HB 3396-A17 (LC 2044) 6/22/15 (LHF/ps)

PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 3396

On page 1 of the printed A-engrossed bill, line 2, after "ORS" delete the rest of the line and delete line 3 and insert "348.570, 442.574 and 677.141 and section 25, chapter 913, Oregon Laws 2009; repealing ORS 348.303, 413.018, 413.127, 413.233, 442.535, 442.540, 442.545, 442.573, 676.550, 676.552, 676.554 and 5 676.556; and declaring an emergency.

6 "Whereas the State of Oregon spends approximately \$30 million each year
7 on various incentive programs for medical professionals; and

8 "Whereas the incentive programs are effective but it is unclear whether 9 the programs produce the best results for the tax dollars spent on the pro-10 grams; and

11 "Whereas taxpayers deserve to have confidence that their tax dollars are 12 being spent in the most thoughtful way possible; and

13 "Whereas Oregonians and medical professionals in rural and medically 14 underserved areas need assurances that critical health care programs will 15 not be shut down without effective programs to replace them; and

¹⁶ "Whereas this 2015 Act is intended to initiate a close look at how tax ¹⁷ dollars are spent to ensure that taxpayers enjoy the best value possible; and ¹⁸ "Whereas this 2015 Act is not intended to allow for incentive programs ¹⁹ to be shut down before the programs can be retooled or replaced with more ²⁰ effective programs; now, therefore,".

Delete lines 5 through 24 and delete pages 2 through 4 and insert:

SECTION 1. The Health Care Provider Incentive Fund is established in the State Treasury, separate and distinct from the General Fund. Interest earned by the Health Care Provider Incentive Fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the Oregon Health Authority to carry out ORS 442.574 and section 2 of this 2015 Act.

9 "<u>SECTION 2.</u> (1) There is created in the Oregon Health Authority
10 a loan repayment program for the purpose of assisting primary care
11 providers who have committed to serving medical assistance recipients
12 in rural or medically underserved areas of this state.

13 **"(2)** The authority shall prescribe by rule:

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"(a) Participant eligibility criteria, including the types of primary
 care providers who may participate in the program;

"(b) The terms and conditions of participation in the program, in cluding the duration of the term for which a participant makes a
 commitment under subsection (1) of this section;

19 "(c) The types of loans for which payments may be provided;

"(d) The priority for distribution of funds allocated to the program from the Health Care Provider Incentive Fund established under section 1 of this 2015 Act if the funds are insufficient to provide assistance to all of the applicants who are eligible to participate in the program; and

25 "(e) The financial penalties imposed on a participant who fails to
 26 complete the term of the commitment.

"(3) The authority may enter into contracts with one or more public
or private entities to administer the program or parts of the program.
"<u>SECTION 3.</u> All of the unexpended balances of amounts authorized
to be expended for the biennium beginning July 1, 2017, shall be

transferred from the Primary Health Care Loan Forgiveness Program
 Fund established in ORS 442.573 and deposited in the Health Care
 Provider Incentive Fund established under section 1 of this 2015 Act.

"SECTION 4. (1) The Oregon Health Policy Board shall study the effectiveness of current financial incentives offered by the state to recruit and maintain primary care providers in rural and medically underserved areas. The board shall develop recommendations for the Legislative Assembly with respect to the continuation, restructuring, consolidation or repeal of existing incentives and may recommend new incentives. The recommendations must address:

"(a) Financial assistance programs for students in both the publicly
 funded and private institutions in this state that provide post-graduate
 training in medical fields;

14 "(b) Loans, grants or other financial incentives to hospitals and 15 teaching health centers for the purpose of establishing or expanding 16 primary care residency programs, including recommendations for the 17 eligibility criteria, repayment provisions, interest rates and other re-18 quirements for financial incentives;

"(c) Low-interest loans, short-term emergency funding or grants for
 type A, B and C hospitals that are at risk of closure due to financial
 instability;

"(d) Direct subsidies or bonus payments to primary care practi tioners for services provided in medically underserved areas;

"(e) Creating a retirement plan to offer to licensed or certified providers as an incentive to provide primary care, including oral and mental health care, in medically underserved areas and to medically underserved populations in this state;

"(f) The criteria for existing tax credits, including adding means
 testing or time limits;

³⁰ "(g) Opportunities that are available to secure private or public,

1 local or federal matching funds; and

2 "(h) The definitions of medically underserved areas and primary
3 care.

