House Bill 2557

Ordered printed by the Speaker pursuant to House Rule 12.00A (5). Presession filed (at the request of House Interim Committee on Revenue)

SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure **as introduced**.

Authorizes collection agencies engaged by Department of Revenue to collect delinquent taxes and to issue tax warrants, liens and writs of attachment and garnishment. Applies to inheritance tax, income and excise tax, timber tax, cigarette and tobacco tax, oil and gas tax and miscellaneous taxes.

Takes effect on 91st day following adjournment sine die.

A BILL FOR AN ACT

2 Relating to tax compliance; amending ORS 18.854, 118.230, 305.850, 314.430, 320.080, 321.570, 323.390,

3 323.610 and 324.190; and prescribing an effective date.

4 Be It Enacted by the People of the State of Oregon:

5 **SECTION 1.** ORS 305.850 is amended to read:

6 305.850. (1) Notwithstanding any provision to the contrary in ORS 9.320 and 305.610, the Direc-7 tor of the Department of Revenue may engage the services of a collection agency to collect any 8 taxes, interest and penalties resulting from an assessment of taxes or additional taxes imposed by 9 ORS chapter 118, 310, 314, 316, 317, 318, 321 or 323 or ORS 320.005 to 320.150 and any other tax 10 laws administered by the Department of Revenue. The director may engage the services of a col-11 lection agency by entering into an agreement to pay reasonable charges on a contingent fee or other 12 basis.

(2) The director shall cause to be collected, in the same manner as provided in subsection (1)
of this section, assessments, taxes and penalties due under ORS chapter 656. All amounts collected
pursuant to this subsection shall be credited as provided in ORS 293.250.

(3) The director may assign to the collection agency, for collection purposes only, any of thetaxes, penalties, interest and moneys due the state.

(4) The collection agency may bring such action or take such proceedings, as may be neces sary, including but not limited to:

(a) Attachment and garnishment proceedings[, as may be necessary.]; and

(b) Issuing a warrant or lien as provided in ORS 314.430, 320.080, 321.570, 323.390, 323.610
 or 324.190.

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SECTION 2. ORS 118.230 is amended to read:

118.230. (1) Every tax imposed by ORS 118.005 to 118.840 is a lien upon the property embraced in any inheritance, devise, bequest, legacy or gift until paid, and the person to whom such property is transferred, and the personal representatives and trustees of every estate embracing such property are personally liable for such tax until its payment, to the extent of the value of such property. (2) Taxes imposed under ORS 118.005 to 118.840 may be assessed and collected by the Department of Revenue in the same manner as income taxes are assessed and collected under ORS chapter

1 314. The department or a collection agency engaged by the department under ORS 305.850 may

2 issue a warrant as provided in ORS 314.430 and record the warrant in the County Clerk Lien Record

3 maintained under ORS 205.130. A warrant issued under this section has the same force and effect

4 as a warrant issued under ORS 314.430.

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SECTION 3. ORS 314.430 is amended to read:

314.430. (1) If any tax imposed under ORS chapter 118, 316, 317 or 318 or any portion of the tax 6 is not paid within 30 days after the date that the written notice and demand for payment required 7 under ORS 305.895 is mailed (or within five days after the tax becomes due, in the case of the ter-8 9 mination of the tax year by the Department of Revenue under the provisions of ORS 314.440) and no provision is made to secure the payment thereof by bond, deposit or otherwise, pursuant to reg-10 ulations promulgated by the department, the department or a collection agency engaged by the 11 12 department under ORS 305.850 may issue a warrant directed to the sheriff of any county of the 13 state commanding the sheriff to levy upon and sell the real and personal property of the taxpayer found within that county, for the payment of the amount of the tax, with the added penalties, in-14 15 terest, collection charge and the sheriff's cost of executing the warrant, and to return such warrant 16 to the department or collection agency and pay to it the money collected by virtue thereof by a time to be therein specified, not less than 60 days from the date of the warrant. A copy of the 17 18 warrant shall be mailed or delivered to the taxpayer by the department or collection agency at the 19 taxpayer's last-known address.

