Sally Penna, Opposition to SB397 A

78th OREGON LEGISLATIVE ASSEMBLY--2015 Regular Session

# A-Engrossed Senate Bill 397

Ordered by the Senate April 30 Including Senate Amendments dated April 30

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with presession filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Senate Interim Committee on Judiciary)

#### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the



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[Increases fees for driving while under influence of intoxicants screening interview and diagnostic assessment.] Modifies laws regarding ignition interlock devices.

#### A BILL FOR AN ACT

Relating to driving while under influence of intoxicants; creating new provisions; and amending ORS 2 3 813.021, 813.240 and 813.602.

Be It Enacted by the People of the State of Oregon: 4 5

SECTION 1. Sections 2 to 4 of this 2015 Act are added to and made a part of the Oregon Vehicle Code.

SECTION 2. Notice of ignition interlock device installation and negative reports. (1)(a)

As used in this section, "negative report" includes a report of tampering with an ignition interlock device, unauthorized removal of an ignition interlock device, lockout or a test violation recorded by an ignition interlock device.

- (b) The Department of Transportation may by rule further define what constitutes a test 11 12 violation. 13
  - (2) This section applies only to a person who has had an ignition interlock device installed as a condition of a driving while under the influence of intoxicants diversion agreement under ORS 813.602 (3).
  - (3) After an ignition interlock device is installed, the provider that installed the device shall notify:
- (a) The court that required the device to be installed or the court's designee, including 18 but not limited to an agency or organization certified by the Oregon Health Authority under 19 20
  - (b) The district attorney or city prosecutor.
  - (4) Notice of the installation must be given within seven business days of installing the ignition interlock device.
- 24 (5) Each time a provider has access to an ignition interlock device that the provider installed, the provider shall download all reports recorded on the device. If the provider 25 downloads a negative report, the provider shall submit the negative report, in a form pre-26

NOTE: Matter in boldfaced type in an amended section is new; matter [italic and bracketed] is existing law to be omitted. New sections are in boldfaced type. LC 2063

scribed by rule by the department, to:

- (a) The court that required the device to be installed or the court's designee, including but not limited to an agency or organization certified by the Oregon Health Authority under

  (b) The district attacks
  - (b) The district attorney or city prosecutor.
  - (6) The provider shall submit a negative report as provided in subsection (5) of this section within seven business days of downloading the report.

SECTION 3. Consequence for negative reports generated from ignition interlock device. (1)(a) As used in this section, "negative report" includes a report of tampering with an ignition interlock device, unauthorized removal of an ignition interlock device, lockout or a test violation recorded by an ignition interlock device.

- (b) The Department of Transportation may by rule further define what constitutes a test violation.
- (2) Notwithstanding ORS 813.602 (1)(b) or (c), (2) or (3), the requirement to have an ignition interlock device installed in a vehicle continues until the person submits to the department a certificate from the ignition interlock device provider stating that the device did not record a negative report for the last 90 consecutive days of the required installation period. The department shall remove the ignition interlock device requirement from the person's driving record as soon as practicable after the department receives the certificate.
- (3) If there is a negative report during the last 90 consecutive days, the person shall continue to use an ignition interlock device beyond the period required under ORS 813.602 (1)(b) or (c), (2) or (3) until the person submits a certificate, in a form prescribed by rule by the department, to the department from the ignition interlock device provider stating that the device has not recorded a negative report for 90 consecutive days, beginning on the date of the most recent negative report.
- (4) This section does not apply to a defendant who is granted an order to vacate the requirement to install an ignition interlock device under section 4 of this 2015 Act.

SECTION 4. Motion to vacate requirement to install and use ignition interlock device. (1)(a) As used in this section, "negative report" includes a report of tampering with an ignition interlock device, unauthorized removal of an ignition interlock device, lockout or a test violation recorded by an ignition interlock device.

