# MEMORANDUM

Legislative Fiscal Office 900 Court St. NE, Room H-178 Salem, Oregon 97301 Phone 503-986-1828 FAX 503-373-7807

To: Members of the Education Subcommittee

From: Doug Wilson, Legislative Fiscal Office (503) 986-1837

**Date:** June 4, 2013

Subject: Department of Community Colleges and Workforce Development HB 5019 Work Session Recommendations

## Community College and workforce Development – Totals

	2009-11 Actual	2011-13 Legislatively Approved	2013-15 Current Service Level	2013-15 LFO Recommended
General Fund	444,663,139	418,489,968	458,376,927	481,723,827
Lottery Funds	8,307,548	7,144,080	9,779,594	9,521,027
Other Funds	137,636,049	16,674,093	6,164,804	7,337,883
Federal Funds	142,433,655	118,161,396	116,068,422	107,240,541
Nonlimited Federal	16,431,823	18,968,832	18,968,832	18,968,832
Total Funds	\$749,472,214	\$579,438,369	\$609,358,579	\$624,792,110
Positions	63	62	59	59
FTE	60.58	61.45	58.70	58.70

## **Background Information**

The Department of Community College and Workforce Development (CCWD) has two major program areas of responsibility – statewide administration of the Community College system and statewide administration of the workforce development system. Both program areas have local delivery systems – the 17 Community College Districts and the local Workforce Investment Boards.

Almost 95% of the General Fund in the CCWD's 2013-15 LFO recommended budget is distributed to the 17 Community Colleges through the Community College Support Fund. The other major uses of General Fund and Lottery Funds are debt service for the state share of building projects at the Community Colleges and for the proposed workforce initiative. General Fund does not make up a large amount of funding for the staff – only 8.65 FTE out of the total FTE for the agency is funded with General Fund 2011-13.

The Governor had proposed transferring all of the programs and budget of CCWD to a new Department of Post-Secondary Education along with the funding for OHSU, the University System and the Student Access Commission. That proposal does not seem to be moving forward at this time, but the current version of HB 3120 does transfer the responsibilities currently held by the State Board of Education as it relates to Community Colleges and CCWD to the Higher Education Coordinating Commission (HECC).

The Governor's budget did propose capital construction and bonding authority for state financial assistance for projects at ten Community Colleges. The Capital Construction Subcommittee is reviewing these projects and others from Community Colleges and the approved projects will be addressed in other bills.

Attached are the recommendations from the Legislative Fiscal Office for the Department of Community Colleges and Workforce Development. It contains the following:

- Work Session Presentation Report LFO Analyst Recommended
- Legislatively Proposed 2013-15 Key Performance Measures

## Adjustments to Current Service Level:

Major changes to this budget in relation to the Current Service Level (CSL) are:

- The Governor had proposed a budget adding \$4.9 million General Fund to the state support for Community Colleges after adjustments made for the PERS related changes resulting from SB 822. The LFO recommendation adds another \$21.6 million General Fund to the amount proposed by the Governor bringing the total to \$450 million, over \$50 million more than the 2011-13 level.
- A workforce development initiative is recommended adding \$7.5 million General Fund for expansion of a number of programs, some of which have lost federal funding.
- \$600,000 General Fund is added to fund two Skills Center the Sabin Center in Clackamas County and one at Portland Community College.
- Almost \$675,000 General Fund is included for expanding and coordinating training programs at Community Colleges for community healthcare workers to support Community Care Organizations.
- The PERS changes reflected in the passage of SB 822 generate almost \$45,000 General fund savings relating to CCWD employees and another \$9.3 million General Fund in savings representing the savings from the state's share of community college costs.

See attached "Work Session Presentation Report" dated 6/3/2013

## Accept LFO Recommendation

Sen. /Rep. \_\_\_\_\_moves the LFO recommendation to HB 5019.

## Performance Measures

See attached "Legislatively Proposed 2013-15 Key Performance Measures" form.

## Accept LFO Recommendation

Sen. /Rep. \_\_\_\_\_moves the LFO recommendation on Key Performance Measures.

## Budget Notes

There are no recommended Budget Notes.

## **Recommended Changes to Appropriation Bill:**

The Legislative Fiscal Office recommends a budget of \$481,723,827 General Fund, \$9,521,027 Lottery Funds, \$7,337,883 Other Funds, \$107,240,541 Federal Funds, and \$18,968,832 Nonlimited Federal Funds; and that HB 5019 be amended accordingly.

Sen. /Rep. \_\_\_\_\_ moves the LFO recommended changes to HB 5019.

## HB 5019 Final Subcommittee Action:

## Final Motion:

Sen./Rep. \_\_\_\_\_\_moves HB 5019 to the full committee as amended with a "do pass" recommendation.