(2) The sheriff shall, within five days after the receipt of the warrant, record with the clerk of 20the county a copy thereof, and thereupon the clerk shall enter in the County Clerk Lien Record the 2122name of the taxpayer mentioned in the warrant, and the amount of the tax or portion thereof and 23penalties for which the warrant is issued and the date when such copy is recorded. Thereupon the amount of the warrant so recorded shall become a lien upon the title to and interest in property 2425of the taxpayer against whom it is issued in the same manner as a judgment duly recorded. The sheriff thereupon shall proceed upon the same in all respects, with like effect and in the same 2627manner prescribed by law in respect to executions issued against property upon judgment of a court of record, and shall be entitled to the same fees for services in executing the warrant, to be added 28to and collected as a part of the warrant liability. 29

(3) In the discretion of the department a warrant of like terms, force and effect may be issued
and directed to any agent authorized to collect taxes, and in the execution thereof the agent shall
have all the powers conferred by law upon sheriffs, but is entitled to no fee or compensation in excess of actual expenses paid in the performance of such duty.

(4) If a warrant is returned not satisfied in full, the department shall have the same remedies
to enforce the claim for taxes against the taxpayer as if the people of the state had recovered
judgment against the taxpayer for the amount of the tax, and shall balance the assessment record
of the taxpayer by transferring the unpaid deficiency to the taxpayer's delinquent record.

SECTION 4. ORS 320.080 is amended to read:

39 320.080. (1) If any tax or penalty imposed by ORS 320.005 to 320.150 is not paid as required by 40 ORS 320.005 to 320.150 within 30 days after the date that the written notice and demand for payment 41 required under ORS 305.895 is mailed, the Department of Revenue or a collection agency engaged 42 by the department under ORS 305.850 shall issue a warrant directed to the sheriff of any county 43 of the state commanding the sheriff to levy upon and sell the real and personal property of the 44 person or persons named in the warrant and liable for the tax found within the county, for the 45 payment of the amount thereof with the added penalty and the cost of executing the warrant, and

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1 to return the warrant to the department or collection agency and pay to it the money collected

by virtue thereof by a time to be therein specified not more than 30 days from the date of the
warrant. A copy of the warrant shall be mailed or delivered to the taxpayer by the department or
collection agency at the taxpayer's last-known address.

(2) The sheriff shall, within five days after the receipt of the warrant, record with the clerk of 5 the county a copy thereof. Thereupon the clerk shall enter in the County Clerk Lien Record the 6 names of the persons mentioned in the warrant, and the amount of the tax and penalty for which 7 the warrant is issued and the date when such copy is recorded. Thereupon the amount of the war-8 9 rant so recorded shall become a lien upon the title to any interest in real property or personal property of the persons against whom it is issued in the same manner as a judgment that creates 10 a judgment lien under ORS chapter 18. The sheriff shall thereupon proceed upon the same in all 11 12 respects, with like effect and in the manner prescribed by law in respect to execution issued against 13 property upon judgment of a court of record, and the sheriff is entitled to the same fees for services in executing the warrant to be collected in the same manner. If a warrant is returned not satisfied 14 15in full, the department shall have the same remedies to enforce the claim for taxes as if the people 16 of the state had recovered judgment for the amount of the tax.

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SECTION 5. ORS 321.570 is amended to read:

18 321.570. (1) If any tax imposed by ORS 321.005 to 321.185, 321.560 to 321.600 or 321.700 to 19 321.754, or any portion of the tax, is not paid within 30 days after the date that the written notice 20and demand for payment required under ORS 305.895 is mailed, the Department of Revenue or a collection agency engaged by the department under ORS 305.850 may issue a warrant, directed 2122to the sheriff of any county of the state, commanding the sheriff to levy upon and sell the real and 23personal property of the taxpayer owning the same, found within that county, for the payment of the amount of the tax, with the added penalties, interest and cost of executing the warrant, and to re-2425turn the warrant to the department or collection agency and to pay to it the money collected from the sale, within 60 days after receipt of the warrant. A copy of the warrant shall be mailed or de-2627livered to the taxpayer by the department or collection agency at the taxpayer's last-known address. 28

