MEMORANDUM

Legislative Fiscal Office 900 Court St. NE, Room H-178 Salem, Oregon 97301 Phone 503-986-1828 FAX 503-373-7807

To:

Members of the Education Subcommittee

From:

Doug Wilson, Legislative Fiscal Office

(503) 986-1837

Date:

June 12, 2013

Subject:

HB 3232-A -- Work Session Recommendations

Background Information

HB 3232-A provides the authority for the three Governor's Strategic Education Initiatives which are (1) Early Reading or Oregon Reads, (2) Guidance and Support for Post-Secondary Aspirations, and (3) Connecting to the World of Work. Each of these initiatives has a series of specific programs. These programs are generally in the Oregon Department of Education (ODE) with the Oregon Student Access Commission (OSAC) having the ASPIRE program and the Oregon Education Investment Board (OEIB) having a few programs. There is a matrix of programs available on OLIS as a separate document which describes the programs, who is eligible to receive funds, target group and other information on each of the programs. Any reference to funding in the matrix is tied to the roughtly \$35 million the Governor proposed and not the \$27 million that is included in the current agency budgets for these initiatives.

The ODE, OSAC and OEIB budgets assume the passage of this bill, allocating \$27 million for the Initiatives. Most of the funding is for grants and contracts to districts and other entities with some of the funding for staff and related costs. The source of funding is General Fund resources.

Recommended Changes to HB 3232-A:

LFO recommends one amendment (A7) of which it knows about. The A7 amendment removes language that essentially states that the Oregon Education Investment Board (OEIB) shall distribute funds based on criteria for each initiative group. The amendment would remove the OEIB reference since OEIB does not receive most of the funds to distribute. The distribution of funds is still tied the criteria set out in the bill for each initiative. The amendment also clarifies that ODE administers a program instead of OSAC which corresponds to how the current budgets are structured.

Sen. /Rep	_moves the –A7	amendment to	HB 3232-A.
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HB 3232-A Final Subcommittee Action:

Final Motion:		
Sen./Rep.	moves HB 3232-A to the full committee as amended with a "de	0
pass" recommendat	ion.	

77th OREGON LEGISLATIVE ASSEMBLY - 2013 Regular Session

STAFF MEASURE SUMMARY

House Committee on Education

MEASURE: HB 3232 A CARRIER:

REVENUE: No revenue impact FISCAL: Fiscal statement issued

Action:

Do Pass as Amended and Be Engrossed and Be Referred to the Committee on Ways and Means

by Prior Reference

Vote:

9-0-0

Yeas:

Fagan, Gomberg, Gorsek, Huffman, Parrish, Reardon, Sprenger, Whisnant, Gelser

Nays: 0 Exc.: 0

Exc.: Prepared By:

Rick Berkobien, Administrator

Meeting Dates:

3/18, 4/15, 4/17

WHAT THE MEASURE DOES: Directs Oregon Education Investment Board (OEIB) to design and implement programs that make strategic investments in education including objectives. Directs distribution of money and administration be for purposes of objectives. Requires OEIB to develop timelines, performance measures and other requirements toward achieving key student education outcomes. Allows State Board of Education, Oregon Student Access Commission, Oregon Arts Commission and OEIB to adopt rules to perform duties related to objectives. Establishes Oregon Early Reading Program; Guidance and Support for Post—Secondary Aspiration Program; and, Connecting to the World of Work Program. Specifies purpose of each program. Directs OEIB to distribute moneys to advance programs' missions. Outlines councils and agencies to receive money along with purpose for each distribution. Requires OEIB to prepare individual report on success of programs' outcomes, and submit report to the interim legislative committees on education by January 1, 2015. Changes responsibilities from OEIB to State Board of Education with an operative date of March 15, 2016. Declares emergency, effective July 1, 2013.

ISSUES DISCUSSED:

- Goal of 40-40-20
- Strategies for guidance and support
- Importance of reading
- Outcomes for 2015
- ASPIRE program

EFFECT OF COMMITTEE AMENDMENT: Replaces measure.

BACKGROUND: The 13-member OEIB was created in 2011 by Senate Bill 909 to oversee all levels of state education from preschool through college. Oregon's goal is that by the year 2025, 100 percent of Oregonians will earn a high school diploma or its equivalent, 40 percent will earn a post-secondary credential, and 40 percent will obtain a bachelor's degree or higher. This is referred to as "40-40-20." The OEIB's vision statement is: "to create, advise, and support the building, implementation and investment in a unified system of public education from pre-K through post-secondary that provides all students equitable access to learning environments that eliminate opportunity gaps and support success, consistent with the vision and objectives of 40-40-20 for students." Under Senate Bill 1581 (2012), the OEIB will enter into achievement compacts with every K-12 school district, education service district, community college, the university system and individual university, and Oregon Health Sciences University.