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-000-00-00-00000 Community Coll & Workforce Dvlpmnt, Dept of

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	418,390,515	6,882,643	6,869,643	117,309,583	-	18,968,832	568,421,216	62	61.45
2011-13 Ebds, SS & Admin Act	99,453	261,437	9,804,450	851,813	-	-	11,017,153	-	-
Ways & Means Actions	-	-	-	-	-	-	-	-	-
2011-13 Leg Approved Budget	418,489,968	7,144,080	16,674,093	118,161,396	-	18,968,832	579,438,369	62	61.45
2011-13 Leg Approved Budget (Base)	418,489,968	7,144,080	16,674,093	117,309,583	-	18,968,832	578,586,556	62	61.45
Summary of Base Adjustments	3,687,027	2,635,514	(9,763,985)	326,540	-	-	(3,114,904)	(3)	(2.75)
2013-15 Base Budget	422,176,995	9,779,594	6,910,108	117,636,123	-	18,968,832	575,471,652	59	58.70
010: Non-PICS Pers Svc/Vacancy Factor	(7,001)	-	727	(8,482)	-	-	(14,756)	. <b>-</b>	-
020: Phase In / Out Pgm & One-time Cost	13,389,851	-	(840,485)	(4,108,040)	-	-	8,441,326	-	-
030: Inflation & Price List Adjustments	32,001,534	-	94,454	2,548,821	-	-	34,644,809	-	-
050: Fundshifts and Revenue Reductions	(9,184,452)	-	-	-	-	-	(9,184,452)	-	-
2013-15 Current Service Level	458,376,927	9,779,594	6,164,804	116,068,422	-	18,968,832	609,358,579	59	58.70
070: Revenue Reductions/Shortfall	-	-	-	(8,805,197)	-	-	(8,805,197)	-	-
080: E-Boards	(40,862)	-	(20,432)	810,950	-	-	749,656	(1)	(1.00)
Adjusted 2013-15 Current Service Level	458,336,065	9,779,594	6,144,372	108,074,175	-	18,968,832	601,303,038	58	57.70
Total LFO Recommended Packages	23,387,762	(258,567)	1,193,511	(833,634)	-	-	23,489,072	1	1.00
2013-15 Legislative Actions	481,723,827	9,521,027	7,337,883	107,240,541	-	18,968,832	624,792,110	59	58.70
Net change from 2011-13 Leg Approved Budget	63,233,859	2,376,947	(9,336,210)	(10,920,855)	-	-	45,353,741	(3)	(2.75)
Percent change from 2011-13 Leg Approved Budget	15.1%	33.3%	(56.0%)	(9.2%)	0.0%	0.0%	7.8%	(4.8%)	(4.5%)
Net change from 2013-15 Current Service Level	23,387,762	(258,567)	1,193,511	(833,634)	-	-	23,489,072	1	1.00
Percent change from 2013-15 Current Service Level	5.1%	(2.6%)	19.4%	(0.8%)	0.0%	0.0%	3.9%	1.7%	1.7%

LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	6,738,733		- 3,967,304	14,671,785	-		25,377,822	59	58.45
2011-13 Ebds, SS & Admin Act	(233,262)			-	-	-	(233,262)	-	-
Ways & Means Actions	-			-	. <b>-</b>			-	-
2011-13 Leg Approved Budget	6,505,471	1	- 3,967,304	14,671,785	-	-	25,144,560	59	58.45
2011-13 Leg Approved Budget (Base)	6,505,471		- 3,967,304	14,671,785	-	•	25,144,560	59	58.45
Summary of Base Adjustments	282,083		- 14,145	326,540	-	-	622,768	(3)	(2.75)
2013-15 Base Budget	6,787,554		- 3,981,449	14,998,325	-	•	25,767,328	56	55.70
010: Non-PICS Pers Svc/Vacancy Factor	(7,001)		. (91)	(8,482)	-	-	(15,574)	-	-
020: Phase In / Out Pgm & One-time Cost	(318,699)		(840,485)	(197,164)	-	-	(1,356,348)	-	-
030: Inflation & Price List Adjustments	89,175		47,037	179,376	-	-	315,588	-	-
2013-15 Current Service Level	6,551,029		- 3,187,910	14,972,055	-	-	24,710,994	56	55.70
070: Revenue Reductions/Shortfall	-			(1,079,676)	-	-	(1,079,676)	-	-
080: E-Boards	(40,862)		(20,432)	(40,863)	-	-	(102,157)	(1)	(1.00)
Adjusted 2013-15 Current Service Level	6,510,167		- 3,167,478	13,851,516	-	-	23,529,161	55	54.70
Total LFO Recommended Packages	7,305,120		- 898,515	(833,634)	-	-	7,370,001	1	1.00
2013-15 Legislative Actions	13,815,287		4,065,993	13,017,882	-		30,899,162	56	55.70
Net change from 2011-13 Leg Approved Budget	7,309,816	•	. 98,689	(1,653,903)	-	•	5,754,602	(3)	(2.75)
Percent change from 2011-13 Leg Approved Budget	112.4%	0.0%	2.5%	(11.3%)	0.0%	0.0%	22.9%	(5.1%)	(4.7%)
Net change from 2013-15 Current Service Level	7,305,120		898,515	(833,634)	-	-	7,370,001	1	1.00
Percent change from 2013-15 Current Service Level	112.2%	0.0%	28.4%	(6.0%)	0.0%	0.0%	31.3%	1.8%	1.8%

