HB 2734-A3 (LC 2273) 4/16/15 (ASD/ps)

PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 2734

1 On <u>page 1</u> of the printed A-engrossed bill, delete lines 8 through 16 and 2 insert:

3 "SECTION 1. As used in sections 1 to 8 of this 2015 Act:

4 "(1) 'Authority' means any public land bank authority created pur5 suant to sections 1 to 8 of this 2015 Act.

"(2) 'Brownfield' has the meaning given that term in ORS 285A.185.
"(3) 'Local government' means a local government as defined in
ORS 174.116 or a intergovernmental entity created under an intergovernmental agreement between two units of local government under
ORS 190.010.

"(4) 'Remedial action,' 'remedial action costs' and 'removal' have
 the meanings given those terms in ORS 465.200.".

13 On page 2, line 1, delete "governing body of a".

In line 3, delete "or reutilizing" and insert ", reutilizing or restoring".

Delete line 5 and insert "(2) If the local government, after public hearing according to the local government's rules,".

In line 7, delete "6" and insert "8" and delete "governing body" and insert 18 "local government".

19 In line 12, delete "nor" and insert "or".

In line 13, after "their" insert "initial" and delete "shall" and insert may".

In line 15, delete "6" and insert "8".

In line 19, after the period insert "Notwithstanding any law to the contrary, the authority shall exist as a legal entity separate from the local government that created the authority.".

In line 21, delete "6" and insert "8" and after the period delete the rest of the line and delete lines 22 through 45.

6 On page 3, delete lines 1 and 2 and insert:

"SECTION 3. (1) An authority shall be managed and controlled by a board of directors. The initial board of directors shall be appointed by the local government that created the authority. Subsequent directors shall be appointed as provided in this section and the rules adopted by the authority.

"(2) The regular term of a member of the board is four years. The 12 board may establish special terms for positions that are shorter than 13 four years for the purpose of staggering the terms of members of the 14 board. Before the expiration of the term of a member, the board shall 15 appoint a successor whose term begins on January 1 of the year next 16 following. A member is eligible for reappointment. If there is a va-17 cancy for any cause, the board shall make an appointment to become 18 immediately effective for the unexpired term. 19

20 **"(3) The board of directors must include:**

"(a) At least one director who is also a member of the governing
body of the local government that created the authority;

"(b) At least one director who represents the largest municipal
 corporation within the geographic jurisdiction of the local government
 that is not a school district;

"(c) At least one director who represents the largest school district
 within the geographic jurisdiction of the local government; and

(d) Subject to the maximum number of directors allowed by the ordinance or resolution establishing the authority, one or more directors who are also members of civic organizations that serve the same geographic jurisdiction as the authority and that have a purpose or
mission that aligns with that of the authority.

"(4) The board shall hold an annual meeting. The board shall select
from among themselves at the annual meeting a chairperson, vice
chairperson, secretary, treasurer and other officers as the board determines.

"(5) The board shall adopt and may amend rules for calling and conducting its meetings and carrying out its business and may adopt an official seal. All decisions of the board shall be by motion or resolution and shall be recorded in the board's minute book, which shall be a public record. A majority of the directors of the board constitutes a quorum for the transaction of business, and a majority is sufficient to pass a motion or resolution.

"(6) The board may employ employees and agents as the board
deems appropriate and provide for their compensation. The employees
and agents of the authority are not employees or agents of the local
government that created the authority.

"(7) A director is not entitled to compensation for service on the
board of an authority.".

In line 4, delete "or reutilizing" and insert ", reutilizing or restoring".

21 On page 4, delete lines 1 through 3 and insert:

"SECTION 5. (1) Except as provided in subsection (2) of this section, the debts, obligations and other liabilities of an authority are not a general or other obligation or liability of the local government that created the authority.

"(2) A local government may incur debt, including the issuance of
bonds under any bonding authority available to the local government,
on behalf of an authority created by the local government and, by ordinance or resolution, deem a debt incurred under this subsection to
be a general obligation of the local government and a charge upon its

1 tax revenues.

