HB 2984-4 (LC 1476) 4/15/15 (CDT/ps)

## PROPOSED AMENDMENTS TO HOUSE BILL 2984

1 On page 1 of the printed bill, delete lines 4 through 23 and delete pages 2 <u>2 through 4</u> and insert:

3 "SECTION 1. As used in sections 1 to 7 of this 2015 Act:

"(1) 'Clackamas Forestry Product Cooperative Project' means the
pilot program established by Clackamas County under section 3 of this
2015 Act for forestry products grown on nonforest land within the
county to be commercially produced and marketed through a forestry
products cooperative.

9 "(2) 'Dealer' means a person or agent of a person, other than a co 10 operative, that purchases or contracts to purchase forestry products
 11 through the Clackamas Forestry Product Cooperative Project.

"(3) 'Forestland' means land for which the highest and best use is
 the growing of forestry products.

14 **"(4) 'Forestry products':** 

"(a) Except as provided in paragraph (b) of this subsection, means
 products from harvested timber.

"(b) Does not mean products from short rotation fiber grown under
 agricultural conditions as described in ORS 321.267 (3) or 321.824 (3),
 western juniper or products from harvested western juniper.

20 "(5) 'Nonforest lands' means lands other than forestland.

"(6) 'Party' means Clackamas County or a Clackamas County em ployee or a producer or dealer that carries out activities or engages in

transactions regarding the Clackamas Forestry Product Cooperative
 Project.

"(7) 'Producer' means a possessor of land on which trees are grown
for harvesting as forestry products.

"SECTION 2. (1) The Legislative Assembly finds and declares that  $\mathbf{5}$ because of the logistical challenges associated with the utilization of 6 individual trees on nonforest lands, and because of the benefits from 7 gains in commercial production and marketing of forestry products 8 that may result from coordinating the activities of producers and 9 buyers, it is in the public interest to establish cooperatives to coordi-10 nate the tracking, removal and sale of trees and to set prices to ac-11 complish increased utilization. 12

"(2) It is the intent of sections 1 to 7 of this 2015 Act to displace 13 competition through a regulatory system for the commercial pro-14 duction and marketing of forestry products on nonforest land under 15a Clackamas County program, referred to in sections 1 to 7 of this 2015 16 Act as the Clackamas Forestry Product Cooperative Project, to a lim-17 ited degree and for the period specified in subsection (7) of this section. 18 The regulatory system is intended to grant immunity from federal and 19 state antitrust laws to the Clackamas Forestry Product Cooperative 20Project parties for the limited purposes of allowing the parties to 21bargain collectively and to arrive at a negotiated price for forestry 22products produced on nonforest land within Clackamas County. 23

"(3) The activities of any party that comply with the regulatory system described in sections 1 to 7 of this 2015 Act and State Forester rules for carrying out the regulatory system and the Clackamas Forestry Product Cooperative Project may not be considered to be in restraint of trade, a conspiracy or combination or any other unlawful activity in violation of any provision of ORS 646.705 to 646.826 or federal antitrust laws.

"(4) The State Forester shall actively supervise the conduct of a 1 party in negotiating tentative prices for forestry products bought and  $\mathbf{2}$ sold as part of the Clackamas Forestry Product Cooperative Project. 3 The State Forester shall actively supervise, and establish procedures 4 and guidelines for, the negotiations between the parties and shall re- $\mathbf{5}$ view the tentative prices established by those negotiations. The State 6 Forester must set the prices for forestry products bought and sold as 7 part of the project by formal action before the prices may be imple-8 mented. In setting the prices for the forestry products, the State 9 Forester may give consideration to the tentative prices for those 10 forestry products negotiated between the parties. The State Forester 11 must make any adjustments to previously set prices for forestry pro-12ducts by formal action before the adjustments may be implemented. 13

"(5) The State Forester may compel the parties to take whatever
 action the State Forester considers necessary to:

"(a) Ensure that the parties are engaging in conduct that is au thorized under sections 1 to 7 of this 2015 Act;

"(b) Ensure that the policies of this state are being fulfilled under
 the Clackamas Forestry Product Cooperative Project; and

"(c) Prevent conduct by any of the parties that is not authorized by the regulatory system administered by the State Forester or conduct that, in the opinion of the State Forester, does not advance the interests of this state in carrying out the regulatory system for the Clackamas Forestry Product Cooperative Project.

25 "(6) The State Forester may take any actions the State Forester 26 deems appropriate to resolve disputes between the parties that involve 27 or arise out of the Clackamas Forestry Product Cooperative Project, 28 including but not limited to referring the dispute for mediation, arbi-29 tration or hearing.