"(2) In developing recommendations, the Oregon Health Policy
Board may consult with the Graduate Medical Education Consortium,
the Health Care Workforce Committee, the Oregon State Board of
Nursing and other health care practitioner licensing boards.

8 "(3) The Oregon Health Policy Board may contract with a public 9 or private entity to assist in the development of recommendations 10 under this section.

"(4) The Oregon Health Policy Board shall report to the appropriate legislative committees on the progress in developing recommendations during the interim committee meetings in September and November of 2015. The board shall report its final recommendations to the Legislative Assembly, in the manner prescribed by ORS 192.245, no later than February 1, 2016.

"SECTION 5. In addition to and not in lieu of any other appropriation, there is appropriated to the Oregon Health Authority, for the
biennium beginning July 1, 2015, out of the General Fund, the amount
of \$_____, which may be expended for carrying out section 4 of this
2015 Act.

²² "SECTION 6. ORS 442.574 is amended to read:

 23 "442.574. (1) As used in this section:

"(a) 'Participant' means a person who has been selected by the [Office of *Rural Health*] Oregon Health Authority to receive a loan under subsection
(4) of this section.

- 27 "(b) 'Primary care practitioner' means a:
- ²⁸ "(A) Physician licensed under ORS chapter 677;
- ²⁹ "(B) Physician assistant licensed under ORS 677.505 to 677.525; or
- ³⁰ "(C) Nurse practitioner licensed under ORS 678.375.

HB 3396-A17 6/22/15 Proposed Amendments to A-Eng. HB 3396 "(c) 'Prospective primary care practitioner' means a person who is enrolled in a medical education program that meets the educational requirements for licensure as a physician, physician assistant or nurse practitioner.
"(d) 'Service agreement' means the agreement executed by a prospective
primary care practitioner under subsection (3) of this section.

"(2) There is created the Primary Health Care Loan Forgiveness Program,
to be administered by the [office] authority pursuant to rules adopted by the
[office] authority.

9 "(3) A prospective primary care practitioner who wishes to participate in 10 the program shall submit an application to the [office] **authority** in accord-11 ance with rules adopted by the [office] **authority**. To be eligible to be a 12 participant in the program, a prospective primary care practitioner must:

"(a) Have completed the first year of the prospective primary care
 practitioner's medical education;

"(b) Be enrolled in a medical education program in Oregon that emphasizes training rural health care practitioners and is approved by the [office] **authority**;

"(c) Execute a service agreement stating that, immediately upon the prospective primary care practitioner's completion of residency or training as established by the [office] **authority** by rule, the prospective primary care practitioner will practice as a primary care practitioner in a rural setting in this state approved by the [office] **authority** for at least as many years as the number of years for which the practitioner received loans from the Primary Health Care Loan Forgiveness Program; and

"(d) Meet other requirements established by the [office] authority by rule. "(4) The [office] authority may select participants from among the prospective primary care practitioners who submit applications as provided in subsection (3) of this section. The [office] authority shall give preference to a prospective primary care practitioner who agrees to practice in a community that agrees to contribute funds to the [Primary Health Care Loan

HB 3396-A17 6/22/15 Proposed Amendments to A-Eng. HB 3396 Forgiveness Program Fund established in ORS 442.573] Health Care Pro vider Incentive Fund established under section 1 of this 2015 Act.

"(5) The [office] **authority** shall provide an annual loan of up to \$35,000 to each participant to cover expenses related to the participant's medical education, on terms established by the [office] **authority** by rule. The loan must be evidenced by a written obligation but no additional security may be required.

8 "(6) Repayment of loans provided under subsection (5) of this section is 9 deferred while a participant is in compliance with the service agreement.

"(7) At the end of each full year that a participant complies with the service agreement, the [office] **authority** shall forgive one annual loan provided to the participant under subsection (5) of this section.