(2) The sheriff shall, within five days after the receipt of the warrant, record a copy with the 2930 county clerk, and the clerk shall immediately enter in the County Clerk Lien Record the name of 31 the taxpayer mentioned in the warrant, and the amount of the tax or portion of the tax and penalties for which the warrant is issued and the date when the copy is recorded. The amount of the warrant 32so recorded shall become a lien upon the title to and interest in real property of the taxpayer 33 34 against which it is issued, in the same manner as a judgment that creates a judgment lien under 35 ORS chapter 18. The sheriff immediately shall proceed upon the warrant in all respects, with like effect, and in the same manner prescribed by law in respect to executions issued against property 36 37 upon judgments of a court of record, and shall be entitled to the same fees for services in executing 38 the warrant, to be added to and collected as a part of the warrant liability.

(3) In the discretion of the department a warrant of like terms, force and effect may be issued and directed to any agent authorized to collect this tax. In the execution of the warrant, such agent has the powers conferred by law upon sheriffs, but is entitled to no fee or compensation in excess of actual expenses paid in the performance of such duty.

(4) If a warrant is returned not satisfied in full, the department shall have the same remedies
to enforce the claim for taxes against the taxpayer as if the state had a recorded judgment against
the taxpayer for the amount of the tax.

1 **SECTION 6.** ORS 323.390 is amended to read:

2 323.390. (1) If any tax imposed by ORS 323.005 to 323.482 or any portion of such tax is not paid 3 within 30 days after notice of a deficiency determination is given pursuant to ORS 323.403 or of a 4 tax determined under ORS 323.385, and no provision is made to secure the payment thereof by bond, 5 deposit or otherwise, pursuant to regulations promulgated by the Department of Revenue, the de-6 partment or a collection agency engaged by the department under ORS 305.850 shall:

7 (a) Assess a collection charge of \$5 if the sum of the tax, penalty and interest then due exceeds
8 \$10.

9 (b) Issue a warrant directed to the sheriff of any county of the state commanding the sheriff to 10 levy upon and sell the real and personal property of the taxpayer found within that county, for the 11 payment of the amount of the tax, with the added penalties, interest, collection charge and the 12 sheriff's cost of executing the warrant, and to return such warrant to the department **or collection** 13 **agency** and pay to it the money collected by virtue thereof by a time to be therein specified, not 14 less than 60 days from the date of the warrant.

15 (2) The sheriff shall, within five days after the receipt of the warrant, record with the clerk of 16 the county a copy thereof, and thereupon the clerk shall enter in the County Clerk Lien Record the 17 name of the taxpayer mentioned in the warrant, and the amount of the tax or portion thereof and 18 penalties and interest for which the warrant is issued and the date when such copy is recorded. 19 Thereupon the amount of the warrant so recorded shall become a lien upon the title to and interest 20in property of the taxpayer against whom it is issued in the same manner as a judgment that creates a judgment lien under ORS chapter 18. The sheriff thereupon shall proceed upon the same in all 2122respects, with like effect and in the same manner prescribed by law in respect to executions issued 23against property upon judgment of a court of record, and shall be entitled to the same fees for services in executing the warrant, to be added to and collected as a part of the warrant liability. 24

(3) In the discretion of the department a warrant of like terms, force and effect may be issued and directed to any agent authorized to collect income taxes, and in the execution thereof the agent shall have all the powers conferred by law upon sheriffs, but is entitled to no fee or compensation in excess of actual expenses paid in the performance of such duty.

(4) If a warrant is returned not satisfied in full, the department shall have the same remedies
to enforce the claim for taxes against the taxpayer as if the people of the state had recovered
judgment against the taxpayer for the amount of the tax.

