# B-Engrossed Senate Bill 183

Ordered by the House June 5 Including Senate Amendments dated May 7 and House Amendments dated June 5

Printed pursuant to Senate Interim Rule 213.28 by order of the President of the Senate in conformance with presession filing rules, indicating neither advocacy nor opposition on the part of the President (at the request of Governor Theodore R. Kulongoski for Department of Consumer and Business Services)

### SUMMARY

The following summary is not prepared by the sponsors of the measure and is not a part of the body thereof subject to consideration by the Legislative Assembly. It is an editor's brief statement of the essential features of the measure.

Extends reinsurance program for medical professional liability insurance policies administered by State Accident Insurance Fund Corporation for four years. Extends program to nurse practitioners. Requires proposed modifications to plan to be submitted to Director of Department of Consumer and Business Services and Office of Rural Health by September 30, 2007. Reduces corporation's obligation for annual average amount of cost of program. Reduces amount of annual credit corporation may take against assessment by Department of Consumer and Business Services. Requires Director of Department of Consumer and Business Services to report on performance of program to Seventy-fourth and Seventy-fifth Legislative Assemblies.

Declares emergency, effective on passage.

## A BILL FOR AN ACT

- 2 Relating to reinsurance program for medical professional liability insurance policies provided by
- 3 State Accident Insurance Fund Corporation; creating new provisions; amending sections 1, 2, 6,
- 4 7, 14 and 15, chapter 781, Oregon Laws 2003; and declaring an emergency.
- 5 Be It Enacted by the People of the State of Oregon:

6 **SECTION 1.** Section 1, chapter 781, Oregon Laws 2003, is amended to read:

Sec. 1. (1) The State Accident Insurance Fund Corporation shall establish a reinsurance program for medical professional liability insurance policies issued by authorized insurers in the calendar years 2004, 2005, 2006, [and] 2007, 2008, 2009, 2010 and 2011 to doctors of medicine and doctors of osteopathy licensed under ORS chapter 677 and nurse practitioners certified by the Oregon State Board of Nursing who:

(a) Have a rural practice [according to] that meets the criteria established by the Office of
[Rural Health for purposes of ORS 315.613;] Rural Health that applied as of January 1, 2004, for
purposes of ORS 315.613, excluding urbanized areas, as defined by the United States Census
Bureau according to the most recent federal decennial census, pursuant to the authority of
(a) Have a rural practice [according to the most recent federal decennial census, pursuant to the authority of

16 the United States Department of Commerce under 13 U.S.C. 141;

(b) Hold an active, unrestricted license to practice medicine or are currently certified as a
 nurse practitioner; [and]

(c) Have an in-force policy of medical professional liability insurance with an authorized insurer
 with minimum limits of coverage of \$1 million per occurrence and \$1 million aggregate[.]; and

(d) Are willing to serve patients with Medicare coverage and patients receiving medical
 assistance provided under Medicaid in at least the same proportion to their total number of

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patients as the Medicare and Medicaid populations represent to the total number of patients in need of care in the rural areas of the counties in which the doctors or nurse practitioners practice, as determined by the Office of Rural Health. The Office of Rural Health shall establish by rule criteria for and procedures for the annual attestation of compliance by participating doctors and nurse practitioners with the requirements of this paragraph. The requirements of this paragraph do not apply to nurse practitioners participating in the program who are employed by licensed physicians.

8 (2) The reinsurance program established in accordance with this section must be carried out in 9 accordance with the plan approved under section 2 [of this 2003 Act], chapter 781, Oregon Laws 10 2003.

(3) The coverage provided under the reinsurance program shall be priced by the State Accident Insurance Fund Corporation, in accordance with rate standards or percentage reductions determined by the Director of the Department of Consumer and Business Services after consultation with the Office of Rural Health, at rates that will significantly reduce premiums for doctors **and nurse practitioners** to whom this section applies so as to make the medical professional liability insurance reasonably affordable.

(4)(a) The State Accident Insurance Fund Corporation may provide coverage as authorized in this section on such terms and conditions as the State Accident Insurance Fund Corporation determines to be reasonable, subject to the requirements and other terms of the plan approved under section 2 [of this 2003 Act], chapter 781, Oregon Laws 2003.

