

# OREGON MILITARY DEPARTMENT

### 2015 Joint Ways and Means

Public Safety Sub-Committee Presentation-Phase 1 February 10 – 12, 2015

> Daniel R. Hokanson Major General The Adjutant General



# Value to Oregon





### SSgt Derek Jaeger

LTC Mike Burkhardt



## Outline

- Agency mission, goals, organization, historical perspective
- Programs
- Performance Measures
- Major budget drivers and environmental factors
- Major changes in past 10 years
- Cost containment/program delivery improvements
- Major budgetary issues
- Proposed Legislation
- 10% Reductions, long-term vacancies



## Vision

The Oregon Military Department is a Ready, Professional Organization of Soldiers, Airmen and Civilians dedicated to the highest quality service to our Communities, State and Nation.

### Mission

The Oregon Military Department provides the State of Oregon and the United States with a ready force of Citizen-Soldiers, Airmen and Civilians, trained to respond to any contingency.



### Priorities

- 1. Provide trained and ready operational forces to our State and Nation
- 2. Be effective stewards of our resources
- 3. Sustain the Oregon Military Department community
- 4. Forge and maintain partnerships







# A Dual Mission Force

**Federal Role:** To provide trained units available for active duty in time of war or national emergency, and at such other times as the national security may require.

> Our nation's first military responder

> > **Oregon's first military responder**

**<u>State Role:</u>** To provide military support to Civil Authorities and respond to State emergencies.



# **ARNG Dual Missions**

**Oregon Army National Guard in Afghanistan** 

**Globally employed** 

### Oregon's first military responder

Oregon Army National Guard responding to wildfires – August 2014



# **ANG Dual Missions**

**Oregon Air National Guard Aerospace Control Alert – Always! Our nation's first military** responder **Oregon's first military responder Oregon National Guard CBRNE Enhanced** Response Force Package (CERFP)

**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 

OREGON MILITARY DEPARTMENT 9



## Support to State and Nation



2004: Operation Iraqi Freedom 1,396 personnel activated



2005: Hurricane Katrina 1,945 personnel activated



2009: Federal Mobilizations 5,541 personnel activated



2010: Op Enduring Freedom 253 personnel activated



2014: Wildfire Season 101 personnel activated

State Activ	e Dutv	Federal Ac	ctive Duty	
2001-02 2005 2006 2007 2008 2011 2012 2013 2014	1,600 1,979 438 262 51 61 37 260 101	2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013 2014 <b>Total:</b>	1,694 1,839 2,425 677 1,320 716 1,338 5,541 1,568 798 378 107 1,610 <b>20,011</b>	Oregon soldiers currently deployed in Middle East: 1,018
Total:	4,789		_0)011	



## **Operations / Deployments**



**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 

OREGON MILITARY DEPARTMENT

### FACILITY LOCATIONS





### Oregon Army National Guard Strength: 6,015

### 82<sup>nd</sup> Troop Command Brigade (2,156)

- 3-116 Cavalry
- 821 Troop Command Battalion
- 1249 Engineer Battalion
- 2-641 Aviation

### 41<sup>st</sup> Infantry Brigade Combat Team (3,171)

- 41 Special Troops Battalion
- 141 Brigade Support Battalion
- 2-218 Field Artillery
- 2-162 Infantry
- 1-186 Infantry
- 1-82 Cavalry

### Other Units (688)

- Joint Force Headquarters
- 102 Civil Support Team
- Medical Command

- Recruiting & Retention
- 249 Regional Training Institute
- Oregon Training Center



### Assets and Roles

N13V3 N13V3

BRADLEY INFANTRY/CAVALRY FIGHTING VEHICLE

ON	HAND

32



ABRAMS MAIN BATTLE TANK: M-1A2	29
HEAVY EXPANDED MOBILITY TACTICAL TRUCK (HEMTT)	54
LIGHT TACTICAL VEHICLES (HMMWV)	705
MEDIUM TACTICAL VEHICLES (CARGO)	327
BULLDOZERS, EXCAVATORS	24
UH-47 CHINOOK HELICOPTER	7
UH-72 LAKOTA HELICOPTER	4
UH-60 BLACKHAWK HELICOPTER	12