"SECTION 6. (1) Except as provided in subsection (2) of this section,
an authority, all assets owned by the authority, the income from those
assets, and all bonds issued by the authority, together with the coupons applicable to those bonds and the income from the bonds, shall
be exempt from all taxation in the State of Oregon.

"(2) The real and personal property owned by the authority and
leased to a third party shall be subject to property taxation if the
property would be subject to taxation if owned by the lessee.".

10 Delete line 4 and insert:

11 **SECTION 7.** (1) An authority shall keep".

In line 10, after "authority" delete the rest of the line.

13 In line 11, delete "Act".

14 After line 13, insert:

15 "<u>SECTION 8.</u> (1) Dissolution of an authority may be initiated:

16 "(a) By resolution of the board of directors of the authority, filed 17 with the local government that created the authority, if the board 18 determines that dissolution of the authority is in the best interest of 19 the community served by the authority; or

20 "(b) By resolution of the local government that created the au-21 thority:

"(A) If the board of directors of the authority, at the time of the
annual meeting of the board, has not appointed board members to fill
vacancies on the board as required by section 3 of this 2015 Act; or

"(B) If the local government determines that dissolution of the au thority is in the best interest of residents within the jurisdiction of the
 local government.

"(2) Within five days after a resolution of the board is filed or a
 resolution of the local government is adopted under this section, a
 copy shall be filed with the secretary of the authority, if any, or with

any other officer of the authority who can with reasonable diligence
 be located.

"(3) If there are no members of the board of directors of the authority, the local government shall act as or appoint a board of trustees to act on behalf of the authority to develop and implement a plan
for dissolution.

"(4) Within 60 days after initiation of the dissolution proceeding, a
plan of dissolution shall be filed with the office of the clerk of the
county in which the authority is located and shall be available for inspection by any interested person.

"(5) Upon approval of dissolution by the governing body of the local government that created the authority, the authority shall be declared dissolved. If the local government has not appointed a board of trustees under subsection (3) of this section:

"(a) The board of directors shall constitute a board of trustees that
 shall pay the debts or procure releases of the debts and dispose of the
 property of the authority; or

"(b) The board of directors may designate the local government as
 the board of trustees for the purpose of winding up the affairs of the
 authority.

"(6) After the affairs of the authority have been fully settled, all 21books and records of the authority shall be deposited by the board of 22trustees in the office of the county clerk of the county in which the 23authority is located. At the same time, the board of trustees shall ex-24ecute under oath, and file with the local government that created the 25authority, a statement that the authority has been dissolved and its 26affairs liquidated. From the date of the statement, the corporate ex-27istence of the authority is terminated for all purposes.". 28

In line 14, delete "7" and insert "9".

30 On page 5, line 16, delete "acquired an ownership interest in" and insert

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- 1 "becomes the owner or operator of".
- 2 On page 6, line 15, delete "8" and insert "10".
- 3 In line 35, delete "6" and insert "8".
- 4 In line 41, delete "9" and insert "11".
- 5 On page 7, line 18, delete "6" and insert "8".
- 6 Delete lines 27 through 45 and delete pages 8 through 10.
- 7 On page 11, delete lines 1 through 27 and insert:
- <u>SECTION 12.</u> (1)(a) The governing body of a local government may
 adopt, by ordinance or resolution, a program that grants an abatement
 against the property taxes imposed on brownfields, as defined in ORS
 285A.185, located within the jurisdiction of the local government.
- "(b) An abatement program adopted pursuant to paragraph (a) of this subsection does not become effective unless the rates of taxation of the taxing districts whose governing boards agree to the abatement program, when combined with the rate of taxation of the local government that adopted the abatement program, equal 75 percent or more of the total combined rate of taxation within the territory for which the abatement program has been adopted.
- "(c) If an abatement program becomes effective pursuant to paragraph (b) of this subsection, the abatement shall apply to the tax levy of all taxing districts in which a brownfield that is granted the abatement is located.
- "(d) The abatement shall be for eligible costs, as described in section 13 of this 2015 Act, incurred with respect to a brownfield. The ordinance or resolution adopting the abatement program shall specify the percentage, up to 100 percent, of eligible costs that may be used for purposes of the abatement in any year.
- "(e) The ordinance or resolution shall allow the owner of a
 brownfield to file five applications for abatement under section 13 of
 this 2015 Act. The applications may be filed in nonconsecutive years.