- (b) The Department of Transportation may by rule further define what constitutes a test violation.
- (2) A defendant may apply by motion to the court in which a driving while under the influence of intoxicants diversion agreement described in ORS 813.230 was entered for an order vacating the requirement to install and use an ignition interlock device if the defendant:
- (a) Has complied with the condition of the diversion agreement described in ORS 813.602 (3) for at least six consecutive months and provides a certificate to the court from the ignition interlock device provider stating that the device has not recorded a negative report; and
- (b) The defendant has entered into and is in compliance with any treatment program that the person is required to participate in as a condition of diversion.
- (3) The defendant shall cause to be served on the district attorney or city prosecutor a copy of the motion for an order vacating the requirement to install and use an ignition interlock device under ORS 813.602 (3). The copy of the motion shall be served on the district

- attorney or city prosecutor at the time the motion is filed with the court. The district at-1 torney or city prosecutor may contest the motion. 2 3
  - (4) The court shall hold a hearing on a petition filed in accordance with subsection (2) of this section. In determining whether to grant the petition, the court shall consider:
    - (a) The nature of the underlying crime for which driving privileges were suspended.
    - (b) The blood alcohol content of the defendant at the time of the arrest.
    - (c) Any other relevant factors.

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- (5) The court may vacate a defendant's requirement to install and use an ignition inter-8 lock device under ORS 813.602 (3) if, after a hearing described in subsection (4) of this sec-9 tion, the court finds by a preponderance of the evidence that the petitioner: 10 11
  - (a) Has complied with the condition of the diversion agreement described in ORS 813.602 (3) for at least six consecutive months with no negative reports; and
  - (b) Has entered into and is in compliance with any treatment program required as a condition of diversion.
  - (6) When a court vacates a defendant's requirement to install and use an ignition interlock device under ORS 813.602 (3), the court shall notify the department.

SECTION 5. ORS 813.602 is amended to read:

- 813.602. (1) Except as provided in subsection (2) of this section, when a person is convicted of driving while under the influence of intoxicants in violation of ORS 813.010 or of a municipal ordinance, the Department of Transportation, in addition to any other requirement, shall require that the person [install] have installed and [use] be using an approved ignition interlock device in any vehicle operated by the person:
- (a) Before the person is eligible for a hardship permit. The requirement is a condition of the hardship permit for the duration of the hardship permit.
- (b) For a first conviction, for one year after [the ending date of] the suspension or revocation caused by the conviction ends. Violation of the condition imposed under this paragraph is a Class A traffic violation.
- (c) For a second or subsequent conviction, for two years after [the ending date of] the suspension or revocation caused by the conviction ends. Violation of the condition imposed under this paragraph is a Class A traffic violation.
- (2) When a person is convicted of a crime or multiple crimes as described in this subsection, the department, in addition to any other requirement, shall require that the person [install] have installed and [use] be using an approved ignition interlock device in any vehicle operated by the person for five years after the [ending date of the] longest running suspension or revocation caused by any of the convictions ends. Violation of the condition imposed under this subsection is a Class A traffic violation. A person is subject to this subsection when the person is convicted of:
- (a) Driving while under the influence of intoxicants in violation of ORS 813.010 or of a municipal ordinance and any of the following crimes as part of the same criminal episode:
  - (A) Any degree of murder.
- (B) Manslaughter in the first or second degree.
- (C) Criminally negligent homicide. 41
  - (D) Assault in the first degree.
  - (b) Aggravated vehicular homicide.
- (c) Driving while under the influence of intoxicants in violation of ORS 813.010 or of a municipal 44 ordinance and the person's driving privileges are revoked under ORS 809.235 (1)(b) and later ordered 45

1 restored under ORS 809.235 (4).