# **Oregon Air National Guard**

### Strength: 2,253

### 142 Fighter Wing, Portland ANG Base (1,061)

- Aerospace Control Alert (ACA) Mission
- State funding for Maintenance and Ops 80%/20%

### 173 Fighter Wing, Kingsley ANG Base (783)

- Sole F-15 Flying Training Unit (FTU) in USAF
- One of the largest employers in Klamath County
- State funding for Maintenance and Ops 85%/15%

### State Combat Operations Group (COG) (356)

- 125 Special Tactics Squadron
- 123 Weather Flight
- 116 Air Control Squadron
- 270 Air Traffic Control Squadron

### JFHQ – Salem (53)



### Assets and Roles

Portland Air National Guard Base:

- Aerospace Control Alert mission
- Worldwide deployable



F-15 C Eagle

X 21

Kingsley Field Air National Guard Base:

• Nation's only training site for F-15 pilots

X 32

F-15 C Eagle



### NORAD Fighter Alert Force



#### **CHARACTER · COMPETENCE · COURAGE · COMMITMENT**

OREGON MILITARY DEPARTMENT



### "Only Game In Town"





### **Office of Emergency Management**











# Youth Challenge Program

- Program start date: 1994
- Accredited alternative high school in Bend, OR
- 6 month residential program, 1 year mentorship
- One of the most cost-effective, efficient and successful programs for at-risk youth
- 3 times awarded Best Overall Challenge Program
- 4,269 graduates







**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 

OREGON MILITARY DEPARTMENT 20



### 2014 Year in Review Video



# Dave Stuckey Deputy Director Oregon Military Department

**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 

OREGON MILITARY DEPARTMENT 22



### 2015-17

## Major Program Areas

•Command Group       • Army Guard       • OEM Administration       • STARBASE         •Financial       • Air Guard Operations       • 9-1-1       • Youth Challenge	Administration Program	<b>Operations Program</b>	Emergency Management Program	Community Support Program	Debt Service
<ul> <li>Administration</li> <li>State Personnel</li> <li>Electronic Security</li> <li>Equipment Refurbishment</li> <li>Education &amp; Training</li> <li>Program</li> <li>Domestic Preparedness</li> <li>Disasters</li> </ul>	<ul> <li>Financial Administration</li> <li>State Personnel</li> <li>Emergency Fin. Assist. Program</li> <li>Education &amp; Training</li> </ul>	<ul> <li>Operations</li> <li>Air Guard Operations</li> <li>Electronic Security</li> <li>Equipment Refurbishment</li> <li>Telecommunications</li> </ul>	<ul><li>9-1-1</li><li>Domestic Preparedness</li></ul>	<ul><li>Youth Challenge Program</li><li>Emergency</li></ul>	

**Capital Improvement** 

**Capital Construction** 



## **Administration Program**

- ✓ Command Group
- ✓ Financial Administration
- ✓ State Personnel
- ✓ Emergency Financial Assistance Program
- ✓ Education and Training
- ✓ Public Affairs Office



## **Operations Program**

### Army National Guard

- Operations and Maintenance
- ✓ Construction
- ✓ Counterdrug
- Environmental
- ✓ Camp Rilea Dining
- ✓ Camp Rilea Billeting

- ✓ Electronic Security Systems
- ✓ Equipment Refurbishment
- ✓ Distance Learning
- Telecommunications
- ✓ Anti-Terrorism Program



# **Operations Program (Continued)**

### Air National Guard

- ✓ Air Guard Administration Salem JFHQ
- ✓ Civil Engineering Program Portland Air Base/Kingsley Field
- ✓ Security Portland Air Base/Kingsley Field
- ✓ Fire Protection Program Portland Air Base/Kingsley Field
- ✓ Environmental Portland Air Base/Kingsley Field
- ✓ Kingsley Field Billeting Program



# **Operations Program (continued)**

### New facility

### Remodeled facility (ASLEP)





Fort Dalles Readiness Center Dedicated April 17, 2014 Milton-Freewater Readiness Center Re-dedicated April 4, 2014