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

## Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 070 Revenue Shortfalls

<u>Package Description</u> This package reduces the Federal Funds expenditure limitation to reflect expected lower revenues from the WIA Title IB program. The reduction is taken in the professional services category in Services & Supplies. A related reduction is taken in the Federal and Other Support budget unit also reflecting lower revenues expected from this federal workforce program.

LFO Recommended	-	-	-	(1,079,676)	-	-	(1,079,676)	-	-

## of LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 081 May 2012 E-Board

<u>Package Description</u> This package eliminates a position in the agency (Office Specialist) which was reviewed for elimination by the Emergency Board in May 2012. This package has been adjusted for final 2013-15 PERS rates.

LFO Recommended	(40,862)	-	(20,432)	(40,863)	-	-	(102,157)	(1)	(1.00)

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analyst Recommended

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LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-000000

**Office Operations** 

General     Lottery     Other Funds     Federal     Nonlimited     Nonlimited     Total Funds     Positions     Full-1       Fund     Funds     Funds     Funds     Other Funds     Federal     Federal     Equiv       Fund     Funds     Funds     Funds     Funds     Funds     Funds     Funds
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#### Package 090 Analyst Adjustments

#### Package Description

This package eliminates two positions that are vacant -- a Policy Analyst 3 and a Program Analyst 3 which had been funded with federal funds. Funding for an Accountant 2 position is shifted from General Fund to a mixture of Other and Federal Funds. In addition, the General Fund expenditures were reduced for temporary employees by \$75,000 and various Services & Supplies categories by \$25,000. The position related actions in this budget were adjusted for the changes in the PERS rates.

LFO Recommended	(109,704)	-	4,852	(384,583)	-	-	(489,435)	(2)	(2.00)

## Community Coll & Workforce DvIpmnt, Dept of LFO Analyst Recommended

### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

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**Office Operations** 

Funds (FTE)
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#### Package 091 Statewide Administrative Savings

<u>Package Description</u> This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Executive Branch had intended for these reductions to be specified in the Governor's 2013-15 recommended budget. The Department of Administrative Services will continue to work on details of these reductions with agencies and report back during the 2014 session.

LFO Recommended	(39,363)	-	(55,892)	(262,589)	-	~	(357,844)	-	-

LFO Analyst Recommended

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## Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

General	Lottery	Other Funds	Federal	Nonlimited	Nonlimited	Total Funds	Positions	Full-Time
Fund	Funds		Funds	Other Funds	Federal	rotarr ando	1 001110110	Equivalent
					Funds			(FTE)

#### Package 092 PERS Taxation Policy

<u>Package Description</u> This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%.

LFO Recommended	(4,932)	-	(3,498)	(20,740)	-	-	(29,170)	-	-

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analyst Recommended

#### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

Fund     Funds     Funds     Other Funds     Federal     Equivale       Funds     Funds     Funds     (FTE)
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#### Package 093 Other PERS Adjustments

<u>Package Description</u> This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2%.

An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9%. However, no employer rate is reduced below its 2011-13 biennium rate.

LFO Recommended	(39,411)	-	(27,947)	(165,722)	-	-	(233,080)	-	-

LFO Analyst Recommended

### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

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G	General	Lottery	Other Funds	Federal	Nonlimited	Nonlimited	Total Funds	Positions	Full-Time
	Fund	Funds		Funds	Other Funds	Federal			Equivalent
						Funds			(FTF)
						i unuo			(•••=/

#### Package 102 Community College Capital Construction

<u>Package Description</u> This package increases the Other Funds limitation by \$150,000 for the monitoring and oversight of the various capital construction projects at the 17 Community Colleges that are funded with state bonds. This monitoring and oversight is contracted out to a firm with experience in project management. The individual Community Colleges provide the funding for this function.