"(8)(a) A person receiving a loan under subsection (5) of this section who fails to complete the residency or training as required by the [office] **authority** by rule shall repay the amount received to the Primary Health Care Loan Forgiveness Program plus 10 percent interest on the unpaid balance, accrued from the date the loan was granted.

(b) A person receiving a loan under subsection (5) of this section who 18 completes the residency or training required by the [office] **authority** by rule 19 but fails to fulfill the obligations required by the service agreement shall 20repay the amount received to the Primary Health Care Loan Forgiveness 21Program plus 10 percent interest on the unpaid balance, accrued from the 22date the loan was granted. Additionally, a penalty fee equal to 25 percent 23of the amount received shall be assessed against the person. No interest ac-24crues on the penalty. The [office] authority shall establish rules to allow 2526 waiver of all or part of the penalty owed to the program due to circumstances that prevent the participant from fulfilling the service obligation. 27

"(9) Payments on loans provided under subsection (5) of this section shall
be deposited in the [*Primary Health Care Loan Forgiveness Program Fund established in ORS* 442.573] Health Care Provider Incentive Fund estab-

1 lished under section 1 of this 2015 Act.

"(10) If a participant defaults on a loan provided under section (5) of this
section:

"(a) Any amounts due may be collected by the Collections Unit in the
5 Department of Revenue under ORS 293.250; or

6 "(b) The Oregon Health and Science University may contract with a col-7 lections agency to collect any amounts due.

"(11) Any amounts collected under subsection (10) of this section or received under subsection (12) of this section shall be deposited in the
[Primary Health Care Loan Forgiveness Program Fund established in ORS
442.573] Health Care Provider Incentive Fund established under section
1 of this 2015 Act.

"(12) The [office] authority may accept funds from any public or private
 source for the purposes of carrying out the provisions of this section.

"SECTION 7. Section 25, chapter 913, Oregon Laws 2009, as amended by
 section 10, chapter 750, Oregon Laws 2013, is amended to read:

"Sec. 25. (1) Except as provided in subsection (2) of this section, a credit
may not be claimed under ORS 315.613 for tax years beginning on or after
January 1, [2016] 2018.

"(2) A taxpayer who meets the eligibility requirements in ORS 315.613 for
the tax year beginning on or after January 1, [2013] 2017, and before January
1, [2014] 2018, shall be allowed the credit under ORS 315.613 for any tax year:
"(a) That begins on or before January 1, [2023] 2027; and

"(b) For which the taxpayer meets the eligibility requirements of ORS315.613.

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"REPEAL OF PROVIDER RECRUITMENT PROGRAMS

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²⁹ "<u>SECTION 8.</u> ORS 348.570 is amended to read:

³⁰ "348.570. (1) There is established in the State Treasury a fund, separate

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and distinct from the General Fund, to be known as the Oregon Student Assistance Fund for investment as provided by ORS 293.701 to 293.857 and for the payment of the expenses of the Higher Education Coordinating Commission in carrying out the purposes of ORS 348.210 to 348.250, 348.285, 348.505 to 348.615, 348.696 and 348.992. Interest earned by the fund shall be credited to the fund.

"(2) There is established in the State Treasury a fund, separate and dis-7 tinct from the General Fund, to be known as the Alternative Student Loan 8 Program Fund for investment as provided by ORS 293.701 to 293.857 and for 9 the payment of expenses of the commission in carrying out the purposes of 10 ORS 348.625 to 348.695. This fund, including the interest earnings on the 11 fund, if any, is continuously appropriated to the commission for those pur-12 poses for which such funds were provided to, received or collected by the 13 commission. 14

¹⁵ "[(3)(a) There is established in the General Fund an account to be known ¹⁶ as the Nursing Services Account. Funds in the account shall be used for the ¹⁷ payment of expenses of the Nursing Services Program created in ORS ¹⁸ 442.540.]

19 "[(b) The account shall consist of:]

20 "[(A) Funds appropriated to the commission for deposit into the account;]

²¹ "[(B) Collections and penalties received by the Executive Director of the ²² Office of Student Access and Completion under ORS 442.545; and]

"[(C) Any donations or grants received by the commission for purposes of
 the Nursing Services Program.]