### Air National Guard Fire Protection



Kingsley Field, Klamath Falls



Portland Air National Guard Base



### **Emergency Management Program**

- Emergency Management Administration
- ✓ 9-1-1 Program
- Domestic Preparedness Program
- Disasters Program





**Emergency Coordination Center (ECC)** 



# **Community Support Program**

- ✓ Youth Challenge Program
- ✓ STARBASE
- Emergency Operations



2014 wildfire suppression





Youth Challenge Program



# **Other Programs**

- Debt Service
- Capital Improvements
- ✓ Capital Construction



Roseburg Armory Service Life Extension Plan Currently in design







### **Performance Measures**



Data presented is from 2013 Federal Fiscal Year

Status	Status Description	Performance Measures
<u>GREEN</u> (Accomplished)	Within 5% of approved target	KPM #1 Recruiting KPM #2 Armory Condition KPM #4 Equipment Availability KPM #6 Reintegration KPM #7 Emergency Ops Plans KPM #9 Customer Service
YELLOW (Challenge, but making progress)	Within 6%- 15% of approved target	KPM #8 Hazard Mitigation Plans
<u>RED</u> (Challenge)	Greater than 15% from approved target	KPM #3 Revenue Generation KPM #5 Youth Challenge



### Performance Measures Goals Accomplished

- KPM #1 Recruiting and Retention
  - Goal 100%
  - Actual 95%
- KPM #2 Armory Condition
  - Goal 50%
  - Actual 79%
- KPM #4 Equipment Availability
  - Goal 95%
  - Actual 129%
- KPM #6 Reintegration
  - Goal 98%
  - Actual 100%

- KPM #7 Emergency Ops Plans
  - Goal 100%
  - Actual 100%
- KPM #9 Customer Service
  - Goal 55%
  - Actual 82% (Overall Customer Satisfaction)



## Performance Measures Challenges

- KPM #3 Revenue Generation
  - Goal 60%
  - Actual 27%
- KPM #5\* Youth Challenge Program GED/Diploma Rate for 17-18 year olds
  - Goal 75%
  - Actual 20%

\* OMD proposes to delete KPM #5 and replace it with another KPM for Youth Challenge that would measure the percentage of accepted cadets who complete the program and receive a GED, high school diploma, or earn 8 certified credits and return to their home high school.



### Major Budget Drivers and Environmental Factors

- Mission, vision and statutory responsibilities
- Leverage Federal Funds with General/Other Funds
- Air National Guard Fire Protection Cooperative Agreement
- Deferred Maintenance of ARNG facilities \$79 million
- Budget cuts from 2011: 15 fewer maintenance positions
- Reduced Federal grant awards from US Dept of Homeland Security (OEM)
- Limited space for female cadets at YCP



# Major changes in past 10 years

- Deployments over 14,000 individuals since 2004
- Acquisition of Office of Emergency Management in 2007
- Transfer of Seismic Rehabilitation Program to OBDD Jan 2014
- 30% increase in square footage of Army National Guard facilities
- Net Zero initiative (began April 2011)
- Umatilla Chemical Depot Caretaker Contract (began July 2012)
- Armory Service Life Extension Projects (6 completed since 2007)
  - Gresham
  - St Helens
  - Hood River
  - Woodburn
  - Newport
  - Milton-Freewater


# Cost Containment, Program Delivery Improvements

- LEED certifications on new facilities
- Since 2003, 30% increase in square footage but only 11% increase in energy consumption
- Energy projects underway or in planning stage:
  - Statewide lighting project: \$186,000 savings per year
  - Camp Withycombe lighting project: \$55,000 savings per year
  - Pendleton Army Aviation Support Facility 150 kW solar project: \$16,500 savings per year
  - Biomass pellet boilers being installed at Camp Biak, Central OR Unit Training Equipment Site
  - Window replacement in 4 barracks at Camp Rilea
- Proposed energy projects
  - Solar arrays at five sites: \$55,000 savings per year
  - ODOT Sunrise Corridor solar for Camp Withycombe: 2 MW
  - Camp Rilea wave energy test deployment fall 2015