LFO Recommended	-	-	150,000	-	-	-	150,000	-	-
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Community Coll & Workforce DvIpmnt, Dept of LFO Analyst Recommended

LFO102 - Work Session Presentation Report 2013-15 Biennium Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

Office Operations

2013-15 Biennium	Cross Refer

#### Package 201 Workforce Initiative

<u>Package Description</u> This Governor proposed \$10 million General Fund for a workforce initiative and it is reduced to \$7.5 million due to General Fund constraints. It has the following components:

1. Expands the Back to Work Oregon program by \$2.8 million General Fund which will be administered at the local level by the workforce Investment Boards in cooperation with the Employment Department. The program has two components -- on-the-job training and Oregon's national Career Readiness Certificate. It is anticipated that with this increase over 500 unemployed workers will find long term jobs. The base budget includes over \$3 million for this program.

2. \$1.5 million General Fund is proposed to support the National Career Readiness Certificate program which is a "portable" certificate which verifies a worker's qualifications. This amount backfills almost all of the federal funding lost from 2011-13 for this activity.

3. \$750,000 General Fund for the Certified Work Ready Communities program "certifies" that counties or regions work ready. It shows that a community wants to change its economic base and attract new businesses and jobs.

4. \$1.45 million General Fund for Supporting Sector Strategies which are employer-driven partnerships to match the needs and skill sets of key industries within a regional labor market.

5. \$525,000 million General Fund is for contract techincial assistance to local workforce programs to assist in evaluation, marketing and outreach.

The package also includes funding for two positions (a Program Analysts and an Admin Specialist) and other spending to support these initiatives.

LFO Recommendation The package must also be adjusted to line up the spending categories so \$1.8 million is moved from Special Payments to Services & Supplies (Professional Services) since this funding will be spent through a contract.

LFO Recommended	7,498,530	-	-	-	-	-	7,498,530	2	2.00

## Agency Number: 58600

LFO Analyst Recommended

#### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

# Version: L - 01 - LFO Analyst Recommended

Cross Reference: 58600-001-00-00-00000

**Office Operations** 

		General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 400 Transfer to Dept of Post-Sec Ed

<u>Package Description</u> The Governor proposed to transfer the programs within this agency to a new Department of Post-Secondary Education along with other units including the Oregon University System and the Oregon Student Access Commission. This package had been included in all budget units for the agency.

<u>LFO Recommendation</u> Do not approve the packages since the proposed new agency is not going forward. It should be noted that some elements of the proposal are going forward including the transfer of the governing and oversight responsibilities of the State Board of Education for Community Colleges to the Higher Education Coordinating Commission.

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LFO Recommended

LFO Analyst Recommended

#### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

## Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-001-00-00-00000

**Office Operations** 

Gener Fund		Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 811 Grant Related Adjustments

<u>Package Description</u> This package provides additional Other Funds limitation for grants received in 2011-13 but where spending will continue in 2013-15. Grants include National Career Readiness Certificate, Core to College Lumina grant, and the Credit When Due Lumina grant. The package includes the continuation of a limited duration Operations and Policy Analyst 4 position for the 2013-15 biennium.

This package also includes \$11,000 Other Funds limitation increase for the GED exam fee revenue. The agency has proposed and had approved by the Department of Administrative Services a change in the fee structure. The change will move from a single comprehensive fee for all components of the exam to a series of smaller fees. The need for the limitation increase is primarily due to anticipated increase in the number of people taking the exam.

LFO Recommended	-	-	831,000	-	-	-	831,000	1	1.00

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-002-00-000000

State Support to CCs

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	396,310,700	•	25,308	-		-	396,336,008	-	·
2011-13 Ebds, SS & Admin Act	(19,250)			-		-	(19,250)	-	
Ways & Means Actions	-		· -	-		-	-	-	
2011-13 Leg Approved Budget	396,291,450		25,308	-	· -	-	396,316,758	-	
2011-13 Leg Approved Budget (Base)	396,291,450	•	25,308	-		-	396,316,758	-	
Summary of Base Adjustments	-			-	· -	-	-	-	
2013-15 Base Budget	396,291,450		25,308	-	•	-	396,316,758	-	
020: Phase In / Out Pgm & One-time Cost	13,708,550		: <u> </u>	-	· -	-	13,708,550	-	
030: Inflation & Price List Adjustments	31,912,359		· <u>-</u>	-	· -	-	31,912,359	-	
050: Fundshifts and Revenue Reductions	(9,184,452)	-		-	. <b>-</b>	-	(9,184,452)	-	
2013-15 Current Service Level	432,727,907		25,308	-	· -	-	432,753,215	-	
Adjusted 2013-15 Current Service Level	432,727,907		25,308	-	-	-	432,753,215	-	
Total LFO Recommended Packages	18,545,893		· -	· -	· -	-	18,545,893	-	
2013-15 Legislative Actions	451,273,800		25,308	-	-	-	451,299,108	-	
Net change from 2011-13 Leg Approved Budget	54,982,350	-		-	-	-	54,982,350		
Percent change from 2011-13 Leg Approved Budget	13.9%	0.0%	0.0%	0.0%	0.0%	0.0%	13.9%	0.0%	0.0%
Net change from 2013-15 Current Service Level	18,545,893	•		-		-	18,545,893	-	
Percent change from 2013-15 Current Service Level	4.3%	0.0%	0.0%	0.0%	0.0%	0.0%	4.3%	0.0%	0.0%

