# MEMORANDUM

Legislative Fiscal Office 900 Court St. NE, Room H-178 Salem, Oregon 97301 Phone 503-986-1828 FAX 503-373-7807

To: General GovernmentSubcommittee Members

From: Susie Jordan, Legislative Fiscal Office (503) 986-1835

Date: April 19, 2013

**Subject:** Senate Bill 5513 – Construction Contractors Board Work Session Recommendations

# Construction Contractors Board (CCB)- Agency Total

|             | 2009-11<br>Actual | 2011-13<br>Leg.<br>Approved | 2013-15<br>Current<br>Service Level | 2013-15<br>LFO Rec. |
|-------------|-------------------|-----------------------------|-------------------------------------|---------------------|
| Other Funds | 13,799,101        | 15,137,443                  | 16,311,910                          | 15,944,713          |
| TOTAL FUNDS | 13,799,101        | 15,137,443                  | 16,311,910                          | 15,944,713          |
| Positions   | 81                | 76                          | 75                                  | 75                  |
| FTE         | 76.50             | 76.00                       | 75.00                               | 75.00               |

Attached are the recommendations from the Legislative Fiscal Office for the *Construction Contractors Board*. It contains the following:

- Standard adjustments for inflation; State Government Service Charges; and reductions for statewide administrative savings and savings anticipated from PERS reforms.
- No Fee Increase; resulting in an estimated ending balance of just under two months expenditures.

# Adjustments to Current Service Level:

See attached "Work Session Presentation Report" dated 4/22/2013.

## Accept LFO Recommendation

Move the LFO recommendation to Senate Bill 5513.

# Performance Measures

See attached "Legislatively Proposed 2013-15 Key Performance Measures" form.

# Accept LFO Recommendation

# Move the LFO recommendation on Key Performance Measures

# **Budget Notes (if needed)**

In accordance with the work plan presented to the Subcommittee, the Construction Contractor's Board is directed to provide a progress report to the interim Joint Committee on Ways and Means and the appropriate interim policy committees during the September 2013 legislative days and to the Joint Committee on Ways and Means during the 2014 legislative session.

# Accept LFO Recommendation

## Move the LFO recommended budget note

OR

Change LFO recommendation – any changes must be approved by the co-chairs

Move the LFO recommended budget note, with modifications.

## **Recommended Changes to Appropriation Bill:**

The Legislative Fiscal Office recommends a budget of *\$15,944,713 Other Funds, and 75 positions (75.00 FTE)* and that *Senate Bill 5513* be approved.

# Senate Bill 5513 Final Subcommittee Action:

Final Motion:

Move Senate Bill 5513 to the full committee with a "do pass" recommendation

# Agency Number: 91500

LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-000-00-00-00000

Construction Contractors Board mited Nonlimited Total Funds Positions Full-Time

|   | General<br>Fund | Lottery<br>Funds | Other Funds | Federal<br>Funds | Nonlimited<br>Other Funds | Nonlimited<br>Federal<br>Funds | Total Funds  | Positions | Full-Time<br>Equivalent<br>(FTE) |
|---|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|--------------|-----------|----------------------------------|
| 2011-13 Agy. Leg. Adopted                         | -               | -                | 15,137,443  | -                | · -                       |                                | - 15,137,443 | 76        | 76.00                            |
| 2011-13 Ebds, SS & Admin Act                      | -               | -                | -           | -                | -                         |                                |              | -         | -                                |
| Ways & Means Actions                              | -               | -                | -           | -                | -                         |                                |              | -         | -                                |
| 2011-13 Leg Approved Budget                       | -               | -                | 15,137,443  | -                | · -                       |                                | - 15,137,443 | 76        | 76.00                            |
| 2011-13 Leg Approved Budget (Base)                | -               | -                | 15,137,443  | -                | · -                       |                                | - 15,137,443 | 76        | 76.00                            |
| Summary of Base Adjustments                       | -               | -                | 939,414     | -                |                           |                                | - 939,414    | (1)       | (1.00)                           |
| 2013-15 Base Budget                               | -               | -                | 16,076,857  | -                | · -                       |                                | - 16,076,857 | 75        | 75.00                            |
| 010: Non-PICS Pers Svc/Vacancy Factor             | -               | -                | 67,645      | -                | · -                       |                                | - 67,645     | -         | -                                |
| 030: Inflation & Price List Adjustments           | -               | -                | 167,408     | -                | -                         |                                | - 167,408    | -         | -                                |
| 2013-15 Current Service Level                     | -               | -                | 16,311,910  | -                | -                         |                                | - 16,311,910 | 75        | 75.00                            |
| Adjusted 2013-15 Current Service Level            | -               | -                | 16,311,910  | -                | · -                       |                                | - 16,311,910 | 75        | 75.00                            |
| Total LFO Recommended Packages                    | -               | -                | (367,197)   | -                |                           |                                | - (367,197)  | -         | -                                |
| 2013-15 Legislative Actions                       | -               | -                | 15,944,713  | -                | · -                       |                                | - 15,944,713 | 75        | 75.00                            |
| Net change from 2011-13 Leg Approved Budget       | -               | -                | 807,270     | -                | -                         |                                | - 807,270    | (1)       | (1.00)                           |
| Percent change from 2011-13 Leg Approved Budget   | 0.0%            | 0.0%             | 5.3%        | 0.0%             | 0.0%                      | 0.0%                           | 5.3%         | (1.3%)    | (1.3%)                           |
| Net change from 2013-15 Current Service Level     | -               | -                | (367,197)   | -                | -                         |                                | - (367,197)  | -         | -                                |
| Percent change from 2013-15 Current Service Level | 0.0%            | 0.0%             | (2.3%)      | 0.0%             | 0.0%                      | 0.0%                           | (2.3%)       | 0.0%      | 0.0%                             |

