SB 665-1 (LC 2908) 3/25/13 (BHC/ps)

## PROPOSED AMENDMENTS TO SENATE BILL 665

On page 1 of the printed bill, delete lines 3 and 4 and insert "ORS 403.450, 403.455 and 403.460 and section 1, chapter 825, Oregon Laws 2005; and declaring an emergency.".

4 Delete lines 6 through 28 and delete pages 2 through 9 and insert:

5 "SECTION 1. As used in this section, section 8 of this 2013 Act and
 6 ORS 403.450, 403.455 and 403.460:

"(1) 'FirstNet' means a public safety broadband network designed
to facilitate public safety data communications:

9 "(a) As provided for in Title VI of the Middle Class Tax Relief and
10 Job Creation Act of 2012 (P.L. 112-96); and

"(b) For which planning, construction and operation are overseen
 by the United States Department of Commerce.

"(2) 'Interoperability plan' means the Oregon Statewide Communi cation Interoperability Plan described in ORS 403.455 that:

"(a) Is required by Title XVIII of the Homeland Security Act of 2002,
 as amended;

"(b) Is approved by the United States Department of Homeland Se curity, Office of Emergency Communications; and

"(c) Is designed to ensure that emergency responders at all levels
 of government and across disciplines can communicate as needed, on
 demand and as authorized.

<sup>22</sup> "SECTION 2. Section 1, chapter 825, Oregon Laws 2005, as amended by

1 section 1, chapter 402, Oregon Laws 2011, is amended to read:

<sup>2</sup> "Sec. 1. (1) The Oregon Legislative Assembly finds and declares that:

"(a) The public safety communications infrastructure of the State of
Oregon [*is rapidly aging, outdated and at severe risk of failure*] requires
ongoing operations and maintenance to support continuing
functionality and to accommodate changing technology;

"(b) The adopted policies and standards and specific deadlines mandated
by the Federal Communications Commission [*will require*] required replacement of statewide public safety communications infrastructure in the State
of Oregon;

"(c) The reliability of [*mission-critical*] public safety communications infrastructure during **day-to-day public safety operations and during man-made and natural disasters** [a man-made or natural disaster] is crucial to saving lives and property and to protecting the public [during an *emergency*];

(d) The [deteriorating] condition of our public safety [radio systems is of immediate concern because it compromises] communications systems is of continuing concern because it is critical to the safety and well-being of the [citizens] residents of the State of Oregon who depend upon lifesaving communications systems used by first responders;

"[(e) The majority of the communications systems in the State of Oregon are unreliable, greatly increasing the danger to first responders and law enforcement officers in carrying out their duty to protect the citizens and property of the State of Oregon;]

[(f)] (e) It is in the public interest of Oregonians to plan for improvement of the public safety communications infrastructure to ensure long-term stability; and

"[(g)] (f) Federal funding for homeland security may be available to facilitate all or part of the development and implementation of a plan for improvement of the public safety communications infrastructure in the State 1 of Oregon.

2 "(2) The Legislative Assembly further finds and declares that:

"(a) Title XVIII of the Homeland Security Act of 2002, as amended, 3 requires the United States Department of Homeland Security, Office 4 of Emergency Communications, to develop and update a National  $\mathbf{5}$ Emergency **Communications** Plan to ensure that emergency 6 responders at all levels of government and across disciplines can 7 communicate as needed, on demand and as authorized. 8

9 **"(b) The national plan:** 

"(A) Identifies the capabilities and initiatives needed for communi cations operability, interoperability and continuity of communications
 for emergency responders nationwide.

"(B) Sets strategic goals and identifies national objectives to en hance governance, planning, technology, training and exercises and
 disaster communications capabilities.

"(C) Provides recommendations and milestones to guide emergency
 responders and government officials.

"(c) As a condition of eligibility for future homeland security grants
 for communication interoperability initiatives, each state is required
 to establish a statewide communication interoperability plan and an nually update the interoperability plan.

"(d) The Oregon Statewide Communication Interoperability Plan is
 the statewide communication interoperability plan for the State of
 Oregon that has received the approval of the United States Depart ment of Homeland Security, Office of Emergency Communications.