LFO Analyst Recommended

Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

State Support to CCs

Gene Fur		ottery unds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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## Package 092 PERS Taxation Policy

<u>Package Description</u> This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%.

LFO Recommended	(594,081)	-	-	-	-	-	(594,081)	-	-

f LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-002-00-000000

State Support to CCs

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 093 Other PERS Adjustments

<u>Package Description</u> This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2%.

An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9%. However, no employer rate is reduced below its 2011-13 biennium rate.

LFO Recommended	(8,713,195)	-	-	-	-	-	(8,713,195)	-	-
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## Community Coll & Workforce DvIpmnt, Dept of LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-002-00-000000

State Support to CCs

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds		Total Funds	Positions	Full-Time Equivalent
					Funds			(FTE)

#### Package 101 State Support to Community Colleges

<u>Package Description</u> The Governor proposed increasing the amount of state support for the 17 Community College districts by \$4.9 million General Fund from CSL after adjusting for the SB 822 related PERS changes.

LFO Recommendation LFO recommends a further increase of \$21.6 milion General Fund for state support to Community Colleges to a level of \$450 million. These additions increase the general support the state provides from under \$400 million in 2011-13 to \$450 million for 2013-15.

LFO Recommended	26,579,369	-	-	-	-	-	26,579,369	-	-

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analyst Recommended

### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-002-00-000000

State Support to CCs

#### Package 202 Community Care Worker Training

<u>Package Description</u> This package provides funding to Community Colleges to expand and coordinate programs for training of community healthcare workers to support the newly formed Community Care Organizations. This is related to the Medicaid waiver Oregon was recently granted by the federal government which is expected to provide overall heatlhcare savings in the future. This package is expected to assist in training 300 or more community healthcare workers by 2015.

LFO Recommended	673,800	-	-	-	-	-	673,800	-	-
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LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-002-00-000000

State Support to CCs

		General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
Package 810 LFO Analyst Adjustments										
Package Description This package adds \$600,000 to provide funding to the two Skills Centers located in Clackamas and Portland.										

LFO Recommended	600,000	-	-	-	-	-	600,000	-	-

# Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-003-00-000000

Federal/Other Support

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	-		- 415,128	101,234,208	-	18,968,831	120,618,167	-	
2011-13 Ebds, SS & Admin Act	-			-	-	-	-	-	
Ways & Means Actions	-			-	-	-	-	-	-
2011-13 Leg Approved Budget	-		415,128	101,234,208	-	18,968,831	120,618,167	-	
2011-13 Leg Approved Budget (Base)	-		- 415,128	101,234,208	•	18,968,831	120,618,167	-	-
Summary of Base Adjustments	-			-	-	. –	-	-	
2013-15 Base Budget	-		415,128	101,234,208	-	18,968,831	120,618,167	-	
020: Phase In / Out Pgm & One-time Cost	-			(2,733,786)	-	-	(2,733,786)	-	-
030: Inflation & Price List Adjustments	-		· -	2,364,009	-	-	2,364,009	-	-
2013-15 Current Service Level	-		415,128	100,864,431	-	18,968,831	120,248,390	-	
070: Revenue Reductions/Shortfall	-			(7,725,521)	-	-	(7,725,521)	-	-
Adjusted 2013-15 Current Service Level	-		415,128	93,138,910	-	18,968,831	112,522,869	-	
Total LFO Recommended Packages	*4		. <u>-</u>	-	-	-	-	-	
2013-15 Legislative Actions	-		415,128	93,138,910	-	18,968,831	112,522,869	-	
Net change from 2011-13 Leg Approved Budget		-		(8,095,298)	-		(8,095,298)		-
Percent change from 2011-13 Leg Approved Budget	0.0%	0.0%	0.0%	(8.0%)	0.0%	0.0%	(6.7%)	0.0%	0.0%
Net change from 2013-15 Current Service Level	-			-	-	-	-	-	-
Percent change from 2013-15 Current Service Level	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

#### LFO Analyst Recommended

#### Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-003-00-000000

Federal/Other Support

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal	Total Funds	Positions	Full-Time Equivalent
					Funds			(FTE)

#### Package 070 Revenue Shortfalls

<u>Package Description</u> This package reduces the Federal Funds expenditure limitation by \$7.7 million to reflect expected lower revenues from the WIA Title IB program. The reduction is taken in the Special Payments category meaning there will be fewer resources sent out to the Workforce Investment Councils. A related reduction is taken in the Operatons budget unit also reflecting lower revenues expected from this federal workforce program.