(b) Notwithstanding paragraph (a) of this subsection, the State Accident Insurance Fund Corporation must make all reasonable efforts consistent with the goals of sections 1 to 7, 10 to 12 and 14 [of this 2003 Act], chapter 781, Oregon Laws 2003, to transfer any assumed reinsurance liability.

(5) The State Accident Insurance Fund Corporation is not required to provide coverage for risks
under this section that [exceed] exceeds the amount the director is authorized to credit against assessments in section 7 [of this 2003 Act], chapter 781, Oregon Laws 2003, but the State Accident
Insurance Fund Corporation is liable for all risks that it covers under this section.

28 (6) As

## (6) As used in this section:

(a) "Medicaid" means medical assistance provided under 42 U.S.C. 1396a, section 1902 of
 the Social Security Act.

(b) "Medicare" means the "Health Insurance for the Aged Act," Title XVIII of the Social
 Security Amendments of 1965.

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**SECTION 2.** Section 2, chapter 781, Oregon Laws 2003, is amended to read:

**Sec. 2.** (1) The State Accident Insurance Fund Corporation shall submit to the Director of the Department of Consumer and Business Services and to the Office of Rural Health a plan for carrying out the provisions of section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003. The director and the office shall approve the plan following a determination that the plan:

(a) Satisfies the purposes of sections 1 to 7 [of this 2003 Act], chapter 781, Oregon Laws
2003.

(b) Obligates the State Accident Insurance Fund Corporation to carry out the reinsurance program established under section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003, by any appropriate coverage, which may consist of financial reinsurance, on an insurer-to-insurer basis.

43 (c) Provides administrative management for the reinsurance program.

44 (d) Is financially sound.

45 (e) Facilitates payments from the Rural Medical Liability Reinsurance Fund established by sec-

tion 5 [of this 2003 Act], chapter 781, Oregon Laws 2003, and is otherwise fair and reasonable to 1 the participating primary insurers and their insureds. 2 (f) Establishes appropriate underwriting and rating standards. 3 (g) Minimizes transactional and claim costs for the State Accident Insurance Fund Corporation 4 and for primary users. 5 (h) Is appropriate in relation to the insurance market in this state. 6 (i) Effectively reduces premiums for medical professional liability insurance for doctors and 7 nurse practitioners eligible for coverage under the plan. 8 9 (2)(a) The plan approved under this section must provide, to the extent funds are available from the credit provided in section 7 [of this 2003 Act], chapter 781, Oregon Laws 2003, for the annual 10 assessment owed by the State Accident Insurance Fund Corporation under ORS 656.612, for a re-11 12 duction in premiums as provided in this subsection for medical professional liability insurance for 13 eligible doctors [of medicine and doctors of osteopathy] and nurse practitioners. The reduction of premium shall be: 14 15 (A)  $[Up \ to]$  80 percent for doctors specializing in obstetrics and nurse practitioners certified 16 for obstetric care; (B) [Up to] 60 percent for doctors specializing in family or general practice who provide 17 18 obstetrical services; [and] 19 [(C) Up to 40 percent for all other eligible doctors.] (C) Up to 40 percent for doctors and nurse practitioners engaging in one or more of the 20following practices: 2122(i) Family practice without obstetrics. 23(ii) General practice. (iii) Internal medicine. 24 (iv) Geriatrics. 25(v) Pulmonary medicine. 26(vi) Pediatrics. 27(vii) General surgery. 28(viii) Anesthesiology; and 2930 (D) Up to the following percentages for doctors and nurse practitioners other than those 31 included in subparagraph (A), (B) or (C) of this paragraph: (i) 35 percent, for calendar year 2008. 32(ii) 25 percent, for calendar year 2009. 33 34 (iii) 15 percent, for calendar year 2010. 35 (iv) 15 percent, for calendar year 2011. (b) Notwithstanding section 1 (1)(a), chapter 781, Oregon Laws 2003, a doctor who meets 36 37 all the criteria for eligibility for a reduction in premiums established in section 1 (1)(b), (c) 38 and (d), chapter 781, Oregon Laws 2003, who has a rural practice that meets the criteria established by the Office of Rural Health that applied as of January 1, 2004, for the purposes 39 of ORS 315.613, and is located in an urbanized area of Jackson County, as defined by the 40 United States Census Bureau according to the most recent federal decennial census taken 41 pursuant to the authority of the United States Department of Commerce under 13 U.S.C. 42 141(a), and who specializes in obstetrics is eligible for a reduction in premiums as provided 43 in paragraph (a)(A) of this subsection, and a doctor who specializes in family practice and 44

