 'Prior service credit' means credit provided under ORS 238.442 or
under ORS 238.225 (2) to (6) (1999 Edition).

5 "(21) 'Public employer' means the state, one of its agencies, any city, 6 county, or municipal or public corporation, any political subdivision of the 7 state or any instrumentality thereof, or an agency created by one or more 8 such governmental organizations to provide governmental services. For pur-9 poses of this chapter, such agency created by one or more governmental or-10 ganizations is a governmental instrumentality and a legal entity with power 11 to enter into contracts, hold property and sue and be sued.

"(22) 'Qualifying position' means one or more jobs with one or more participating public employers in which an employee performs 600 or more hours of service in a calendar year, excluding any service in a job for which a participating public employer does not provide benefits under this chapter pursuant to an application made under ORS 238.035.

"(23) 'Regular account' means the account established for each active and
inactive member under ORS 238.250.

"(24) 'Retired member' means a member who is retired for service or dis-ability.

21 "(25) 'Retirement credit' means a period of time that is treated as credit-22 able service for the purposes of this chapter.

"(26)(a) 'Salary' means the remuneration paid an employee in cash out of the funds of a public employer in return for services to the employer, plus the monetary value, as determined by the Public Employees Retirement Board, of whatever living quarters, board, lodging, fuel, laundry and other advantages the employer furnishes the employee in return for services.

28 "(b) 'Salary' includes but is not limited to:

"(A) Payments of employee and employer money into a deferred compen sation plan, which are deemed salary paid in each month of deferral;

1 "(B) The amount of participation in a tax-sheltered or deferred annuity, 2 which is deemed salary paid in each month of participation;

3 "(C) Retroactive payments described in ORS 238.008; and

"(D) Wages of a deceased member paid to a surviving spouse or dependent
children under ORS 652.190.

6 "(c) 'Salary' or 'other advantages' does not include:

"(A) Travel or any other expenses incidental to employer's business which
is reimbursed by the employer;

9 "(B) Payments for insurance coverage by an employer on behalf of em-10 ployee or employee and dependents, for which the employee has no cash op-11 tion;

12 "(C) Payments made on account of an employee's death;

"(D) Any lump sum payment for accumulated unused vacation leave
 or other unused paid leave accrued on or after January 1, 2018, or for
 accumulated unused sick leave;

"(E) Any accelerated payment of an employment contract for a future
 period or an advance against future wages;

"(F) Any retirement incentive, retirement severance pay, retirement bonus
 or retirement gratuitous payment;

"(G) Payments for periods of leave of absence after the date the employer
and employee have agreed that no future services qualifying pursuant to ORS
238.015 (3) will be performed, except for sick leave and vacation accrued
before January 1, 2018;

"(H) Payments for instructional services rendered to public universities
listed in ORS 352.002 or the Oregon Health and Science University when
such services are in excess of full-time employment subject to this chapter.
A person employed under a contract for less than 12 months is subject to this
subparagraph only for the months to which the contract pertains; or

"(I) Payments made by an employer for insurance coverage provided to a
 domestic partner of an employee.

"(27) 'School year' means the period beginning July 1 and ending June 30
next following.

3 "(28) 'System' means the Public Employees Retirement System.

"(29) 'Variable account' means the account established for a member who
participates in the Variable Annuity Account under ORS 238.260.

6 "(30) 'Vested' means being an active member of the system in each of five 7 calendar years.

8 "(31) 'Volunteer firefighter' means a firefighter whose position normally
9 requires less than 600 hours of service per year.

10 **SECTION 2.** ORS 238.350 is amended to read:

"238.350. (1)(a) Upon the request by a public employer that its employees 11 be compensated for accumulated unused sick leave with pay in the form of 12 increased retirement benefits upon service or disability retirement, the board 13 shall establish a procedure for adding to the gross amount of salary used in 14 determining final average salary the monetary value of one-half of the ac-15 cumulated unused sick leave with pay of each retiring employee of the re-16 questing public employer and shall establish benefits of the retiring employee 17 on the basis of a final average salary reflecting that addition. 18

"(b) For employees of a common school district, a union high school dis-19 trict, an education service district or an institution of higher education en-20gaged in teaching or other school activity, or employees of the school 21operated under ORS 346.010 engaged in teaching or other school activity, 22who are employed under contract for a period of less than 12 consecutive 23months and who are entitled to sick leave with pay of less than 96 hours for 24a year, each hour of accumulated unused sick leave with pay shall be valued 25on the basis of the actual number of contract hours of employment during 26the last year of contributing membership of an employee before retiring and 27the salary of the employee during the same period. This paragraph does not 28apply to any employee who is employed under contract for 12 consecutive 29 months in any of the three or less years used in determining the final aver-30

SB 560-4 3/1/17 Proposed Amendments to SB 560 1 age salary of the employee.