# Agency Number: 91500

#### LFO102 - Work Session Presentation Report 2013-15 Biennium

Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-017-00-00-00000 **Construction Contractors Board** 

|   | General<br>Fund | Lottery<br>Funds | Other Funds | Federal<br>Funds | Nonlimited<br>Other Funds | Nonlimited<br>Federal<br>Funds | Total Funds  | Positions | Full-Time<br>Equivalent<br>(FTE) |
|---|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|--------------|-----------|----------------------------------|
| 2011-13 Agy. Leg. Adopted                         | -               | -                | 15,137,443  | -                | . <u>-</u>                |                                | 15,137,443   | 76        | 76.00                            |
| 2011-13 Ebds, SS & Admin Act                      | -               | -                | -           | -                | · -                       |                                |              | -         | -                                |
| Ways & Means Actions                              | -               | -                | -           | -                |                           |                                |              | -         | -                                |
| 2011-13 Leg Approved Budget                       | -               | -                | 15,137,443  | -                |                           |                                | - 15,137,443 | 76        | 76.00                            |
| 2011-13 Leg Approved Budget (Base)                | -               | -                | 15,137,443  | -                |                           |                                | - 15,137,443 | 76        | 76.00                            |
| Summary of Base Adjustments                       | -               | -                | 939,414     | -                |                           |                                | 939,414      | (1)       | (1.00)                           |
| 2013-15 Base Budget                               | -               | -                | 16,076,857  | -                |                           |                                | - 16,076,857 | 75        | 75.00                            |
| 010: Non-PICS Pers Svc/Vacancy Factor             | -               | -                | 67,645      | -                | · -                       |                                | 67,645       | -         | -                                |
| 030: Inflation & Price List Adjustments           | -               | -                | 167,408     | -                | · -                       |                                | - 167,408    | -         | -                                |
| 2013-15 Current Service Level                     | -               | -                | 16,311,910  | -                | · -                       |                                | - 16,311,910 | 75        | 75.00                            |
| Adjusted 2013-15 Current Service Level            | -               | -                | 16,311,910  | -                |                           |                                | - 16,311,910 | 75        | 75.00                            |
| Total LFO Recommended Packages                    | -               | -                | (367,197)   |                  |                           |                                | (367,197)    | -         | -                                |
| 2013-15 Legislative Actions                       | -               | -                | 15,944,713  | -                |                           |                                | - 15,944,713 | 75        | 75.00                            |
| Net change from 2011-13 Leg Approved Budget       | -               | -                | 807,270     | -                | · -                       |                                | - 807,270    | (1)       | (1.00)                           |
| Percent change from 2011-13 Leg Approved Budget   | 0.0%            | 0.0%             | 5.3%        | 0.0%             | 0.0%                      | 0.0%                           | 5.3%         | (1.3%)    | (1.3%)                           |
| Net change from 2013-15 Current Service Level     | -               | -                | (367,197)   | -                |                           |                                | (367,197)    | -         | -                                |
| Percent change from 2013-15 Current Service Level | 0.0%            | 0.0%             | (2.3%)      | 0.0%             | 0.0%                      | 0.0%                           | (2.3%)       | 0.0%      | 0.0%                             |

#### LFO Analyst Recommended

### Agency Number: 91500

LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-017-00-00-00000

**Construction Contractors Board** 

#### Package 091 Statewide Administrative Savings

<u>Package Description</u> This package is a placeholder for administrative efficiencies in finance, information technology, human resources, accounting, payroll, and procurement expenditures. The Executive Branch had intended for these reductions to be specified in the Governor's 2013-15 recommended budget. They will continue to work on details of these reductions and report back during the 2014 session.

