## SENATE AMENDMENTS TO SENATE BILL 665

By COMMITTEE ON VETERANS AND EMERGENCY PREPAREDNESS

April 16

1	On page 1 of the printed bill, delete lines 3 and 4 and insert "ORS 403.450, 403.455 and 403.460
<b>2</b>	and section 1, chapter 825, Oregon Laws 2005; and declaring an emergency.".
3	Delete lines 6 through 28 and delete pages 2 through 9 and insert:
4	"SECTION 1. As used in section 8 of this 2013 Act, ORS 403.450, 403.455 and 403.460 and
5	section 1, chapter 825, Oregon Laws 2005:
6	"(1) 'FirstNet network' means a public safety broadband network designed to facilitate
7	public safety data communications:
8	"(a) As provided for in Title VI of the Middle Class Tax Relief and Job Creation Act of
9	2012 (P.L. 112-96); and
10	"(b) For which planning, construction and operation are overseen by the United States
11	Department of Commerce.
12	"(2) 'Interoperability plan' means the Oregon Statewide Communication Interoperability
13	Plan described in ORS 403.455 that:
14	"(a) Is required by Title XVIII of the Homeland Security Act of 2002, as amended;
15	"(b) Is approved by the United States Department of Homeland Security, Office of
16	Emergency Communications; and
17	"(c) Is designed to ensure that emergency responders at all levels of government and
18	across disciplines can communicate as needed, on demand and as authorized.
19	"SECTION 2. Section 1, chapter 825, Oregon Laws 2005, as amended by section 1, chapter 402,
20	Oregon Laws 2011, is amended to read:
21	"Sec. 1. (1) The Oregon Legislative Assembly finds and declares that:
22	"(a) The public safety communications infrastructure of the State of Oregon [is rapidly aging,
23	outdated and at severe risk of failure] requires ongoing operations and maintenance to support
24	continuing functionality and to accommodate evolving technology;
25	"(b) The adopted policies and standards and specific deadlines mandated by the Federal Com-
26	munications Commission [will require] required replacement of statewide public safety communi-
27	cations infrastructure in the State of Oregon;
28	"(c) The reliability of [mission-critical] public safety communications infrastructure during day-
29	to-day public safety operations and during man-made and natural disasters [a man-made or
30	natural disaster] is crucial to saving lives and property and to protecting the public [during an
31	emergency];
32	"(d) The [deteriorating] condition of our public safety [radio systems is of immediate concern be-
33	cause it compromises] communications systems is of continuing concern because it is critical
34	to the safety and well-being of the [citizens] residents of the State of Oregon who depend upon
35	lifesaving communications systems used by first responders;

1 "[(e) The majority of the communications systems in the State of Oregon are unreliable, greatly 2 increasing the danger to first responders and law enforcement officers in carrying out their duty to 3 protect the citizens and property of the State of Oregon;]

4 "[(f)] (e) It is in the public interest of Oregonians to plan for improvement of the public safety 5 communications infrastructure to ensure long-term stability and functionality as communications

6 systems technology evolves; and

"[(g)] (f) Federal funding for homeland security may be available to facilitate all or part of the
development and implementation of a plan for improvement of the public safety communications
infrastructure in the State of Oregon.

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"(2) The Legislative Assembly further finds and declares that:

"(a) Title XVIII of the Homeland Security Act of 2002, as amended, requires the United States Department of Homeland Security, Office of Emergency Communications, to develop and update a National Emergency Communications Plan to ensure that emergency responders at all levels of government and across disciplines can communicate as needed, on demand and as authorized.

16 "(b) The national plan:

"(A) Identifies the capabilities and initiatives needed for communications operability,
 interoperability and continuity of communications for emergency responders nationwide.

"(B) Sets strategic goals and identifies national objectives to enhance governance, plan ning, technology, training and exercises and disaster communications capabilities.

"(C) Provides recommendations and milestones to guide emergency responders and gov ernment officials.

"(c) As a condition of eligibility for future homeland security grants for communication
 interoperability initiatives, each state is required to establish a statewide communication
 interoperability plan and annually update the interoperability plan.

