SB 231-4 (LC 483) 4/14/15 (LHF/ps)

## PROPOSED AMENDMENTS TO SENATE BILL 231

1 On page 1 of the printed bill, line 10, delete "An insurer" and insert "A 2 carrier".

3 Delete lines 12 through 28 and delete pages 2 through 4 and insert:

4 "(B) The Public Employees' Benefit Board.

5 "(C) The Oregon Educators Benefit Board.

6 "(2) All prominent carriers shall, and carriers other than prominent car-7 riers may:

"(a) Report to the Department of Consumer and Business Services, by
March 16 of each year, the proportion of the carrier's total medical expenses
that are allocated to primary care;

"(b) Increase the proportion of the carrier's total medical costs that are allocated to primary care by 1.5 percent annually without a corresponding increase in premiums, up to a maximum established by the department by rule; and

"(c) Report to the department annually on the methods used to accomplish the increase in the proportion of the carrier's total medical costs that are allocated to primary care.

"(3) The department shall share with the Oregon Health Authority the information reported so that the authority may prepare the evaluation and report described in section 2 of this 2015 Act.

"(4) The department, in collaboration with the authority, shall adopt rules
prescribing the primary care services for which costs must be reported under

1 subsection (2) of this section.

2 "(5) The department shall consider in its review of a carrier's rate filings 3 the information described in subsection (2) of this section.

4 "SECTION 2. (1) As used in this section:

5 "(a) 'Carrier' means:

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6 "(A) An insurer that offers a health benefit plan, as defined in ORS 7 743.730.

"(B) The Public Employees' Benefit Board.

"(C) The Oregon Educators Benefit Board.

10 "(b) 'Coordinated care organization' has the meaning given that 11 term in ORS 414.025.

"(c) 'Primary care' means family medicine, general internal medi cine, naturopathic medicine, obstetrics and gynecology, pediatrics or
 general psychiatry.

<sup>15</sup> "(d) 'Primary care provider' includes:

"(A) A physician, naturopath, nurse practitioner, physician assistant or other health professional licensed or certified in this state,
whose clinical practice is in the area of primary care.

19 "(B) A health care team or clinic that has been certified by the 20 Oregon Health Authority as a patient centered primary care home.

"(2) The Oregon Health Authority shall convene a primary care
 payment reform collaborative to advise and assist the authority in
 developing:

<sup>24</sup> "(a) A Primary Care Transformation Initiative to:

25 "(A) Share best practices in technical assistance;

26 "(B) Adopt methods of reimbursement that direct greater health 27 care resources and investments toward primary care; and

"(b) A plan to evaluate the success of the methods adopted by the
 collaborative under paragraph (a) of this subsection in supporting and
 facilitating health care innovation and care improvement in primary

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1 care.

2 "(3) The authority shall invite representatives from all of the fol-3 lowing to participate in the primary care payment reform 4 collaborative:

5 "(a) Primary care providers;

6 "(b) Health care consumers;

7 "(c) Experts in primary care contracting and reimbursement;

8 "(d) Independent practice associations;

9 "(e) Behavioral health treatment providers;

10 "(f) Third party administrators;

11 "(g) Employers that offer self-insured health benefit plans;

12 "(h) The Department of Consumer and Business Services;

13 **"(i) Carriers;** 

"(j) A statewide organization for mental health professionals who
 provide primary care;

"(k) A statewide organization representing federally qualified health
 centers;

"(L) A statewide organization representing hospitals and health
 systems;

20 "(m) A statewide professional association for family physicians;

21 "(n) A statewide professional association for physicians;

<sup>22</sup> "(o) A statewide professional association for nurses; and

<sup>23</sup> "(p) The Centers for Medicare and Medicaid Services.

"(4) The Primary Care Transformation Initiative must be designed
 to:

"(a) Increase the resources dedicated to primary care in this state;
"(b) Align with and complement the Oregon Integrated and Coordinated Health Care Delivery System established by ORS 414.620;

29 "(c) Align financial incentives with the health care quality im-30 provement goals of carriers and of purchasers and consumers of health

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1 care; and

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"(d) Promote culturally and linguistically appropriate care in order
to reduce disparities in health outcomes linked to race, ethnicity, primary language and similar factors.