LFO Recommendation Approve

| LFO Recommended | - | - | (110,356) | - | - | - | (110,356) | - | - |
|-----------------|---|---|-----------|---|---|---|-----------|---|---|
|-----------------|---|---|-----------|---|---|---|-----------|---|---|

### LFO Analyst Recommended

### Agency Number: 91500

# LFO102 - Work Session Presentation Report 2013-15 Biennium

#### Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-017-00-00-00000

**Construction Contractors Board** 

#### Package 092 PERS Taxation Policy

<u>Package Description</u> This package reflects the policy change in SB 822 that eliminates the increased retirement benefits resulting from Oregon income taxation of payments if the person receiving payments does not pay Oregon income tax on those benefits and is not an Oregon resident. This change reduces state employer contribution rates by approximately 0.30%.

| LFO Recommendation A | Approve |
|----------------------|---------|
|----------------------|---------|

| LFO Recommended | - | - | (28,568) | - | - | - | (28,568) | - |  |
|-----------------|---|---|----------|---|---|---|----------|---|--|
|                 |   |   |          |   |   |   |          |   |  |

### LFO Analyst Recommended

### Agency Number: 91500

LFO102 - Work Session Presentation Report 2013-15 Biennium

# Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-017-00-00-00000

**Construction Contractors Board** 

| General Lotte<br>Fund Fund |  |  | ds Positions Full-Time<br>Equivalent<br>(FTE) |
|----------------------------|--|--|---|
|----------------------------|--|--|---|

#### Package 093 Other PERS Adjustments

<u>Package Description</u> This package reflects the policy change in SB 822 that modifies the cost-of-living adjustment under the Public Employees Retirement System. This change reduces state employer contribution rates by approximately 2.2%.

An administrative action by the PERS Board, as directed by a budget note in the SB 822 budget report, will reduce state employer contribution rates by up to an additional 1.9%. However, no employer rate is reduced below its 2011-13 biennium rate.

| LFO Recommendation Ap | oprove |
|-----------------------|--------|
|-----------------------|--------|

| LFO Recommended | - | - | (228,273) | - | - | - | (228,273) | - | - |
|-----------------|---|---|-----------|---|---|---|-----------|---|---|
|                 |   |   |           |   |   |   |           |   |   |

LFO Analyst Recommended

### Agency Number: 91500

LFO102 - Work Session Presentation Report 2013-15 Biennium

## Version: L - 01 - LFO Analyst Recommended Cross Reference: 91500-017-00-00-00000

**Construction Contractors Board** 

| General<br>Fund | Lottery<br>Funds | Other Funds | Federal<br>Funds | Nonlimited<br>Other Funds | Nonlimited<br>Federal<br>Funds | Total Funds | Positions | Full-Time<br>Equivalent<br>(FTE) |
|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|
|-----------------|------------------|-------------|------------------|---------------------------|--------------------------------|-------------|-----------|----------------------------------|

#### Package 100 License Fee

<u>Package Description</u> The Agency is seeking to modify its contractor license fee, effective on July 1, 2013 by \$40 per two year license period, from the current rate of \$325 to a proposed rate of \$365. The current license fee of \$325 was established on July 1, 2009, when the legislature approved an increase of \$65 from the previous rate of \$260. This proposal annualized over the four year period from 2009 to 2013 represents an annualized increase of roughly 2.9%. The fee increase would generate an additional \$1.4 million.

<u>LFO Recommendation</u> Not Recommended. Licensing renewals are beginning to show an increase. As a result, over time revenue may increase without a fee adjustment. Recommend that \$646,000 be unscheduled until the agency can demonstrate that a combination of expenditure savings and/or increases in renewals and new licenses will generate an increase in revenue that is equal to or is greater than the 3 month ending balance requirement of approximately \$1.8 million.

LFO Analyst Notes Allowing for reductions for administrative savings and PERS reforms, the agency's budget without a fee increase is \$646,000 short of the 3 month ending balance requirement, but allows for just under an estimated two months essential expenditures. Because license revenue is received monthly, and because savings during the current biennium are cushioning the impact of CSL increases, the agency should be able to manage cash flow in a manner that will allow for seasonal fluctuations and negotiated employee compensation changes. If licensing activity does not increase during the biennium, the agency may be required to seek a fee increase for the 15-17 biennium or significantly reduce services.