26 "(d) The Oregon Statewide Communication Interoperability Plan is the statewide com-27 munication interoperability plan for the State of Oregon that has received the approval of 28 the United States Department of Homeland Security, Office of Emergency Communications.

29 "(e) The employment of a full-time equivalent statewide interoperability coordinator is 30 necessary and appropriate for facilitating implementation of the interoperability plan.

31 "[(2)] (3) Subject to subsection [(3)] (4) of this section, the Legislative Assembly finds and de-32 clares that it is the policy of the State of Oregon:

"(a) To [develop, finance, maintain and operate a single emergency response wireless communications infrastructure that supports both the communications needs of all state agencies and ensures
communications interoperability] ensure interoperable communications among all state, local,
tribal and federal public safety agencies[, thereby maximizing shared use of this invaluable public
asset].

"(b) To meet Federal Communications Commission mandates [for the conversion of public safety
 communications frequencies and spectrum allocation by 2013].

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"(3)] (4) The Legislative Assembly further finds and declares that:

"(a) The communications infrastructure of the State Forestry Department:

42 "(A) Meets the policies and standards mandated by the Federal Communications Commission;43 [and]

44 "(B) Is compatible with the communications infrastructure utilized by other federal and state 45 agencies and private partners that are primarily responsible for responding to wildland fire emer1 gencies; and

2 "(C) Does not require conversion to meet interoperability requirements of the interoperability plan. 3 4 "(b) The State Forestry Department shall continue to partner with, advise and seek shared efficiencies with other public safety agencies regarding implementation of the [Public Safety Wireless 5 Infrastructure Replacement Plan developed under section 2, chapter 825, Oregon Laws 2005, and the 6 7 Oregon Interoperable Communication Plan interoperability plan described in ORS 403.455.[; and] 8 "[(c) Immediate conversion of the communications infrastructure of the department for compatibility with the Oregon Wireless Interoperability Network is not necessary, considering:] 9 "[(A) The large investment already made and the high cost of conversion;] 10 11 "[(B) The disruption and incompatibility that would be caused with the communications infrastructure of other federal and state agencies and private partners with whom the department 1213shares primary responsibility to respond to wildland fire emergencies; and] "[(C) That the department's communications infrastructure conforms to the policies and standards 14 15mandated by the Federal Communications Commission.] 16 "SECTION 3. ORS 403.450 is amended to read: "403.450. (1) The State Interoperability Executive Council is created [within the Department of 1718 Transportation] under the Oregon Department of Administrative Services to be the statewide 19 interoperability governing body serving as the primary steering group for the Oregon Statewide Communication Interoperability Plan. The membership of the council [shall consist] con-20 21sists of: 22"(a) Two members from the Legislative Assembly, as follows: 23"(A) The President of the Senate shall appoint one member from the Senate with an interest in public safety communications infrastructure; and 24 25"(B) The Speaker of the House of Representatives shall appoint one member from the House of 26 Representatives with an interest in public safety and [wireless] emergency communications 27 infrastructure. "(b) The following members appointed by the Governor: 2829 "(A) One member from the Department of State Police; "(B) One member from the Office of Emergency Management; 30 "(C) One member from the State Forestry Department; 31"(D) One member from the Department of Corrections; 3233 "(E) One member from the Department of Transportation; "(F) One member from the Oregon Department of Administrative Services; 34 "[(G) One member from the Department of Human Services;] 35 "[(H)] (G) One member from the Oregon Health Authority; 36 "[(I)] (H) One member from the Oregon Military Department; 37 [(J)] (I) One member from the Department of Public Safety Standards and Training; 38 "(J) One member from the Oregon Broadband Advisory Council; 39 40 "(K) One member of an Indian tribe as defined in ORS 97.740 or a designee of an Indian tribe; 41 and "[(L) One member from a nonprofit professional organization devoted to the enhancement of public 4243 safety communications systems; and] 44 "[(M)] (L) One member [from] of the public. "(c) The following members appointed by the Governor with the concurrence of the President 45