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SECTION 7. ORS 323.610 is amended to read:

323.610. (1) If any tax imposed under ORS 323.500 to 323.645, or any portion of the tax, is not 33 34 paid within the time provided by law and no provision is made to secure the payment of the tax by 35 bond, deposit or otherwise, pursuant to rules adopted by the Department of Revenue, the department or a collection agency engaged by the department under ORS 305.850 may issue a warrant di-36 37 rected to the sheriff of any county of the state commanding the sheriff to levy upon and sell the real 38 and personal property of the taxpayer found within the county, for the payment of the amount of the tax, with the added penalties, interest and the sheriff's cost of executing the warrant, and to return 39 40 the warrant to the department or collection agency and pay to it the money collected from the sale, within 60 days after the date of receipt of the warrant. 41

(2) The sheriff shall, within five days after the receipt of the warrant, record with the clerk of
the county a copy of the warrant, and the clerk shall immediately enter in the County Clerk Lien
Record the name of the taxpayer mentioned in the warrant, the amount of the tax or portion of the
tax and penalties for which the warrant is issued and the date the copy is recorded. The amount

of the warrant so recorded shall become a lien upon the title to and interest in real property of the 1 taxpayer against whom it is issued in the same manner as a judgment that creates a judgment lien 2 under ORS chapter 18. The sheriff immediately shall proceed upon the warrant in all respects, with 3 like effect and in the same manner prescribed by law in respect to executions issued against prop-4 erty upon judgment of a court of record, and shall be entitled to the same fees for services in exe-5 cuting the warrant, to be added to and collected as a part of the warrant liability. 6

(3) In the discretion of the department a warrant of like terms, force and effect may be issued 7 and directed to any agent authorized to collect the taxes imposed by ORS 323.500 to 323.645. In the 8 9 execution of the warrant, the agent shall have all the powers conferred by law upon sheriffs, but is entitled to no fee or compensation in excess of actual expenses paid in the performance of such duty. 10 (4) If a warrant is returned not satisfied in full, the department shall have the same remedies 11

12 to enforce the claim for taxes against the taxpayer as if the people of the state had recovered 13 judgment against the taxpayer for the amount of the tax.

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SECTION 8. ORS 324.190 is amended to read:

15 324.190. (1) If any tax imposed by this chapter, or any portion of such tax, is not paid within 30 days after the date that the written notice and demand for payment required under ORS 305.895 is 16 mailed, the Department of Revenue or a collection agency engaged by the department under 17 18 **ORS 305.850** shall issue a warrant, directed to the sheriff of any county of the state, commanding 19 the sheriff to levy upon and sell the real and personal property of the person owing the tax, found 20within that county, for the payment in the amount thereof, with the added penalties, interest and cost of executing the warrant, and to return the warrant to the department or collection agency 2122and to pay to it the money collected by virtue thereof, within 60 days after receipt of the warrant. 23A copy of the warrant shall be mailed or delivered to the taxpayer by the department or collection agency at the taxpayer's last-known address. 24

25(2) The sheriff shall, within five days after the receipt of the warrant, record a copy with the county clerk, and thereupon the clerk shall enter in the County Clerk Lien Record the name of the 2627person mentioned in the warrant, and the amount of the tax or portion thereof and penalties for which the warrant is issued and the date when the copy is recorded. Thereupon the amount of the 28warrant so recorded shall become a lien upon the title to and interest in real property of the person 2930 against which it is issued, in the same manner as a judgment that creates a judgment lien under 31 ORS chapter 18. The sheriff thereupon shall proceed upon the warrant in all respects, with like effect, and in the same manner prescribed by law in respect to executions issued against property 32upon judgments of a court of records, and shall be entitled to the same fees for services in executing 33 34 the warrant, to be added to and collected as a part of the warrant liability.

35 (3) In the discretion of the department a warrant of like terms, force and effect may be issued and directed to any agent of the department authorized by it to collect this tax. In the execution 36 37 of the warrant, such agent has the powers conferred by law upon sheriffs, but is entitled to no fee 38 or compensation in excess of actual expenses paid in the performance of such duty.

