LC 3542 2013 Regular Session 2/12/13 (DLT/CMT/ps)

# DRAFT

#### SUMMARY

Increases taxes on malt beverages, wine and cider. Applies to beverages sold or distributed on or after January 1, 2014.

Requires distributor cooperatives, and distributors and importers that do not participate in distributor cooperatives, to remit to Department of Revenue amount equal to one-half of total refund value of beverage containers sold, less amount actually refunded to dealers each quarter. Requires that distributor cooperatives, and distributors and importers that do not participate in distributor cooperatives, keep certain records and make reports to department. Requires that distributor cooperatives, and distributors and importers that do not participate in distributor cooperatives, make certain records available to department. Provides civil penalties for failure to keep accurate records or provide reports.

Directs that all moneys received be deposited into Oregon Student Assistance Fund for purpose of funding Oregon Opportunity Grant program.

A BILL FOR AN ACT

Takes effect on 91st day following adjournment sine die.

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Relating to funding of educational grants; creating new provisions; amending  $\mathbf{2}$ ORS 348.570, 471.805, 471.810, 473.030 and 473.035; prescribing an effective 3 date; and providing for revenue raising that requires approval by a 4 three-fifths majority.  $\mathbf{5}$ Be It Enacted by the People of the State of Oregon: 6 7 **BEVERAGE TAXES** 8 9 SECTION 1. ORS 473.030 is amended to read: 10 473.030. (1) A tax is imposed upon the privilege of engaging in business 11 12 as a manufacturer or as an importing distributor of malt beverages at the

**NOTE:** Matter in **boldfaced** type in an amended section is new; matter [*italic and bracketed*] is existing law to be omitted. New sections are in **boldfaced** type.

1 rate of \$2.60 per barrel of 31 gallons on all such beverages.

2 (2) A tax is imposed upon the privilege of engaging in business as a 3 manufacturer or as an importing distributor of wines at the rate of 65 cents 4 per gallon on all such beverages.

5 (3) In addition to the tax imposed by subsection (2) of this section, a 6 manufacturer or an importing distributor of wines containing more than 14 7 percent alcohol by volume shall be taxed at the rate of 10 cents per gallon.

8 (4) In addition to the taxes imposed by subsections (2) and (3) of this 9 section, a manufacturer or an importing distributor of wines shall be taxed 10 at the rate of two cents per gallon. Notwithstanding any other provision 11 of law, all moneys collected by the Oregon Liquor Control Commission pur-12 suant to this subsection shall be paid into the account established by the 13 Oregon Wine Board under ORS 182.470.

(5) In addition to the taxes imposed by subsection (1) of this section,
a manufacturer or an importing distributor of malt beverages shall
be subject to a tax of \$1.00 per barrel of 31 gallons of malt beverage
that the manufacturer or importing distributor sells or distributes.

(6) In addition to the taxes imposed by subsections (2) to (4) of this
section, a manufacturer or an importing distributor of wines shall be
subject to a tax of \$1.00 per gallon of wine that the manufacturer or
importing distributor sells or distributes.

[(5)] (7) The rates of tax imposed by this section upon malt beverages apply proportionately to quantities in containers of less capacity than those quantities specified in this section.

[(6)] (8) The taxes imposed by this section shall be measured by the volume of wine or malt beverages produced, purchased or received by any manufacturer. If the wine or malt beverage remains unsold and in the possession of the producer at the plant where it was produced, no tax imposed or levied by this section is required to be paid until the wine or malt beverage has become sufficiently aged for marketing at retail, but this subsection shall not be construed so as to alter or affect any provision of this

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1 chapter relating to tax liens or the filing of statements.

2 **SECTION 2.** ORS 473.035 is amended to read:

473.035. (1) A tax is imposed upon the privilege of engaging in business
as a manufacturer or as an importing distributor of cider at the rate of \$2.60
per barrel of 31 gallons on all such beverages.

(2) In addition to the taxes imposed by subsection (1) of this section,
a manufacturer or an importing distributor of cider shall be subject
to a tax of \$1.00 per barrel of 31 gallons of cider that the manufacturer
or importing distributor sells or distributes.

10 [(2)] (3) Notwithstanding [subsection (1)] subsections (1) and (2) of this 11 section or any other provision of law, the taxation of the manufacturing or 12 distribution of cider shall be at a rate that is not less than the rate imposed 13 for the privilege of manufacturing or distributing malt beverages under ORS 14 473.030 (1) and (5).