HB 3232-A7 (LC 3496) 6/12/13 (HRL/ps)

PROPOSED AMENDMENTS TO A-ENGROSSED HOUSE BILL 3232

- On page 2 of the printed A-engrossed bill, delete lines 36 through 38 and
- 2 insert:
- 3 "(2) To accomplish the purposes of the Oregon Early Reading Program,
- 4 moneys shall be distributed for strategic investments that advance at least
- 5 one of the following missions:".
- In line 39, delete "involve" and insert "involving".
- 7 On page 3, delete lines 32 through 34 and insert:
- 8 "(2) To accomplish the purposes of the Guidance and Support for Post-
- 9 Secondary Aspirations Program, moneys shall be distributed for strategic
- investments that advance at least one of the following missions:".
- Delete lines 41 through 45.
- On page 4, delete lines 1 through 7 and insert:
- 13 "(a) To the Oregon Student Access Commission for the purposes of sup-
- 14 porting an expansion of Access to Student Assistance Programs in Reach of
- 15 Everyone (ASPIRE) in public middle schools, public high schools and
- 16 community-based sites across this state.
- "(b) To the Department of Education for the purposes of:
- 18 "(A) Distributing moneys to school districts and nonprofit organizations
- 19 to implement comprehensive systems for monitoring progress and providing
- 20 individualized planning, mentoring, tutoring or other support services to
- 21 students in grades 6 through 10 who are not making satisfactory progress
- 22 toward a high school diploma, a modified diploma or an extended diploma.

- "(B) Creating a scholarship fund aimed at increasing access for under-
- 2 served students to post-secondary institutions by paying for first-year college
- 3 courses or accelerated college credit programs.".
- Delete lines 28 through 30 and insert:
- 5 "(2) To accomplish the purposes of the Connecting to the World of Work
- 6 Program, moneys shall be distributed for strategic investments that advance
- 7 the following missions:".
- 8 On page 6, delete lines 16 through 45 and delete page 7.
- 9 On page 8, delete lines 1 through 22 and insert:
- "SECTION 6. Section 2 of this 2013 Act is amended to read:
- "Sec. 2. (1) The [Oregon Education Investment Board] State Board of
- 12 **Education** shall establish the Oregon Early Reading Program to:
- 13 "(a) Improve the readiness of children preparing to enter into
- 14 kindergarten; and
- 15 "(b) Improve the reading proficiency of students by the time the students
- 16 complete the third grade.
- "(2) To accomplish the purposes of the Oregon Early Reading Program,
- 18 moneys shall be distributed for strategic investments that advance at least
- one of the following missions:
- 20 "(a) Encouraging early reading and involving parents, child care provid-
- 21 ers and the community in ensuring that children have an early start at
- 22 reading.
- 23 "(b) Expanding the amount of time spent reading, adult support, the
- 24 availability of reading materials, cultural relevance and the level of enjoy-
- 25 ment that literacy brings.
- 26 "(c) Providing differentiated instruction to assist students with reading
- 27 in early grades.
- 28 "(3) Strategic investment moneys distributed as provided by this section
- 29 shall be as follows:
- 30 "(a) To the Early Learning Council for the purposes of:

- 1 "(A) Creating materials and curriculum that promote early literacy; and
- 2 "(B) Distributing moneys to libraries, providers of early childhood ser-
- 3 vices, nonprofit organizations, school districts and public schools to provide
- 4 families and child care providers with the resources necessary to encourage
- 5 reading at home or to expand access to libraries.
- 6 "(b) To the Department of Education for the purposes of:
- 7 "(A) Extending or expanding reading opportunities in public schools that
- 8 meet criteria established by the board by providing adult support, programs
- 9 offered during nonschool hours or increased access to technology; and
- "(B) Increasing the number of school districts that participate in a net-
- work in this state that is designed to support school districts in implement-
- ing high-quality reading instruction and protocols that identify, support and
 - serve students who are at risk for not reading at grade level early and ef-
- 14 fectively.

