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March 28, 2013

Senator Chris Edwards, Co-Chair and Representative Ben Unger, Co-Chair Joint Ways and Means Natural Resources Subcommittee 900 Court Street NE Salem, OR 97301

Dear Senator Edwards and Representative Unger,

During the Water Resources Department's March 27, 2013 budget hearing, members of the Natural Resources Subcommittee of Ways and Means asked the Department to research four questions. Below are the Department's responses.

Question 1. What revenue was expected from fees in 2011-13? What was the actual revenue? What were the resulting actions taken?

During the 2009 Legislative Session, a policy shift in the Ways and Means process resulted in increased fee levels that were designed to recover 50 percent of the Department's actual costs, when processing a water right transaction. This is the 50-50 split that we often refer to.

Over the course of the 2011-13 biennium, this split has moved closer to 40 percent fees and 60 percent General Fund, due in large part to the slow economy.

The Department's actual revenue for the current biennium is now projected to be \$1,864,652, a deficit of \$635,192. It was due to this deficit that the Department laid off five water right processing staff to stay within available resources.

Question 2. Could you provide an example of the Department's fees?

The following two pages contain the Department's transaction fee schedule, as it currently stands.

Oregon Water Resources Department

Fee	e Description	ORS Reference	2009 (Current
W	ater Rights		
	rface [and Ground] Water Application - Base Fee	526.050(1)(a)(A)(i)	\$700
2 Gro	bund Water Application - Base Fee	536.050(1)(a)(A)(i)	\$700
	CFS or fraction thereof	new at 536.050(1)(vi)	\$1,000
	each addt'l CFS or fraction thereof	536.050(1)(a)(A)(ii)	\$250
	each addt'l Point of Diversion /Point of Appropriation or use	536.050(1)(a)(A)(iii) 536.050(1)(a)(A)(iv)	\$250
	appropriate stored water	536.050(1)(a)(A)(V)	\$250
	after 20 acre-feet	536.050(1)(a)(A)(V)	\$25 for 20AF \$1
	store water (regular R) - Base Fee	536.050(1)(a)(B)(i)	\$700
	and (for the acre-feet[AF])	536.050(1)(a)(B)(ii)	\$25 for 20AF
	after 20 acre-feet	536.050(1)(a)(B)(ii)	\$23 101 20AF
_	each addt'l reservoir after 1	536.050(1)(a)(B)(iii)	\$100
	exclusively appropriate stored water - Base Fee	536.050(1)(a)(C)(i)	\$400
	appropriate stored water only	536.050(1)(a)(C)(ii)	\$25 for 20
	after 20 acre-feet	536.050(1)(a)(C)(ii)	\$23 101 20
	mit Recording Fee including 537.409	536.050(1)(b)(A)	\$400
	ernative Reservoir base fee	536.050(1)(q)(A)	\$300
7	each addt'l Acre Foot or fraction up to X	536.050(1)(q)(B)	\$25
	filing, recording an assignment (name change)	536.050(1)(c)	\$75
	copying records of the Department, for the first page	536.050(1)(d)	\$2
2	. for each additional page	536.050(1)(d)	\$0.50
	certifying copies, documents, records or maps, per each	536.050(1)(e)	\$10.00
2 For	filing a protest - other than applicant	536.050(1)(j)	\$600
3 For	filing a protest - applicant	536.050(1)(j)	\$300
	filing an extension	536.050(1)(k)	\$500
	receive a copy of a PFO and FO in the application & extension process	536.050(1)(p)	\$20
Ref	fund of all monies except \$150 if application withdrawn with 14 days after	ORS 537.150(5) and	\$200
3 init	ial review	537.620(5)	\$200
	reinstate a permit or certificate that has been cancelled	add at 536.050 (1)(y)	\$400
	request a basin program exception under ORS 536.295	add 536.050(1)(z)	\$500
То	allow for a new permit to be issued by providing mitigation for impacts to	add to 536.050(1)(b)(B)	\$500
sur	face water		\$500
	im of Beneficial Use submittal fee	add 536.050(1)(x)	\$150
1 Aft	er an "S"or "R" IR, all fees returned except	537.150(5)	\$200
	er a "G" IR, all fees returned except	537.610(5)	\$200
Tr	ansfers	0011010(0)	ψ200
3 To	change an existing water right or permit – Base Fee	536.050(1)(h)(A)	\$900
	additional base fee for transfers involving wells (e.g., changing a well	536.050(1)(h)(E)	· \$300
le	ocation, adding a well, changing from surface water diversion to a well,		\$500
4 <u>s</u>	ubstitution)		
	each additional type of change requested	536.050(1)(h)(B)	\$700
	each cfs or fraction beyond 1 cfs for a change in place of use or type of use	536.050(1)(h)(C)	\$250
	or water exchange		
	each additional water right or permit	536.050(1)(h)(D)	\$400
	temporarily transfer a water right or permit – Base Fee	536.050(1)(i)	\$600
	each additional water right or permit	536.050(1)(i)	\$200
	each cfs or fraction beyond 1 cfs for non-irrigation uses	536.050(1)(i)(A)	\$150
	each acre for irrigation uses	536.050(1)(i)(B)	\$2
	each acre for irrigation uses (digitally submitted)		\$0.50
	filing, examining a certifying a peitition under ORS 541.329,	536.050(1)(m)	\$300
	plus X cents per acre of water involved in the application	536.050(1)(m)	\$0.10

