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State Savings with an Efficient Medicare Prescription Drug Benefit

BY NICOLE WOO AND DEAN BAKER *

Americans pay far higher prices for prescription drugs than do people in other wealthy countries. This is true for the Medicare prescription drug program also. The reason that other countries spend so much less on drugs is that their governments negotiate prices with the pharmaceutical industry. While they grant patent monopolies to the industry that prevent competitors from selling the same drugs at lower prices, these governments use their large market shares to prevent the drug companies from charging exorbitant prices.

The United States government could adopt the same approach with Medicare, which also provides a huge market, actually far larger than many other countries. Medicare could use its market leverage to negotiate the same, or even lower, prices as are paid by other wealthy nations. The potential savings would be enormous.

Recently CEPR estimated that the federal government could save from \$230 billion to \$541 billion over the next ten years if Congress and the President were to enable Medicare to negotiate prescription drug prices, as is done in other wealthy countries.¹

These estimates are based on the projection that the United States would spend \$883 per person on prescription drugs in 2012.² This is nearly twice as high as in other wealthy countries. For example, Canada spends a bit over 70 cents for each dollar spent in the United States per person on prescription drugs. The United Kingdom spends just under 40 cents, and Denmark only about 35 cents.³



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State governments pay into the Medicare drug program as well, to cover a portion of foregone drug costs for those beneficiaries who are duallyeligible for Medicaid and Medicare.⁴ In the low savings case, where the United States spends as much on drugs as Canada, the cumulative savings to state governments would be \$31 billion. In the high saving case, where we paid the same amount for our drugs as people in Denmark, the savings to the states would be \$73 billion.

How much could each state expect to save individually? **Table 1** shows projected savings to individual state governments if Medicare were allowed to negotiate prescription drug prices.⁵

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State	Low Savings (Canadian Prices), in millions of dollars	High Savings (Danish Prices), in millions of dollars
AK	\$ 36	\$ 85
AL	526	1240
AR	305	718
AZ	553	1303
CA	3311	7804
CO	344	810
CT	405	954
DC	56	132
DE	2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	233
FL	2560	6033
GA	768	1811
HI .	100	236
IA	283	668
ĪD	114	270
IL	1255	2957
IN	634	1495
KS	262	618
KY	469	1105
LA	514	1211
MA	767	1808
MD	572	1349
ME	150	352
MI	1154	2720
MN	449	1057
MO	627	1478
MS	341	803
MT	82	192
NC	923	14 c. os 120 00 00 2173
ND	56	132
NE	165	388
NH	125	294
NJ	1016	2394
NM	161	380
NV	218	<u> </u>
NY	2230	
and the second	General 201 m 300 m 1261	<u> </u>
OK	387	760
OR	325	3660
PA	1556	28
RI	119	1112
SC	472 77	111 111
SD		1594
TN	676 2178	513
TX	<u> </u>	35
UT	· · · · · · · · · · · · · · · · · · ·	
	. 637	14
VT	02 	
WA	520	122
WI	220	54
WV	<u>42</u>	9
WY	\$ 30,838	\$ 72,67
Total	3 30,030	licare & Medicaid Services, Medicar

TABLE 1: Savings from Negotiated Medicare Prescription Drug Prices, by State, 2013-2022

Source: Authors' calculations, OECD, Centers for Medicare & Medicaid Services, Medicare Trustees' Report, and Congressional Budget Office. See Appendix for details and methodology.

California leads the way, with potential savings between \$3.3 and \$7.8 billion over ten years. The next 6 top-saving states are Florida, New York, Texas, Pennsylvania, Ohio and Illinois, all with projected savings of at least \$1 billion per year. Even those states with the least potential savings, such as Wyoming, North Dakota and Vermont, would still save tens of millions of dollars over a decade.

While lower drug prices would reduce revenues and incentives for research and development of new drugs, they would also disincentivize improper marketing of medications and misrepresentation of their safety and efficacy. Policy makers could focus on developing a more efficient mechanism for financing drug research, which would reduce the extent of corruption that inevitably results from government-granted drug patent monopolies.

Appendix

Table 1 utilizes the ratios of individual state spending in 2009 as listed in "Medicare State Estimates by State of Residence – Personal Health Care, Health expenditures by state of residence: Summary Tables, 1991-2009," National Health Expenditure Data, Centers for Medicare& Medicaid Services, available at <u>https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/Downloads/res-tables.pdf</u>

To calculate individual state savings estimate, these ratios are then applied to projected cumulative savings to state governments as listed in Table 2 of "Reducing Waste with an Efficient Medicare Prescription Drug Benefit." Washington, DC: Center for Economic and Policy Research, available at http://www.cepr.net/index.php/publications/reports/reducing-waste-with-an-efficient-medicare-prescription-drug-benefit.

That table uses the projected sources of revenues from the 2012 Medicare Trustees Report, Table III.D3. The 2022 numbers are taken by projecting the growth rate from each source of revenue from 2020 to 2021 on the 2021 numbers. The savings are calculated by applying the ratio of drug spending in Canada (low savings) and Denmark (high savings) to actual spending on drugs in Part D. To get spending on drugs, the direct administrative costs of the Medicare program were subtracted from total spending (found in Table III.D3) as were the administrative costs of the insurers providing the benefit. The latter were projected as 6 percent of the cost of the program by the Congressional Budget Office. Together, the projected cost of the drugs purchased under the program was assumed to be 93.5 percent of spending. The saving from lower cost drugs are assumed to be proportional to what beneficiaries, the federal government and state governments paid into the program.

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¹ Baker, Dean. 2013. "Reducing Waste with an Efficient Medicare Prescription Drug Benefit." Washington, DC: Center for Economic and Policy Research. <u>http://www.cepr.net/index.php/publications/reports/reducing-waste-with-an-efficient-medicare-prescription-drug-benefit</u>

² Centers for Medicare & Medicaid Services. National Health Expenditure Projections 2011-2021, Table 11. http://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports (National Health Expend Data / Developed /

Reports/NationalHealthExpendData/Downloads/Proj2011PDF.pdf

³ OECD's Health Care Statistics. 2012. http://stats.oecd.org/Index.aspx?DataSetCode=SHA

^{4 2012} Annual Report of the Boards of Trustees of the Federal Hospital Insurance and Federal Supplementary Medical Insurance Trust Funds. http://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/ReportsTrustFunds/downloads/tr2012.pdf

⁵ See Appendix for details and methodology.