- (3)(a) Except as provided in paragraph (b) of this subsection and section 4 of this 2015 Act, the court shall require as a condition of a driving while under the influence of intoxicants diversion agreement that an approved ignition interlock device be installed and used in any vehicle operated by the person during the period of the agreement when the person has driving privileges. In addition to any action taken under ORS 813.255, violation of the condition imposed under this subsection is a Class A traffic violation.
- (b) A court may exempt a person from the condition in a diversion agreement to [install] have installed and [use] be using an ignition interlock device if the court determines that the person meets the requirements for a medical exemption in accordance with rules adopted by the department under this section. A person granted a medical exemption under this paragraph shall carry proof of the medical exemption with the person while operating any vehicle.
- [(4) Except as provided in subsection (5) of this section, if an ignition interlock system is ordered or required under subsection (1), (2) or (3) of this section, the person so ordered or required shall pay to the provider the reasonable costs of leasing, installing and maintaining the device. A payment schedule may be established for the person by the department.]
- [(5) The department may waive, in whole or in part, or defer the defendant's responsibility to pay all or part of the costs under subsection (4) of this section if the defendant meets the criteria for indigence established for waiving or deferring such costs under subsection (6) of this section. If the defendant's responsibility for costs is waived, then notwithstanding ORS 813.270, the costs described in subsection (4) of this section must be paid from the Intoxicated Driver Program Fund.]
- [(6) The department, by rule, shall establish criteria and procedures it will use for qualification to waive or defer costs described under subsection (4) of this section for indigence. The criteria must be consistent with the standards for indigence adopted by the federal government for purposes of the Supplemental Nutrition Assistance Program.]
- [(7) At the end of the suspension or revocation resulting from the conviction, the department shall suspend the driving privileges or right to apply for driving privileges of a person who has not submitted proof to the department that an ignition interlock device has been installed or who tampers with an ignition interlock device after it has been installed.]
- [(8) If the department imposes a suspension under subsection (7) of this section for failing to submit proof of installation, the suspension continues until the department receives proof that the ignition interlock device has been installed. If the department does not receive proof that the ignition interlock device has been installed, the suspension shall continue for:]
  - [(a) One year after the ending date of the suspension resulting from the first conviction;]
- [(b) Except as provided in paragraph (c) of this subsection, two years after the ending date of the suspension resulting from a second or subsequent conviction; or]
- [(c) Five years after the ending date of the longest running suspension or revocation resulting from a conviction described in subsection (2) of this section.]
- [(9) If the department imposes a suspension under subsection (7) of this section for tampering with an ignition interlock device, the suspension continues until:]
  - [(a) One year after the ending date of the suspension resulting from the first conviction;]
- [(b) Except as provided in paragraph (c) of this subsection, two years after the ending date of the suspension resulting from a second or subsequent conviction; or]
- [(c) Five years after the ending date of the longest running suspension or revocation resulting from a conviction described in subsection (2) of this section.]

- [(10) A person whose driving privileges or right to apply for privileges is suspended under subsection (7) of this section is entitled to administrative review, as described in ORS 809.440, of the action.]
- [(11)] (4) The department shall adopt rules permitting medical exemptions from the requirements of installation and use of an ignition interlock device under [subsections (1), (2) and (3) of] this section.
  - [(12)] (5) When a person is required to install an ignition interlock device under subsection (2) [or (3)] of this section, the provider of the device shall provide notice of any installation or removal of the device or any tampering with the device to:
  - (a) The supervising court [that ordered installation of the device] or to the court's designee, including but not limited to an agency or organization certified by the Oregon Health Authority under ORS 813.025[.]; and
    - (b) The district attorney or the city prosecutor.