#### LFO Recommended

# Legislatively Proposed 2013-2015 Key Performance Measures

### Agency: CONSTRUCTION CONTRACTORS BOARD

Mission: The Construction Contractors Board protects the public's interest relating to improvements to real property. The Board regulates construction contractors and promotes a competitive business environment through education, contractor licensing, dispute resolution, and law enforcement.

| Legislatively Proposed KPMs   | Customer Service<br>Category | Agency Request | Most Current<br>Result | Target<br>2014 | Target<br>2015 |
|---|------------------------------|----------------|------------------------|----------------|----------------|
| 1 - Tested Contractors – Reduce the percent of CCB tested contractors that have a final order for damages that remain unpaid after 60 days, or that are discharged in bankruptcy.   |                              | Approved KPM   | 0.31                   | 1.00           | 1.00           |
| 2 - Homeowner Awareness – Percent of homeowners who are aware of their rights and responsibilities and the services of CCB.   |                              | Approved KPM   | 40.00                  | 50.00          | 50.00          |
| 3 - Unlicensed Recidivism Rate – Percent of offenders who recidivate<br>by performing work without a CCB license within three years of first<br>offense.  |                              | Approved KPM   | 6.88                   | 15.00          | 15.00          |
| 4 - Contractors Who Fail to Pay Damages – Percent of licensed contractors operating in Oregon that fail to pay in full final Dispute Resolution (claims) final orders for damages.  |                              | Approved KPM   | 0.21                   | 0.50           | 0.50           |
| 5 - Enforcement Investigations – Average days to close an enforcement investigation.  |                              | Approved KPM   | 32.00                  | 60.00          | 60.00          |
| 6 - Dispute Resolution Final Orders – Average days to issue a dispute resolution (claims) final order.  |                              | Approved KPM   | 143.00                 | 155.00         | 155.00         |
| 7 - Fair and Impartial Dispute Resolution Process – Percent of parties to claims who perceive claims process to be fair and impartial.  |                              | Approved KPM   | 88.00                  | 90.00          | 90.00          |
| 8 - License and Renewal Processing – Percent of contractors satisfied<br>with the agency's processing of license and renewal information.   |                              | Approved KPM   | 96.00                  | 96.00          | 96.00          |
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Accuracy                     | Approved KPM   | 93.70                  | 95.00          | 95.00          |
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Availability of Information  | Approved KPM   | 89.40                  | 95.00          | 95.00          |

#### Agency: CONSTRUCTION CONTRACTORS BOARD

Mission: The Construction Contractors Board protects the public's interest relating to improvements to real property. The Board regulates construction contractors and promotes a competitive business environment through education, contractor licensing, dispute resolution, and law enforcement.

| Legislatively Proposed KPMs   | Customer Service<br>Category | Agency Request | Most Current<br>Result | Target<br>2014 | Target<br>2015 |
|---|------------------------------|----------------|------------------------|----------------|----------------|
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Expertise                    | Approved KPM   | 94.20                  | 95.00          | 95.00          |
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Helpfulness                  | Approved KPM   | 94.90                  | 95.00          | 95.00          |
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Overall                      | Approved KPM   | 93.90                  | 95.00          | 95.00          |
| 9 - Customer Service - Percent of customers rating their satisfaction<br>with the agency's customer service as "good" or "excellent": overall,<br>timeliness, accuracy, helpfulness, expertise, availability of information | Timeliness                   | Approved KPM   | 93.40                  | 95.00          | 95.00          |
| 10 - Best Practices – Percent of best practices met by the Board.   |                              | Approved KPM   | 100.00                 | 100.00         | 100.00         |

#### LFO Recommendation:

LFO recommends approval of the agencys key performance measures with the following modifications: KPM #3: The average actual experience over the past 9 years is 9.25%. The lower the actual experience the better since the agency seeks the lowest possible rate of recidivism. A target of 18 is too high, therefore, the recommended target is 15 and should be revisited again in 2015 if actual experience continues to be below 10%. KPM #8: The average actual experience over the past 9 years is 96%. Recommend target be increased to 96% KPM #9: Recommend updating target for Helpfulness Category from 85% to 95% to be more consistent with other targets in survey and actual experience. KPM #10: Recommend increasing target from 95% to 100% to reflect actual experience over past four years.

#### **Sub-Committee Action:**