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provides obstetrical services, or in general practice and provides obstetrical services, or a

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1 nurse practitioner who is certified in obstetrical care, is eligible for a reduction in premiums

2 as provided in paragraph (a)(B) of this subsection.

[(b)] (c) If the funds available to provide premium reductions are insufficient to provide the 3 maximum reduction, the plan shall provide for [proportional reductions to all eligible doctors.] low-4 ering or eliminating the amount provided for premium reductions for the doctors and nurse 5 practitioners eligible for a reduction in premiums under paragraph (a)(D) of this subsection. 6 If, after eliminating all premium reductions for the doctors and nurse practitioners eligible 7 for a reduction in premiums under paragraph (a)(D) of this subsection, the remaining funds 8 9 are insufficient to provide the maximum reductions provided under the plan, the amounts provided for a reduction in premiums for doctors and nurse practitioners eligible under par-10 agraph (a)(C) of this subsection shall be lowered or eliminated. 11

12[(c)] (d) Premium reductions shall be a percentage of the actual premium charged for medical 13 professional liability insurance in the market of authorized insurers for limits purchased of up to \$1 million per occurrence and \$3 million annual aggregate. However, the premium reduction for 14 15 a doctor or nurse practitioner referred to in paragraph (a)(C) or (D) of this subsection shall 16 be the lesser of the percentage of the actual premium or the premium paid by the doctor or nurse practitioner for calendar year 2007. For a doctor or nurse practitioner who first be-17 18 comes eligible for the program on or after January 1, 2008, the premium reduction shall be 19 the lesser of the percentage of either the actual premium or the premium for the first el-20igibility year determined according to 2007-based rates. When determining the lesser amount under this paragraph, any step increases in the premium owing to the claims-made nature 2122of the policy may not be considered.

[(d)] (e) Premium reductions shall be effective beginning with the first premium payment in each
 calendar year under the reinsurance program.

(3) The plan adopted under this section may not obligate the State Accident Insurance Fund
Corporation to provide coverage under section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003,
at a cost to the State Accident Insurance Fund Corporation that exceeds an average of [\$10] \$5
million for each policy year for [the four years for] which the coverage is provided. The cost to the
State Accident Insurance Fund Corporation shall be the actuarially determined costs of the reinsurance program.

31 [(4)(a) The State Accident Insurance Fund Corporation shall submit the plan required under this 32 section to the director and the office not later than September 30, 2003.]

[(b) The director and the office shall approve, disapprove or require changes to the plan as promptly as reasonably possible in order to enable the State Accident Insurance Fund Corporation to have the plan operational by January 1, 2004. The plan may be implemented only after joint approval by the director and the office.]

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SECTION 2a. Section 6, chapter 781, Oregon Laws 2003, is amended to read:

**Sec. 6.** (1) If an insurer obtains coverage with the State Accident Insurance Fund Corporation for medical professional liability insurance issued by the insurer to a doctor **or nurse practitioner** to whom section 1, **chapter 781**, **Oregon Laws 2003**, [of this 2003 Act] applies, the insurer shall reduce the premium charged to the doctor **or nurse practitioner** in a manner that fully recognizes savings made available by coverage offered under section 1, **chapter 781**, **Oregon Laws 2003** [of this 2003 Act].

44 (2) An insurer to which subsection (1) of this section applies shall demonstrate the difference in
 45 its rates for medical professional liability insurance for purposes of subsection (1) of this section in

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1 its filing of rates with the Director of the Department of Consumer and Business Services.

