HB 2702-1 (LC 2269) 3/5/13 (CDT/ps)

PROPOSED AMENDMENTS TO HOUSE BILL 2702

1 On <u>page 1</u> of the printed bill, line 2, delete "; and declaring an 2 emergency".

3 Delete lines 4 through 30 and delete pages 2 through 4 and insert:

4 "SECTION 1. Sections 2 to 7 of this 2013 Act are added to and made
5 a part of ORS chapter 471.

6 "SECTION 2. As used in sections 2 to 7 of this 2013 Act:

"(1) 'Alcohol impact area' means a geographic area within a city
that is adversely affected by problems arising from chronic public
inebriation or from illegal activity associated with alcoholic liquor
sales or public consumption of alcoholic liquor products.

"(2) 'Alcoholic liquor products' means wine, malt beverages, cider
 and any wine, malt beverage or cider products recognized by the
 Oregon Liquor Control Commission as being subject to the conditions
 of an alcohol impact area.

"(3) 'Chronic public inebriation' means concentrated occurrences
 of public intoxication or public consumption of alcoholic liquor pro ducts that result in the intoxication or consumption endangering the
 welfare, health, peace or safety of a neighborhood or community.

"<u>SECTION 3.</u> (1) A city that has a population in excess of 300,000
 may file a petition with the Oregon Liquor Control Commission for the
 recognition of an alcohol impact area within the city.

22 "(2) A petition filed under this section must identify the geographic

boundaries of the proposed alcohol impact area. The proposed bound-1 aries may not include the entire area of the city. If a boundary of the $\mathbf{2}$ proposed alcohol impact area is a street, both sides of the street must 3 be included in the proposed alcohol impact area. The petition must 4 describe the boundaries in a manner that allows the commission to $\mathbf{5}$ determine which off-premises sales licensees of the commission are 6 located within the boundaries and that can be easily understood by the 7 public. The petition must explain the rationale for the selection of the 8 boundaries. 9

"(3) In addition to meeting the requirements of subsection (2) of
 this section, a petition filed under this section must include the fol lowing:

"(a) Findings of fact that demonstrate the need for the alcohol im pact area and demonstrate that chronic public inebriation or illegal
 activity associated with alcoholic liquor sales or public consumption
 of alcoholic liquor products within the proposed alcohol impact area:

"(A) Contribute to the deterioration of the general quality of life
 within the area; or

"(B) Threaten the welfare, health, peace or safety of area visitors
 or occupants.

"(b) Findings of fact that demonstrate a pervasive pattern of 21chronic public inebriation or illegal activity associated with alcoholic 22liquor sales or public consumption of alcoholic liquor products in the 23proposed alcohol impact area and that are supported by documentation 24such as crime statistics, police reports, emergency medical response 25data, detoxification reports, sanitation reports and public health re-26cords or by community group petitions, public testimony or the testi-27mony of current or former chronic public inebriates. 28

"(c)(A) Documentation demonstrating the past good faith attempts
 by the city to use voluntary efforts to control problems described in

paragraph (b) of this subsection in the proposed alcohol impact area
arising from chronic public inebriation or from illegal activity associated with alcoholic liquor sales or public consumption of alcoholic liquor products; and

"(B) An explanation of why past good faith attempts by the city to
use voluntary efforts to control problems described in paragraph (b)
of this subsection failed to sufficiently resolve the problems.

"(d) A statement setting forth the conditions being sought under section 4 of this 2013 Act and explaining how the conditions will reduce chronic public inebriation or illegal activity associated with alcoholic liquor sales or public consumption of alcoholic liquor products in the proposed alcohol impact area.