"(e) The employment of a full-time equivalent statewide interoper ability coordinator is necessary and appropriate for implementation
 of the interoperability plan.

"[(2)] (3) Subject to subsection [(3)] (4) of this section, the Legislative
Assembly finds and declares that it is the policy of the State of Oregon:

"(a) To [develop, finance, maintain and operate a single emergency response
wireless communications infrastructure that supports both the communications
needs of all state agencies and ensures communications interoperability] ensure interoperable communications among all state, local, tribal and federal public safety agencies[, thereby maximizing shared use of this invaluable
public asset].

"(b) To meet Federal Communications Commission mandates [for the conversion of public safety communications frequencies and spectrum allocation
by 2013].

10 "[(3)] (4) The Legislative Assembly further finds and declares that:

"(a) The communications infrastructure of the State Forestry Department:
 "(A) Meets the policies and standards mandated by the Federal Commu nications Commission; [and]

"(B) Is compatible with the communications infrastructure utilized by
 other federal and state agencies and private partners that are primarily re sponsible for responding to wildland fire emergencies; and

"(C) Does not require conversion to meet interoperability require ments of the interoperability plan.

"(b) The **State Forestry** Department shall continue to partner with, advise and seek shared efficiencies with other public safety agencies regarding implementation of the [*Public Safety Wireless Infrastructure Replacement Plan developed under section 2, chapter 825, Oregon Laws 2005, and the Oregon Interoperable Communication Plan*] **Oregon Statewide Communication Interoperability Plan** described in ORS 403.455.[; and]

<sup>25</sup> "[(c) Immediate conversion of the communications infrastructure of the de-<sup>26</sup> partment for compatibility with the Oregon Wireless Interoperability Network <sup>27</sup> is not necessary, considering:]

"[(A) The large investment already made and the high cost of conversion;]
 "[(B) The disruption and incompatibility that would be caused with the
 communications infrastructure of other federal and state agencies and private

1 partners with whom the department shares primary responsibility to respond
2 to wildland fire emergencies; and]

"[(C) That the department's communications infrastructure conforms to the
policies and standards mandated by the Federal Communications
Commission.]

6 "SECTION 3. ORS 403.450 is amended to read:

"403.450. (1) The State Interoperability Executive Council is created
[within the Department of Transportation] under the Oregon Department
of Administrative Services to be the statewide interoperability governing body serving as the primary steering group for the statewide
interoperability effort. The membership of the council [shall consist] consists of:

13 "(a) Two members from the Legislative Assembly, as follows:

"(A) The President of the Senate shall appoint one member from the
 Senate with an interest in public safety communications infrastructure; and
 "(B) The Speaker of the House of Representatives shall appoint one
 member from the House of Representatives with an interest in public safety
 and [wireless] emergency communications infrastructure.

<sup>19</sup> "(b) The following members appointed by the Governor:

20 "(A) One member from the Department of State Police;

21 "(B) One member from the Office of Emergency Management;

22 "(C) One member from the State Forestry Department;

23 "(D) One member from the Department of Corrections;

<sup>24</sup> "(E) One member from the Department of Transportation;

<sup>25</sup> "(F) One member from the Oregon Department of Administrative Services;

<sup>26</sup> "[(G) One member from the Department of Human Services;]

[(H)] (G) One member from the Oregon Health Authority;

28 "[(I)] (H) One member from the Oregon Military Department;

<sup>29</sup> "[(J)] (I) One member from the Department of Public Safety Standards <sup>30</sup> and Training;

SB 665-1 3/25/13 Proposed Amendments to SB 665 1 "(J) One member from the Oregon Broadband Advisory Council;

2 "(K) One member of an Indian tribe as defined in ORS 97.740 or a 3 designee of an Indian tribe; **and** 

4 "[(L) One member from a nonprofit professional organization devoted to the 5 enhancement of public safety communications systems; and]

6 "[(M)] (L) One member [from] of the public.