LFO Recommended	-	-	-	(7,725,521)	-	-	(7,725,521)	•	-
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LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-004-00-00-00000

Youth Conservation Corp

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	-	-	2,461,903	1,403,590	-		3,865,493	3	3.00
2011-13 Ebds, SS & Admin Act	-	-	-	851,813	-		851,813	-	-
Ways & Means Actions	-	-	-	-	-	-		-	-
2011-13 Leg Approved Budget	-		2,461,903	2,255,403	-		4,717,306	3	3.00
2011-13 Leg Approved Budget (Base)	-	-	2,461,903	1,403,590	-		3,865,493	3	3.00
Summary of Base Adjustments	-	-	26,320	-	-		- 26,320	-	-
2013-15 Base Budget	-	-	2,488,223	1,403,590	-		3,891,813	3	3.00
010: Non-PICS Pers Svc/Vacancy Factor	-	-	818	-	-		. 818	-	-
020: Phase In / Out Pgm & One-time Cost	-	-	-	(1,177,090)	-		· (1,177,090)	-	-
030: Inflation & Price List Adjustments	-	-	47,417	5,436	-		52,853	-	-
2013-15 Current Service Level	-	-	2,536,458	231,936	-		2,768,394	3	3.00
080: E-Boards	-	-	-	851,813	-	-	851,813	-	-
Adjusted 2013-15 Current Service Level	-	-	2,536,458	1,083,749	-		3,620,207	3	3.00
Total LFO Recommended Packages	-		(12,055)	-	-		. (12,055)	-	-
2013-15 Legislative Actions	-		2,524,403	1,083,749	-		3,608,152	3	3.00
Net change from 2011-13 Leg Approved Budget			62,500	(1,171,654)			. (1,109,154)		
Percent change from 2011-13 Leg Approved Budget	0.0%	0.0%	2.5%	(51.9%)	0.0%	0.0%	(23.5%)	0.0%	0.0%
Net change from 2013-15 Current Service Level	-	, -	(12,055)	-	-		. (12,055)	-	-
Percent change from 2013-15 Current Service Level	0.0%	0.0%	(0.5%)	0.0%	0.0%	0.0%	(0.3%)	0.0%	0.0%

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

# Version: L - 01 - LFO Analyst Recommended

Cross Reference: 58600-004-00-00-00000

Youth Conservation Corp

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
								l

#### Package 081 May 2012 E-Board

<u>Package Description</u> This package increases the Federal Funds expenditure limitation by over \$850,000 for grants from Bureau of Land Management for youth employment opportunities on natural resource projects. The package includes the same amount awarded by May 2012 Emergency Board for 2011-13. CCWD receives these funds periodically and with limited notice so the agency may need to return to the Legislature or Emergency Board for increases in Federal Funds limitation in the future.

LFO Recommended	-	-	-	851,813	-	-	851,813	-	-

LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-004-00-00-00000

Youth Conservation Corp

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
							:	

#### Package 092 PERS Taxation Policy

<u>Package Description</u> This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%.

LFO Recommended	-	-	(1,341)	-	-	-	(1,341)	-	-
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## Community Coll & Workforce DvIpmnt, Dept of LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-004-00-00-00000

Youth Conservation Corp

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
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#### Package 093 Other PERS Adjustments

<u>Package Description</u> This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2%.

An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9%. However, no employer rate is reduced below its 2011-13 biennium rate.