[(3)] (4) The rate of tax imposed by this section shall apply proportionately to quantities in containers of less capacity than those quantities specified in this section.

[(4)] (5) The tax imposed by this section shall be measured by the volume of cider produced, purchased or received by any manufacturer. If the cider remains unsold and in the possession of the producer at the plant where it was produced, no tax imposed or levied by this section is required to be paid until the cider has become sufficiently aged for marketing at retail, but this subsection shall not be construed so as to alter or affect any provision of this chapter relating to tax liens or the filing of statements.

25 **SECTION 3.** ORS 471.810 is amended to read:

471.810. (1) At the end of each month, the Oregon Liquor Control Commission shall certify the amount of moneys available for distribution in the Oregon Liquor Control Commission Account and, after withholding such moneys as it may deem necessary to pay its outstanding obligations, shall within 35 days of the month for which a distribution is made direct the State Treasurer to pay the amounts due, upon warrants drawn by the Oregon De-

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1 partment of Administrative Services, as follows:

(a) Fifty-six percent, or the amount remaining after the distribution under
subsection [(4)] (5) of this section, credited to the General Fund available for
general governmental purposes wherein it shall be considered as revenue
during the quarter immediately preceding receipt;

6 (b) Twenty percent to the cities of the state in such shares as the popu-7 lation of each city bears to the population of the cities of the state, as de-8 termined by the State Board of Higher Education last preceding such 9 apportionment, under ORS 190.510 to 190.610;

(c) Ten percent to counties in such shares as their respective populations
bear to the total population of the state, as estimated from time to time by
the State Board of Higher Education; and

(d) Fourteen percent to the cities of the state to be distributed as providedin ORS 221.770 and this section.

15 (2) The commission shall direct the Oregon Department of Administrative 16 Services to transfer 50 percent of the revenues from the taxes imposed by 17 ORS 473.030 (1) to (4) and 473.035 (1) to the Mental Health Alcoholism and 18 Drug Services Account in the General Fund to be paid monthly as provided 19 in ORS 430.380.

(3) The commission shall direct the Oregon Department of Administrative Services to transfer all revenues from taxes imposed by ORS
473.030 (5) and (6) and 473.035 (2) to the Oregon Student Assistance
Fund established in ORS 348.570 for the purpose of funding grants
through the Oregon Opportunity Grant program under ORS 348.260.

[(3)] (4) If the amount of revenues received from the taxes imposed by ORS 473.030 (1) to (4) for the preceding month was reduced as a result of credits claimed under ORS 473.047, the commission shall compute the difference between the amounts paid or transferred as described in subsections (1)(b), (c) and (d) and (2) of this section and the amounts that would have been paid or transferred under subsections (1)(b), (c) and (d) and (2) of this section if no credits had been claimed. The commission shall direct the

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1 Oregon Department of Administrative Services to pay or transfer amounts equal to the differences computed for subsections (1)(b), (c) and (d) and (2)  $\mathbf{2}$ of this section from the General Fund to the recipients or accounts described 3 in subsections (1)(b), (c) and (d) and (2) of this section. 4

[(4)] (5) Notwithstanding subsection (1) of this section, no city or county  $\mathbf{5}$ shall receive for any fiscal year an amount less than the amount distributed 6 to the city or county in accordance with ORS 471.350 (1965 Replacement 7 Part), 471.810, 473.190 and 473.210 (1965 Replacement Part) during the 8 1966-1967 fiscal year unless the city or county had a decline in population 9 as shown by its census. If the population declined, the per capita distribution 10 to the city or county shall be not less than the total per capita distribution 11 12during the 1966-1967 fiscal year. Any additional funds required to maintain the level of distribution under this subsection shall be paid from funds 13 credited under subsection (1)(a) of this section. 14

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## SECTION 4. ORS 471.805 is amended to read:

471.805. (1) Except as otherwise provided in ORS 471.810 (2) and (3), all 16 money collected by the Oregon Liquor Control Commission under this chap-17ter and ORS chapter 473 and privilege taxes shall be remitted to the State 18 Treasurer who shall credit it to a suspense account of the commission. 19 Whenever the commission determines that moneys have been received by it 20in excess of the amount legally due and payable to the commission or that 21it has received money to which it has no legal interest, or that any license 22fee or deposit is properly refundable, the commission is authorized and di-23rected to refund such money by check drawn upon the State Treasurer and 24charged to the suspense account of the commission. After withholding 25refundable license fees and such sum, not to exceed \$250,000, as it considers 26necessary as a revolving fund for a working cash balance for the purpose of 27paying travel expenses, advances, other miscellaneous bills and extraordinary 28items which are payable in cash immediately upon presentation, the com-29mission shall direct the State Treasurer to transfer the money remaining in 30 the suspense account to the Oregon Liquor Control Commission Account in 31

the General Fund. Moneys in the Oregon Liquor Control Commission Ac count are continuously appropriated to the commission to be distributed and
 used as required or allowed by law.

4 (2) All necessary expenditures of the commission incurred in carrying out 5 the purposes required of the commission by law, including the salaries of its 6 employees, purchases made by the commission and such sums necessary to 7 reimburse the \$250,000 revolving fund, shall be audited and paid from the 8 Oregon Liquor Control Commission Account in the General Fund, upon 9 warrants drawn by the Oregon Department of Administrative Services, pur-10 suant to claims duly approved by the commission.

11 <u>SECTION 5.</u> The amendments to ORS 471.805, 471.810, 473.030 and 12 473.035 by sections 1 to 4 of this 2013 Act apply to beverages sold or 13 distributed on or after January 1, 2014.

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**BEVERAGE CONTAINERS** 

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17 <u>SECTION 6.</u> Section 7 of this 2013 Act is added to and made a part
 18 of ORS 459A.700 to 459A.740.

<u>SECTION 7.</u> (1) As used in this section, "distributor cooperative"
 means a distributor cooperative established under section 2, chapter
 100, Oregon Laws 2012.

(2)(a) Each distributor cooperative shall remit to the Department 22of Revenue an amount equal to one-half of the total refund value of 23the beverage containers sold by the distributors or importers that 24participate in the distributor cooperative, less the amount actually 25refunded to dealers each calendar quarter. The remittance must be 26made to the department within 10 days of the end of each quarter. 27After the deduction of expenses of the department in administering 28the provisions of this section, moneys received by the department un-29der this paragraph shall be deposited in the Oregon Student Assistance 30 Fund established in ORS 348.570 for the purpose of funding grants 31

through the Oregon Opportunity Grant program under ORS 348.260.
Any deduction for expenses of the department under this paragraph
may not exceed five percent of the moneys remitted to the department
under this section.

(b) Each distributor or importer that does not participate in a dis-5 tributor cooperative shall remit to the Department of Revenue an 6 amount equal to one-half of the total refund value of the beverage 7 containers sold by the distributor or importer, less the amount actu-8 ally refunded to dealers each calendar quarter. The remittance must 9 be made to the department within 10 days of the end of each quarter. 10 After the deduction of expenses of the department in administering 11 12 the provisions of this section, moneys received by the department under this paragraph shall be deposited in the Oregon Student Assistance 13 Fund established in ORS 348.570 for the purpose of funding grants 14 through the Oregon Opportunity Grant program under ORS 348.260. 1516 Any deduction for expenses of the department under this paragraph may not exceed five percent of the moneys remitted to the department 17under this section. 18

(3)(a) Each distributor cooperative, and each distributor or importer that does not participate in a distributor cooperative, shall keep accurate records reflecting the number of beverage containers sold, the number of beverage containers returned and the total amount of refund payments made to dealers during each quarter.

(b) At the same time a distributor cooperative, or a distributor or importer that does not participate in a distributor cooperative, makes the quarterly payment required by subsection (2) of this section, the distributor cooperative, or the distributor or importer that does not participate in a distributor cooperative, shall also submit a report to the department detailing the information specified in paragraph (a) of this subsection.

31 (4) The department may not disclose records of a distributor coop-

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erative, or a distributor or importer that does not participate in a distributor cooperative, obtained by the department pursuant to this section. The department may disclose information contained in records obtained by the department pursuant to this section in aggregate form, as long as the department does not identify individual distributor cooperatives, distributors or importers.

7 (5) Each distributor cooperative, and each distributor or importer 8 that does not participate in a distributor cooperative, shall make the 9 records specified in this section available to the department upon a 10 request for inspection and audit.