30 "(7) Except as provided in section 7 of this 2015 Act, for the period

prior to July 1, 2019, the Clackamas Forestry Product Cooperative
Project shall displace competition regarding the commercial production and marketing of forestry products on nonforest land in those
areas of the county where the project is in effect.

5 "(8) The State Forester may designate employees of the State 6 Forestry Department to carry out the responsibility of actively super-7 vising the conduct of the parties, including serving as intermediaries 8 between parties or prospective parties.

"(9) The State Forester may adopt rules to carry out the State 9 Forester's authority under sections 1 to 7 of this 2015 Act. The de-10 partment and the county shall enter into a memorandum of under-11 standing for the county to reimburse the department for the actual 12 costs to the department of providing services for the benefit of the 13 Clackamas Forestry Product Cooperative Project. Moneys paid by the 14 county as reimbursement shall be deposited in the State Forestry De-15 partment Account established under ORS 526.060. 16

"SECTION 3. (1) Clackamas County shall establish the Clackamas 17 Forestry Product Cooperative Project as a pilot program. In addition 18 to promoting economic development within Clackamas County, the 19 purpose of the project shall be to develop a program model for use by 20counties in this state that wish to promote economic development by 21using cooperatives to provide for the commercial production and 22marketing of forestry products from nonforest lands. Subject to sec-23tion 2 of this 2015 Act, Clackamas County may do the following to 24carry out the pilot program: 25

"(a) Subject to section 4 of this 2015 Act, negotiate and enter into
an agreement with persons, cities or other governmental entities
willing to commercially produce forestry products as members of the
Clackamas Forestry Product Cooperative Project. The agreement must
specify the number, type and location of trees covered by the agree-

ment. The State Forester may impose additional requirements for the
contents of agreements described in this paragraph.

"(b) Negotiate with one or more producers and dealers to establish the price for the forestry products sold through the cooperative. The dealers may negotiate the price for the forestry products through a committee that sets forth the views of the dealers and votes on any issues being negotiated as authorized by this section, including the price for forestry products. However, a person that is both a producer and a dealer may not participate in negotiations under this section.

"(2) A tree that is covered by an agreement under subsection (1)(a)
 of this section must be marked for identification purposes as required
 by the county.

"(3) An agreement under subsection (1)(a) of this section may not
 be used to alter the supply of buildable land within an urban growth
 boundary.

"(4) If the land on which a tree subject to the Clackamas Forestry
 Product Cooperative Project is located is sold, the tree shall continue
 to be a tree subject to the Clackamas Forestry Product Cooperative
 Project unless:

20 "(a) The new owner of the land removes the tree from the project;
21 or

"(b) The county project coordinator determines that the tree is not
 being maintained as required by the project.

24 "<u>SECTION 4.</u> (1) The Clackamas Forestry Product Cooperative
 25 Project shall operate:

"(a) In all areas of Clackamas County that are outside of city limits;
"(b) On residential or commercial properties, or properties owned
by nonprofit entities, located in a city that elects to allow the project
within the city limits; and

30 "(c) On lands owned by any governmental entity that elects to

1 participate in the project.

"(2) An election by a city or other governmental entity to allow or
participate in the project must be by formal action of the governing
body for the city or other governmental entity.

"(3) Clackamas County may undertake efforts to inform cities and
other governmental entities about the Clackamas Forestry Product
Cooperative Project and the opportunities for the cities and governmental entities to elect to allow or participate in the project.

"(4) The county and a city may work jointly to adopt components 9 of the Clackamas Forestry Product Cooperative Project within city 10 limits. A city electing to allow the project to may specify how the 11 project is to be administered within the city limits, including but not 12limited to specifications regarding land use zoning requirements, 13 maintenance requirements and the issuance of tree removal permits 14 for harvesting of trees enrolled in the program. This subsection does 15not authorize a city to regulate the project on lands owned by a gov-16 ernmental entity described in subsection (1)(c) of this section that are 17 located inside city limits. 18

"(5) If a change in city limits causes a property that is participating in the Clackamas Forestry Product Cooperative Project to become located inside city limits, notwithstanding any other provision of this section, the property may continue to participate in the project under the terms of the agreement described in section 3 (1)(a) of this 2015 Act for that property.