### Major Budgetary Issues

- 1. New OMD headquarters building (Technical Adjustment)
- General Fund for Air National Guard Fire Protection Program: new language in Appendix 24 imposes federal pay caps, requiring state funds for pay over federal cap (POL 201)
- 3. General Fund and positions for Portland Air National Guard base for the operations and maintenance of its facilities (POL 202)
- 4. Next Generation 9-1-1 project (POL 301)
- 5. General Fund Debt Service on new construction bonds for RTI Relocation, Youth Challenge Program Service Life Extension Plan (ASLEP) (POL 498)
- 6. Capital construction Other Funds limitation for RTI Relocation, Youth Challenge Program ASLEP, and Planning/Pre-Design (POL 499)
- 7. Umatilla Caretaker Contract (POL 203)



### Proposed Capital Construction Projects

Description	Cost and funding source
Regional Training Institute Relocation from Monmouth to Umatilla	\$6,500,000 XI-Q bonds <u>\$5,000,000</u> sale proceeds of bldg \$11,500,000
Youth Challenge Program Service Life Extension	\$4,977,000 XI-Q bonds
Planning/Pre-Design:	
Boardman Multipurpose Machinegun Range	\$7,534 OF Construction Cash Account (CCA), \$140,770 FF
McMinnville Armory Service Life Extension Plan (ASLEP)	\$35,585 OF (CCA)
Jackson ASLEP	\$46,418 OF (CCA)
Grants Pass ASLEP	\$46,744 OF (CCA)
Total Planning/ Pre-Design limitation	\$136,281 OF, \$140,770 FF
Grand total Capital Construction for 2015-17	\$16,613,281 OF, \$140,770 FF

CHARACTER · COMPETENCE · COURAGE · COMMITMENT

OREGON MILITARY DEPARTMENT 39



## Regional Training Institute (RTI) Relocation

#### Monmouth RTI

\$5 M sale proceeds from Western Oregon University



#### Camp Umatilla

\$5.0 million sale proceeds <u>\$6.5 million XI-Q bonds</u> \$11.5 million total

\$11.5 million to refurbish and upgrade existing facilities for new RTI





#### **CHARACTER · COMPETENCE · COURAGE · COMMITMENT**



# Youth Challenge Program Service Life Extension Plan

- Expand facility to accommodate more female cadets
- Will serve as backup Continuity of Operations (COOP) site for OMD in event of disaster in Willamette Valley



**Dining hall** 

Female barracks

Female latrine



#### Summary of Revenues

Other Funds	Revenue in Gov Budget	% of Total
9-1-1 taxes	\$81.4 million	76%
Q-bonds for construction	\$11.6 million	11%
Potential real property sales	\$6.1 million	6%
Facility rental revenue	\$3.7 million	3%
Average Daily Membership (YCP)	\$1.9 million	2%
Centralized Personnel Plan transfers	\$1.5 million	1%
Misc (interest, interagency tsfrs, etc)	\$1.2 million	1%
Total Other Funds Revenue	\$107.4 million	100%
Federal Funds	Revenue in Gov Budget	% of Total
National Guard Bureau- Cooperative Agreements	\$127.8 million	45%
US Dept of Homeland Security – OEM grants	\$161.9 million	55%
Total Federal Revenue	\$289.7 million	100%

**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 



### Historical and Projected Spending General Fund

Program	2011-13 Actuals	2013-15 Legislatively Approved	2015-17 Governor's Budget
Administration	\$3,814,012	\$4,360,604	\$4,990,207
Operations	\$9,057,413	\$7,163,378	\$8,366,069
Emergency Management	\$6,037,907	\$1,848,191	\$2,139,601
Community Support	\$418,805	\$206,062	\$197,377
Debt Service	\$8,647,341	\$8,285,758	\$10,528,275
Cap Improvements			
Cap Construction			
Totals	\$27,975,478	\$21,863,993	\$26,221,529