"(f) The abatement shall be granted on the same terms to all
brownfields within the jurisdiction of the local government that adopts
the abatement program.

"(g)(A) The local government may amend the abatement program
in the same manner as the abatement program was adopted, or may
cancel the abatement program, at any time.

"(B) Notwithstanding subparagraph (A) of this paragraph, the terms
in effect at the time a brownfield is first granted abatement shall remain in effect for the entire period for which the brownfield is eligible
for the abatement.

11 "(2)(a) The local government that adopts an abatement program 12 under subsection (1) of this section shall specify the eligibility re-13 quirements in the ordinance or resolution, including, but not limited 14 to, a showing by the owner of the brownfield in an application for 15 abatement filed under section 13 of this 2015 Act:

"(A) That the owner or authorized representative of the owner has
 obtained an environmental site assessment of the brownfield prepared
 by a geologist registered under ORS 672.505 to 672.705 or a professional
 engineer as defined in ORS 672.002.

"(B) If the environmental site assessment required under subpara-20graph (A) of this paragraph concludes that a remedial action, as de-21fined in ORS 465.200, is required in response to the release of a 22hazardous substance at the brownfield, that the remedial action shall 23be conducted pursuant to an agreement with, an order of or a program 24or process authorized by the Department of Environmental Quality. 25An agreement, order, program or process includes, but is not limited 26to, the Voluntary Cleanup Program, the Independent Cleanup Path-27way, a consent or unilateral order or another process that the de-28partment may establish by rule or policy, pursuant to which the owner 29 or operator is required to perform the remedial action at the 30

HB 2734-A3 4/16/15 Proposed Amendments to A-Eng. HB 2734 1 brownfield.

"(C) That the owner is in compliance with any agreement, order, program or process required under subparagraph (B) of this paragraph. "(D) That the report of the environmental site assessment required under subparagraph (A) of this paragraph, and a report prepared by a geologist or professional engineer showing that any remedial action has complied with applicable state law administered by the department, have been submitted to the department.

"(b) The department shall maintain reports submitted under paragraph (a)(D) of this subsection as public records and make the reports
available for inspection in the manner provided in ORS 192.410 to
192.505.

"(3) The ordinance or resolution adopted under subsection (1) of this
 section may allow an additional abatement in an amount stated in the
 ordinance or resolution for one or more of the following purposes in
 connection with development of brownfields:

"(a) Providing low income residential housing, as defined in ORS
307.841, on the brownfield.

"(b) Providing public park or open space land, as defined in ORS 308A.300, pursuant to a legally binding agreement with a local government that requires that at least 50 percent of the land provided as public park or open space land shall be permanently provided as public park or open space land.

²⁴ "(c) Adding improvements that generate renewable energy.

"(d) Having at least 50 percent of remedial actions being performed
 by minority or women business enterprises or disadvantaged business
 enterprises, as those terms are defined in ORS 200.100.

"(e) Creating permanent jobs that pay at least the county or state
average in annual per employee compensation, or making a substantial investment, in a business on the brownfield.

"(f) Performing removal, as defined in ORS 465.200, or remedial action at a brownfield on which hospital buildings or community health care facilities are to be constructed, in an area designated as having unmet health care needs in the most recent areas of unmet health care need in rural Oregon report issued by the Office of Rural Health.

"(4) The owner of a brownfield, located within the jurisdiction of a
local government that adopts an abatement program under subsection
(1) of this section, that has filed an application that meets the requirements of section 13 of this 2015 Act shall be granted an abatement
for the brownfield in an amount determined under section 14 of this
2015 Act.