of the Senate and the Speaker of the House of Representatives: 1 2 "(A) One member from the Oregon Fire Chiefs Association; 3 "(B) One member from the Oregon Association Chiefs of Police; 4 "(C) One member from the Oregon State Sheriffs' Association; "(D) One member from the Association of Oregon Counties; 5 6 "(E) One member from the League of Oregon Cities; [and] 7 "(F) One member from the Special Districts Association of Oregon[.]; "(G) One member who is an information technology officer of an Oregon city; 8 9 "(H) One member who is an information technology officer of an Oregon county; "(I) One member who represents a nonprofit professional organization interested in the 10 11 enhancement of public safety communications systems; and "(J) One member of the public who works or resides in Federal Communications Com-12mission Region 35. 13"(2) Each agency or organization identified in subsection (1)(b)(A) to (J) and (1)(c)(A) to (H) of 14 this section shall recommend [a person] an individual from the agency or organization for member-15 16 ship on the council. 17"(3) Members of the council are not entitled to compensation, but in the discretion of the [Di-18 rector of Transportation] Director of the Oregon Department of Administrative Services may 19 be reimbursed from funds available to the [Department of Transportation] Oregon Department of 20 Administrative Services for actual and necessary travel and other expenses incurred by them in 21the performance of their official duties in the manner and amount provided in ORS 292.495. 22"(4) Members of the Legislative Assembly appointed to the council are nonvoting members and 23may act in an advisory capacity only. 24 "SECTION 4. ORS 403.450, as amended by section 3 of this 2013 Act, is amended to read: 25"403.450. (1) The State Interoperability Executive Council is created under the Oregon Depart-26ment of Administrative Services to be the statewide interoperability governing body serving as the 27primary steering group for the Oregon Statewide Communication Interoperability Plan. The mem-28 bership of the council consists of: "(a) Two members from the Legislative Assembly, as follows: 29 "(A) The President of the Senate shall appoint one member from the Senate with an interest in 30 public safety communications infrastructure; and 31"(B) The Speaker of the House of Representatives shall appoint one member from the House of 3233 Representatives with an interest in public safety and emergency communications infrastructure. 34"(b) The following members appointed by the Governor: "(A) One member from the Department of State Police; 35 "(B) One member from the Office of Emergency Management; 36 37 "(C) One member from the State Forestry Department; "(D) One member from the Department of Corrections; 38 "(E) One member from the Department of Transportation; 39 40 "(F) One member from the Oregon Department of Administrative Services; 41 "(G) One member from the Oregon Health Authority; "(H) One member from the Oregon Military Department; 4243 "(I) One member from the Department of Public Safety Standards and Training; 44 "[(J) One member from the Oregon Broadband Advisory Council;] "[(K)] (J) One member of an Indian tribe as defined in ORS 97.740 or a designee of an Indian 45

1 tribe; and

2 "[(L)] (**K**) One member of the public. 3 "(c) The following members appointed by the Governor with the concurrence of the President 4 of the Senate and the Speaker of the House of Representatives: "(A) One member from the Oregon Fire Chiefs Association; 5 6 "(B) One member from the Oregon Association Chiefs of Police; 7 "(C) One member from the Oregon State Sheriffs' Association; 8 "(D) One member from the Association of Oregon Counties; 9 "(E) One member from the League of Oregon Cities; "(F) One member from the Special Districts Association of Oregon; 10 11 "(G) One member who is an information technology officer of an Oregon city; "(H) One member who is an information technology officer of an Oregon county; 12"(I) One member who represents a nonprofit professional organization interested in the en-13 hancement of public safety communications systems; and 14 15"(J) One member of the public who works or resides in Federal Communications Commission 16 Region 35. "(2) Each agency or organization identified in subsection (1)(b)(A) to [(J)] (I) and (1)(c)(A) to (H) 1718 of this section shall recommend an individual from the agency or organization for membership on 19 the council. "(3) Members of the council are not entitled to compensation, but in the discretion of the Di-2021rector of the Oregon Department of Administrative Services may be reimbursed from funds available 22to the Oregon Department of Administrative Services for actual and necessary travel and other ex-23penses incurred by them in the performance of their official duties in the manner and amount pro-24 vided in ORS 292.495. 25"(4) Members of the Legislative Assembly appointed to the council are nonvoting members and 26may act in an advisory capacity only. 27"SECTION 5. The amendments to ORS 403.450 by section 4 of this 2013 Act become operative on January 2, 2016. 2829 "SECTION 6. ORS 403.455 is amended to read: "403.455. The State Interoperability Executive Council created under ORS 403.450 shall: 30 "[(1) Work with public safety agencies in the state to develop a Public Safety Wireless 3132Infrastructure Replacement Plan as provided under section 2, chapter 825, Oregon Laws 2005.] 33 "[(2) Develop an Oregon Interoperable Communication Plan. The goal of the plan shall be to achieve statewide interoperability within six years of September 2, 2005. In developing the plan, the 3435 council shall:] (1) Develop, annually update and monitor implementation of the Oregon Statewide 36 37 Communication Interoperability Plan, the goal of which is to achieve statewide interoper-38 ability of public safety communications systems. As part of the executive council's duties 39 under this subsection, the executive council shall: 40 "(a) Recommend strategies to improve [wireless] public safety communications interoperability 41 among state, [and] local, tribal and federal public safety agencies; 42"(b) Develop standards to promote consistent design and development of [existing and future wireless ] public safety communications infrastructures and recommend changes in existing 43 44 public safety infrastructures that are necessary or appropriate for implementation of the 45 interoperability plan;

