HB 2960-3 (LC 1320) 3/5/15 (MNJ/ps)

## PROPOSED AMENDMENTS TO HOUSE BILL 2960

- On page 2 of the printed bill, delete lines 7 through 45 and delete pages
  through 6 and insert:
- 3 "SECTION 2. Powers and duties of Oregon Retirement Savings
- 4 Board. (1) The Oregon Retirement Savings Board shall develop a pro-
- 5 posed defined contribution retirement plan for persons employed for
- 6 compensation in this state and, pursuant to section 5 of this 2015 Act,
- 7 conduct a market analysis of the plan and obtain legal advice regard-
- 8 ing the plan.
- 9 "(2) The board shall have the following powers:
- "(a) To make and enter into contracts, agreements or arrangements, and to retain, employ and contract for any of the following considered necessary or desirable, for carrying out the purposes set forth in sections 1 to 5 of this 2015 Act:
- 14 "(A) Research and technical services.
- 15 "(B) Services of other state agencies to assist the board in its du-16 ties.
- "(b) To develop and implement an outreach plan to gain input and disseminate information regarding the plan and retirement savings in general.
- 20 "SECTION 3. Requirements for Oregon Retirement Savings Plan.
- 21 (1) The plan developed and proposed by the Oregon Retirement Savings
- 22 Board under section 2 of this 2015 Act must:

- "(a) Allow eligible individuals employed for compensation in this state to contribute to an account established under the plan through payroll deduction.
- "(b) Require an employer to offer its employees the opportunity to contribute to the plan through payroll deductions unless the employer offers an alternative retirement plan to its employees.
  - "(c) Provide for automatic enrollment of employees and allow employees to opt out of the plan.
    - "(d) Have a default contribution rate to be set by the board by rule.
- "(e) Offer default escalation of contribution levels that can be increased or decreased within the limits allowed by the Internal Revenue Code.
  - "(f) Provide for contributions to the plan to be deposited directly with the investment administrator for the plan.
  - "(g) Whenever possible, use existing employer and public infrastructure to facilitate contributions to the plan.
  - "(h) Qualify for the favorable federal tax treatment ordinarily accorded to individual retirement accounts and comply with section 408 of the Internal Revenue Code and all other relevant laws and regulations.
  - "(i) Require no employer contributions to employee accounts.
- 22 "(j) Require the maintenance of separate records and accounting for 23 each plan account.
- 24 "(k) Provide for reports on the status of plan accounts to be pro-25 vided to plan participants at least annually.
- "(L) Allow for account owners to maintain an account regardless
  of place of employment and to roll over funds into other retirement
  accounts.
- 29 "(m) Pool accounts established under the plan for investment.
- 30 "(n) Be professionally managed.

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- "(o) Provide that the State of Oregon and employers that participate in the plan have no proprietary interest in the contributions to or earnings on amounts contributed to accounts established under the plan.
- 5 "(p) Provide that the Oregon Retirement Savings Board is the 6 trustee of all contributions and earnings on amounts contributed to 7 accounts established under the plan.
- 8 "(q) Not impose any duties under the Employee Retirement Income 9 Security Act of 1974 (29 U.S.C. 1169) on employers or the State of 10 Oregon.
  - "(r) Ensure that administrative fees in the plan do not exceed one percent of the total program fund annually.
  - "(s) Ensure that the earnings on contributions of enrollees are exempt from federal and state income taxation until the moneys are disbursed to the account holder.
  - "(t) Allow the use of private sector partnerships to administer and invest the contributions to the plan under the supervision and guidance of the board.
  - "(2) The plan, the board, each board member and the State of Oregon may not guarantee any rate of return or any interest rate on any contribution. The plan, the board, each board member and the State of Oregon may not be liable for any loss incurred by any person as a result of participating in the plan.
- "SECTION 4. Proposed rules for Oregon Retirement Savings Plan.
  The Oregon Retirement Savings Board shall develop proposed rules that:
- "(1) Establish the process for voluntary enrollment in the plan developed and proposed under section 2 of this 2015 Act, including procedures for automatic enrollment of employees and for employees to opt out of the plan.

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- "(2) Establish the process for participants to make the default contributions to plan accounts and to adjust the contribution levels.
- "(3) Establish the process for allowing employees to opt out of enrollment in the plan.
- 5 "(4) Establish the process for plan participants to make nonpayroll contributions to plan accounts.
- 7 "(5) Set minimum, maximum and default contribution levels in ac-8 cordance with limits established by the Internal Revenue Code.
  - "(6) Establish the process for withdrawals from plan accounts.
  - "(7) Establish the process and requirements for an employer to obtain an exemption from offering the plan if the employer offers an alternative retirement plan to its employees that meets requirements to be prescribed by the board by rule.
  - "(8) Mandate the contents and frequency of required disclosures to employees, employers and other plan participants. These disclosures must include, but need not be limited to:
- 17 "(a) The benefits and risks associated with making contributions 18 to the plan;
  - "(b) Instructions for making contributions to the plan;
- 20 "(c) How to opt out of the plan;