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	Fee Description	ORS Reference	2009 (Current)
45	For examining an application for a substitution	536.050(1)(s)(A)	\$630
46	each additional well	536.050(1)(s)(B)	\$300
47	For examining an application for conserved water	536.050(1)(t)(A)	\$850
48	each addt'l water right	536.050(1)(t)(B)	\$300
49	For submitting a Water Management and Conservation Plan (Ag)	536.050(1)(u)(A)(B)(C)	\$400
50	For submitting a Water Management and Conservation Plan (Small Muni)	536.050(1)(u)(A)(B)(C)	\$800
51	For submitting a Water Management and Conservation Plan (Large Muni)	536.050(1)(u)(A)(B)(C)	\$1,600
	For examing an application for an instream lease with four or more landowners or	536.050(1)(v)(A)	\$400
	four or more water rights		 Nonecoso
53	Other instream lease application	536.050(1)(v)(B)	\$250
54	For examining an instream water right renewal	536.050(1)(w)	\$100
	Modifications to ground water registrations - *2009 fees effective upon	537.610(4)	\$1,125
55	subsequent rule adoption		<i>Q1,125</i>
	Dam Safety		
56	Annual Fee for dam owners dependent on hazard rating for the dam (low)	536.050(2)(a)(A)	\$75
57		536.050(2)(a)(B)	\$150
	Annual Fee for dam owners dependent on hazard rating for the dam (high)	536.050(2)(a)(C)	\$500
59	If the dam owner fails to pay the fee, a late fee	536.050(2)(a)(D)	\$100

Adjudication

60 Other than Power claims, minimum fee	539.081(1)(a)	\$30
Other than Power claims, per irrigated acre up to 100	539.081(1)(a)	\$2
52 Other than Power claims, per acre in excess of 100	539.081(1)(a)	\$1
3 For Power Claims, amount for each horsepower up to 100	539.081(1)(b)	\$2
4 For Power Claims, amount for each horsepower from 101-500	539.081(1)(b)	\$0.50
5 For Power Claims, amount for each horsepower over 500	539.081(1)(b)	\$0.35
6 Minimum Fee for Power	539.081(1)(b)	\$200

Water Right Process Fee for Standing and participation in Contested Case Hearings

67 To request standing	536.050(1)(n)	\$150
68 To participate in a Contested Case Hearing	536.050(1)(0)	\$350

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Question 3. What percent of the Department's budget is comprised of fees ONLY?

Fees make up 16.7 percent of the Department's 2011-13 budget. Note: these fees include the water right processing fees described above, as well as Start Card fees, fees on GeoTech Holes, Exempt Use Well fees, Well Construction, and Hydroelectric fees.

If the budget were approved as proposed, fees would make up 17.0 percent of the total 2013-15 budget.

Question 4. With regard to proposed fees, which ones represent new programs and which ones pertain to continuing programs? What would happen if any of the proposed packages and related policy bills did not pass?

There are three fee bills in the Water Resources Department's 2013-15 Governor's Balanced Budget.

<u>Package 108</u> proposes a new fee, called the Water Right Management Fee. The related policy bill is Senate Bill 217. The fee would pay for enhanced services and surface water and groundwater data collection from the Department's watermaster corps and scientific corps. The bill as proposed would involve a \$100 annual fee for each water right of record. Proposed amendments would clarify that these rights are water use permits, water right certificates, decrees, and groundwater registrations. Proposed amendments would also specify a cap of \$2,500 for municipalities and a cap of \$1,000 for non-municipalities.

The Department projects that revenues during the first biennium would support seven new FTE for water right mapping, billing, information technology, customer service and other program development related to fee implementation. In subsequent biennia, the Department projects revenues between \$10 million and \$12 million per biennia, which would pay for both the administration of the fee program, as well as enhanced field and scientific work, related to the management of Oregon's more than 80,000 water rights. <u>Without the proposed fee and policy bill, the Department's field and scientific efforts</u> would ultimately remain dependent on a declining General Fund.

<u>Package 207</u> also proposes a new fee, for a voluntary service. The related policy bill is House Bill 2257, which would authorize the Department to update the name and contact information on a water right certificate. Today, the Department does not have this authority. The budget request is for authority to hire up to two FTE to conduct the work, if incoming fees and workload warrant hiring new staff. Without the proposed fee and policy bill, the Department would not update names and contact information on water right certificates. Joint Ways and Means Natural Resources Subcommittee SB 5547, March 28, 2013 Page 5

<u>Package 208</u> continues a fee schedule for water right transactions that is in place today. The related policy bill is House Bill 2259. The Department's transaction fee schedule is set in statute and is due to revert back to previous levels on July 1, 2013. The bill as proposed would: 1) remove the sunset, 2) adjust a few fees that have not had adjustments commensurate with the other fees, and 3) add approximately 13 percent to adjust for the increased cost of doing business during 2013-15. <u>The bill as proposed would keep staffing levels and customer service at its present day levels</u>. Without the proposed fee and policy bill, the Department would need to reduce its water right processing staff by eight FTE.

Please let me know if you have further questions about any of these responses.

Sincerely, Phillip C. Ward Director