"(6) Except as provided in subsections (4) and (7) this section, a local government may not enforce an ordinance to require or prohibit the removal of a tree that is subject to the Clackamas Forestry Product Cooperative Project. This subsection does not prohibit a local government from:

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"(a) Enforcing a county ordinance approved by the State Forester

for regulating trees subject to the Clackamas Forestry Product Cooperative Project or regulating land on which a tree that is subject to
the project is located;

4 "(b) Enforcing a county ordinance adopted to implement compre5 hensive plan policies developed to address statewide land use goals;

6 "(c) Enforcing a local ordinance regulating a tree that is removed
7 from the Clackamas Forestry Product Cooperative Project;

"(d) Exercising the power of eminent domain to acquire fee title to
the land on which a tree that is subject to the Clackamas Forestry
Product Cooperative Project is located; or

"(e) Acting or requiring action to remedy or mitigate a hazardous
 condition in a tree that presents an imminent threat of serious harm
 to persons or property.

"(7) Subsection (6) of this section does not prevent the application
 of a local ordinance to require or prohibit the removal of a tree if the
 tree becomes subject to the Clackamas Forestry Product Cooperative
 Project more than five years after the tree is planted.

"(8) This section does not require a county project coordinator or
 the State Forester to consent to the inclusion or continued inclusion
 of a tree in the Clackamas Forestry Product Cooperative Project.

"<u>SECTION 5.</u> The county program model that Clackamas County
 develops through the Clackamas Forestry Product Cooperative Project
 must include, but need not be limited to:

"(1) A training manual to guide counties in establishing and ad ministering cooperatives for the commercial production and marketing
 of forestry products on nonforest lands;

27 "(2) Information identifying tree species best suited for use in
 28 western Oregon for producing forestry products;

"(3) An Internet website for use by the county, producers and
 dealers to establish agreements under the program;

"(4) Standardized memorandums of understanding setting forth the
 services provided and the terms of program participation;

"(5) Care instructions and identification of best practices for the
 production of forestry products;

5 "(6) Means for identifying and monitoring the status of trees in the
6 program; and

7 "(7) Materials for the marketing of, and promoting demand for,
8 forestry products.

<sup>9</sup> "<u>SECTION 6.</u> (1) The governing body of Clackamas County shall appoint an advisory committee to provide the county with recommendations regarding the structure and operation of the Clackamas Forestry Product Cooperative Project in a successful manner, including but not limited to recommendations for addressing the concerns of the local governments and business interests within the county and recommendations regarding the marketing of forestry products.

"(2) To the extent practicable, the advisory committee appointed
 under subsection (1) of this section shall include but need not be lim ited to representatives from:

19 "(a) The Association of Oregon Counties;

20 "(b) The League of Oregon Cities;

21 "(c) The Department of Transportation;

22 "(d) A conservation organization;

23 "(e) The forest products industry;

24 "(f) The nursery products industry; and

25 "(g) The Oregon Wood Innovation Center operated by Oregon State
 26 University.

"<u>SECTION 7.</u> The State Forester may terminate the Clackamas
Forestry Product Cooperative Project if the State Forester determines
that the project is not being conducted in accordance with sections 1
to 7 of this 2015 Act or rules adopted under section 2 of this 2015 Act.

"<u>SECTION 8.</u> (1) Clackamas County shall report on progress in the
 development of the Clackamas Forestry Product Cooperative Project
 described in sections 1 to 7 of this 2015 Act:

4 "(a) To an interim committee of the Legislative Assembly dealing
5 with economic development during September 2015;

6 "(b) To the 2016 regular session of the Legislative Assembly; and

"(c) To an interim committee of the Legislative Assembly dealing
with economic development during September 2016.

9 "(2) The reports made under this section must be accompanied by 10 accountings sufficient to establish that expenditures of moneys de-11 scribed in section 9 of this 2015 Act are used solely for the purpose of 12 developing, implementing and administering the Clackamas Forestry 13 Product Cooperative Project.

"(3) The county shall make all reasonable efforts to implement and
 make the Clackamas Forestry Product Cooperative Project fully oper ational no later than June 1, 2017.

17 "SECTION 9. There is allocated, for the biennium beginning July 18 1, 2015, from the Administrative Services Economic Development 19 Fund, to Clackamas County, the amount of \$750,000 as a grant for the 20 purpose of developing, implementing and administering the Clackamas 21 Forestry Product Cooperative Project described in sections 1 to 7 of 22 this 2015 Act.

"SECTION 10. (1) Sections 1 to 7 of this 2015 Act are repealed January 2, \_\_\_\_.

"(2) Any activities under an agreement entered into as part of the
pilot program described in sections 1 to 7 of this 2015 Act must cease
on or before the repeal date established in subsection (1) of this section.

"<u>SECTION 11.</u> This 2015 Act being necessary for the immediate
 preservation of the public peace, health and safety, an emergency is

- 1 declared to exist, and this 2015 Act takes effect July 1, 2015.".
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