#### Historical and Projected Spending Other Funds

Program	2011-13 Actuals	2013-15 Legislatively Approved	2015-17 Governor's Budget
Administration	\$1,857,557	\$2,270,492	\$2,107,238
Operations	\$3,148,817	\$5,574,425	\$4,739,124
Emergency Management	\$99,769,033	\$92,966,041	\$89,037,335
Community Support	\$2,025,451	\$4,478,259	\$2,086,060
Debt Service	\$3,697,769	\$344,700	\$259,014
Cap Improvements		\$385,000	
Cap Construction	\$4,691,273	\$9,095,100	\$16,613,281
Totals	\$115,189,900	\$115,114,017	\$114,842,052



#### Historical and Projected Spending Federal Funds

Program	2011-13 Actuals	2013-15 Legislatively Approved	2015-17 Governor's Budget
Administration			
Operations	\$81,064,477	\$114,940,328	\$112,978,588
Emergency Management	\$122,379,327	\$157,448,807	\$161,947,112
Community Support	\$7,954,750	\$8,249,962	\$8,398,783
Debt Service			
Cap Improvements		\$4,631,304	\$4,770,511
Cap Construction	\$14,784,000	\$4,789,105	\$140,770
Totals	\$226,182,554	\$290,059,506	\$288,235,764



#### **OMD** Proposed Legislation

Bill	Description	Status	Budgetary Impact	
HB 2426	Amends ORS 403 to allow Next Gen 9-1-1 technology.	Introduced	\$500,000 2015-17	
HB 2427	Allows state and local emergency management agencies to use lights and sirens on vehicles.	Introduced	None	
HB 2428	Removes members of OR State Defense Force from status as qualified emergency service volunteers.	Introduced	None	
SB 235	Administrative name changes for three accounts within OEM. Would simplify grant cash procedures.	Introduced	None	
OMD-Related Legislation:				
SB 408	General Fund for Oregon Military Museum.	Introduced	TBD	



#### **10% Reduction Options**

Reductions included in Package 090 in Governor's Budget:	GF Amount	FF Amount
OEM Administration – S&S	(\$87,722)	
ARNG Environmental – Fund shift one position from 75% Federal Funds, 25% General Fund to 100% Federal Funds	(\$48,482)	\$48,482
Air National Guard Administration – S&S	(\$17,452)	
Totals in Policy Package 090	(\$153,656)	\$48,482
Remaining 10% General Fund Reductions:	GF Amount	FF Amount
Reintegration Program – Reduce all S&S switch to fed GSA vehicles	(\$82,944)	
Command Group and Public Affairs – Eliminate two positions	(\$113,243)	
Kingsley Field ANG Base – Eliminate up to 8 positions, reduce S&S	(\$171,485)	(\$971,747)
Portland ANG Base – Eliminate up to 6 positions, reduce S&S	(\$180,535)	(\$706,525)
ARNG Installations – Eliminate up to 21 positions, reduce S&S, close 9 armories	(\$1,661,339)	(\$1,635,058)
Total 10% Reduction Plan	(\$2,363,202)	(\$3,264,848)

#### CHARACTER · COMPETENCE · COURAGE · COMMITMENT



#### **Long-Term Vacancies**

As of December 31, 2014, OMD has 70 positions that have been vacant six months or longer:

- 33 at RSMS, which shut down November 30, 2014. Positions and limitation will be phased-out in 2017-19 budget.
- 9 at Camp Umatilla (Caretaker Contract)
- 5 Wildland Fire seasonal positions
- 9 at Portland Air National Guard Base
- 5 at Kingsley Field Air National Guard Base
- 1 at OEM 9-1-1 Program
- 8 in Installations Division

Of the 70 long-term vacancies, 6 are filled or in recruitment.



#### Appendices

- A. Actions taken on 2012 HB 4131 (employee to supervisor ratio)
- B. Secretary of State Audits
- C. Effect on agency operations of recent changes to agency budget and/or management flexibility
- D. Proposed technology and capital construction projects
- E. Position reclassifications during the 2013-15 biennium
- F. New hires in 2013-15 biennium
- G. Other Funds Ending Balance form



#### Questions?

**CHARACTER · COMPETENCE · COURAGE · COMMITMENT** 

OREGON MILITARY DEPARTMENT 50