HB 3420-3 (LC 2805) 4/14/15 (BLS/ps)

PROPOSED AMENDMENTS TO HOUSE BILL 3420

- On page 1 of the printed bill, line 9, after the period delete the rest of the 1 line and lines 10 and 11 and insert "Individuals and families who are expe-2 riencing homelessness, especially the chronically homeless with disabilities 3 such as addictions and mental illness, are extremely fragile. Chronically homeless individuals and families are the least likely of the population to 5 achieve independent living, and while efforts to manage homelessness provide 6 critical access to temporary housing and services for individuals and families 7 in crisis, these efforts fail to address long-term needs. By creating a stable housing environment for such individuals and families, other issues can be 9 addressed, including employment, job training and health care.". 10
- In line 13, delete "continuum" and insert "system".
- In line 21, after "First" insert "Pilot".
- In line 24, after the period insert "This approach to homelessness differs from traditional approaches by providing housing assistance, case management and support services responsive to individual or family needs after housing is obtained. By using this approach when appropriate, communities can significantly reduce the amount of time that individuals and families experience homelessness and prevent further episodes of homelessness.".
- In line 27, after "First" insert "Pilot".
- In line 28, after the period insert "The Housing First Pilot Program emphasizes that social services provided to enhance individual and family well-being can be more effective when individuals and families have first

1 obtained housing.".

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- 2 Delete pages 2 through 4 and insert:
- "SECTION 2. As used in sections 1 to 3 of this 2015 Act:
- 4 "(1)(a) 'Homelessness' means:
- 5 "(A) Living in one of the following conditions:
- 6 "(i) Lacking a fixed, regular, adequate and habitable nighttime 7 residence; or
- 8 "(ii) Having a primary nighttime residence that is:
- 9 "(I) Housing shared with another person due to loss of housing or 10 economic hardship;
- "(II) A motel, hotel, travel trailer as defined in ORS 801.565 or campground, due to lack of alternative housing;
 - "(III) An emergency or transitional shelter;
 - "(IV) A public or private shelter designed to provide temporary living accommodations, including but not limited to hotels for persons receiving welfare benefits and transitional housing for persons with mental illness;
- "(V) An institution that provides temporary residence for individuals who have been or will be institutionalized under the laws of this state;
 - "(VI) A public or private place that is not designed for or ordinarily used as regular sleeping accommodations for human beings; or
- "(VII) A car, park, public space, abandoned building, bus or train station or other similar setting not intended for human habitation.
 - "(B) Being migratory and living under one or more of the conditions listed in subparagraph (A)(ii) of this paragraph.
- "(C) Being released from a jail, a prison, the juvenile justice system, the child welfare system, a mental health facility, a facility for persons with developmental disabilities, a residential addiction treatment program or a hospital, with no subsequent residence identified or provided

- and lacking the resources and support to obtain housing.
- "(b) 'Homelessness' does not mean being imprisoned or otherwise detained pursuant to state or federal law or to sharing housing due to cultural preferences, voluntary arrangements or traditional networks of support.
- "(2) 'System of care' means an approach to provide housing assist-6 ance, case management and support services that meets the specific, 7 noncritical needs of individuals and families experiencing 8 homelessness after initial, critical housing needs have been met and 9 as these persons move toward the goal of stable housing and maximum 10 self-sufficiency, with the ultimate objective being to end homelessness 11 and to prevent a return to homelessness for these persons. 12
- "SECTION 3. (1) The Housing and Community Services Department, 13 with the advice of the State Housing Council and in collaboration with 14 the Community Action Partnership of Oregon, the Department of 15 Human Services and the Oregon Health Authority, shall establish the 16 Housing First Pilot Program for the purpose of providing housing as-17 sistance, case management and support services to individuals and 18 families experiencing homelessness in the cities of Eugene and Albany. 19 The program shall be designed to address the societal causes of 20 homelessness by obtaining housing for individuals and families expe-21 riencing homelessness and providing a critical link between emergency 22 and transitional housing systems and community-based social ser-23 vices, education and health care in the communities in which such 24 individuals and families live. 25
- 26 "(2) The program must include, at a minimum, the following:
- "(a) Housing assistance that is not time-limited and not contingent on compliance with support services;
 - "(b) Crisis intervention and short-term stabilization;
 - "(c) Screening, intake and needs assessment;

