# A-Engrossed House Bill 3084

Ordered by the House March 31 Including House Amendments dated March 31

Sponsored by Representatives FAGAN, KENNEMER

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure

[Modifies authority for withdrawal of tract from City of Damascus if city did not adopt, and cause to be acknowledged, comprehensive plan and land use regulations within four years after incorporation of citv.]

Authorizes owner of tract within corporate boundaries of City of Damascus to withdraw tract from city in certain circumstances. Requires filing of request for withdrawal with mayor and governing body of city. Requires public hearing on questions of whether requirements for withdrawal are met and whether withdrawal will cause undue hardship on contin-ued operation of city, as determined at time request for withdrawal is filed. Requires governing body to consider and make determinations on questions and adopt ordinance or resolution approving or rejecting withdrawal. Provides that determination by governing body, or withdrawal of tract due to failure of governing body to make timely determination, may be appealed to circuit court. Prohibits city from annexing withdrawn tract for 10 years after withdrawal.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

- Relating to withdrawal of property from newly incorporated city; creating new provisions; amending 2
- sections 1 and 4, chapter 75, Oregon Laws 2014; repealing sections 2 and 3, chapter 75, Oregon 3
- Laws 2014; and declaring an emergency. 4
- Be It Enacted by the People of the State of Oregon: 5
- SECTION 1. Section 1, chapter 75, Oregon Laws 2014, is amended to read: 6
- Sec. 1. (1) As used in [sections 1 and 2 of this 2014 Act] this section: 7
- (a) "Contiguous lots or parcels of land under the same ownership" includes lots or par-8

cels that are separated only by a public or private right of way. 9

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(b) "Located on the boundary of the city" includes the circumstance in which a tract is:

(A) Contiguous to the corporate boundary of the city or separated from the corporate 11 boundary only by a public right of way or a stream, bay, lake or other body of water, as de-12scribed in ORS 222.111; 13

(B) Separated from the corporate boundary only by real property that is owned by a 14 public body, as defined in ORS 174.109; or 15

(C) Separated from the corporate boundary only by real property that the owner of the 16 17 tract is entitled to use pursuant to an easement.

[(a)] (c) "Same ownership" includes ownership, singly or in any combination, by an individual, 18 other individuals related to the individual by blood, marriage or adoption, and entities owned, di-19 rectly or indirectly, by the individual or such related individuals. 20

[(b)] (d) "Tract" means one or more contiguous lots or parcels of land under the same ownership 21

and includes any portion of the contiguous lots or parcels of land under the same ownership less 1 2 than the whole. (2) Notwithstanding ORS 222.460, the owner of a tract within the [boundaries of a city] corpo-3 rate boundaries of the City of Damascus may withdraw the tract from the city if: 4 [(a) The city is located within Metro and was incorporated after January 1, 2000, and before Jan- $\mathbf{5}$ uary 1, 2005;] 6 7 [(b)] (a) The comprehensive plan and land use regulations of the city [were] are not acknowledged [within four years after incorporation], as required under ORS 197.757, [and remain unac-8 9 knowledged at the time] when the owner makes the filing for withdrawal required under subsection (3) of this section; and 10 [(c)] (b) Any portion of the tract is located on the boundary of the city [and is within one-half 11 12mile of another city]. 13 [(3)(a)] (3) To withdraw a tract from the City of **Damascus** under this section, the owner must[:] 14 15 [(A) Obtain a letter from the Department of Land Conservation and Development confirming that the city's comprehensive plan and land use regulations were not acknowledged in the four-year period 16 following incorporation. The department shall provide the letter within 30 days after the department 17 receives a written request from the owner of the tract.] 18 [(B) File a written statement with the city in person or by registered mail, return receipt requested, 19 and a copy of the written statement with Metro and the department.] file with the mayor and the 20governing body of the city, in person or by registered mail, return receipt requested, with a 2122copy to Metro and the Department of Land Conservation and Development: 23[(b) The written statement must include:] [(A) The name of the City from which the tract is to be withdrawn]; 24 [(B)] (a) [A declaration by the owner of the owner's intention] A request to withdraw the tract 2526from the city; 27[(C)] (b) A copy of a deed, preliminary title report, tax record or similar document showing ownership of the tract; 28[(D)] (c) A legal description of the tract to be withdrawn; and 2930 [(E)] (d) A copy of the cadastral map maintained by the county assessor that shows the location 31 of the tract[; and]. 32[(F) A copy of the letter from the department obtained pursuant to paragraph (a)(A) of this subsection.] 33 34 [(4) An enforcement order under ORS 197.319 to 197.335 is not a prerequisite for the provision of 35the letter by the department as required under subsection (3)(a)(A) of this section or to the withdrawal of the tract under this section.] 36 37 SECTION 2. (1) For purposes of this section, the question of whether the withdrawal of a tract will cause an undue hardship on the continued operation of the City of Damascus 38 must be based on the operation of the city at the time the request for withdrawal of the 39 tract is filed under section 1 (3), chapter 75, Oregon Laws 2014. 40 (2)(a) Within 10 days after receipt of a request for withdrawal filed under section 1 (3), 41 chapter 75, Oregon Laws 2014, the governing body of the City of Damascus shall cause notice 42 of a public hearing on the withdrawal of the tract to be held within 30 days after receipt of 43 the request. 44 (b) For two successive weeks before the date of the public hearing, the notice shall be 45