(4) If a warrant is returned not satisfied in full, the department shall have the same remedies 39 40 to enforce the claim for taxes against the owner as if the state had a recorded judgment against the owner for the amount of the tax. 41

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SECTION 9. ORS 18.854 is amended to read:

18.854. (1) Any state agency or collection agency authorized to issue warrants to collect taxes 43 and debts owed to the State of Oregon, including but not limited to warrants issued pursuant to ORS 44 179.655, 184.644, 267.385, 293.250, 314.430, 316.207, 320.080, 321.570, 323.390, 411.703, 657.396, 657.642, 45

657.646, 705.175 and 825.504, or any county tax collector authorized to issue warrants to collect 1

2 taxes and debts owed to the county pursuant to ORS 311.625, may garnish property of a debtor in the possession, control or custody of a person other than the debtor by delivering to the person all

3 of the following: 4

- $\mathbf{5}$ (a) A notice of garnishment;
- (b) A warrant, or a true copy of a warrant; 6
- (c) The items specified in ORS 18.650 (1)(b) to (d); and 7
- (d) Any garnishee's search fee payable as provided in ORS 18.790. 8

9 (2) A notice of garnishment may be issued by any person designated by the state agency, by the collection agency or by the county tax collector. A warrant need not be recorded in the County 10 Clerk Lien Record as a condition of issuing a notice of garnishment under the provisions of this 11 12 section. The provisions of ORS 18.800 do not apply to a notice of garnishment.

13 (3) If any of the items described in subsection (1) of this section are not delivered to the garnishee, a notice of garnishment shall not be effective to garnish any property of the debtor, and 14 15 the garnishee shall not be required to respond to the garnishment and may proceed to deal with any 16 property of the debtor as though the notice of garnishment had not been issued.

(4) Notwithstanding ORS 18.652, a notice of garnishment and the other items required by sub-17 18 section (1) of this section may be delivered in person by any employee of the state agency, of the 19 collection agency or of the county tax collector authorized by the agency or the county to deliver 20the notice of garnishment, or by certified mail, return receipt requested. The employee need not be 21covered by the errors and omissions insurance required in ORS 18.652.

22(5) Notwithstanding any provision of ORS 18.600 to 18.850, a debt calculation form need not be 23prepared or delivered for any notice of garnishment.

(6) Notwithstanding ORS 18.792, the duty of a garnishee to deliver any property of the debtor 24that may be contained in a safe deposit box that is in the garnishee's possession, control or custody 25at the time of delivery of the notice of garnishment to the garnishee is conditioned upon the state 2627agency, the collection agency or the county tax collector first paying to the garnishee, in addition to the search fee provided for in ORS 18.790, all reasonable costs incurred by the garnishee in 28gaining entry to the safe deposit box. The costs shall be paid to the garnishee by the state agency, 2930 the collection agency or the county tax collector at least five days before the date the state 31 agency, the collection agency or the county tax collector takes possession of the property in the safe deposit box. If the state agency, the collection agency or the county tax collector fails to pay 32such costs to the garnishee within 20 days after the delivery of the garnishee response, the 33 34 garnishment shall not be effective to garnish any property of the debtor that may be contained in 35 the safe deposit box and the garnishee may proceed to deal with the safe deposit box and its contents as though the notice of garnishment had not been issued. Nothing in this subsection limits the 36 37 rights of a state agency, collection agency or county tax collector to reach the contents of any safe 38 deposit box in any manner otherwise provided by law.

(7) Except as provided in this section and ORS 18.855 and 18.857, all provisions of ORS 18.600 39 40 to 18.850 apply to notices of garnishment. The state agency, collection agency or county tax collector shall modify the forms provided in ORS 18.600 to 18.850 as necessary to allow use of those 41 forms for notices of garnishment. The form of the notice of garnishment must clearly indicate that 42 the document is a notice of garnishment and must reflect the date of all warrants on which the 43 notice of garnishment is based. 44

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(8) The Attorney General may adopt model forms for notices of garnishment and other docu-

ments issued by state agencies and county tax collectors under this section and ORS 18.855 and 18.857. There is a presumption, as described in ORS 40.120, that any state agency, collection agency or county tax collector that uses a model form adopted by the Attorney General under this subsection has complied with the requirements of ORS 18.600 to 18.850, and with the provisions of this section and ORS 18.855 and 18.857, with respect to the form of notices of garnishment.

- 7 session of the Seventy-sixth Legislative Assembly adjourns sine die.
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