SB 611-A4 (LC 3621) 3/6/15 (ASD/ps)

PROPOSED AMENDMENTS TO A-ENGROSSED SENATE BILL 611

1 On page 2 of the printed A-engrossed bill, delete lines 4 through 45 and 2 delete pages 3 through 9 and insert:

<u>SECTION 1.</u> ORS 307.126 and sections 3, 5, 6, 8 and 10 of this 2015
Act are added to and made a part of ORS 308.505 to 308.665.

5 **"SECTION 2.** ORS 307.126 is amended to read:

"307.126. (1) [Licenses granted by the Federal Communications Commission 6 are exempt from ad valorem property taxation, and the value of the licenses 7 may not be reflected in the value of real or tangible personal property.] A 8 company that is in the business of communication that owns, leases 9 or uses property listed in subsection (2) of this section may elect one 10 form of such property to be exempt from ad valorem property taxa-11 tion. The value of the property elected may not be reflected in the 12value of real or tangible personal property of the company. 13

"(2) The property referred to in subsection (1) of this section con sists of:

"(a) Licenses granted by the Federal Communications Commission.
 "(b) Franchise fee agreements.

"(3) The value of the property listed in subsection (2) of this section shall be equal to the cost of the property carried in the accounting records of the owner of the property, less the accrued depreciation reserve for the property.

²² "<u>SECTION 3.</u> (1) The property of a company described in ORS

308.515 (1) shall be granted an exemption under subsection (5) of this
section if the company completes, maintains and operates a qualified
project in Oregon.

4 "(2)(a) A project is qualified under this section if the project:

"(A) Requires capital investment in newly constructed or installed
real or tangible personal property constituting communication
infrastructure.

"(B) Enables the company to offer communication services at or 8 above a speed of 1 gigabit per second symmetrical service and at a 9 price to customers that does not exceed 150 percent of the United 10 States average price for the same speed of symmetrical service. The 11 Public Utility Commission shall determine the maximum price of ser-12vice and may update the standards for speed, type and price of service 13 as the commission considers appropriate. The commission shall re-14 certify each qualified project under this subparagraph every five years. 15"(C) Provides access to communication services that meet the 16 standards described in subparagraph (B) of this paragraph to 50 per-17 cent or more of the customer base in the service territory in which the 18 communication infrastructure is constructed or installed. The com-19 pany shall propose the service territory for the project in the applica-20tion required under subsection (3) of this section. The boundaries of 21the proposed service territory must be consistent with any boundaries 22established in a franchise fee agreement the company has entered into 23with a municipality in which the company will be offering services to 24which an application submitted under this section relates or any ser-25vice territory allocated by the commission. 26

"(b) The commission, in consultation with the Department of Revenue, shall adopt rules that establish the criteria for determining
whether a project is a qualified project.

30 "(3)(a) A company seeking the exemption granted under this section

must submit an application to the commission, with a copy to the
department, on or before January 15 preceding the first property tax
year for which the exemption is sought.

4 **"(b) The application must include:**

5 "(A) Information substantiating that the project meets the re-6 quirements of subsection (2) of this section;

"(B) A schedule for the construction and installation of the real and
tangible personal property constituting the communication
infrastructure; and

10 "(C) An application fee of \$50,000.

"(c) The application fee shall be distributed evenly to the commission and the department to reimburse the commission for the costs of reviewing the application and the department for the costs of appraising the property of the company submitting the application.

"(4)(a)(A) On or before March 1 of the year in which the application
 is submitted under subsection (3) of this section, the commission shall
 determine whether the project is a qualified project.

(B) During the period in which the commission is making its determination, the commission may discuss the information included in the application with the company and the department, the commission may require the company to provide additional information and the company may amend the application.

"(C) Upon request of the company, the commission may grant an
 extension of not more than two weeks for a determination under this
 paragraph.

"(D) Before making a determination under this paragraph, the
 commission shall consult with any city with which the company has
 entered into a franchise fee agreement to provide services to which the
 application relates.

