

Bureau of Labor and Industries Brad Avakian Commissioner

# Prevailing Wage Rate Law Overview to Senate Committee on Workforce Presented by Susan Wooley, PWR Technical Assistance Coordinator Oregon Bureau of Labor and Industries

# TOPICS

PWR Basics Coverage of the PWR Laws Responsibilities of Public Agencies and Contractors on PWR Projects

### BASICS

Prevailing Wage Rate (PWR) laws were first passed in 1959, and were based on the federal Davis-Bacon Act.

Reasons for the laws, from ORS 279C.805:

- To ensure contractors compete on the ability to perform work competently and efficiently, which helps protect local contractors from unfair competition.
- To promote local participation in public construction and maintain community established compensation standards.
- To encourage the training and education of workers in industry skill standards.
- To encourage contractors to use the fringe benefit funds to purchase benefits for their employees.

#### COVERAGE

Determining coverage of the PWR laws is a two-step process.

- 1. Does the definition of "public works" apply?
- 2. Do any of the exemptions from the law apply?
- 1. "Public works" from ORS 279C.800(6)(a)
  - (A) Construction, reconstruction, major renovation or painting that is carried on or contracted for by a public agency to serve the public interest.
  - (B) Construction, reconstruction, major renovation or painting on privately owned property and project will use private funds and \$750,000 or more of funds of a public agency.
  - (C) Privately owned construction that uses private funds and a public agency will occupy or use 25% or more of the square footage of the completed project.
  - (D) Installation or construction of a device, structure or mechanism that uses solar radiation on public land, premises, structures or buildings, regardless of project cost and whether project uses public funds. (2010 HB 3651, effective 1/1/11)

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- (E) Construction, reconstruction, major renovation or painting of a road, highway, building, structure or improvement of any type that occurs, with or without using funds of a public agency, on real property that the Oregon University System (OUS), or an institution in the OUS, owns. (2013 HB 2646, effective 1/1/14)
- "Public Works" does not include (ORS 279C.800(6)(b)):
  - (A) The reconstruction or renovation of privately owned property that is leased by a public agency.
  - OAR 839-025-0004(23) defines this as "improvements of all types within the framework or footprint of an existing building or structure."
- 2. Exemptions from ORS 279C.810(2):
  - (a) Projects with a total project cost of \$50,000 or less (except for projects on public property with a solar component).
  - (b) Projects for which no funds of a public agency are directly or indirectly used (except for projects on public property with a solar component, and for any C/R/MR/P projects on OUS property).
  - (c) Projects for residential construction that are privately owned and that predominantly provide affordable housing.

BOLI provides coverage determinations when requested, under ORS 279C.817:

- Requestor has to submit all information necessary to make the determination.
- BOLI will make the determination within 60 days of receiving all necessary information.
- Determinations issued are posted on BOLI's web site.
- The requestor or anyone adversely affected or aggrieved by the determination can request a hearing.

### **RESPONSIBILITIES**

Agency responsibilities:

- Required Specification and Contract Language (public agency may be held liable for unpaid wages if some of this language is missing)
- Ensuring a Payment Bond is Filed (BOLI may use payment bond to collect wages, if contractor can't pay the wages owed; public agency may be liable for unpaid wages if payment bond is not filed)
- Notice of Public Works form
- Paying the PWR Fee
- Certified Payroll Withholding Requirements

Contractor Responsibilities:

- Public Works Bond (BOLI may use public works bond to collect wages, if contractor can't pay the wages owed)
- Contract Language
- Posting Rates on Project Site
- Determining the Correct Rate of Pay
- Paying Overtime Appropriately
- Calculating Fringe Benefit Credits
- Paying Apprentices Correctly
- Certified Payroll Reports and Withholding
- Required Records
- Annual Survey

BOLI, Wage and Hour Division Prevailing Wage Rate Unit April 6, 2015