1 "(c) Identify immediate short-term technological and policy solutions to tie existing **public** 2 **safety** [*wireless*] communications infrastructures together into an interoperable communications 3 system;

4 "(d) Develop long-term technological and policy recommendations to establish a statewide public 5 safety [*radio*] **communications** system to improve emergency response and day-to-day public safety 6 operations; and

"(e) Develop recommendations for legislation and for the development of state and local policies
[to promote wireless] that promote public safety communications interoperability in Oregon.

9 "[(3) Approve, subject to approval by the Director of Transportation, investments by the State of 10 Oregon in public safety communications systems.]

11 "[(4) Coordinate state and local activities related to obtaining federal grants for support of inter-12 operability.]

"[(5) Develop and provide technical assistance, training and, if requested, appropriate dispute re solution services to state and local agencies responsible for implementation of the Oregon Interoperable
 Communication Plan.]

"[(6) Report, in the manner required by ORS 192.245, to the Legislative Assembly on or before
February 1 of each odd-numbered year on the development of the Oregon Interoperable Communication
Plan and the council's other activities.]

"(2) Recommend to the Governor, for inclusion in the Governor's recommended budget,
 investments by the State of Oregon in public safety communications systems.

"(3) Coordinate state, local and, as appropriate, tribal and federal activities related to
obtaining federal grants for support of interoperability and request technical assistance related to interoperability.

24 "(4) Conduct and submit an annual update of the interoperability plan to the United 25 States Department of Homeland Security, Office of Emergency Communications, aligning the 26 update with standards established in the National Emergency Communications Plan and by 27 the federal office.

"(5) Coordinate statewide interoperability activities among state, local and, as appropri ate, tribal and federal agencies.

"(6) Advise the Governor and the Legislative Assembly on implementation of the inter operability plan.

32 "(7) Serve as the Governor's Public Safety Broadband Advisory Group.

33 "(8) Report to the Joint Committee on Ways and Means, or to the Joint Interim Com-34 mittee on Ways and Means, on or before February 1 of each odd-numbered year on the de-35 velopment of the interoperability plan and the executive council's other activities.

"[(7)] (9) Adopt rules necessary to carry out its duties and powers.

37 "SECTION 7. ORS 403.460 is amended to read:

"403.460. [(1) The Director of Transportation shall advise the State Interoperability Executive
 Council on the implementation of the Oregon Interoperable Communication Plan and coordinate inter operability among all state agencies.]

41 "[(2) State agencies that own or operate public safety communications systems shall coordinate their 42 efforts and investments to achieve the statewide interoperability goal set by the council and implement

43 the Oregon Interoperable Communication Plan approved by the director.]

44 "(1) The Oregon Department of Administrative Services shall establish and fill a full-time
 45 equivalent position for a statewide interoperability coordinator to serve as the central coor-

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1 dination point for the Oregon Statewide Communication Interoperability Plan and, through

2 coordination and collaboration with agencies and entities in the emergency response com-

3 munity, to implement the interoperability plan.

"(2) The statewide interoperability coordinator:

5 "(a) Is the primary staff support provided by the Oregon Department of Administrative
6 Services for the State Interoperability Executive Council created under ORS 403.450;

"(b) Shall assist the executive council in conducting and submitting annual updates to the
interoperability plan, in coordination and collaboration with the emergency responders in
this state;

"(c) Shall identify funding opportunities for planned interoperability improvements and
 coordinate efforts to acquire funding;

12 "(d) Shall engage stakeholders to coordinate strategic interoperability plans;

"(e) Shall serve as a member of the National Council of Statewide Interoperability Coor dinators; and

"(f) Shall represent the State of Oregon in local, regional and national efforts to plan and
 implement changes required to ensure communications operability, interoperability and
 continuity of communications for emergency responders in this state.

18 "(3) Public bodies, as defined in ORS 174.109, that own or operate public safety commu-19 nications infrastructure may collaborate and coordinate their efforts and investments to 20 achieve the statewide interoperability goal set by the executive council and implement the 21 interoperability plan approved by the executive council.

"(4) Under the direction of the executive council, the statewide interoperability coordi nator may mediate disputes between public bodies collaborating to implement interoperable
 public safety communications systems.

25 "<u>SECTION 8.</u> In consultation with the State Interoperability Executive Council created
 26 in ORS 403.450, the Oregon Department of Administrative Services shall:

"(1) Facilitate decision making and planning for potential implementation of the FirstNet
 network; and

"(2) Make recommendations to the state agency responsible for administering federal
 funds from the United States Department of Commerce, National Telecommunications and
 Information Administration.

<sup>32</sup> "<u>SECTION 9.</u> (1) The duties, functions and powers of the Department of Transportation
 <sup>33</sup> relating to the Oregon Statewide Communication Interoperability Plan, the State Interoper <sup>34</sup> ability Executive Council and ORS 403.450, 403.455 and 403.460 are imposed upon, transferred
 <sup>35</sup> to and vested in the Oregon Department of Administrative Services.

36 "(2) This section does not apply to duties, functions or powers related to the completion, 37 operation or maintenance of the State Radio Project, which is the land-mobile radio system 38 of the State of Oregon, for voice communications, formerly known as the Oregon Wireless 39 Interoperability Network.

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"<u>SECTION 10.</u> (1) The Director of Transportation shall:

41 "(a) Deliver to the Oregon Department of Administrative Services all records and prop42 erty within the jurisdiction of the Director of Transportation that relate to the duties,
43 functions and powers transferred by section 9 of this 2013 Act; and

44 "(b) Transfer to the Oregon Department of Administrative Services those employees, in-45 cluding the statewide interoperability coordinator, engaged primarily in the exercise of the 1 duties, functions and powers transferred by section 9 of this 2013 Act.

2 "(2) The Director of the Oregon Department of Administrative Services shall take pos-3 session of the records and property and shall take charge of the employees and employ the 4 employees in the exercise of the duties, functions and powers transferred by section 9 of this 5 2013 Act, without reduction of compensation but subject to change or termination of em-6 ployment or compensation as provided by law.

"(3) The Governor shall resolve any dispute between the Department of Transportation
and the Oregon Department of Administrative Services relating to the transfer of records,
property and employees under this section. The Governor's decision is final.