- SECTION 6. Sections 7 and 8 of this 2015 Act are added to and made a part of ORS chapter 813.
- SECTION 7. Fee Waiver. (1) Except as provided in subsection (2) of this section, if an ignition interlock device is ordered or required under ORS 813.602, the person so ordered or required shall pay to the provider the reasonable costs of leasing, installing and maintaining the device. A payment schedule may be established for the person by the Department of Transportation.
- (2) The department may waive, in whole or in part, or defer the person's responsibility to pay all or part of the costs under subsection (1) of this section if the person meets the criteria for indigence established for waiving or deferring such costs under subsection (3) of this section. If the person's responsibility for costs is waived, then notwithstanding ORS 813.270, the costs described in subsection (1) of this section must be paid from the Intoxicated Driver Program Fund.
- (3) The department, by rule, shall establish criteria and procedures for qualification to waive or defer costs described under subsection (1) of this section for indigence. The criteria must be consistent with the standards for indigence adopted by the federal government for purposes of the Supplemental Nutrition Assistance Program.
- SECTION 8. Suspension of driving privileges. (1) At the end of a suspension or revocation resulting from a conviction as described in ORS 813.602, the Department of Transportation shall suspend the driving privileges or right to apply for driving privileges of a person who has not submitted proof to the department that an ignition interlock device has been installed or who tampers with an ignition interlock device after it has been installed.
- (2) Subject to section 3 of this 2015 Act, if the department imposes a suspension under subsection (1) of this section for failing to submit proof of installation, the suspension continues until the department receives proof that the ignition interlock device has been installed. If the department does not receive proof that the ignition interlock device has been installed, the suspension shall continue for:
  - (a) One year after the ending date of the suspension resulting from a first conviction;
- (b) Except as provided in paragraph (c) of this subsection, two years after the ending date of the suspension resulting from a second or subsequent conviction; or
- (c) Five years after the ending date of the longest running suspension or revocation resulting from a conviction described in ORS 813.602 (2).

- (3) Subject to section 3 of this 2015 Act, if the department imposes a suspension under subsection (1) of this section for tampering with an ignition interlock device, the suspension continues until:
  - (a) One year after the ending date of the suspension resulting from the first conviction;
  - (b) Except as provided in paragraph (c) of this subsection, two years after the ending date of the suspension resulting from a second or subsequent conviction; or
  - (c) Five years after the ending date of the longest running suspension or revocation resulting from a conviction described in ORS 813.602 (2).
  - (4) A person whose driving privileges or right to apply for privileges is suspended under subsection (1) of this section is entitled to administrative review, as described in ORS 809.440.

SECTION 9. ORS 813.021 is amended to read:

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- 813.021. (1) When a court, in accordance with ORS 813.020, requires a person to complete a screening interview and a treatment program, the court shall require the person to do all of the following:
- (a) Complete a screening interview for the purpose of determining appropriate placement of the person in a program for treatment for alcoholism, drug dependency or dependency on inhalants.
  - (b) Pay directly to the agency or organization conducting the screening interview a fee of \$150.
  - (c) Complete the treatment program to which the person is referred.
  - (d) Pay for the treatment program to which the person is referred.
- (2) The screening interview required by this section shall be conducted by an agency or organization designated by the court. The designated agency or organization must meet the standards set by the Director of the Oregon Health Authority to conduct the screening interviews. Wherever possible a court shall designate agencies or organizations to perform the screening interview that are separate from those that may be designated to carry out a treatment program.
- (3) An agency or organization doing a screening interview under this section may not refer a person to a treatment program that has not been approved by the Director of the Oregon Health Authority.
- (4) The agency or organization conducting a screening interview under this section shall monitor the progress of the person referred to the agency or organization. The agency or organization shall make a report to the referring court stating the person's successful completion or failure to complete all or any part of the screening interview or of the treatment program to which the person was referred by the agency or organization. The report shall be in a form determined by agreement between the court and the agency or organization.
- (5) A court or an agency or organization may not charge a person an additional fee to pay the costs incurred by the agency or organization in carrying out the duties of the agency or organization.