"(4) If a city files a petition that includes a request to restrict the 13 off-premises sales of specific alcoholic liquor products under section 4 14 of this 2013 Act, the petition must demonstrate to the satisfaction of 15the commission that the products are reasonably linked to problems 16 in the proposed alcohol impact area arising from chronic public 17 inebriation or from illegal activity associated with alcoholic liquor 18 sales or public consumption of alcoholic liquor products. For purposes 19 of this subsection, a city may demonstrate a reasonable link between 20a specific alcoholic liquor product and problems through the use of 21police, fire and emergency medical response statistics, photographic 22evidence, police officer, resident or medical provider testimony, testi-23mony of current or former chronic public inebriates, litter pickup data 24or other statistically documented evidence of a reliable nature. 25

26 "<u>SECTION 4.</u> (1) If a city files a petition that meets the require-27 ments listed in section 3 of this 2013 Act, the Oregon Liquor Control 28 Commission may vote to recognize an alcohol impact area for the city. 29 An alcohol impact area recognized by the commission must have the 30 geographic boundaries set forth in the petition. The commission may

1 not recognize more than one alcohol impact area within a city.

"(2) Except as provided in this subsection, the commission may $\mathbf{2}$ impose any conditions on alcoholic liquor sales in the alcohol impact 3 area for which the city has demonstrated a need or demonstrated to 4 the satisfaction of the commission a reasonable link to problems in the $\mathbf{5}$ area. Conditions may include, but need not be limited to, restrictions 6 on the hours for off-premises sales of alcoholic liquor generally or of 7 specific alcoholic liquor products. The commission may not impose a 8 condition restricting the sale of a specific alcoholic liquor product that 9 is a malt beverage product unless the product contains at least 5.7 10 percent alcohol by volume. The commission may not impose a condi-11 tion restricting the sale of a specific alcoholic liquor product that is 12a wine product unless the wine product is fortified with distilled liquor. 13 "(3) A commission restriction on the sale of specific alcoholic liquor 14 products must individually identify each product that is being re-15stricted. A commission restriction on the sale of a specific alcoholic 16 liquor product applies to all container sizes in which the product is 17 sold. 18

"(4) If a new alcoholic liquor product becomes available in an alco-19 hol impact area, is subject to restriction under subsection (2) of this 20section and has substantial and material similarities to a restricted 21product, a city may request in writing that the commission restrict 22sales of the new alcoholic liquor product in the alcohol impact area. 23Notwithstanding section 3 (4) of this 2013 Act, proof that a new alco-24holic liquor product has substantial and material similarities to a re-25stricted product and is a substitute in the marketplace for the 26restricted product is sufficient to establish that the new alcoholic li-27quor product is reasonably linked to problems in the alcohol impact 28area arising from chronic public inebriation or from illegal activity 29 associated with alcoholic liquor sales or public consumption of alco-30

holic liquor products. If the commission approves a written request
under this subsection, the approval must individually identify the
specific alcoholic liquor product that is being restricted.

"(5) A city may request in writing that the commission add a spe-4 cific alcoholic liquor product that is subject to restriction under sub- $\mathbf{5}$ section (2) of this section to a list of restricted products for an alcohol 6 impact area. Except as provided in subsection (4) of this section for 7 new alcoholic liquor products, the city must demonstrate to the com-8 mission as described in section 3 (4) of this 2013 Act that the specific 9 alcoholic liquor product is reasonably linked to problems in the alcohol 10 impact area arising from chronic public inebriation or from illegal 11 activity associated with alcoholic liquor sales or public consumption 12of alcoholic liquor products. If the commission approves a written re-13 quest under this subsection, the approval must individually identify 14 the specific alcoholic liquor product that is being added to the list of 15restricted products. 16

"SECTION 5. (1) If the Oregon Liquor Control Commission recog-17 nizes an alcohol impact area under section 4 of this 2013 Act, no later 18 than three business days after voting to recognize the alcohol impact 19 area the commission shall send notice by first class mail to any li-20censed distributors serving the alcohol impact area and any off-21premises sales licensees in the alcohol impact area. The notice must 22inform the distributors and off-premises sales licensees that the com-23mission has recognized an alcohol impact area, state the geographic 24boundaries of the area, state any conditions imposed on alcoholic li-25quor sales in the area or imposed on the sale of specific alcoholic li-26quor products and state the date on which the conditions take effect. 27"(2) An alcohol impact area becomes effective on the date of the 28commission vote recognizing the alcohol impact area, except that: 29 "(a) A city or the commission may not take any action against a 30

licensed distributor or off-premises sales licensee for a violation of an alcohol impact area condition that occurs before the earlier of the date that the distributor or off-premises sales licensee has actual notice of the alcohol impact area conditions or three business days after the commission sends the distributor or off-premises sales licensee notice of the alcohol impact area conditions under subsection (1) of this section.

