Overview Report & Recommendations

March 2013

The Fundamental Goal

>Lift Oregon's efforts and improve outcomes to attract and make available capital for business formation and growth, and effectively compete with other states.

The Opportunity

Create <u>sustainable high-wage jobs</u>
Generate <u>financial returns</u> for the State
<u>Leverage</u> outside private capital
Increase the number and types of <u>businesses assisted</u>

Result: an Oregon economy that is growing more rapidly and more sustainably.

The Competitive Challenge

Nationally, states seeing & driving structural economic changes.
Chasing big plants replaced by home-grown innovation

Progressive States – have comprehensive agendas.

- R&D activity (public & private)
- >Entrepreneurial ecosystems
- >Availability and access to growth capital

>Oregon well-positioned with the right strategies.

> Can leverage infrastructure to create sustainable advantage

The Need

Capital scan (2011-2012) by the Oregon Community Foundation (OCF), Meyer Memorial Trust (MMT), Office of the Treasurer, Business Oregon.

>Uncovered capital gaps in the State.

 Ford Foundation & USDA Data (Scruggs Report)
Provided National context and pointed out areas where Oregon is at a competitive disadvantage today.

>State missed out on some SSBCI \$ due to inability to meet structure and timing of grants.

The **Tools**

>Oregon Investment Act (HB 4040) passed in February 2012.

>Board confirmed in late May 2012, <u>formally met 8 times</u> during the following 9 months to assess and make recommendations.

Board took inventory of existing Oregon programs (Business Oregon, Oregon Growth Account, Oregon Inc....)

Board looked at best practices from other states (Cimarron & Cromwell reports...)

>Now ready to make recommendations for action.

Lifecycle of a job-creating startup



Oregon Growth Board Filling the Top of the Funnel is the Key

Need 100's of startups Each with low 10's of employees \$100K's of investment \$ in each

To generate 10's of companies Each with high 10's / low 100's of employees With \$1M's of investment \$ in each

To result in a handful of major enterprises Each with 500 to 1000's of employees With \$10M's of investment \$ in each

State Finance Programs Supporting Business & Jobs Today

Early Stage, Emerging, Entrepreneurial Businesses Oregon Growth Account Oregon Investment Fund Oregon Innovation Council Signature Research Centers (ONAMI, etc.) Entrepreneurial Development Fund Owner Key Business Oregon Treasurer's Office Department of Energy Infrastructure Finance Authority ODOT

Established, Growing Businesses Needing Debt Capital



Infrastructure Development Business Energy Tax Credit - Manufacturing Small Energy Loan Program Oregon New Market Tax Credit Oregon Business Development Fund Credit Enhancement Fund Strategic Reserve Fund Business Expansion Program Industrial Development Bond Industry Competitiveness Fund Capital Access Program

Brownfields/Industrial Lands IFA Infrastructure Programs Immediate Opportunity Fund Connect Oregon Flexible Funds Grant Award

The Model

>A Board operating in a similar mode to how the Oregon Investment Council invests our pension dollars.

><u>Ability to allocate capital</u> for business development programs to serve the State's needs as they evolve.

> Flexibility to react to changes in the marketplace with <u>portfolio</u> <u>management agility</u> to respond to opportunities quickly.

>Utilizing outside professionals and experts to select managers and monitor performance.

>Set & monitor <u>clear standards of performance</u> and accountability.

The Next Steps

><u>Remove the sunset provision</u> in the Oregon Investment Act

><u>Support umbrella strategy</u> investing across capital continuum (early stage, growth, debt, mentoring...) in traded sector firms in Oregon.

> <u>Balance</u> drive for financial returns with sustainable high-wage job creation.

><u>Transfer oversight</u> of Oregon Growth Account to the Oregon Growth Board.

><u>Create Oregon Growth Fund</u> with different funding sources and different disbursement obligations than OGA.

> Provide the Board will <u>allocation authority</u>, in conjunction with the Business Oregon Commission, to coordinate capital resources.

> Make clear that the Board will <u>not</u> invest in any specific project or company, nor compete with private capital resources.

Starting the Process

>Initially, go after the low-hanging fruit of <u>early-stage needs</u>.

>Focus on <u>filling the "top of the funnel</u>" – including support for commercialization from Signature Research Centers (ONAMI, etc.)

> <u>Develop a portfolio</u> across Oregon regions and industries.

> <u>Develop a monitoring system</u> to provide feedback.

> Be a catalyst to <u>leverage private dollars</u>, yet be ready to step away if/when private capital reaches critical mass in an area. Actively avoid competition with private sources of capital.

><u>Move systematically</u> over time from focus on early-stage, to growth capital, to infrastructure as the Board proves its value.

The Funding

Best practices: review of other states with successful programs indicates Oregon should fund \$40M-\$50M for early stage / growth portion of the challenge.

➢Oregon Growth Account: ~ \$28M

Governor's budget: ~ \$5M



>Other state sources: ~\$2M

>This is a starting point, and should be structurally developed for sustainability.

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Thank you!

Questions?



Appendix

Resources for Oregon Entrepreneurs

OregonStartups.com