SECTION 10. ORS 813.240 is amended to read:

- 813.240. (1) The filing fee paid by a defendant at the time of filing a petition for a driving while under the influence of intoxicants diversion agreement as provided in ORS 813.210 is \$490. A fee collected under this subsection in the circuit court shall be deposited by the clerk of the court in the Criminal Fine Account. If the fee is collected in a municipal or justice court, \$290 of the fee shall be forwarded by the court to the Department of Revenue for deposit in the Criminal Fine Account, and the remainder of the fee shall be paid to the city or county treasurer.
- (2) If less than the full filing fee is collected under subsection (1) of this section in a municipal or justice court, the money received shall be allocated first to the Department of Revenue for de-

1	posit in the Criminal Fine Account.
2	(3) In addition to the firm of

 (3) In addition to the filing fee under subsection (1) of this section, the court shall order the defendant to pay \$150 directly to the agency or organization providing the diagnostic assessment. A court or an agency or organization may not charge a defendant an additional fee to pay the costs incurred by the agency or organization in carrying out the duties of the agency or organization.

SECTION 11. Applicability. (1) Sections 2 to 4, 7 and 8 of this 2015 Act and the amendments to ORS 813.602 by section 5 of this 2015 Act apply to offenses committed on or after the effective date of this 2015 Act.

(2) The amendments to ORS 813.021 and 813.240 by sections 9 and 10 of this 2015 Act apply to offenses committed before, on or after the effective date of this 2015 Act.

SECTION 12. Captions. The section captions used in this 2015 Act are provided only for the convenience of the reader and do not become part of the statutory law of this state or express any legislative intent in the enactment of this 2015 Act.

Seventy-Eighth Oregon Legislative Assembly - 2015 Regular Session

STAFF MEASURE SUMMARY Senate Committee On Judiciary

MEASURE: CARRIER:

SB 397 A Sen. Thatcher

Fiscal: Revenue:

Has minimal fiscal impact Has minimal revenue impact

Action Date:

04/21/15

Action:

Do Pass With Amendments And Requesting Subsequent Referral To

Finance And Revenue Be Rescinded. (Printed A-Eng.)

Meeting Dates:

02/18, 04/09, 04/21

Vote:

Yeas:

5 - Burdick, Gelser, Kruse, Prozanski, Thatcher

Prepared By: Jeff Rhoades, Counsel

## WHAT THE MEASURE DOES:

Establishes that when defendant participating in driving under the influence of intoxicants (DUII) diversion, provider who installed ignition interlock device (IID) must notify court or court's designee and district attorney or city prosecutor of negative report within seven business days. Defines "negative report" and allows Department of Transportation to further define "test violations" by rule. Requires that negative report notification must be in format prescribed by Department of Transportation. Provides that people may not have IID device removed unless they demonstrate ninety days without negative report. Allows person participating in diversion to petition court for removal of IID after six consecutive months without negative report. Provides that court or agency may not charge defendant additional fee to pay cost incurred by agency or organization in carrying out their duties. Allows department to remove ignition interlock device requirement from person's driving record as soon as practicable after receiving certificate memorialized ninety days without negative report.

### ISSUES DISCUSSED:

- The Department of Transportation's antiquated computer system
- Problems with Oregon's current IID process
- New rules promulgated by the Department of Transportation regarding fuel cell IIDs
- Formation of the IID workgroup
- Oregon's Alcohol and Drug Evaluation and Screening (ADES) fees

# EFFECT OF COMMITTEE AMENDMENT:

Replaces measure.

### BACKGROUND:

ORS 813.602 currently requires that all persons participating in a DUII diversion install an IID to lawfully drive a motor vehicle. Failure to comply with this requirement constitutes a Class A traffic violation. Courts have the power to exempt a person from this requirement under a medical exception. The rules and guidelines for such an exemption are promulgated by the Department of Transportation. Additionally, ORS 813.602 requires all persons convicted of DUII to install an IID device. The required period for the device is dependent upon the person's number of DUII convictions.

Additionally, ORS 813.602 allows for the department to defer or waive all or part of a defendant's responsibility to pay for the cost of IID lease, installation and maintenance. The rules for such a deferment or waiver are set by the department. Finally, ORS 813.602 sets out the penalty for failing to submit proof of IID installation to the department. Should an individual fail to do so, the department continues the suspension for: 1) one year after the ending date of the suspension resulting from the first DUII conviction; 2) two years after the ending date of the

suspension resulting from a second or subsequent conviction; or 3) five years after the ending date of the longest running suspension or revocation resulting from a DUII conviction.