"(c) The following members appointed by the Governor with the concurrence of the President of the Senate and the Speaker of the House of Representatives:

10 "(A) One member from the Oregon Fire Chiefs Association;

11 "(B) One member from the Oregon Association Chiefs of Police;

12 "(C) One member from the Oregon State Sheriffs' Association;

13 "(D) One member from the Association of Oregon Counties;

14 "(E) One member from the League of Oregon Cities; [and]

<sup>15</sup> "(F) One member from the Special Districts Association of Oregon[.];

"(G) One member who is an information technology officer of an
Oregon city;

"(H) One member who is an information technology officer of an
 Oregon county;

"(I) One member who represents a nonprofit professional organiza tion interested in the enhancement of public safety communications
 systems; and

"(J) One member of the public who works or resides in Federal
 Communications Commission Region 35.

"(2) Each agency or organization identified in subsection (1)(b)(A) to (J)
and (1)(c)(A) to (H) of this section shall recommend [a person] an individual
from the agency or organization for membership on the council.

"(3) Members of the council are not entitled to compensation, but in the
 discretion of the [*Director of Transportation*] Director of the Oregon De partment of Administrative Services may be reimbursed from funds

SB 665-1 3/25/13 Proposed Amendments to SB 665 available to the [Department of Transportation] Oregon Department of
Administrative Services for actual and necessary travel and other expenses
incurred by them in the performance of their official duties in the manner
and amount provided in ORS 292.495.

5 "(4) Members of the Legislative Assembly appointed to the council are 6 nonvoting members and may act in an advisory capacity only.

"SECTION 4. ORS 403.450, as amended by section 3 of this 2013 Act, is
amended to read:

9 "403.450. (1) The State Interoperability Executive Council is created under 10 the Oregon Department of Administrative Services to be the statewide 11 interoperability governing body serving as the primary steering group for the 12 statewide interoperability effort. The membership of the council consists of: 13 "(a) Two members from the Legislative Assembly, as follows:

"(A) The President of the Senate shall appoint one member from the
 Senate with an interest in public safety communications infrastructure; and
 "(B) The Speaker of the House of Representatives shall appoint one
 member from the House of Representatives with an interest in public safety
 and emergency communications infrastructure.

<sup>19</sup> "(b) The following members appointed by the Governor:

20 "(A) One member from the Department of State Police;

21 "(B) One member from the Office of Emergency Management;

22 "(C) One member from the State Forestry Department;

<sup>23</sup> "(D) One member from the Department of Corrections;

<sup>24</sup> "(E) One member from the Department of Transportation;

<sup>25</sup> "(F) One member from the Oregon Department of Administrative Services;

- <sup>26</sup> "(G) One member from the Oregon Health Authority;
- 27 "(H) One member from the Oregon Military Department;
- "(I) One member from the Department of Public Safety Standards andTraining;
- 30 "[(J) One member from the Oregon Broadband Advisory Council;]

SB 665-1 3/25/13 Proposed Amendments to SB 665 "[(K)] (J) One member of an Indian tribe as defined in ORS 97.740 or a
designee of an Indian tribe; and

 $3 \qquad [(L)]$  (**K**) One member of the public.

"(c) The following members appointed by the Governor with the concurrence of the President of the Senate and the Speaker of the House of Representatives:

7 "(A) One member from the Oregon Fire Chiefs Association;

8 "(B) One member from the Oregon Association Chiefs of Police;

9 "(C) One member from the Oregon State Sheriffs' Association;

10 "(D) One member from the Association of Oregon Counties;

11 "(E) One member from the League of Oregon Cities;

<sup>12</sup> "(F) One member from the Special Districts Association of Oregon;

"(G) One member who is an information technology officer of an Oregoncity;

"(H) One member who is an information technology officer of an Oregoncounty;

"(I) One member who represents a nonprofit professional organization
interested in the enhancement of public safety communications systems; and
"(J) One member of the public who works or resides in Federal Communications Commission Region 35.

"(2) Each agency or organization identified in subsection (1)(b)(A) to [(J)] I and (1)(c)(A) to (H) of this section shall recommend an individual from the agency or organization for membership on the council.

"(3) Members of the council are not entitled to compensation, but in the discretion of the Director of the Oregon Department of Administrative Services may be reimbursed from funds available to the Oregon Department of Administrative Services for actual and necessary travel and other expenses incurred by them in the performance of their official duties in the manner and amount provided in ORS 292.495.

30 "(4) Members of the Legislative Assembly appointed to the council are

1 nonvoting members and may act in an advisory capacity only.