LFO Recommended	-	-	(10,714)	-	-	-	(10,714)	-	-
		· · · · · · · · · · · · · · · · · · ·							

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-005-00-00-00000

**Debt Service** 

	General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
2011-13 Agy. Leg. Adopted	15,341,082	6,882,643			-	1	22,223,726	-	
2011-13 Ebds, SS & Admin Act	351,965	261,437	200,000	_	-		813,402	-	
Ways & Means Actions	-	-	-	-			. <b>.</b>	-	
2011-13 Leg Approved Budget	15,693,047	7,144,080	200,000	-		· 1	23,037,128		
2011-13 Leg Approved Budget (Base)	15,693,047	7,144,080	200,000	-	-	· 1	23,037,128	-	•
Summary of Base Adjustments	3,404,944	2,635,514	(200,000)	-	-		5,840,458	-	
2013-15 Base Budget	19,097,991	9,779,594	-	-		· 1	28,877,586	-	
2013-15 Current Service Level	19,097,991	9,779,594	-	-		· 1	28,877,586	-	
Adjusted 2013-15 Current Service Level	19,097,991	9,779,594	-	-	-	· 1	28,877,586	-	
Total LFO Recommended Packages	(2,463,251)	(258,567)	307,051	-			(2,414,767)	-	
2013-15 Legislative Actions	16,634,740	9,521,027	307,051	-		· 1	26,462,819	-	
Net change from 2011-13 Leg Approved Budget	941,693	2,376,947	107,051		-	· · · · ·	3,425,691	-	
Percent change from 2011-13 Leg Approved Budget	6.0%	33.3%	53.5%	0.0%	0.0%	0.0%	14.9%	0.0%	0.0%
Net change from 2013-15 Current Service Level	(2,463,251)	(258,567)	307,051	-			(2,414,767)	-	
Percent change from 2013-15 Current Service Level	(12.9%)	(2.6%)	100.0%	0.0%	0.0%	0.0%	(8.4%)	0.0%	0.0%

General

Fund

(2,156,200)

#### LFO102 - Work Session Presentation Report 2013-15 Biennium

#### (2, 156, 200)--

Package Description

State's obligations.

LFO Recommended

Package 090 Analyst Adjustments

LFO Recommendation Approve the package.

# Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-005-00-00000

**Total Funds** 

Nonlimited

Federal

Funds

Nonlimited

Other Funds

-

Debt Service

Full-Time

Equivalent

(FTE)

LFO Analyst Recommended

Federal

Funds

Two capital construction projects approved by a previous Legislature have been delayed and the bonds for the two projects have not been sold.

-

**Other Funds** 

The projects are at the Umpqua Community College and the Clackamas Community Colleges. This means that there is not a need for the corresponding debt service for the projects until the bonds have been issued. This results in a \$2.2 million reduction in the amount of estimated General Fund debt service necessary to meet the

-

Lottery

Funds

-

#### Agency Number: 58600

Positions

## Community Coll & Workforce Dvlpmnt, Dept of LFO Analys

LFO Analyst Recommended

## Agency Number: 58600

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 58600-005-00-00-00000

**Debt Service** 

General Fund	Lottery Funds	Other Funds	Federal Funds	Nonlimited Other Funds	Nonlimited Federal Funds	Total Funds	Positions	Full-Time Equivalent (FTE)
								(, , , , , , , , , , , , , , , , , , ,

## Package 810 LFO Analyst Adjustments

<u>Package Description</u> This package makes the necessary adjustments to align how the budget with the most recent estimate of debt service costs for the 2013-15 for currently issued bonds. The agency has identified excess bond proceeds and one of the uses of these excess proceeds is to offset General Fund debt service costs. In addition due to Lottery Bond refunidng and the most recent sale the debt service needs for Lottery Bonds have been lowered by \$258,567 for this agency.

LFO Recommended	(307,051)	(258,567)	307,051	-	-	-	(258,567)	-	-

## Legislatively Proposed 2013-2015 Key Performance Measures

#### Agency: COMMUNITY COLLEGES and WORKFORCE DEVELOPMENT, DEPT. of

Mission: The mission of the Department of Community Colleges and Workforce Development is to contribute leadership and resources to increase the skills, knowledge and career opportunities of Oregonians.

Legislatively Proposed KPMs	Customer Service Category	Agency Request	Most Current Result	Target 2014	Target 2015
- Adult Basic Skills Students Successfully Transitioning to a post-secondary program of study: Percentage of previous years ABS students successfully transitioning into a post-secondary program of study during the current academic year		Proposed New KPM			·
- Adult Basic Skills (ABS) Students Successfully Transitioning to the Workforce: Percentage of previous years ABS students successfully transitioning into Oregon's workforce during the current academic year		Proposed New KPM			
- Adult Basic Skills Student (ABS) Retention: Percent of ABS students retained		Proposed New KPM			
7 - COMPLETION OF BASIC SKILLS/ESL – Percentage of students enrolled in a basic skills or ESL program who complete successfully.		Proposed Delete KPM	65.40		
1 - SUCCESSFUL GED APPLICANTS – Percentage of GED certificate applicants successful.		Approved KPM	81.50	82.00	82.00
2 - AT-RISK YOUTH EXIT SUCCESSFULLY – Percentage of enrolled at-risk youth who remained in or returned to school, or obtained their high school diploma/equivalent upon exiting the program.		Approved KPM	66.70	70.00	70.00
3 - YOUTH EMPLOYED UPON EXIT – Percentage of enrolled older at-risk youth who obtained employment upon exiting the program.		Approved KPM	60.40	62.00	62.00
4 - ADULTS EMPLOYED UPON EXIT – Percentage of clients served in adult workforce programs who obtained employment upon exiting the program.		Approved KPM	50.20	60.00	60.00
5 - DISLOCATED WORKER WAGES – Percentage of dislocated workers who obtained employment with at least 80% of prior earnings.		Approved KPM	75.80	76.00	76.00
6 - CURRENT/INCUMBENT WORKER EMPLOYMENT – Percentage of current/incumbent workers who retained employment after exit.		Approved KPM	81.00	82.00	82.00