Senate Bill 397 A is the product of the Ignition Interlock Device workgroup. There are a number of concepts included, all aimed at streamlining the IID process for defendants, the court and the prosecution. The bill defines "negative report" and allows the Department of Transportation to further define "test violations" by rule. It requires that, when a defendant is participating in DUII diversion, the provider who installed the IID notify the court or court's designee, and the district attorney or city prosecutor of the negative report within seven business days. Currently negative reports are contained within the entire packet of downloaded information from the device, which records every blow into the machine. Such packets are extremely difficult for the supervising court and treatment agency to decipher. Senate Bill 397 A aims to correct this issue by introducing a more uniform and accessible report. Under the bill, the negative report notification must be in a format prescribed by the Department of Transportation.

The bill additionally provides that a person may not have their IID removed until they demonstrate ninety days without a negative report. This requirement applies regardless of whether the person is a diversion participant or has been convicted of DUII. The department is permitted to remove the IID requirement from a person's license as soon as practicable, in order to allow for their more antiquated computer system to process the data. A person participating in diversion, however, may petition the court for removal of the IID after six consecutive months without a negative report. In making the decision, the court will consider the nature of the underlying crime, the blood alcohol content of the defendant at the time of the arrest and any other relevant factors. Lastly, the bill provides that a court or agency may not charge a defendant an additional fee to pay costs incurred by the agency or organization in carrying out their duties.

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2015 Regular Session

SB 397 A (/liz/2015R1/Downloads/MeasureDocument/SB397)

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Overview

At the request of:

(at the request of Senate Interim Committee on Judiciary)

**Chief Sponsors:** 

Regular Sponsors:

(Presession Filed)

**Bill Title:** 

Relating to driving while under influence of intoxicants.

Catchline/Summary: Modifies laws regarding ignition interlock devices.

Fiscal Impact:

Has Minimal Fiscal Impact

Revenue Impact:

Has Minimal Revenue Impact

Measure Analysis:

Staff Measure Summary / Impact Statements (/liz/2015R1/Measures/Analysis/SB397)

Measure History

Current Status 3

Scheduled Events >

Oregon State Legislature

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## 2015 Regular Session

SB 397 A (/liz/2015R1/Downloads/MeasureDocument/SB397)

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## Weekly Legislative Update - May 19, 2015

#### **Addictions and Mental Health Division**

#### News of the Week

HB 2420, AMH's bill to divert Aid and Assist restorations to the community, was approved by the full Senate 27-3. It now moves to the desk of Governor Brown for signature.

### Tuesday, May 19

- HB 2660: Court discretion in ordering diversion agreements for Ignition Interlock Devices (IIDs). Senate Judiciary, 8:30am, HR 343
- SB 397: Defines "negative report" and provides for petition for IID removal after 6 months of no negative reports. House Judiciary, 3:00pm, HR 343

## Wednesday, May 20

 HB 2557: Conviction set-aside for people found Guilty Except for Insanity, if certain conditions are met. Senate Judiciary, 8:30am, HR 343

- HB 3347: Civil Commitment requirements. Senate Judiciary,
   8:30am, HR 343
- SB 229: AMH's bill to provide a stipend and reimbursement for AMH's Consumer Advisory Council members -- House Floor, 11:00am
- HB 2024: Traditional Health Workers definition and dentistry.
   Public Health is the lead. Senate Health Care, 3:00pm, HR A
- HB 2936: Sobering Facilities. House Rules, 3:00pm, HR 50

## Thursday, May 21

 Sarah's Legislative Update Call-in, 12:30pm: 1-877-402-9753;
 participant code: 9320809# DAY CHANGE: Will be on Thursdays from now on.

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Best regards,

Sarah Lochner

Legislative Coordinator Addictions and Mental Health Division Desk: 503-945-6358

Cell:

503-269-8694 Fax:

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