<u>SECTION 5.</u> The amendments to ORS 403.450 by section 4 of this
2013 Act become operative on January 2, 2016.

4 **"SECTION 6.** ORS 403.455 is amended to read:

"403.455. The State Interoperability Executive Council created under ORS
403.450 shall:

"[(1) Work with public safety agencies in the state to develop a Public
Safety Wireless Infrastructure Replacement Plan as provided under section 2,
chapter 825, Oregon Laws 2005.]

10 "[(2) Develop an Oregon Interoperable Communication Plan. The goal of 11 the plan shall be to achieve statewide interoperability within six years of 12 September 2, 2005. In developing the plan, the council shall:]

"(1) Develop, annually update and monitor implementation of the
 Oregon Statewide Communication Interoperability Plan, the goal of
 which is to achieve statewide interoperability of public safety com munications systems. As part of the executive council's duties under
 this subsection, the executive council shall:

"(a) Recommend strategies to improve [*wireless*] public safety commu nications interoperability among state, [*and*] local, tribal and federal
 public safety agencies;

"(b) Develop standards to promote consistent **design and** development of [existing and future] **public safety** wireless communications infrastructures and recommend changes in existing public safety infrastructures that are necessary or appropriate for implementation of the interoperability plan;

"(c) Identify immediate short-term technological and policy solutions to
 tie existing **public safety** wireless communications infrastructures together
 into an interoperable communications system;

"(d) Develop long-term technological and policy recommendations to establish a statewide public safety [*radio*] communications system to improve 1 emergency response and day-to-day public safety operations; and

"(e) Develop recommendations for legislation and for the development of
state and local policies [to promote wireless] that promote public safety
communications interoperability in Oregon.

5 "[(3) Approve, subject to approval by the Director of Transportation, in-6 vestments by the State of Oregon in public safety communications systems.]

7 "[(4) Coordinate state and local activities related to obtaining federal grants
8 for support of interoperability.]

9 "[(5) Develop and provide technical assistance, training and, if requested, 10 appropriate dispute resolution services to state and local agencies responsible 11 for implementation of the Oregon Interoperable Communication Plan.]

<sup>12</sup> "[(6) Report, in the manner required by ORS 192.245, to the Legislative <sup>13</sup> Assembly on or before February 1 of each odd-numbered year on the develop-<sup>14</sup> ment of the Oregon Interoperable Communication Plan and the council's other <sup>15</sup> activities.]

"(2) Recommend to the Governor, for inclusion in the Governor's
 recommended budget, investments by the State of Oregon in public
 safety communications systems.

"(3) Coordinate state, local and, as appropriate, tribal and federal
 activities related to obtaining federal grants for support of interoper ability and request technical assistance related to interoperability.

"(4) Conduct and submit an annual update of the interoperability
plan to the United States Department of Homeland Security, Office
of Emergency Communications, aligning the update with standards
established in the National Emergency Communications Plan and by
the federal office.

27 "(5) Coordinate statewide interoperability activities among state,
 28 local and, as appropriate, tribal and federal agencies.

"(6) Advise the Governor and the Legislative Assembly on imple mentation of the interoperability plan.

"(7) Serve as the Governor's Public Safety Broadband Advisory
 Group.

"(8) Report to the Joint Committee on Ways and Means, or to the
Joint Interim Committee on Ways and Means, on or before February
1 of each odd-numbered year on the development of the interoperability plan and the executive council's other activities.

7 "[(7)] (9) Adopt rules necessary to carry out its duties and powers.

8 "SECTION 7. ORS 403.460 is amended to read:

9 "403.460. [(1) The Director of Transportation shall advise the State Inter-10 operability Executive Council on the implementation of the Oregon Interoper-11 able Communication Plan and coordinate interoperability among all state 12 agencies.]

"[(2) State agencies that own or operate public safety communications systems shall coordinate their efforts and investments to achieve the statewide interoperability goal set by the council and implement the Oregon Interoperable Communication Plan approved by the director.]

"(1) The Oregon Department of Administrative Services shall establish and fill a full-time equivalent position for a statewide interoperability coordinator to serve as the central coordination point for statewide interoperability efforts and, through coordination and collaboration with agencies and entities in the emergency response community, to implement the interoperability plan.