10 "SECTION 11. (1) The unexpended balances of amounts authorized to be expended by the 11 Department of Transportation for the biennium beginning July 1, 2013, from revenues dedicated, continuously appropriated, appropriated or otherwise made available for the purpose 1213of administering and enforcing the duties, functions and powers transferred by section 9 of this 2013 Act are transferred to and are available for expenditure by the Oregon Department 14 15of Administrative Services for the biennium beginning July 1, 2013, for the purpose of ad-16 ministering and enforcing the duties, functions and powers transferred by section 9 of this 2013 Act. 17

18 "(2) The unexpended balances of amounts authorized to be expended by the Department 19 of Transportation for a six-year period beginning July 1, 2009, or beginning July 1, 2011, from 20revenues dedicated, continuously appropriated, appropriated or otherwise made available for 21the purpose of administering and enforcing the duties, functions and powers transferred by 22section 9 of this 2013 Act by acquiring land and by acquiring, planning, constructing, altering, 23repairing, furnishing and equipping buildings and facilities, are transferred to and are available for expenditure by the Oregon Department of Administrative Services for the six-year 24 25period specified in section 54, chapter 107, Oregon Laws 2010, or in section 2, chapter 79, 26Oregon Laws 2012, for the purpose of administering and enforcing the duties, functions and 27powers transferred by section 9 of this 2013 Act.

(3) The expenditure classifications, if any, established by Acts authorizing or limiting expenditures by the Department of Transportation remain applicable to expenditures by the Oregon Department of Administrative Services under this section.

31 "<u>SECTION 12.</u> The transfer of duties, functions and powers to the Oregon Department 32 of Administrative Services by section 9 of this 2013 Act does not affect any action, proceeding 33 or prosecution involving or with respect to the duties, functions and powers begun before 34 and pending at the time of the transfer, except that the Oregon Department of Administra-35 tive Services is substituted for the Department of Transportation in the action, proceeding 36 or prosecution.

"<u>SECTION 13.</u> (1) Nothing in sections 9 to 15 of this 2013 Act relieves a person of a li ability, duty or obligation accruing under or with respect to the duties, functions and powers
 transferred by section 9 of this 2013 Act. The Oregon Department of Administrative Services
 may undertake the collection or enforcement of the liabilities, duties or obligations.

41 "(2) The rights and obligations of the Department of Transportation legally incurred un-42 der contracts, leases and business transactions executed, entered into or begun before the 43 effective date of this 2013 Act accruing under or with respect to the duties, functions and 44 powers transferred by section 9 of this 2013 Act are transferred to the Oregon Department 45 of Administrative Services. For the purpose of succession to these rights and obligations, the 1 Oregon Department of Administrative Services is a continuation of the Department of 2 Transportation and not a new authority.

"SECTION 14. Notwithstanding the transfer of duties, functions and powers by section 9 3 4 of this 2013 Act, the rules of the Department of Transportation with respect to the duties, functions or powers that are in effect on the effective date of this 2013 Act continue in effect 5 until superseded or repealed by rules of the Oregon Department of Administrative Services. 6 7 References in the rules of the Department of Transportation to the Department of Transportation or an officer or employee of the Department of Transportation are considered to 8 be references to the Oregon Department of Administrative Services or an officer or employee 9 of the Oregon Department of Administrative Services. 10

"SECTION 15. Whenever, in any uncodified law or resolution of the Legislative Assembly 11 or in any rule, document, record or proceeding authorized by the Legislative Assembly, in 12the context of the duties, functions and powers transferred by section 9 of this 2013 Act, 13reference is made to the Department of Transportation, or an officer or employee of the 14 15Department of Transportation, whose duties, functions or powers are transferred by section 16 9 of this 2013 Act, the reference is considered to be a reference to the Oregon Department of Administrative Services or an officer or employee of the Oregon Department of Adminis-1718 trative Services who by sections 9 to 15 of this 2013 Act is charged with carrying out the 19 duties, functions and powers.

"SECTION 16. (1) A purpose of the amendments to ORS 403.455 by section 6 of this 2013
 Act is to change the name of the 'Oregon Interoperable Communication Plan' to the 'Oregon
 Statewide Communication Interoperability Plan.'

"(2) For the purpose of harmonizing and clarifying statutory law, the Legislative Counsel may substitute for words designating the 'Oregon Interoperable Communication Plan,' wherever they occur in statutory law, other words designating the 'Oregon Statewide Communication Interoperability Plan.'

27 "SECTION 17. This 2013 Act being necessary for the immediate preservation of the public
28 peace, health and safety, an emergency is declared to exist, and this 2013 Act takes effect
29 July 1, 2013.".

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