"(b) Any restriction on the sale of specific alcoholic liquor products
in an alcohol impact area does not take effect until 30 calendar days
after the date of the commission vote recognizing the alcohol impact
area.

"(3) If the commission approves a written request by a city to re-12 strict the sale of a new alcoholic liquor product or to add a specific 13 alcoholic liquor product to the list of restricted products for an alcohol 14 impact area, no later than three business days after approving the 15 request the commission shall send notice to any licensed distributors 16 serving the alcohol impact area and any off-premises sales licensees 17 in the alcohol impact area. The notice must inform the distributors 18 and off-premises sales licensees that the new alcoholic liquor product 19 or added specific alcoholic liquor product has been restricted. Any re-20striction of the sale of a new alcoholic liquor product or an added 21specific alcoholic liquor product in an alcohol impact area does not 22take effect until 30 calendar days after the date of the commission vote 23approving the city request for the restriction. 24

25 "SECTION 6. (1) If the Oregon Liquor Control Commission recog-26 nizes an alcohol impact area for a city under section 4 of this 2013 Act, 27 the city shall study the alcohol impact area to determine whether the 28 conditions imposed for the area are effective in mitigating the adverse 29 effects on the welfare, health, peace or safety of the neighborhoods 30 or communities in the area from chronic public inebriation or from illegal activity associated with alcoholic liquor sales or public consumption of alcoholic liquor products. The city shall submit to the commission annual reports evaluating the effectiveness of each of the conditions imposed for the alcohol impact area. The city shall deliver the report to the commission annually no later than 60 days after the anniversary of the commission vote recognizing the alcohol impact area.

"(2) The commission shall conduct an assessment of the first two 8 years of conditions for an alcohol impact area. The commission shall 9 allow an opportunity for comment to all affected parties, including but 10 not limited to, licensees, residents and city officials. The assessment 11 must analyze all comments submitted by the affected parties and an-12alyze the first two annual reports submitted by the city under sub-13 section (1) of this section. The assessment must state whether the 14 alcohol impact area has been effective in mitigating the adverse effects 15on the welfare, health, peace or safety of the neighborhoods or com-16 munities in the area arising from chronic public inebriation or from 17 illegal activity associated with alcoholic liquor sales or public con-18 sumption of alcoholic liquor products. The assessment must state 19 whether the commission will continue to recognize the alcohol impact 20area or will withdraw recognition. If the commission is withdrawing 21recognition of the alcohol impact area, the assessment must state the 22reasons for the withdrawal of recognition. 23

"(3) The commission must complete the assessment described in subsection (2) of this section no later than 90 days following the delivery of the second annual report submitted by the city under subsection (1) of this section. The commission conducting an assessment under subsection (2) of this section does not affect the duty of the city under subsection (1) of this section to submit annual reports for as long as the commission recognizes the alcohol impact area.

<u>"SECTION 7.</u> (1) An alcohol impact area recognized by the Oregon
 Liquor Control Commission shall remain in effect until the commis sion withdraws recognition of the area. The commission:

4 "(a) Shall withdraw recognition of an alcohol impact area upon a
5 written request by the city.

"(b) Shall withdraw recognition of an alcohol impact area if the city
fails to timely deliver an annual report under section 6 of this 2013 Act.
"(c) May withdraw recognition after conducting the assessment required under section 6 of this 2013 Act.

"(d) May withdraw recognition of an alcohol impact area at its own
 initiative and after a public hearing.

"(2) A city that has a recognized alcohol impact area may file a 12petition with the commission to modify the geographic boundaries of 13 the area or to create, modify or repeal a condition on alcoholic liquor 14 sales in the area. The commission may grant a petition to modify the 15boundaries of an alcohol impact area only if the city shows good cause 16 and submits the information described in section 3 (2) of this 2013 Act. 17 The commission may grant a petition to create, modify or repeal a 18 condition on alcoholic liquor sales in an alcohol impact area only if 19 the city shows good cause and submits the information described in 20section 3 (3)(d) of this 2013 Act.". 21

22