5 "(5) The payment methods developed under subsection (2) of this 6 section:

"(a) May include actuarially sound reimbursement methods that
appropriately transition reimbursement away from a fee-for-service
basis by adjusting risk based on the number of patients assigned to a
primary care provider; and

"(b) Must provide some flexibility for carriers and primary care 11 providers to negotiate contract rates and ensure that the financial risk 12 for both carriers and primary care providers is appropriately balanced. 13 "(6) The authority may require primary care providers that receive 14 payments using the methods described in subsection (5) of this section 15 to provide simple budget and activities summaries to document the 16 use of the payments. The reporting process may not impose undue 17 administrative burdens on providers. 18

"(7) The authority shall convene the primary care payment reform
 collaborative no later than October 1, 2015.

21 "(8) A coordinated care organization shall:

"(a) Report to the authority, by March 16 of each year, the proportion of the organization's total medical costs that are allocated to
primary care;

"(b) Increase the proportion of the organization's total medical costs that are allocated to primary care by 1.5 percent annually without a corresponding increase in global budgets, up to a maximum established by the authority by rule; and

29 "(c) Report to the authority annually on the methods used to ac-30 complish the increase in the proportion of the organization's total

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1 medical costs that are allocated to primary care using the measures 2 identified in ORS 414.638.

"(9) The authority, in collaboration with the Department of Consumer and Business Services, shall adopt rules prescribing the primary
care services for which costs must be reported under subsection (8)
of this section.

"(10) Not later than December 31, 2015, and each year thereafter, the
authority shall report to the Legislative Assembly, in the manner
provided by ORS 192.245:

"(a) The success of the initiative, using the evaluation plan devel oped under subsection (2)(b) of this section;

12 "(b) The extent to which coordinated care organizations and carri-13 ers have increased the proportion of their total costs allocated to pri-14 mary care, including the baseline proportion and the change reported 15 each year; and

"(c) Methods used by coordinated care organizations and carriers
 to pay for primary care and to increase the proportion of total medical
 costs allocated to primary care without an increase in global budgets
 or premiums.

"(11) The authority shall conduct a full evaluation of the initiative
and report the findings of the evaluation to the Legislative Assembly
no later than February 28, 2020.

"(12) The authority may contract with a public or private entity to facilitate the work of the collaborative and may apply for, receive and accept grants, gifts, payments and other funds or advances, properties or services from the United States government, the state or any governmental body or public or private person for the purpose of establishing and maintaining the initiative.

<sup>29</sup> "<u>SECTION 3.</u> (1) The Legislative Assembly declares that collab-<sup>30</sup> oration among insurers, purchasers and consumers of health care to

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develop innovative reimbursement methods in support of integrated 1 and coordinated health care delivery is in the best interest of the 2 public. The Legislative Assembly therefore declares its intent to ex-3 empt from state antitrust laws, and to provide immunity from federal 4 antitrust laws through the state action doctrine, any person partic-5 ipating in the Primary Care Transformation Initiative, described in 6 section 2 of this 2015 Act, that might otherwise be constrained by such 7 laws. 8

"(2) The Director of the Oregon Health Authority or the director's 9 designee shall engage in appropriate state supervision of the Primary 10 Care Transformation Initiative as necessary to promote state action 11 immunity under state and federal antitrust laws to ensure that the 12 initiative is implemented in accordance with section 2 of this 2015 Act. 13 "(3) Carriers, coordinated care organizations, the Public Employees" 14 Benefit Board, the Oregon Educators Benefit Board, health service 15 organizations, employers, health care providers, health care facilities, 16 state and local governmental entities and consumers may meet to fa-17 cilitate the development, implementation and operation of the Primary 18 Care Transformation Initiative in accordance with section 2 of this 19 2015 Act. 20

"(4) The Oregon Health Authority may conduct a survey of the entities and individuals specified in subsection (3) of this section to assist
in the evaluation of the Primary Care Transformation Initiative.

"(5) A survey or meeting under subsection (3) or (4) of this section
is not a violation of state antitrust laws and shall be considered state
action for purposes of federal antitrust laws through the state action
doctrine.

<u>"SECTION 4.</u> Section 1 of this 2015 Act is added to and made a part
 of the Insurance Code.

30 "SECTION 5. Sections 1 to 4 of this 2015 Act are repealed March 1,

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<u>"SECTION 6.</u> This 2015 Act being necessary for the immediate
preservation of the public peace, health and safety, an emergency is
declared to exist, and this 2015 Act takes effect on its passage.".

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