23 **"(2) The statewide interoperability coordinator:** 

"(a) Is the primary staff support for the State Interoperability
 Executive Council created under ORS 403.450;

"(b) Shall assist the executive council in conducting and submitting
 annual updates to the interoperability plan, in coordination and col laboration with the emergency responders in this state;

"(c) Shall identify funding opportunities for planned interoperability
 improvements and coordinate efforts to acquire funding;

"(d) Shall engage stakeholders to coordinate strategic interoperability plans;

"(e) Shall serve as a member of the National Council of Statewide
Interoperability Coordinators;

5 "(f) Shall represent the State of Oregon in local, regional and na-6 tional efforts to plan and implement changes required to ensure com-7 munications operability, interoperability and continuity of 8 communications for emergency responders in this state; and

9 "(g) Shall consult with the Oregon Department of Administrative
10 Services, as provided in section 8 of this 2013 Act, to assist in the im11 plementation of FirstNet.

"(3) Public bodies, as defined in ORS 174.109, that own or operate public safety communications infrastructure shall coordinate their efforts and investments, and may collaborate, to achieve the statewide interoperability goal set by the executive council and implement the interoperability plan approved by the Oregon Department of Administrative Services.

"(4) Under the direction of the executive council, the statewide
 interoperability coordinator may mediate disputes between public
 bodies collaborating to implement interoperable public safety commu nications systems.

"<u>SECTION 8.</u> In consultation with the State Interoperability Exec utive Council created in ORS 403.450, the Oregon Department of Ad ministrative Services shall:

25 "(1) Implement FirstNet; and

"(2) Make recommendations to the state agency responsible for ad ministering federal funds from the United States Department of Com merce, National Telecommunications and Information Administration.
 "<u>SECTION 9.</u> (1) The duties, functions and powers of the Depart ment of Transportation relating to the Oregon Statewide Communi-

cation Interoperability Plan, the State Interoperability Executive
 Council and ORS 403.450, 403.455 and 403.460 are imposed upon, trans ferred to and vested in the Oregon Department of Administrative
 Services.

5 "(2) This section does not apply to duties, functions or powers re-6 lated to the completion, operation or maintenance of the State Radio 7 Project, which is the land-mobile radio system of the State of Oregon, 8 for voice communications, formerly known as the Oregon Wireless 9 Interoperability Network.

10 "SECTION 10. (1) The Director of Transportation shall:

"(a) Deliver to the Oregon Department of Administrative Services
 all records and property within the jurisdiction of the Director of
 Transportation that relate to the duties, functions and powers trans ferred by section 9 of this 2013 Act; and

15 "(b) Transfer to the Oregon Department of Administrative Services 16 the employee who is functioning as the statewide interoperability co-17 ordinator and engaging primarily in the exercise of the duties, func-18 tions and powers transferred by section 9 of this 2013 Act.

"(2) The Director of the Oregon Department of Administrative Services shall take possession of the records and property and shall take charge of the employee and employ the employee in the exercise of the duties, functions and powers transferred by section 9 of this 2013 Act, without reduction of compensation but subject to change or termination of employment or compensation as provided by law.

"(3) The Governor shall resolve any dispute between the Depart ment of Transportation and the Oregon Department of Administrative
 Services relating to the transfer of records, property and the employee
 under this section. The Governor's decision is final.

"<u>SECTION 11.</u> (1) The unexpended balances of amounts authorized
 to be expended by the Department of Transportation for the biennium

beginning July 1, 2013, from revenues dedicated, continuously appro-1 priated, appropriated or otherwise made available for the purpose of  $\mathbf{2}$ administering and enforcing the duties, functions and powers trans-3 ferred by section 9 of this 2013 Act are transferred to and are available 4 for expenditure by the Oregon Department of Administrative Services  $\mathbf{5}$ for the biennium beginning July 1, 2013, for the purpose of adminis-6 tering and enforcing the duties, functions and powers transferred by 7 section 9 of this 2013 Act. 8