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published once each week in a newspaper of general circulation in the city and posted in four 1 2 public places in the city. (3) At the public hearing, the public may appear and be heard on the questions of 3 whether: 4 (a) The requirements of section 1 (2), chapter 75, Oregon Laws 2014, have been met with 5 respect to the tract; and 6 (b) The withdrawal of the tract will cause an undue hardship on the continued operation 7 of the City of Damascus. 8 9 (4)(a) Within 30 days after receiving testimony at the public hearing, the governing body of the City of Damascus shall consider and make determinations on the questions described 10 in subsection (3) of this section. 11 12(b) If the governing body determines that the requirements of section 1 (2), chapter 75, Oregon Laws 2014, have been met and the withdrawal of the tract will not cause an undue 13 hardship on the continued operation of the city, the governing body shall: 14 (A) Adopt an ordinance or resolution declaring the tract withdrawn from the city and 15 causing the corporate boundaries of the city to be amended to reflect the withdrawal. 16 (B) Cause the amended corporate boundaries of the city to be reported to: 1718 (i) The owner of the tract; (ii) Metro; 19 (iii) The county clerk and county assessor of Clackamas County, in the manner required 20of a city under ORS 222.010; and 2122(iv) The Department of Revenue, as required under ORS 308.225. 23(c) If the governing body determines that the requirements of section 1 (2), chapter 75, Oregon Laws 2014, have not been met or the withdrawal of the tract will cause an undue 94 hardship on the continued operation of the city, the governing body shall: 25(A) Adopt an ordinance or resolution rejecting the withdrawal of the tract from the city. 2627(B) Cause the determination to be reported to: (i) The owner of the tract; and 28(ii) Metro. 2930 (d) If the governing body does not make a determination on the questions described in 31 subsection (3) of this section within 30 days after receiving testimony at the public hearing, the withdrawal shall be deemed complete and, upon request of the owner of the tract, the 32governing body shall cause: 33 34 (A) The corporate boundaries of the city to be amended to reflect the withdrawal. 35(B) The amended corporate boundaries of the city to be reported to: (i) The owner of the tract; 36 37 (ii) Metro; (iii) The county clerk and county assessor of Clackamas County, in the manner required 38 of a city under ORS 222.010; and 39 (iv) The Department of Revenue, as required under ORS 308.225. 40 (5) The withdrawal of a tract under this section: 41 (a) Is not a land use decision or a limited land use decision subject to the exclusive ju-42 risdiction of the Land Use Board of Appeals under ORS 197.805 to 197.855. 43 (b) Is not subject to referral to the electors. 44 (c) Is not subject to ORS 222.040. 45

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1 (6)(a) A determination by the governing body under subsection (4)(b) or (c) of this sec-2 tion, or the withdrawal of a tract due to the failure of the governing body to make a timely 3 determination under subsection (4)(d) of this section, may be appealed to the circuit court 4 of the county in which the City of Damascus is located.

(b) The court shall hear the matter de novo.

6 (c) The court may reverse or remand the determination of the governing body or the 7 withdrawal of the tract due to the failure of the governing body to make a timely determi-8 nation only if the court finds that:

9 (A) The withdrawn tract did not meet the requirements for withdrawal under section 1
10 (2), chapter 75, Oregon Laws 2014;

11 (B) The withdrawal was clearly in error;

12 (C) There is a basis to vacate the withdrawal for the reasons for which an arbitration 13 award may be vacated, modified or corrected under ORS 36.705 (1)(a) to (d) or 36.710; or

14 (D) The withdrawal was unconstitutional.

15 (7) The City of Damascus may not annex a tract withdrawn from the city under this 16 section for a period of 10 years after the withdrawal unless the owner of the tract submits 17 a petition to the governing body of the city seeking annexation of the tract.

18 **SECTION 3.** Section 4, chapter 75, Oregon Laws 2014, is amended to read:

19 Sec. 4. [Sections 1 to 3 of this 2014 Act are] Section 1, chapter 75, Oregon Laws 2014, and 20 section 2 of this 2015 Act, are repealed on January 2, 2025.

21 SECTION 4. Sections 2 and 3, chapter 75, Oregon Laws 2014, are repealed.

22 <u>SECTION 5.</u> This 2015 Act being necessary for the immediate preservation of the public 23 peace, health and safety, an emergency is declared to exist, and this 2015 Act takes effect 24 on its passage.

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