30 "(b) If the commission determines that the project is not a qualified

project, the application may not be approved. The commission shall notify the company of the negative determination and state the reasons. A negative determination under this subsection is not reviewable, but a company may submit an amended application for the project under subsection (3) of this section in any subsequent year.

6 "(c) If the commission determines that the project is a qualified 7 project:

8 "(A) The application shall be approved.

9 "(B) The commission shall notify the company, the department and
10 the assessor of each county in which the project is located of the ap11 proval.

"(C) The property of the company shall be granted the exemption
 under subsection (5) of this section beginning with the first property
 tax year that begins after the date of the determination.

"(5)(a) The property of a company described in subsection (1) of this 15section shall be granted an exemption for a property tax year in an 16 amount equal to the positive value, if any, obtained by subtracting 17 from the amount determined under paragraph (b) of this subsection 18 an amount equal to the greater of \$250 million or the real market 19 value of the company's real and tangible personal property located in 20Oregon as of the assessment date, without reduction for an exemption 21elected under ORS 307.126. 22

"(b) The amount referred to in paragraph (a) of this subsection is: "(A) For the property of a company that elects an exemption under ORS 307.126, the real market value of the company's real property and tangible and intangible personal property allocated to Oregon and included in the unit subject to central assessment, reduced by the portion of the value of the exemption as determined under ORS 307.126 (3) that is allocated to Oregon.

30 "(B) For the property of a company that does not elect an ex-

emption under ORS 307.126, the real market value of the company's
real property and tangible and intangible personal property allocated
to Oregon and included in the unit subject to central assessment.

"(c) The exemption shall be granted for the lesser of 20 consecutive
property tax years or the period during which the company maintains
and operates the qualified project.

"(6) If the amount determined under subsection (5)(a) of this section
is not positive, the amount described in subsection (5)(b) of this section shall be the real market value of the company's property allocated
to Oregon for the property tax year.

"(7)(a) If the property of a company is granted an exemption under this section for a property tax year, the property is not eligible for any other exemption from ad valorem property taxation for the property tax year.

"(b) Notwithstanding paragraph (a) of this subsection, an exemption
 granted under ORS 307.126 to property granted an exemption under
 this section shall be allowed in the manner provided under this section
 and ORS 307.126.

¹⁹ "<u>SECTION 4.</u> Notwithstanding section 3 (2)(a)(C) of this 2015 Act:

"(1) For the property tax year beginning on July 1, 2017, a project is qualified under section 3 (2)(a)(C) of this 2015 Act if the project, as of January 15, 2017, provides access to communication services that meet the standards described in section 3 (2)(a)(B) of this 2015 Act to 30 percent or more of the customer base in the service territory in which the communication infrastructure is constructed or installed.

"(2) For the property tax year beginning on July 1, 2018, a project is qualified under section 3 (2)(a)(C) of this 2015 Act if the project, as of January 15, 2018, provides access to communication services that meet the standards described in section 3 (2)(a)(B) of this 2015 Act to 40 percent or more of the customer base in the service territory in 1 which the communication infrastructure is constructed or installed.

"(3) For property tax years beginning on or after July 1, 2019, a project is qualified under section 3 (2)(a)(C) of this 2015 Act if the project, on and after January 15, 2019, provides access to communication services that meet the standards described in section 3 (2)(a)(B) of this 2015 Act to 50 percent or more of the customer base in the service territory in which the communication infrastructure is constructed or installed.

"SECTION 5. (1)(a) Notwithstanding any other provision of law re-9 lating to the confidentiality of public records, on or before December 10 15 of each year, each assessor of a county in which property granted 11 the exemption under section 3 of this 2015 Act is located shall submit 12to the Department of Revenue a report stating the amount of the ex-13 emption granted to the property of each company, the amount of 14 property taxes imposed on the property and the amount of property 15taxes that were not imposed on the property because of the exemption 16 for the current property tax year and estimates of these amounts for 17 the following property tax year. 18

"(b) No later than January 1 of each year, the department shall submit a report compiling the information received from counties under paragraph (a) of this subsection to the Public Utility Commission. "(2) No later than February 1 of each year, the commission shall submit a report in the manner provided in ORS 192.245 to the interim committees of the Legislative Assembly related to revenue that states or describes:

"(a) The name and business of each company whose property is
 granted the exemption under section 3 of this 2015 Act.

"(b) For each company described in paragraph (a) of this sub section:

30 "(A) The capital investment made by the company in Oregon in

newly constructed or installed real or tangible personal property con stituting communication infrastructure.

"(B) Whether the company is on schedule for the construction and
installation of the real and tangible personal property.

"(C) The standards for the consumer services provided by the communication infrastructure and whether the company meets the standards.

8 "(D) Who is served by the communication infrastructure and how
9 they are served.

"(E) The compiled information received from the department pur suant to subsection (1) of this section.

"(c) Any other information the commission considers necessary for
 a thorough analysis of the exemption granted under section 3 of this
 2015 Act.

15 "<u>SECTION 6.</u> No later than February 1 of each year, the Depart-16 ment of Revenue shall submit a report in the manner provided in ORS 17 192.245 to the interim committees of the Legislative Assembly related 18 to revenue that states for the current property tax year and estimates 19 for the following property tax year:

"(1) The amount of exemptions granted to the property of each
 company under ORS 307.126 and section 3 of this 2015 Act;

"(2) The amount of property taxes imposed on the property under
 those sections; and

"(3) The amount of property taxes, broken down by taxing district,
 that were not imposed on the property because of the exemptions.

²⁶ "SECTION 7. ORS 308.516 is amended to read:

"308.516. (1) A company is not a company described in ORS 308.515 (1) to
the extent that the company furnishes undiluted liquefied or industrial gas
in bottles, tanks or similar containers.

30 "(2) A company is not a company described in ORS 308.515 (1) if:

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"(a) The company generates electricity primarily for the company's own use and makes no more than incidental sales of the company's surplus electricity to other persons; or

"(b)(A) The company's generating facility is primarily fueled by wood
waste or other biomass fuel;

"(B) The generating facility has a maximum capacity of 20 megawatts; and
"(C) The company, if selling the generated electricity, does so only directly to an electric utility, as defined in ORS 758.505, for the electric
utility's distribution to utility customers.

"(3)(a) A company that is in the business of communication and is the
owner or lessee of a data center is not a company described in ORS 308.515
(1) if[:]

"[(a) The company has entered into a written tax abatement agreement, or is entitled by assignment or succession to the benefits of a tax abatement agreement entered into, with the sponsors of an enterprise zone with respect to a data center, pursuant to ORS 285C.050 to 285C.250 or 285C.400 to 285C.420; and]

(b)(A) the original cost of construction and installation of all real and 18 tangible personal property owned or leased by the company in Oregon other 19 than data centers does not equal more than five] the historical or original 20cost of all real and tangible personal property, other than data centers, 21that is owned or leased by the company in Oregon, is in service and 22is used by the company in the business of communication, is less than 23or equal to 10 percent of the historical or original cost of the real and 24tangible personal property of all data centers owned, leased or used by the 25company in Oregon and all additions to the data center property[; and]. 26

"(b) For purposes of this subsection, property other than data centers used in the business of communication does not include property
to the extent the property constitutes:

30 **"(A) An office;**

1 "(B) A warehouse;

2 "(C) A manufacturing plant;

3 **"(D) A retail outlet;**

4 "(E) Property used in connection with a data center to generate 5 electricity; or

"(F) Electricity generated by property described in subparagraph (E)
of this paragraph.

8 "[(B) The property in Oregon other than data centers described in subpar-9 agraph (A) of this paragraph consists of real or tangible personal property 10 used in the operation of an office or a warehouse or in connection with the 11 construction, installation or operation of data center property.]

¹² "[(4)(a) Property of a company described in subsection (3) of this section ¹³ may not be assessed under ORS 308.505 to 308.665 during the term of an ex-¹⁴ emption granted pursuant to an agreement described in subsection (3)(a) of this ¹⁵ section or during the term of any statutorily authorized extensions of the ex-¹⁶ emption, waivers or periods of in lieu payments.]

"[(b) For purposes of the notations required under ORS 285C.175 (7) and 285C.409 (3), the county assessor shall record the real market value, the assessed value and the amount of potential additional taxes as determined without regard to ORS 308.505 to 308.665.]

"[(5) If a company described in subsection (3) of this section owns or leases a data center in more than one county in this state, each data center must satisfy all applicable requirements under subsection (3) of this section.]

24 "[(6)(a) As used in this section:]

25 "[(A) 'Data center' means an online service data center or an independent 26 data center.]

²⁷ "[(B) 'Independent data center' means real and personal property consisting ²⁸ of buildings or structures specifically designed or modified to house networked ²⁹ computers and data and transaction processing equipment and related ³⁰ infrastructure support equipment, including, without limitation, power and cooling equipment, used primarily to provide, as a service to persons other than
the company operating the independent data center, data and transaction processing services, outsource information technology services and computer
equipment colocation services.]

5 "[(C) 'Online service data center' means real and personal property con-6 sisting of buildings or structures specifically designed or modified to house 7 networked computers and data and transaction processing equipment and re-8 lated infrastructure support equipment, including, without limitation, power 9 and cooling equipment, used primarily to provide, to a single user, including 10 the user's affiliates, customers, lessees, vendors and other persons authorized 11 by the user, data and transaction processing services.]

"[(b) For purposes of this subsection, the primary use of property is based on the relative proportion of the original cost of property used for all purposes.]

"(4) A company is not a company in the business of communication
 solely because the company manufactures or holds out for sale prop erty used by any person in communication.

"SECTION 8. (1) The following real and tangible personal property
 shall be locally assessed regardless of whether the property is used or
 held for future use by a company described in ORS 308.515 (1):

21 "(a) Property constituting a data center;

"(b) Property used in connection with a data center to generate
 electricity; and

24 "(c) Electricity generated by property described in paragraph (b) of
 25 this subsection.

"(2) For purposes of ORS 308.505 to 308.665, property described in subsection (1) of this section that is used or held for future use by a company described in ORS 308.515 (1), and intangible personal property that is related to the property, may not be included in any unit subject to central assessment. 1 **"SECTION 9.** ORS 308.505 is amended to read:

² "308.505. As used in ORS 308.505 to 308.665:

3 "(1) 'Car' or 'railcar' means a vehicle adapted to the rails of a railroad.

"(2) 'Centrally assessed' means the assessment of property by the Department of Revenue under ORS 308.505 to 308.665.

6 "(3) 'Communication' includes telephone communication and data trans-7 mission services by whatever means provided.

8 "(4) 'Data center' means an online service data center or an inde9 pendent data center.

10 "(5) 'Data transmission services' does not include providing elec-11 tronic mail accounts or search engine services solely by means of 12 contractual agreement with another company that owns the trans-13 mission property if providing such accounts or services are the only 14 data transmission services provided by the company in Oregon.

"(6) 'Historical or original cost' means all costs incurred by a company in placing property in service for the property's intended use by the company, including, but not limited to, purchase price, freight, engineering fees, legal fees, materials, labor, overhead, taxes, interest, entrepreneurial profit and other fees, expenses and charges related to construction or installation.

"(7) 'Independent data center' means real and personal property 21consisting of buildings or structures specifically designed or modified 22to house networked computers and data and transaction processing 23equipment and related infrastructure support equipment, including, 24without limitation, power and cooling equipment, used primarily to 25provide, as a service to persons other than the company operating the 26independent data center, data and transaction processing services, 27outsource information technology services and computer equipment 28colocation services. For purposes of this subsection, the primary use 29 of property is based on the relative proportion of the original cost of 30

1 property used for all purposes.

"[(4)] (8) 'Inland water' means all water or waters within the State of
Oregon, all interstate rivers touching Oregon and all tidewaters extending
to the ocean bars.

5 "[(5)] (9) 'Interstate' means transit between the State of Oregon and:

6 "(a) Another state;

7 "(b) A district, territory or possession of the United States; or

8 "(c) A foreign country.

9 "[(6)] (10) 'Large private railcar company' means a private railcar com-10 pany with personal property with a real market value for the tax year that 11 exceeds \$1 million.

"[(7)] (11) 'Locally assessed' means the assessment of property for property tax purposes by the county assessor that is not conducted under ORS
308.505 to 308.665.

"(12) 'Online service data center' means real and personal property 15consisting of buildings or structures specifically designed or modified 16 to house networked computers and data and transaction processing 17 equipment and related infrastructure support equipment, including, 18 without limitation, power and cooling equipment, used primarily to 19 provide, to a single user, including the user's affiliates, customers, 20lessees, vendors and other persons authorized by the user, data and 21transaction processing services. For purposes of this subsection, the 22primary use of property is based on the relative proportion of the ori-23ginal cost of property used for all purposes. 24

²⁵ "[(8)] (13) 'Person,' 'company,' 'corporation' or 'association' means any ²⁶ person, group of persons, whether organized or unorganized, firm, joint stock ²⁷ company, association, cooperative or mutual organization, people's utility ²⁸ district, joint operating agency as defined in ORS 262.005, syndicate, entity ²⁹ formed to partner or combine public and private interests, partnership or ³⁰ corporation engaged in performing or maintaining any business or service

SB 611-A4 3/6/15 Proposed Amendments to A-Eng. SB 611 or in selling any commodity as set forth in ORS 308.515, whether or not the activity is pursuant to any franchise and whether or not the person or other entity or combination of entities possesses characteristics of limited or unlimited liability.

5 "[(9)] (14) 'Property':

6 "(a) Means all property of any kind, whether real, personal, tangible or 7 intangible, that is used or held by a company as owner, occupant, lessee or 8 otherwise, for the performance or maintenance of a business or service or for 9 the sale of a commodity, as described in ORS 308.515;

"(b) Includes, but is not limited to, the lands and buildings, rights of way, roadbed, water powers, vehicles, cars, rolling stock, tracks, office furniture, telephone and transmission lines, poles, wires, conduits, switchboards, machinery, appliances, appurtenances, docks, watercraft irrespective of the place of registry or enrollment, merchandise, inventories, tools, equipment, machinery, franchises and special franchises, work in progress and all other goods or chattels; and

17 "(c) Does not include items of intangible property that represent:

"(A) Claims on other property, including money at interest, bonds, notes,
 claims, demands or any other evidence of indebtedness, secured or unsecured;
 or

"(B) Any shares of stock in corporations, joint stock companies or associations.

"[(10)] (15) 'Property having situs in this state' means all property, real 23and personal, of a company, owned, leased, used, operated or occupied by it 24and situated wholly within this state, and, as determined under ORS 308.550 2526 and 308.640, the proportion of the movable, transitory or migratory personal property owned, leased, used, operated or occupied by a company, including 27but not limited to watercraft, aircraft, rolling stock, vehicles and con-28struction equipment, as is used partly within and partly outside of this state. 29 "[(11)] (16) 'Small private railcar company' means a private railcar com-30

pany with personal property with a real market value for the tax year that
does not exceed \$1 million.

"[(12)] (17) 'Transportation' means carrying, conveying or moving passengers or property from one place to another.

5 "[(13)] (18) 'Vehicle' means any wheeled or tracked device used in trans-6 portation under, on or in connection with the physical surface of the earth.

"SECTION 10. The Legislative Assembly declares that the intention
of the amendments to ORS 308.516 by section 7 of this 2015 Act is to
exclude from central assessment the property of qualifying companies
that own or operate data centers.

"SECTION 11. (1) Section 8 of this 2015 Act and the amendments to
 ORS 308.505 and 308.516 by sections 7 and 9 of this 2015 Act apply to
 property tax years beginning on or after July 1, 2015.

"(2) Sections 3, 5, 6 and 10 of this 2015 Act and the amendments to
 ORS 307.126 by section 2 of this 2015 Act apply to property tax years
 beginning on or after July 1, 2016.

"SECTION 12. Section 4 of this 2015 Act is repealed on January 2,
2020.

"<u>SECTION 13.</u> This 2015 Act takes effect on the 91st day after the
 date on which the 2015 regular session of the Seventy-eighth Legisla tive Assembly adjourns sine die.".

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