"SECTION 13. (1) The owner of a brownfield seeking an abatement, 13 under an abatement program adopted under section 12 of this 2015 Act, 14 against the property taxes imposed on the brownfield for a property 15tax year must file an application on or before March 15 preceding the 16 beginning of the property tax year for which the abatement is claimed. 17 "(2) The application must be filed with the local government that 18 adopted the abatement program under section 12 of this 2015 Act and 19 must include: 20

21 "(a) The address of the brownfield.

"(b) Evidence of the ownership of the brownfield by the person fil ing the application.

"(c) An affidavit signed by the owner of the brownfield under penalty of perjury that the owner has not, by any acts or omissions, caused, contributed to or exacerbated the release of a hazardous substance at the brownfield for which the eligible costs described in subsection (3) of this section are incurred, unless the acts or omissions were in material compliance with applicable laws, standards, regulations, licenses or permits. "(d) An explanation of how all applicable eligibility requirements
with respect to the brownfield have been met.

"(e) Documentation of eligible costs incurred with respect to the
brownfield for the 12-month period ending on December 31 of the year
preceding the date on which the application is filed.

"(f) Documentation supporting an amount of additional abatement
allowed under section 12 (3) of this 2015 Act.

8 **"(3)** For purposes of this section:

9 "(a) Eligible costs may be:

"(A) Remedial action costs as defined in ORS 465.200, including
 costs incurred for environmental site assessment or investigation
 performed by a licensed professional without the oversight or approval
 of the Department of Environmental Quality.

"(B) The costs of demolishing site improvements as necessary for
 removal or remedial action, as those terms are defined in ORS 465.200.
 "(C) The costs of abating the release of hazardous substances within
 existing site improvements.

"(D) The costs of new improvements constructed on the brownfield
 for the purpose of containing hazardous substances or limiting expo sure to the release of hazardous substances.

"(E) The costs of managing, handling, removing, treating and disposing of solid waste, environmental media or building materials containing hazardous substances in the course of redeveloping the brownfield.

(b) Eligible costs shall be reduced by the amount of any state or federal grant moneys received by the owner of the brownfield for environmental site assessment or investigation, or removal or remedial action, at the brownfield in the year in which the eligible costs are incurred.

30 "(4) For purposes of subsection (2) of this section, documentation

of eligible costs may include, but is not limited to, copies of contracts,
notes and minutes of contract negotiations, and accounts, invoices,
sales receipts or other payment records of purchases, sales, leases or
other transactions relating to the eligible costs.

5 "(5) The application shall be reviewed by the local government that 6 adopted the abatement program. Upon request, the Department of 7 Environmental Quality may consult with the local government with 8 respect to remedial action costs included in the application as eligible 9 costs. The local government may consult with the owner about the 10 application, and the owner may amend the application.

"(6)(a) If the local government determines that the application does not meet the requirements of this section, the local government shall promptly notify the owner in writing that the application is not approved, stating the reasons for the determination. A determination under this paragraph is not reviewable, but the owner of the brownfield may file an application under this section for any subsequent year.

18 "(b) If the local government determines that the application meets 19 the requirements of this section, the local government shall promptly 20 notify the owner and the assessor of the county in which the 21 brownfield is located in writing that the application is approved and 22 of the amount of the eligible costs that may be applied to the abate-23 ment.

"(c) If the local government has not notified the owner under this subsection within 60 days after the application is filed, the application and the amount of eligible costs claimed on the application shall be deemed approved.

"<u>SECTION 14.</u> (1) An abatement shall be granted for the first
 property tax year that begins on or after the date on which the ap proved application was filed under section 13 of this 2015 Act.

1 "(2) The abatement shall be computed as follows:

"(a) The amount of abated eligible costs for any property tax year equals the sum of the percentage of eligible costs approved under section 13 of this 2015 Act, and any amount of additional abatement, allowed by the local government and listed on the newly approved application, plus any amounts carried forward under paragraph (d)(B) of this subsection.