## Agency: COMMUNITY COLLEGES and WORKFORCE DEVELOPMENT, DEPT. of

Mission: The mission of the Department of Community Colleges and Workforce Development is to contribute leadership and resources to increase the skills, knowledge and career opportunities of Oregonians.

Legislatively Proposed KPMs	Customer Service Category	Agency Request	Most Current Result	Target 2014	Target 2015
8 - NURSING COMPLETION – Percentage of students who successfully complete a Nursing program.		Approved KPM	92.40	96.00	96.00
10 - BITS COMPANY SATISFACTION – Percent of companies ranking training they received through community college Business and Industry Training System (BITS) as good or better.		Approved KPM	95.80	96.00	96.00
11 - LICENSING/CERTIFICATION RATES – Oregon community college students' pass rates for national licensing tests compared to national pass rates.		Approved KPM	93.03	94.00	94.00
12 - PROFESSIONAL TECHNICAL DEGREE/CERTIFICATE COMPLETION – Number of professional-technical degrees and certificates awarded.		Approved KPM	7,439.00	7,600.00	7,600.00
13 - ASSOCIATE DEGREE COMPLETION – Percentage of students in Associates degree programs who obtain an Associates degree.		Approved KPM	24.70	32.00	32.00
14 - STUDENT TRANSFERS TO OUS – Percentage of students attending an Oregon community college during one academic year who transfer to an OUS institution the following academic year.		Approved KPM	14.70	18.00	18.00
15 - PROGRESS OF TRANSFER STUDENTS – Percentage of community college transfer students who demonstrate progress by returning for the second year.		Approved KPM	77.70	82.00	82.00
16 - TUITION/FEES – Oregon's rank for college tuition and fees among all western states.		Approved KPM	3.00	5.00	5.00
17 - HIGH SCHOOL PARTICIPATION – Number of high school students enrolled in community college credit programs.		Approved KPM	24,930.00	27,000.00	27,000.00
18 - MINORITY ENROLLMENT – Each minority's proportion of total community college enrollment as a percentage of each minority's proportion of the general population, by racial/ethnic group. A. African/American, B. Asian/Pacific Islander, C. Hispanic/Latino, D. Native American		Approved KPM	126.00	100.00	100.00
19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Accuracy	Approved KPM	80.00	70.00	70.00

## Agency: COMMUNITY COLLEGES and WORKFORCE DEVELOPMENT, DEPT. of

Mission: The mission of the Department of Community Colleges and Workforce Development is to contribute leadership and resources to increase the skills, knowledge and career opportunities of Oregonians.

Legislatively Proposed KPMs	Customer Service Category	Agency Request	Most Current Result	Target 2014	Target 2015
<ul> <li>19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</li> </ul>	Availability of Information	Approved KPM	80.00	70.00	70.00
19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Expertise	Approved KPM	80.00	70.00	70.00
19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Helpfulness	Approved KPM	80.00	70.00	70.00
<ul> <li>19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.</li> </ul>	Overall	Approved KPM	80.00	70.00	70.00
19 - CUSTOMER SERVICE – Percentage of customers rating their satisfaction with the agency's customer service as "good" or "excellent": overall customer service, timeliness, accuracy, helpfulness, expertise and availability of information.	Timeliness	Approved KPM	80.00	70.00	70.00
20 - BEST PRACTICES - Percent of total best practices met by the Board.		Approved KPM	94.00	100.00	100.00

#### LFO Recommendation:

LFO and the agency worked together to update many of the targets for 2014 and 2015 to better reflect the most recent history for each measure. LFO also agrees with the proposed deletion of KPM #7 and the addition of the proposed three new KPMs outlined in the table above.

As with other education related agencies, LFO recommends that the agency review its KPMs in light of the Oregon Education Investment Board's goals and associated metrics when preparing for the 2015-17 budget cycle.

Sub-Committee Action: