74th OREGON LEGISLATIVE ASSEMBLY--2007 Regular Session

HOUSE AMENDMENTS TO HOUSE BILL 2478

By COMMITTEE ON BUSINESS AND LABOR

May 8

1	On <u>page 1</u> of the printed bill, line 2, after the second semicolon delete the rest of the line and
2	line 3 and insert "amending ORS 455.148; and declaring an emergency.".
3	Delete lines 5 through 30 and delete pages 2 through 9 and insert:
4	"SECTION 1. ORS 455.148 is amended to read:
5	"455.148. (1)(a) A municipality that assumes the administration and enforcement of a building
6	inspection program [on or after January 1, 2002,] shall administer and enforce the program for all
7	of the following:
8	"(A) The state building code, as defined in ORS 455.010, except as set forth in paragraph (b) of
9	this subsection;
10	"(B) Manufactured structure installation requirements under ORS 446.155, 446.185 (1) and
11	446.230;
12	"(C) Manufactured dwelling parks and mobile home parks under ORS chapter 446;
13	"(D) Park and camp programs regulated under ORS 455.680;
14	"(E) Tourist facilities regulated under ORS 446.310 to 446.350;
15	"(F) Manufactured dwelling alterations regulated under ORS 446.155; and
16	"(G) Manufactured structure accessory buildings and structures under ORS 446.253.
17	"(b) A building inspection program of a municipality may not include:
18	"(A) Boiler and pressure vessel programs under ORS 480.510 to 480.670;
19	"(B) Elevator programs under ORS 460.005 to 460.175;
20	"(C) Amusement ride regulation under ORS 460.310 to 460.370;
21	"(D) Prefabricated structure regulation under ORS chapter 455;
22	"(E) Manufacture of manufactured structures programs under ORS 446.155 to 446.285, including
23	the administration and enforcement of federal manufactured dwelling construction and safety stan-
24	dards adopted under ORS 446.155 or the National Manufactured Housing Construction and Safety
25	Standards Act of 1974;
26	"(F) Licensing and certification, or the adoption of statewide codes and standards, under ORS
27	chapter 446, 447, 455, 479 or 693; or
28	"(G) Review of plans and specifications as provided in ORS 455.685.
29	"(2) A municipality that administers a building inspection program as allowed under this section
30	shall do so for periods of four years. The Department of Consumer and Business Services shall adopt
31	rules to adjust time periods for administration of a building inspection program to allow for vari-
32	ations in the needs of the department and participants.
33	"(3) When a municipality administers a building inspection program, the governing body of the
34	municipality shall, unless other means are already provided, appoint a person to administer and
35	enforce the building inspection program, who shall be known as the building official. A building of-

1 ficial shall, in the municipality for which appointed, attend to all aspects of code enforcement, in-2 cluding the issuance of all building permits. Two or more municipalities may combine in the 3 appointment of a single building official for the purpose of administering a building inspection pro-4 gram within their communities.

5 "(4)(a) By January 1 of the year preceding the expiration of the four-year period described in 6 subsection (2) of this section, the governing body of the municipality shall notify the Director of the 7 Department of Consumer and Business Services and, if the municipality is not a county, notify the 8 county whether the municipality will continue to administer and enforce the building inspection 9 program after expiration of the four-year period.

"(b) Notwithstanding the January 1 date set forth in paragraph (a) of this subsection, the director and the municipality and, if the municipality is not a county, the county may by agreement extend that date to no later than March 1.

"(5) If a city does not notify the director, or notifies the director that it will not administer the building inspection program, the county or counties in which the city is located shall administer and enforce the county program within the city in the same manner as the program is administered and enforced outside the city, except as provided by subsection (6) of this section.

"(6) If a county does not notify the director, or notifies the director that it will not administer and enforce a building inspection program, the director shall contract with a municipality or other person or use such state employees or state agencies as are necessary to administer and enforce a building inspection program, and permit or other fees arising therefrom shall be paid into the Consumer and Business Services Fund created by ORS 705.145 and credited to the account responsible for paying the expenses thereof. A state employee may not be displaced as a result of using contract personnel.

"(7)(a) The governing body of a municipality may commence responsibility for the administration and enforcement of a building inspection program beginning July 1 of any year by notifying the director no later than January 1 of the same year and obtaining the director's approval of an assumption plan as described in subsection (11)(c) of this section.

(b) Notwithstanding paragraph (a) of this subsection, a municipality may not assume responsibility for administering and enforcing a building inspection program within the municipality unless:

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"(A) Prior to the assumption, the municipality is subject to ORS 455.150; or

"(B) Responsibility for the program is being assumed from the department.

33 "(8) The department shall adopt rules to require the governing body of each municipality as-34 suming or continuing a building inspection program under this section to submit a written plan with 35 the notice required under subsection (4) or (7) of this section. If the department is the governing 36 body, the department shall have a plan on file. The plan must specify how cooperation with the State 37 Fire Marshal or a designee of the State Fire Marshal will be achieved and how a uniform fire code 38 will be considered in the review process of the design and construction phases of buildings or 39 structures.

40 "(9) A municipality that administers and enforces a building inspection program pursuant to this 41 section shall recognize and accept the performances of state building code activities by businesses 42 and persons authorized under ORS 455.457 to perform the activities as if the activities were per-43 formed by the municipality. A municipality is not required to accept an inspection, a plan or a plan 44 review that does not meet the requirements of the state building code.

45 "(10) The department or a municipality that accepts an inspection or plan review as required

1 by this section by a person licensed under ORS 455.457 has no responsibility or liability for the ac-2 tivities of the licensee.

3 "(11) In addition to the requirements of ORS 455.100 and 455.110, the director shall regulate 4 building inspection programs that municipalities assume on or after January 1, 2002. Regulation 5 under this subsection shall include but not be limited to:

6 "(a) Creating building inspection program application and amendment requirements and proce-7 dures;

8 "(b) Granting or denying applications for building inspection program authority and amend-9 ments;

"(c) Requiring a municipality assuming a building inspection program to submit with the notice
 given under subsection (7) of this section an assumption plan that includes, at a minimum:

"(A) A description of the intended availability of program services, including proposed service agreements for carrying out the program during at least the first two years;

14 "(B) Demonstration of the ability and intent to provide building inspection program services for 15 at least two years;

16 "(C) An estimate of proposed permit revenue and program operating expenses;

17 "(D) Proposed staffing levels; and

18 "(E) Proposed service levels;

19 "(d) Reviewing procedures and program operations of municipalities;

20 "(e) Creating standards for efficient, effective, timely and acceptable building inspection pro-21 grams;

"(f) Creating standards for justifying increases in building inspection program fees adopted by a municipality;

"(g) Creating standards for determining whether a county or department building inspection program is economically impaired in its ability to reasonably continue providing the program throughout a county, if another municipality is allowed to provide a building inspection program within the same county; and

28 "(h) Enforcing the requirements of this section.

29 "(12) The department may assume administration of a building inspection program:

30 "(a) During the pendency of activities under ORS 455.770;

31 "(b) If a municipality abandons or is no longer able to administer the building inspection pro-32 gram; and

"(c) If a municipality fails to substantially comply with any provision of this section or of ORS
 455.465, 455.467 and 455.469.

"(13) A municipality that abandons or otherwise ceases to administer a building inspection program that the municipality assumed under this section may not resume the administration or enforcement of the program for at least two years. The municipality may resume the administration and enforcement of the abandoned program only on July 1 of an odd-numbered year. Prior to resuming the administration and enforcement of the program, the municipality must follow the notification procedure set forth in subsection (7) of this section.

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"SECTION 2. ORS 455.148, as amended by section 1 of this 2007 Act, is amended to read:

42 "455.148. (1)(a) A municipality that assumes the administration and enforcement of a building
43 inspection program shall administer and enforce the program for all of the following:

44 "(A) The state building code, as defined in ORS 455.010, except as set forth in paragraph (b) of 45 this subsection; 1 "(B) Manufactured structure installation requirements under ORS 446.155, 446.185 (1) and 2 446.230;

3 "(C) Manufactured dwelling parks and mobile home parks under ORS chapter 446;

4 "(D) Park and camp programs regulated under ORS 455.680;

- 5 "(E) Tourist facilities regulated under ORS 446.310 to 446.350;
- 6 "(F) Manufactured dwelling alterations regulated under ORS 446.155; and
- 7 "(G) Manufactured structure accessory buildings and structures under ORS 446.253.
- 8 "(b) A building inspection program of a municipality may not include:
- 9 "(A) Boiler and pressure vessel programs under ORS 480.510 to 480.670;

10 "(B) Elevator programs under ORS 460.005 to 460.175;

- 11 "(C) Amusement ride regulation under ORS 460.310 to 460.370;
- 12 "(D) Prefabricated structure regulation under ORS chapter 455;

"(E) Manufacture of manufactured structures programs under ORS 446.155 to 446.285, including
the administration and enforcement of federal manufactured dwelling construction and safety standards adopted under ORS 446.155 or the National Manufactured Housing Construction and Safety
Standards Act of 1974;

"(F) Licensing and certification, or the adoption of statewide codes and standards, under ORS chapter 446, 447, 455, 479 or 693; or

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"(G) Review of plans and specifications as provided in ORS 455.685.

"(2) A municipality that administers a building inspection program as allowed under this section shall do so for periods of four years. The Department of Consumer and Business Services shall adopt rules to adjust time periods for administration of a building inspection program to allow for variations in the needs of the department and participants.

"(3) When a municipality administers a building inspection program, the governing body of the municipality shall, unless other means are already provided, appoint a person to administer and enforce the building inspection program, who shall be known as the building official. A building official shall, in the municipality for which appointed, attend to all aspects of code enforcement, including the issuance of all building permits. Two or more municipalities may combine in the appointment of a single building official for the purpose of administering a building inspection program within their communities.

"(4)(a) By January 1 of the year preceding the expiration of the four-year period described in subsection (2) of this section, the governing body of the municipality shall notify the Director of the Department of Consumer and Business Services and, if the municipality is not a county, notify the county whether the municipality will continue to administer and enforce the building inspection program after expiration of the four-year period.

36 "(b) Notwithstanding the January 1 date set forth in paragraph (a) of this subsection, the di-37 rector and the municipality and, if the municipality is not a county, the county may by agreement 38 extend that date to no later than March 1.

39 "(5) If a city does not notify the director, or notifies the director that it will not administer the 40 building inspection program, the county or counties in which the city is located shall administer and 41 enforce the county program within the city in the same manner as the program is administered and 42 enforced outside the city, except as provided by subsection (6) of this section.

43 "(6) If a county does not notify the director, or notifies the director that it will not administer 44 and enforce a building inspection program, the director shall contract with a municipality or other 45 person or use such state employees or state agencies as are necessary to administer and enforce a building inspection program, and permit or other fees arising therefrom shall be paid into the Consumer and Business Services Fund created by ORS 705.145 and credited to the account responsible

for paying the expenses thereof. A state employee may not be displaced as a result of using contract personnel.

5 "(7)[(a)] The governing body of a municipality may commence responsibility for the adminis-6 tration and enforcement of a building inspection program beginning July 1 of any year by notifying 7 the director no later than January 1 of the same year and obtaining the director's approval of an 8 assumption plan as described in subsection (11)(c) of this section.

9 "[(b) Notwithstanding paragraph (a) of this subsection, a municipality may not assume responsi-10 bility for administering and enforcing a building inspection program within the municipality unless:]

11 12 "[(A) Prior to the assumption, the municipality is subject to ORS 455.150; or] "[(B) Responsibility for the program is being assumed from the department.]

"(8) The department shall adopt rules to require the governing body of each municipality assuming or continuing a building inspection program under this section to submit a written plan with the notice required under subsection (4) or (7) of this section. If the department is the governing body, the department shall have a plan on file. The plan must specify how cooperation with the State Fire Marshal or a designee of the State Fire Marshal will be achieved and how a uniform fire code will be considered in the review process of the design and construction phases of buildings or structures.

"(9) A municipality that administers and enforces a building inspection program pursuant to this section shall recognize and accept the performances of state building code activities by businesses and persons authorized under ORS 455.457 to perform the activities as if the activities were performed by the municipality. A municipality is not required to accept an inspection, a plan or a plan review that does not meet the requirements of the state building code.

25 "(10) The department or a municipality that accepts an inspection or plan review as required 26 by this section by a person licensed under ORS 455.457 has no responsibility or liability for the ac-27 tivities of the licensee.

"(11) In addition to the requirements of ORS 455.100 and 455.110, the director shall regulate building inspection programs that municipalities assume on or after January 1, 2002. Regulation under this subsection shall include but not be limited to:

"(a) Creating building inspection program application and amendment requirements and proce-dures;

"(b) Granting or denying applications for building inspection program authority and amend-ments;

35 "(c) Requiring a municipality assuming a building inspection program to submit with the notice 36 given under subsection (7) of this section an assumption plan that includes, at a minimum:

"(A) A description of the intended availability of program services, including proposed service
 agreements for carrying out the program during at least the first two years;

"(B) Demonstration of the ability and intent to provide building inspection program services for
 at least two years;

41 "(C) An estimate of proposed permit revenue and program operating expenses;

42 "(D) Proposed staffing levels; and

43 "(E) Proposed service levels;

44 "(d) Reviewing procedures and program operations of municipalities;

45 "(e) Creating standards for efficient, effective, timely and acceptable building inspection pro-

1 grams;

2 "(f) Creating standards for justifying increases in building inspection program fees adopted by 3 a municipality;

"(g) Creating standards for determining whether a county or department building inspection program is economically impaired in its ability to reasonably continue providing the program throughout a county, if another municipality is allowed to provide a building inspection program within the same county; and

8 "(h) Enforcing the requirements of this section.

9 "(12) The department may assume administration of a building inspection program:

10 "(a) During the pendency of activities under ORS 455.770;

"(b) If a municipality abandons or is no longer able to administer the building inspection program; and

"(c) If a municipality fails to substantially comply with any provision of this section or of ORS
 455.465, 455.467 and 455.469.

"(13) A municipality that abandons or otherwise ceases to administer a building inspection program that the municipality assumed under this section may not resume the administration or enforcement of the program for at least two years. The municipality may resume the administration and enforcement of the abandoned program only on July 1 of an odd-numbered year. Prior to resuming the administration and enforcement of the program, the municipality must follow the notification procedure set forth in subsection (7) of this section.

²¹ "<u>SECTION 3.</u> (1) The amendments to ORS 455.148 by section 1 of this 2007 Act apply to ²² the assumption of building inspection programs on or after July 1, 2007. If this 2007 Act takes ²³ effect after July 1, 2007, a municipality that does not qualify under ORS 455.148 (7)(b) as set ²⁴ forth in section 1 of this 2007 Act and that assumed a building inspection program on July ²⁵ 1, 2007, shall return responsibility for the program to the transferring municipality on the ²⁶ effective date of this 2007 Act.

"(2) The amendments to ORS 455.148 by section 2 of this 2007 Act apply to the assumption
 of building inspection programs on or after July 1, 2010.

"<u>SECTION 4.</u> This 2007 Act being necessary for the immediate preservation of the public
 peace, health and safety, an emergency is declared to exist, and this 2007 Act takes effect
 on its passage.".

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