2 SECTION 3. Section 7, chapter 781, Oregon Laws 2003, is amended to read:

Sec. 7. (1) When the State Accident Insurance Fund Corporation provides coverage through the 3 reinsurance program established under section 1 [of this 2003 Act], chapter 781, Oregon Laws 4 2003, the Director of the Department of Consumer and Business Services shall credit the purchase 5 price or the amount of the payment, net of any income, to the annual assessment owing by the State 6 Accident Insurance Fund Corporation to the Department of Consumer and Business Services under 7 ORS 656.612. The amount the director credits under this subsection may not exceed an average of 8 9 [\$10] \$5 million for each policy year for [the four years that] which coverage is provided under section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003. 10

(2) The director shall establish by rule the accounting procedures and requirements by which
 the credit is determined for the assessment under ORS 656.612.

13 **SECTION 4.** Section 14, chapter 781, Oregon Laws 2003, is amended to read:

**Sec. 14.** (1) The State Accident Insurance Fund Corporation shall continue paying reinsurance claims incurred or made prior to January 1, [2008,] **2012,** from the Rural Medical Liability Reinsurance Fund until the State Accident Insurance Fund Corporation has extinguished its liabilities for reinsurance issued under section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003, by payment of claims or by purchase of reinsurance. Purchase of reinsurance under this subsection shall be subject to approval by the Director of the Department of Consumer and Business Services.

(2) Sections 1 to 8 and 10 to 12 [of this 2003 Act], chapter 781, Oregon Laws 2003, are repealed
January 2, 2014.

(3) The amendments to ORS 656.632 by section 13 [of this 2003 Act], chapter 781, Oregon Laws
2003, become operative January 2, 2014.

24 SECTION 5. Section 15, chapter 781, Oregon Laws 2003, is amended to read:

Sec. 15. (1) The Director of the Department of Consumer and Business Services shall report in the manner provided by ORS 192.245 to the [Seventy-third and] Seventy-fourth and Seventy-fifth Legislative Assemblies on the performance of the program established under section 1 [of this 2003 Act], chapter 781, Oregon Laws 2003.

(2) The State Accident Insurance Fund Corporation shall provide all data and other information
 required by the director to prepare the reports required under this section.

SECTION 6. (1)(a) The State Accident Insurance Fund Corporation shall submit any
 proposed modifications to the plan required under section 2, chapter 781, Oregon Laws 2003,
 to the Director of the Department of Consumer and Business Services and to the Office of
 Rural Health not later than September 30, 2007.

(b) The director and the office shall approve, disapprove or require changes to the plan or to the proposed modifications to the plan as promptly as reasonably possible in order to enable the State Accident Insurance Fund Corporation to have the modified plan operational by January 1, 2008. The modified plan may be implemented only after the joint approval by the director and the office.

(2) The plan modified under subsection (1) of this section must provide that a doctor or
nurse practitioner whose coverage is provided through a health care facility as defined in
ORS 442.400, and who otherwise meets the requirements of section 1 (1), chapter 781, Oregon
Laws 2003, is eligible to participate in the program beginning January 1, 2008, if the office
determines that the doctor or nurse practitioner, as of the later of January 1, 2007, or the
date on which the doctor or nurse practitioner first commences a rural practice:

1 (a) Is not an employee of the health care facility;

2 (b) Is covered by a medical professional liability insurance policy that names the doctor

or nurse practitioner and separately calculates the premium for the doctor or nurse practi tioner; and

5 (c) Fully reimburses the health care facility for the premium calculated for the doctor 6 or nurse practitioner.

7 <u>SECTION 7.</u> Notwithstanding section 1 (1)(a), chapter 781, Oregon Laws 2003, for the 8 purpose of establishing eligibility of doctors of medicine and doctors of osteopathy for par-9 ticipation in the reinsurance program for medical professional liability insurance policies 10 established by section 1, chapter 781, Oregon Laws 2003, for calendar year 2007, a rural 11 practice is defined as a practice that meets the criteria established by the Office of Rural 12 Health that applied as of January 1, 2004.

<u>SECTION 8.</u> The amendments to sections 1, 2, 6, 7, 14 and 15, chapter 781, Oregon Laws
 2003, by sections 1 to 5 of this 2007 Act become operative on January 1, 2008.

15 <u>SECTION 9.</u> This 2007 Act being necessary for the immediate preservation of the public 16 peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect 17 on its passage.

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