"(c) For the purpose of this subsection, accumulated unused sick leave with pay includes unused sick leave with pay accumulated by an active member of the system while in the service of any public employer participating in the system that has the request described in paragraph (a) of this subsection in effect at the time of the member's separation from the service of the employer, whether that employer is or is not the employer of the member at the time of the member's retirement.

9 "(d) The board shall establish rules requiring all public employers par-10 ticipating in the system to transmit to the board reports of unused sick leave 11 with pay accumulated by their employees who are members of the system and 12 to provide timely notification to each of those employees of unused sick leave 13 with pay accumulated by the employee and reported to the board.

"(2) Accumulated unused sick leave with pay may be considered for the
 purpose of subsection (1) of this section only in accordance with the follow ing requirements:

"(a) Sick leave not credited at the rate actually provided by the public employer may not be considered. The amount of sick leave exceeding an amount credited at the lowest rate in effect for any employee of the public employer who is normally entitled to sick leave, and in any event exceeding an amount credited at a rate of eight hours for each full month worked, may not be considered.

"(b) Sick leave credited for periods when an employee was absent from
employment on sabbatical leave, educational leave or any leave without pay
may not be considered.

"(c) Any period during which an employee was absent from employment
 for illness or injury that was charged against sick leave not qualified for
 consideration shall be deducted from sick leave qualified for consideration.

"(d) Sick leave for any period for which the public employer provides no
sick leave with pay for its employees may not be considered.

"(e) Sick leave accumulated on and after July 1, 1973, may be considered only to the extent it is supported by records of accumulation and use pursuant to a plan adopted formally by the public employer.

"(f) Accumulated unused sick leave for periods before July 1, 1973, may
be considered as follows:

6 "(A) If any department, bureau or other organizational unit of a public 7 employer maintained formal records of accumulation and use even though 8 the public employer did not require that those records be maintained, the 9 accumulated unused sick leave shall be considered according to those re-10 cords.

"(B) Where the public employer provided sick leave before July 1, 1973, 11 but formal records of accumulation and use were not required or if required, 12are unavailable or incomplete, or the sick leave was subject to administra-13 tive limitations on total accumulation or transfer between public employers, 14 accumulated unused sick leave for periods before July 1, 1973, may be con-15 sidered as equal to 2.675 hours for each full month worked or an amount per 16 month equal to the average monthly accumulation by an employee during the 17 period beginning July 1, 1973, and ending at the time of retirement, which-18 ever amount is greater, but reduced by the amount of any accumulated un-19 used sick leave credited to the employee on July 1, 1973. 20

"(g) The written certification of a member or former member of the Leg-21islative Assembly shall constitute a formal record of accumulation and use 22in determining the amount of accumulated unused sick leave of an employee 23of the Legislative Assembly, either of its houses or any of its committees or 24officers for periods of employment before July 1, 1981. Sick leave accumu-25lated on and after July 1, 1981, by employees of the Legislative Assembly, 26either of its houses or any of its committees or officers may be considered 27only to the extent it is supported by records of accumulation and use main-28tained by the Legislative Administration Committee, or any statutory, 29 standing, special or interim committee of the Legislative Assembly or either 30

SB 560-4 3/1/17 Proposed Amendments to SB 560 house thereof, or any constitutional or statutory office of the Legislative
Assembly or either house thereof, pursuant to a plan adopted formally by the
committee or officer.

4 "(h) Accumulated unused sick leave accrued on or after January 1,
5 2018, may not be considered.

6 "(3)(a) As used in this subsection, 'legislative employee' means any person 7 employed by the Legislative Assembly, either of its houses or any of its 8 committees or officers, but does not include a regular employee of a statutory 9 committee or statutory office of the Legislative Assembly described in ORS 10 173.005 (1).