(6)(a) Each distributor cooperative, and each distributor or importer
that does not participate in a distributor cooperative, that fails to keep
accurate records or provide the reports required by this section shall
be liable for a civil penalty of \_\_\_\_\_ per occurrence.

(b) Civil penalties described in this section shall be imposed in the
 manner provided in ORS 183.745.

(c) All penalties recovered under this subsection shall be paid into
the Oregon Student Assistance Fund established in ORS 348.570 for the
purpose of funding grants through the Oregon Opportunity Grant
program under ORS 348.260.

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## **MISCELLANEOUS**

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24 <u>SECTION 8.</u> The first remittances and reports to the Department 25 of Revenue required under section 7 of this 2013 Act are due no later 26 than April 10, 2014, for the first quarter of calendar year 2014.

27 **SECTION 9.** ORS 348.570 is amended to read:

348.570. (1) There is established in the State Treasury a fund, separate and distinct from the General Fund, to be known as the Oregon Student Assistance Fund for investment as provided by ORS 293.701 to 293.820 and for the payment of the expenses of the Oregon Student Access Commission in carrying out the purposes of ORS 348.210 to 348.250, **348.260**, 348.285, 348.505 to
 348.615, 348.696 and 348.992. Interest earned by the fund shall be credited to
 the fund.

(2) There is established in the State Treasury a fund, separate and distinct 4 from the General Fund, to be known as the Alternative Student Loan Pro-5gram Fund for investment as provided by ORS 293.701 to 293.820 and for the 6 payment of expenses of the commission in carrying out the purposes of ORS 7 348.625 to 348.695. This fund, including the interest earnings on the fund, 8 if any, is continuously appropriated to the commission for those purposes for 9 which such funds were provided to, received or collected by the commission. 10 (3)(a) There is established in the General Fund an account to be known 11 12as the Nursing Services Account. Funds in the account shall be used for the payment of expenses of the Nursing Services Program created in ORS 13 442.540. 14

15 (b) The account shall consist of:

(A) Funds appropriated to the Oregon Student Access Commission fordeposit into the account;

(B) Collections and penalties received by the commission under ORS442.545; and

20 (C) Any donations or grants received by the commission for purposes of 21 the Nursing Services Program.

(c) Any funds in the account that are not expended in any biennium shallbe retained in the account and may be expended in subsequent biennia.

(4) There is established in the State Treasury a fund, separate and distinct
from the General Fund, to be known as the Foster Youth Scholarship Fund.
Moneys received from appropriations, donations and grants shall be credited
to the fund. Moneys in the fund are continuously appropriated to the Oregon
Student Access Commission for the purposes of investment, as provided by
ORS 293.701 to 293.820, and for carrying out the provisions of ORS 348.270
(1)(b). Interest earned by the fund shall be credited to the fund.

31 (5) There is established in the State Treasury a fund, separate and distinct

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from the General Fund, to be known as the ASPIRE Program Fund. Moneys received from donations and grants shall be credited to the ASPIRE Program Fund. Moneys in the fund are continuously appropriated to the Oregon Student Access Commission for the purposes of investment, as provided by ORS 293.701 to 293.820, and for carrying out the provisions of ORS 348.500. Interest earned by the fund shall be credited to the fund.

7 (6)(a) There is established in the State Treasury the Nursing Faculty 8 Loan Repayment Fund, separate and distinct from the General Fund. Interest 9 earned on the Nursing Faculty Loan Repayment Fund shall be credited to 10 the fund. Moneys in the fund are continuously appropriated to the Oregon 11 Student Access Commission for carrying out ORS 348.440 to 348.448. The 12 Nursing Faculty Loan Repayment Fund consists of:

(A) Moneys appropriated to the commission for the Nursing Faculty Loan
Repayment Program created in ORS 348.444; and

(B) Grants, gifts or donations received by the commission for the program.
(b) Any unexpended funds in the fund at the end of a biennium shall be
retained in the fund and may be expended in subsequent biennia.

<u>SECTION 10.</u> The unit captions used in this 2013 Act are provided only for the convenience of the reader and do not become part of the statutory law of this state or express any legislative intent in the enactment of this 2013 Act.

22 <u>SECTION 11.</u> This 2013 Act takes effect on the 91st day after the 23 date on which the 2013 regular session of the Seventy-seventh Legis-24 lative Assembly adjourns sine die.

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