"(b) Using information from the most recent assessment and tax
roll for the property constituting the brownfield, the assessor of the
county in which the property is located shall:

"(A) Determine the effective tax rate for the property by dividing
 the ad valorem taxes imposed on the property by the net assessed
 value of the property used to compute the ad valorem taxes.

"(B) Determine the capitalized amount of eligible costs by dividing
 the amount of eligible costs determined under paragraph (a) of this
 subsection by the effective tax rate determined under subparagraph
 (A) of this paragraph.

"(c) For purposes of the current assessment and tax roll, the county
 assessor shall:

"(A) Subtract the capitalized amount of eligible costs determined
 under paragraph (b)(B) of this subsection from the real market value
 of the property for the current assessment year.

"(B) Determine what the net assessed value of the property would
have been without subtraction of the capitalized amount of eligible
costs.

"(C) Determine what the effective tax rate for the property would
have been using the net assessed value determined under subparagraph (B) of this paragraph.

"(D) Determine the amount of ad valorem property taxes eligible
 for abatement by multiplying the net assessed value determined under

subparagraph (B) of this paragraph by the effective tax rate determined under subparagraph (C) of this paragraph.

"(d)(A) The county assessor shall determine the amount of the ad valorem property taxes abated by subtracting the amount of eligible costs determined under paragraph (a) of this subsection from the amount of ad valorem property taxes eligible for abatement determined under paragraph (c)(D) of this subsection.

"(B) If the amount of eligible costs determined under paragraph (a) 8 of this subsection exceeds the amount of ad valorem property taxes 9 eligible for abatement determined under paragraph (c)(D) of this sub-10 section, the excess amount shall be carried forward for not more than 11 four consecutive property tax years, as necessary until the entire ex-12 cess amount is used. Excess amounts determined under this subpara-13 graph may be carried forward and used for a property tax year 14 regardless of whether a new application is filed for that property tax 15 year. Excess amounts determined under this subparagraph and not 16 used expire after being carried forward for four consecutive years. 17

"(3) The county assessor shall note the amount of the ad valorem
 property taxes abated as a potential additional tax liability on the as sessment and tax rolls of the county.

21 "SECTION 15. (1)(a) In addition to any other remedy provided by 22 law, the local government that adopted an abatement program under 23 section 12 of this 2015 Act may modify an abatement granted to a 24 brownfield under the abatement program on reliable documentary ev-25 idence that any statement or representation in any documentation 26 filed pursuant to section 13 of this 2015 Act is inaccurate.

"(b) The local government may revoke an abatement granted to a brownfield under the abatement program on reliable documentary evidence that the owner of the brownfield made any false statement or representation in any documentation filed pursuant to section 13 of 1 this 2015 Act.

"(2) The local government shall promptly notify the assessor of the
county in which the brownfield is located of any modification or revocation under subsection (1) of this section.

5 "(3) If the local government makes a modification that results in 6 an increase in ad valorem property taxes for a prior property tax year, 7 the amount of the increase shall be added to the next assessment and 8 tax roll.

9 "(4) If the local government revokes the abatement:

10 "(a) There shall be added to the property tax roll for the next fol-11 lowing property tax year, an amount equal to the potential additional 12 tax liability noted on the tax rolls under section 14 (3) of this 2015 Act 13 for all of the previous property tax years for which the abatement was 14 granted.

15 "(b) Any excess amounts eligible to be carried forward under sec 16 tion 14 (2)(d)(B) of this 2015 Act shall be canceled.

"(5) Additional property taxes imposed on a brownfield under this
 section shall be collected and distributed in the same manner as other
 ad valorem property taxes.

"(6) Additional property taxes collected under this section shall be
deemed to have been imposed in the year to which the additional taxes
relate.".

In line 31, delete "14" and insert "16".

On page 14, line 11, delete "6" and insert "8".

²⁵ In line 36, delete "15" and insert "17".

26