- "(c) To the [Oregon Education Investment Board] State Board of Edu-
- cation to develop a statewide approach to early reading awareness.
- "(d) To the State Library to expand the Ready to Read program.
- "SECTION 7. Section 3 of this 2013 Act is amended to read:
- "Sec. 3. (1) The [Oregon Education Investment Board] State Board of
- 20 Education shall establish the Guidance and Support for Post-Secondary As-
- 21 pirations Program to:
- 22 "(a) Increase the number of students in the ninth grade who are making
- 23 satisfactory progress toward a high school diploma, a modified diploma or
- 24 an extended diploma; and
- 25 "(b) Increase the number of students who earn a high school diploma, a
- 26 modified diploma or an extended diploma and who enroll in a post-secondary
- 27 institution of higher education.
- 28 "(2) To accomplish the purposes of the Guidance and Support for Post-
- 29 Secondary Aspirations Program, moneys shall be distributed for strategic
- 30 investments that advance at least one of the following missions:

- 1 "(a) Supporting comprehensive systems of monitoring and support for struggling students.
- 3 "(b) Ensuring that middle and high school students who had not consid-
- 4 ered enrolling in post-secondary education are directed toward, and able to
- 5 access, post-secondary education opportunities that match their interests and
- 6 abilities.

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- 7 "(3) Strategic investment moneys distributed as provided by this section 8 shall be as follows:
- "(a) To the Oregon Student Access Commission for the purposes of supporting an expansion of Access to Student Assistance Programs in Reach of Everyone (ASPIRE) in public middle schools, public high schools and community-based sites across this state.
- "(b) To the Department of Education for the purposes of:
- "(A) Distributing moneys to school districts and nonprofit organizations
 to implement comprehensive systems for monitoring progress and providing
 individualized planning, mentoring, tutoring or other support services to
 students in grades 6 through 10 who are not making satisfactory progress
 toward a high school diploma, a modified diploma or an extended diploma.
 - "(B) Creating a scholarship fund aimed at increasing access for underserved students to post-secondary institutions by paying for first-year college courses or accelerated college credit programs.
 - "(c) To the Department of Community Colleges and Workforce Development for the purpose of distributing moneys to school districts, public schools, post-secondary institutions and nonprofit organizations to educate and engage underserved or first-generation college-bound students and their families through counseling programs, parent advocacy, parent education, college visits, college initiatives and assistance with obtaining financial aid.
 - "SECTION 8. Section 4 of this 2013 Act is amended to read:
- "Sec. 4. (1) The [Oregon Education Investment Board] State Board of

 Education shall establish the Connecting to the World of Work Program to:

- "(a) Increase students' proficiency in science, technology, engineering and mathematics; and
- 3 "(b) Connect students to the world of work.

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- "(2) To accomplish the purposes of the Connecting to the World of Work
 Program, moneys shall be distributed for strategic investments that advance
 the following missions:
- "(a) Collaborating with other public entities to develop and implement a long-term strategy that advances state educational goals related to science, technology, engineering and mathematics.
- "(b) Providing investments in programs that engage underserved students in science, technology, engineering or mathematics or in career and technical education.
 - "(c) Developing consortiums of school districts and post-secondary institutions of higher education committed to developing innovative and flexible pathways for students in grades 6 through 12 and in community colleges.
- "(3) Strategic investment moneys distributed as provided by this section shall be as follows:
- "(a) To the Department of Education for the purposes of:
- "(A) Distributing moneys to school districts, post-secondary institutions and nonprofit organizations to create regional networks, or expand upon existing regional networks, to support science, technology, engineering and mathematics and career and technical education.
- "(B) Distributing moneys to school districts, public schools, postsecondary institutions and nonprofit organizations to develop public schools focused on science, technology, engineering and mathematics and arts-related industries to serve middle school, high school and community college students.
- "(C) Distributing moneys to school districts, public schools, postsecondary institutions and nonprofit organizations to increase learning opportunities in science, technology, engineering and mathematics, the arts and

1 career and technical education.

"(D) Distributing moneys to consortiums that include at least three school districts, at least one education service district, at least one community college and at least one public or private post-secondary institution to design and deliver individualized, innovative and flexible ways of delivering content, awarding high school and college credit and providing development education for students in high school or in the first two years of post-secondary education.

"(b) To the Oregon Arts Commission for the purpose of distributing moneys to school districts, public schools, post-secondary institutions and nonprofit organizations to increase opportunities for students to connect with the arts and arts-related industries."

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