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- "(d) How to participate in the plan with a level of contributions
  other than the default rate;
- 23 "(e) The process for withdrawal of retirement savings;
- 24 "(f) How to obtain additional information about the plan;
- "(g) That employees seeking financial advice should contact financial advisers, that participating employers are not in a position to provide financial advice and that participating employers are not liable for decisions employees make pursuant to sections 1 to 5 of this 2015 Act;
  - "(h) That the plan is not an employer-sponsored retirement plan;

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- "(i) That the plan accounts and rate of return are not guaranteed by the state.
- "SECTION 5. Preliminary determinations for development of

  Oregon Retirement Savings Plan. (1) The Oregon Retirement Savings

  Board shall conduct a market analysis to determine:
- "(a) Whether the plan developed and proposed under section 2 of this 2015 Act will be financially self-sustaining, taking into consideration administrative fees, estimated participation rates, participants' comfort with various investment vehicles and degree of risk, payroll contribution levels, and the estimated rate of account closures and rollovers.
  - "(b) Whether and to what extent plans with the characteristics described in section 3 of this 2015 Act currently exist in the private market.
  - "(2) The board shall obtain an opinion from the Internal Revenue Service indicating whether the proposed plan qualifies for the favorable federal income tax treatment ordinarily accorded to individual retirement accounts under the Internal Revenue Code. If the Internal Revenue Service determines that the plan does not qualify for the favorable federal income tax treatment ordinarily accorded to individual retirement accounts, the board may not continue development of the plan.
- "(3) The board shall obtain an advisory opinion from the United States Department of Labor indicating whether the proposed plan is an employee benefit plan under the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1169). If the United States Department of Labor determines that the plan is an employee benefit plan, the board may not continue development of the plan.
  - "(4) The board shall investigate how to allow individuals who are

- not automatically enrolled in the plan to opt in to the plan and make contributions to an account, either through payroll contributions or another method of contribution.
- "(5) The board shall coordinate with the efforts of other states as those states pursue legal guidance for similar retirement savings programs.
- "SECTION 6. Oregon Retirement Savings Plan Administrative
  Fund. (1) The Oregon Retirement Savings Plan Administrative Fund
  is established in the State Treasury, separate and distinct from the
  General Fund. Interest earned by the Oregon Retirement Savings Plan
  Administrative Fund shall be credited to the fund. Moneys in the fund
  are continuously appropriated to the Oregon Retirement Savings
  Board.
- 14 "(2) The Oregon Retirement Savings Plan Administrative Fund 15 consists of:
- 16 "(a) Moneys appropriated to the fund by the Legislative Assembly;
- 17 "(b) Moneys transferred to the fund from the federal government, 18 other state agencies or local governments;
- 19 "(c) Moneys from the payment of fees and the payment of other 20 moneys due the board;
- 21 "(d) Any gifts or donations made to the State of Oregon for deposit 22 in the fund; and
- 23 "(e) Earnings on moneys in the fund.
- 24 "(3) The board may use the moneys in the fund to pay the admin-25 istrative costs and expenses of the board and for any other purpose 26 described in sections 1 to 5 of this 2015 Act.
- "SECTION 7. The Oregon Retirement Savings Board shall report to a committee or interim committee of the Legislative Assembly related to retirement investments on or before December 31, 2016. The report must include:

- "(1) The proposed plan developed under section 2 of this 2015 Act and the proposed rules developed under section 4 of this 2015 Act.
- "(2) The results of the market analysis conducted by the board under section 5 of this 2015 Act.
- 5 "(3) The findings from legal advice obtained by the board under 6 section 5 of this 2015 Act.
- "(4) An analysis of potential costs to employers, including administrative costs, associated with providing automatic payroll deductions for participation in the proposed plan, and recommendations on how to eliminate or reduce those costs through incentives, tax credits or other means.
- 12 "(5) A draft of a request for proposals to solicit bids from invest-13 ment administrators.
- 14 "(6) A timeline for implementation of the plan developed under 15 section 2 of this 2015 Act.
- 16 "(7) An overview of any contracts entered into by the board in the 17 performance of its duties.
  - "(8) Recommendations to the Legislative Assembly regarding ways to increase financial literacy in this state.
- "SECTION 8. (1) The Governor, the President of the Senate and the Speaker of the House of Representatives shall first make appointments to the Oregon Retirement Savings Board for terms of office beginning on September 1, 2015.
- "(2) Notwithstanding the term of office specified by section 1 of this 25 **2015** Act, of the members first appointed to the Oregon Retirement 26 Savings Board by the Governor:
- "(a) One shall serve for a term ending August 31, 2017.
- 28 "(b) One shall serve for a term ending August 31, 2018.
- 29 "(c) Two shall serve for a term ending August 31, 2019.
- "SECTION 9. The section captions used in this 2015 Act are provided

only for the convenience of the reader and do not become part of the 1 statutory law of this state or express any legislative intent in the 2 enactment of this 2015 Act.

"SECTION 10. This 2015 Act being necessary for the immediate preservation of the public peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect on its passage.".

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