25 "[(c) Any funds in the account that are not expended in any biennium shall 26 be retained in the account and may be expended in subsequent biennia.]

²⁷ "[(4)] (3) There is established in the State Treasury a fund, separate and ²⁸ distinct from the General Fund, to be known as the Foster Youth Scholar-²⁹ ship Fund. Moneys received from appropriations, donations and grants shall ³⁰ be credited to the fund. Moneys in the fund are continuously appropriated to the commission for the purposes of investment, as provided by ORS 293.701
to 293.857, and for carrying out the provisions of ORS 348.270 (1)(b). Interest
earned by the fund shall be credited to the fund.

"[(5)] (4) There is established in the State Treasury a fund, separate and distinct from the General Fund, to be known as the ASPIRE Program Fund. Moneys received from donations and grants shall be credited to the ASPIRE Program Fund. Moneys in the fund are continuously appropriated to the commission for the purposes of investment, as provided by ORS 293.701 to 9 293.857, and for carrying out the provisions of ORS 348.500. Interest earned by the fund shall be credited to the fund.

"[(6)(a)] (5)(a) There is established in the State Treasury the Nursing Faculty Loan Repayment Fund, separate and distinct from the General Fund. Interest earned on the Nursing Faculty Loan Repayment Fund shall be credited to the fund. Moneys in the fund are continuously appropriated to the commission for carrying out ORS 348.440 to 348.448. The Nursing Faculty Loan Repayment Fund consists of:

"(A) Moneys appropriated to the commission for the Nursing Faculty
 Loan Repayment Program created in ORS 348.444; and

"(B) Grants, gifts or donations received by the commission for the pro-gram.

"(b) Any unexpended funds in the fund at the end of a biennium shall be retained in the fund and may be expended in subsequent biennia.

²³ "SECTION 9. ORS 677.141 is amended to read:

"677.141. (1) A physician issued a license under ORS 677.139 is subject to all the provisions of this chapter and to all the rules of the Oregon Medical Board. A physician issued a license under ORS 677.139 has the same duties and responsibilities and is subject to the same penalties and sanctions as any other physician licensed under this chapter.

"(2) A physician issued a license under ORS 677.139 may not:
"(a) Act as a dispensing physician as defined in ORS 677.010;

"(b) Administer controlled substances for the treatment of intractable 1 pain to a person located within this state; $\mathbf{2}$

"(c) Employ a physician assistant as defined in ORS 677.495 to treat a 3 person located within this state; or 4

"[(d) Participate in the primary care provider loan repayment program $\mathbf{5}$ created in ORS 413.233; or] 6

"[(e)] (d) Assert a lien for services under ORS 87.555. 7

"(3) A physician licensed under ORS 677.139 shall comply with all patient 8 confidentiality requirements of this state, except as those requirements are 9 expressly prohibited by the law of any other state of the United States where 10 a person's medical records are maintained. 11

"SECTION 10. ORS 413.018, 442.535, 442.540 and 442.545 are repealed. 12"SECTION 11. ORS 348.303, 413.127, 413.233, 442.573, 676.550, 676.552, 13 676.554 and 676.556 are repealed. 14

"SECTION 12. Section 4 of this 2015 Act is repealed on January 2, 152017. 16

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"OPERATIVE DATES

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"SECTION 13. Sections 1, 2 and 3 of this 2015 Act and the amend-20ments to ORS 442.574 and 677.141 by sections 6 and 9 of this 2015 Act 21become operative on January 1, 2018. 22

"SECTION 14. The repeal of ORS 348.303, 413.127, 413.233, 442.573, 23676.550, 676.552, 676.554 and 676.556 by section 11 of this 2015 Act be-24comes operative January 2, 2018. 25

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"CAPTIONS

"SECTION 15. The unit captions used in this 2015 Act are provided 29 only for the convenience of the reader and do not become part of the 30

HB 3396-A17 6/22/15 Proposed Amendments to A-Eng. HB 3396 statutory law of this state or express any legislative intent in the
enactment of this 2015 Act.
"EMERGENCY CLAUSE
"SECTION 16. This 2015 Act being necessary for the immediate
preservation of the public peace, health and safety, an emergency is
declared to exist, and this 2015 Act takes effect on its passage.".