(b) Upon the request of a retiring legislative employee who is a member 11 of the system, and the request of the public employer of the legislative em-12 ployee, that the legislative employee be compensated for accumulated unused 13 vacation with pay for periods of legislative employment in the form of in-14 creased retirement benefits upon service or disability retirement, the board 15 shall add to the gross amount of salary used in determining final average 16 salary of the legislative employee the monetary value of one-half of the ac-17 cumulated unused vacation with pay of the legislative employee and shall 18 establish the benefits of the legislative employee on the basis of a final av-19 erage salary reflecting that addition. 20

"(c) Accumulated unused vacation with pay may be considered for the purposes of paragraph (b) of this subsection only in accordance with the following requirements:

24 "(A) Vacation not credited at the rate actually provided by the public 25 employer may not be considered.

"(B) Amounts of vacation exceeding amounts creditable to employees in the classified service of the state service pursuant to ORS 240.515 (1), and rules adopted pursuant thereto, in effect on June 30, 1981, shall not be considered.

30 "(C) Vacation accumulated before, on and after July 1, 1981, may be con-

sidered only to the extent it is supported by records of accumulation and use pursuant to a plan adopted formally by the public employer. However, the written certification of a member or former member of the Legislative Assembly shall constitute a formal record of accumulation and use in determining the amount of accumulated unused vacation of a legislative employee for periods of legislative employment before July 1, 1981.

"(D) Vacation accumulated on or after January 1, 2018, may not be
considered.

9 "(4) Employers with plans providing payments on account of sickness in 10 lieu of sick leave with pay may request the board to consider the monetary 11 value of accumulated unused payments on account of sickness as if such 12 payments were an equivalent amount of accumulated unused sick leave with 13 pay under the same terms and conditions specified in subsections (1) and (2) 14 of this section.

"SECTION 3. (1) As soon as practicable after the effective date of
 this 2017 Act, the Public Employees Retirement Board shall:

"(a) Determine the amount of savings in employer contributions
 that are attributable to the provisions of this 2017 Act; and

"(b) Recalculate the contribution rates of all employers, pursuant
 to ORS 238.225, to reflect the provisions of this 2017 Act.

"(2) The board shall issue corrected contribution rate orders to
employers affected by rates recalculated under this section as soon as
is practicable after the effective date of this 2017 Act. The corrected
rates are effective on July 1, 2017.

25 "<u>SECTION 4.</u> (1) Jurisdiction is conferred upon the Supreme Court 26 to determine in the manner provided by this section whether this 2017 27 Act breaches any contract between members of the Public Employees 28 Retirement System and their employers or violates any provision of 29 the Oregon Constitution or of the United States Constitution, includ-30 ing but not limited to impairment of contract rights of members of the Public Employees Retirement System under Article I, section 21, of the
 Oregon Constitution, or Article I, section 10, clause 1, of the United
 States Constitution.

"(2) A person who is adversely affected by this 2017 Act or who will
be adversely affected by this 2017 Act may institute a proceeding for
review by filing with the Supreme Court a petition that meets the
following requirements:

8 "(a) The petition must be filed within 60 days after the effective
9 date of this 2017 Act.

10 "(b) The petition must include the following:

11 "(A) A statement of the basis of the challenge; and

"(B) A statement and supporting affidavit showing how the
 petitioner is adversely affected.

"(3) The petitioner shall serve a copy of the petition by registered
 or certified mail upon the Public Employees Retirement Board, the
 Attorney General and the Governor.

"(4) Proceedings for review under this section shall be given priority
 over all other matters before the Supreme Court.

"(5) The Supreme Court shall allow public employers participating
 in the Public Employees Retirement System to intervene in any pro ceeding under this section.

"(6)(a) The Supreme Court shall allow members of the Legislative Assembly to intervene in any proceeding relating to this 2017 Act. After a member intervenes in a proceeding relating to this 2017 Act, the member has standing to participate in the proceeding even if the member ceases to be a member of the Legislative Assembly.

"(b) A member of the Senate or the House of Representatives who
intervenes in a proceeding under this subsection may not use public
funds to pay legal expenses incurred in intervening in or participating
in the proceeding.

"(7) In the event the Supreme Court determines that there are
factual issues in the petition, the Supreme Court may appoint a special
master to hear evidence and to prepare recommended findings of fact.
"(8) The Supreme Court may not award attorney fees to a petitioner
in a proceeding under this section.

6 "SECTION 5. This 2017 Act being necessary for the immediate 7 preservation of the public peace, health and safety, an emergency is 8 declared to exist, and this 2017 Act takes effect on its passage.".

9