9 "(2) The unexpended balances of amounts authorized to be expended by the Department of Transportation for a six-year period beginning 10 July 1, 2009, or beginning July 1, 2011, from revenues dedicated, con-11 tinuously appropriated, appropriated or otherwise made available for 12 the purpose of administering and enforcing the duties, functions and 13 powers transferred by section 9 of this 2013 Act by acquiring land and 14 by acquiring, planning, constructing, altering, repairing, furnishing 15and equipping buildings and facilities, are transferred to and are 16 available for expenditure by the Oregon Department of Administrative 17 Services for the six-year period specified in section 54, chapter 107, 18 Oregon Laws 2010, or in section 2, chapter 79, Oregon Laws 2012, for 19 the purpose of administering and enforcing the duties, functions and 20powers transferred by section 9 of this 2013 Act. 21

"(3) The expenditure classifications, if any, established by Acts authorizing or limiting expenditures by the Department of Transportation remain applicable to expenditures by the Oregon Department of Administrative Services under this section.

26 "SECTION 12. The transfer of duties, functions and powers to the 27 Oregon Department of Administrative Services by section 9 of this 2013 28 Act does not affect any action, proceeding or prosecution involving or 29 with respect to the duties, functions and powers begun before and 30 pending at the time of the transfer, except that the Oregon Department of Administrative Services is substituted for the Department of
 Transportation in the action, proceeding or prosecution.

3 "SECTION 13. (1) Nothing in sections 9 to 15 of this 2013 Act relieves 4 a person of a liability, duty or obligation accruing under or with re-5 spect to the duties, functions and powers transferred by section 9 of 6 this 2013 Act. The Oregon Department of Administrative Services may 7 undertake the collection or enforcement of the liabilities, duties or 8 obligations.

**(2)** The rights and obligations of the Department of Transportation 9 legally incurred under contracts, leases and business transactions ex-10 ecuted, entered into or begun before the effective date of this 2013 Act 11 accruing under or with respect to the duties, functions and powers 12transferred by section 9 of this 2013 Act are transferred to the Oregon 13 Department of Administrative Services. For the purpose of succession 14 to these rights and obligations, the Oregon Department of Adminis-15trative Services is a continuation of the Department of Transportation 16 and not a new authority. 17

"SECTION 14. Notwithstanding the transfer of duties, functions and 18 powers by section 9 of this 2013 Act, the rules of the Department of 19 Transportation with respect to the duties, functions or powers that are 20in effect on the effective date of this 2013 Act continue in effect until 21superseded or repealed by rules of the Oregon Department of Admin-22istrative Services. References in the rules of the Department of 23Transportation to the Department of Transportation or an officer or 24employee of the Department of Transportation are considered to be 25references to the Oregon Department of Administrative Services or an 26officer or employee of the Oregon Department of Administrative Ser-27vices. 28

29 "<u>SECTION 15.</u> Whenever, in any uncodified law or resolution of the
 30 Legislative Assembly or in any rule, document, record or proceeding

authorized by the Legislative Assembly, in the context of the duties, 1 functions and powers transferred by section 9 of this 2013 Act, refer- $\mathbf{2}$ ence is made to the Department of Transportation, or an officer or 3 employee of the Department of Transportation, whose duties, func-4 tions or powers are transferred by section 9 of this 2013 Act, the ref- $\mathbf{5}$ erence is considered to be a reference to the Oregon Department of 6 Administrative Services or an officer or employee of the Oregon De-7 partment of Administrative Services who by sections 9 to 15 of this 8 2013 Act is charged with carrying out the duties, functions and powers. 9 "SECTION 16. (1) A purpose of the amendments to ORS 403.455 by 10 section 6 of this 2013 Act is to change the name of the 'Oregon Inter-11 operable Communication Plan' to the 'Oregon Statewide Communi-12cation Interoperability Plan.' 13

14 "(2) For the purpose of harmonizing and clarifying statutory law, 15 the Legislative Counsel may substitute for words designating the 16 'Oregon Interoperable Communication Plan,' wherever they occur in 17 statutory law, other words designating the 'Oregon Statewide Com-18 munication Interoperability Plan.'

"SECTION 17. This 2013 Act being necessary for the immediate
 preservation of the public peace, health and safety, an emergency is
 declared to exist, and this 2013 Act takes effect July 1, 2013.".

22