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"(d) Case management; and

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- "(e) Support services provided through community-based social service, educational and health care programs and entities, as necessary to make possible the success of participants in avoiding homelessness on a permanent basis.
- "(3) In consultation with the Community Action Partnership of
 Oregon, the Housing and Community Services Department shall create
 pilot projects in the cities of Eugene and Albany that contract with
 community action agencies described in ORS 458.505 that the department determines are eligible to implement the system of care in the
 area served by the community action agency.
- "(4) The contract between a community action agency and the Housing and Community Services Department to implement the system of care shall, at a minimum, provide that the community action agency shall:
 - "(a) Provide screening, intake and needs assessment to identify individuals and families who are eligible to participate in the Housing First Pilot Program based upon likelihood of success, need and other factors as set forth in rules adopted by the department;
 - "(b) Assist eligible participants to obtain housing and to enter into standard lease agreements for housing;
- "(c) Provide case management and support services as appropriate to make less likely a state of homelessness or a return to homelessness for participants; and
- "(d) Provide information to the department as identified in rules adopted by the department to ensure that the system of care is being implemented and that the objectives of the program are being achieved at the pilot project sites.
- 29 "(5) In implementing the Housing First Pilot Program and to the 30 extent possible, the State Housing Council, the Housing and Commu-

- nity Services Department, the Department of Human Services and the
 Oregon Health Authority shall:
- "(a) Prioritize state and federal funding opportunities that support efforts to reduce and end homelessness through the system of care implemented by the program;
- 6 "(b) Identify and implement initiatives and other programs that:
- "(A) Increase the supply of rental housing needed to meet the demand for housing for individuals and families who are experiencing or may experience homelessness; and
- "(B) Increase the availability of employment opportunities for individuals who are experiencing homelessness;
 - "(c) Train homelessness specialists and place them in centers that are easily accessed by individuals and families experiencing homelessness; and
 - "(d) Contract with a state institution of higher education to research and document the costs of homelessness in this state, including but not limited to the costs incurred by law enforcement agencies, courts, jails and hospitals responding to situations involving individuals and families experiencing homelessness, for the purpose of obtaining recommendations on how best to allocate public funds to prevent and end homelessness.
 - "(6) The Housing and Community Services Department, in consultation with the Community Action Partnership of Oregon, shall adopt rules to implement the provisions of this section.
 - "SECTION 4. (1) There is created within the State Treasury, separate and distinct from the General Fund, the Housing First Pilot Program Fund. Interest earned by the Housing First Pilot Program Fund shall be credited to the fund.
- "(2) Moneys in the Housing First Pilot Program Fund shall consist of:

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"(a) Amounts donated to the fund;

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- "(b) Amounts appropriated or otherwise transferred to the fund by the Legislative Assembly;
- 4 "(c) Investment earnings received on moneys in the fund; and
- 5 "(d) Other amounts deposited in the fund from any source.
- "(3) Moneys in the fund are continuously appropriated to the Housing and Community Services Department to carry out the provisions of sections 1 to 3 of this 2015 Act.
- "(4) The department may use moneys in the fund to pay the administrative costs associated with the fund and with carrying out the provisions of sections 1 to 3 of this 2015 Act.
 - "SECTION 5. The Housing and Community Services Department shall report to the committees related to human services and housing during the 2017 regular session of the Seventy-ninth Legislative Assembly regarding the status, outcome and findings of the Housing First Pilot Program.
- "SECTION 6. In addition to and not in lieu of any other appropriated ation, there is appropriated to the Housing and Community Services
 Department, for the biennium beginning July 1, 2015, out of the General Fund, the amount of \$2 million, which may be expended for purposes of implementing and administering the Housing First Pilot
 Program established under section 3 of this 2015 Act.
- 23 "SECTION 7. (1) Sections 1 to 4 of this 2015 Act are repealed on 24 June 30, 2017.
- "(2) Any balance in the Housing First Pilot Program Fund established under section 4 of this 2015 Act that is unexpended and unobligated on the date set forth in subsection (1) of this section, shall revert to the General Fund and be available for general governmental purposes.
- "SECTION 8. This 2015 Act being necessary for the immediate

- 1 preservation of the public peace, health and safety, an emergency is
- declared to exist, and this 2015 Act takes effect on its passage.".